RED HILL VALLEY PARKWAY INQUIRY

TRANSCRIPT OF PROCEEDINGS
HEARD BEFORE THE HONOURABLE J. WILTON-SIEGEL
held via Arbitration Place Virtual
on Tuesday, June 14, 2022, at 9:30 a.m.

VOLUME 30

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APPEARANCES:

Chloe Hendrie For Red Hill Valley

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Hailey Bruckner

Delna Contractor For City of Hamilton

Eli Lederman

Colin Bourrier For Province of Ontario

Heather McIvor

Chris Buck For Dufferin Construction

Jennifer Roberts For Golder Associates Inc.

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- 1 Arbitration Place Virtual
- 2 --- Upon resuming on Tuesday, June 14, 2022
- 3 at 9:30 a.m.
- 4 MS. HENDRIE: Good morning,
- 5 Commissioner. The first witness today is Mike
- 6 Field. If the court reporter could affirm
- 7 Mr. Field.
- 8 MIKE FIELD; AFFIRMED
- 9 EXAMINATION BY MS. HENDRIE:
- Q. Good morning, Mr. Field.
- 11 A. Good morning.
- 12 Q. I would like to start
- 13 today with some questions about your professional
- 14 and your educational background and your
- 15 employment history with the City of Hamilton.
- I understand you've been
- 17 employed by the City since 2008. Is that right?
- 18 A. That's correct.
- 19 Q. And you've been employed
- 20 with the City straight through since 2008?
- 21 A. That's correct.
- Q. And prior to working at
- 23 the City, I understand that you worked in the
- 24 private sector?
- 25 A. Yes. I spent just shy of

- 1 ten years in consulting engineering.
- Q. From when to when?
- A. 1998 until I joined the
- 4 City in 2008.
- 9. And 1998, is that when
- 6 you finished your education?
- 7 A. Correct.
- Q. And where was that?
- 9 A. Mohawk College and I took
- 10 industrial engineering.
- 11 Q. Can you just explain what
- 12 that is? That's a diploma?
- 13 A. Correct.
- Q. And so, you started at
- 15 the City of Hamilton in 2008, and I understand the
- 16 first role that you had was as an electrical
- 17 street lighting specialist?
- A. That's correct.
- 19 Q. And that was in the
- 20 traffic engineering division?
- 21 A. Correct.
- Q. And from there in 2010,
- 23 did you move to the role of project manager within
- 24 street lighting and electrical engineering?
- 25 A. That's correct.

1		Q.	. And	that	was	in	the
2	engineering	services	divisio	on?			

- A. Yes.
- Q. And then you became the
- 5 senior project manager in lighting and electrical?
- A. That's right.
- Q. And, as I understand it,
- 8 that role originally when you started would have
- 9 been in the engineering services division and
- 10 thereafter in transportation and operations and
- 11 maintenance division. Is that right?
- 12 A. It was initially that
- 13 role, I received in 2017 or got in 2017, and then
- 14 there was another reorg that happened in 2019, the
- 15 spring of 2019, which moved me from engineering
- 16 services into the transportation operations and
- 17 maintenance division.
- Q. Okay. And as I
- 19 understand, you were the manager of transportation
- 20 operations within the transportation operations
- 21 and maintenance division?
- 22 A. Correct. Initially I was
- 23 in the acting manager role when I joined, after
- 24 Martin White's retirement, and then I, through the
- 25 competition, was the successful candidate in the

- 1 permanent manager role for transportation
- 2 operations, which is a section within that
- 3 division. That continues to be my home role
- 4 today; however, I'm the director of transportation
- 5 operations and maintenance in a temporary and
- 6 acting capacity.
- 7 Q. And when did you become
- 8 the acting director?
- 9 A. June of last year.
- 10 Q. And in that position,
- 11 this position, your current position, as acting
- 12 director, do you report to the general manager of
- 13 Public Works?
- 14 A. That's correct.
- 15 O. Okay. So, my questions
- 16 today are mostly going to focus on the time that
- 17 you were the project manager and then the senior
- 18 project manager, so beginning in and around 2013
- 19 and then up to 2019.
- 20 So, going chronologically, can
- 21 you just describe your role generally as the
- 22 project manager?
- 23 A. The project manager of
- 24 street lighting, electrical engineering back in
- 25 2013?

- 1 Q. Yes.
- 2 A. Okay. So, my role, as
- 3 the title kind of explains, responsible for the
- 4 design, construction and implementation of street
- 5 lighting for the City of Hamilton in a technical
- 6 capacity. I like to describe it as the provision
- 7 for lighting. So, I looked after everything from,
- 8 you know, the initial planning of lighting, design
- 9 and standards for lighting, undertaking detailed
- 10 design and engineering practices, tendering and
- 11 construction and implementation of new street
- 12 lighting systems; however, not operations and
- 13 maintenance of those systems.
- 14 Q. Okay. And in that role,
- 15 who did you report to?
- 16 A. I reported to Gary
- 17 Kirchknopf in geomatics and corridor management in
- 18 the engineering services division.
- 19 O. And I understand did
- 20 Mr. Kirchknopf report to Mr. McGuire?
- 21 A. That's right.
- Q. And Gord McGuire would
- 23 have reported to Gary Moore. Is that right?
- A. That's correct.
- Q. And the geomatics and

- 1 corridor management section, can you explain what,
- 2 sort of, that division is responsible for or that
- 3 section?
- 4 A. Back in 2013, it had
- 5 really three responsibilities. One was of course
- 6 what I had was the street lighting piece. Another
- 7 one was utility coordination, so coordination of
- 8 external utility, such as, you know, Bell Canada,
- 9 electrical utilities, those sorts of things. And
- 10 then there was a surveying component of it as
- 11 well, so all surveying and base plan drafting,
- 12 engineering document preparation.
- Q. And moving forward, when
- 14 you became a senior project manager, what were
- 15 your roles and responsibilities in that position
- 16 and how did that differ from what you were doing
- 17 before?
- 18 A. Yeah. Previously to that
- 19 role, there were two project managers in street
- 20 lighting. There was my own position and then
- 21 there was a dual position, the project manager of
- 22 street lighting, infrastructure management, and
- 23 that role looked after the operations and
- 24 maintenance of street lighting system. So, in
- 25 2017, the senior project manager of street

- 1 lighting was created to have purview over both the
- 2 design and engineering and the operations and
- 3 maintenance, so it looked after the full breadth
- 4 of street lighting.
- Q. And did you still report
- 6 to Mr. Kirchknopf in that role or somebody else?
- 7 A. No. As a senior project
- 8 manager, I was equal to Gary at that point in time
- 9 and then I reported directly to Gord McGuire.
- 10 Q. And Mr. McGuire still
- 11 reported to Mr. Moore?
- 12 A. That's correct.
- Q. So, you reported either
- 14 directly or indirectly to Mr. McGuire as of 2010?
- 15 A. Sometime around that time
- 16 frame, 2010, 2011, I believe.
- 17 O. And would that have been
- 18 the same time frame that you reported indirectly
- 19 to Mr. Moore as well?
- 20 A. Yes.
- Q. Okay. So, before we get
- 22 into some of the specific studies and projects
- 23 that you were involved in related to the Red Hill,
- 24 I would like to talk just more generally about
- 25 what the lighting is on the Red Hill.

- 1 And, as I understand it, the
- 2 Red Hill has what's described as non-continuous
- 3 decision point lighting. Is that correct?
- 4 A. That's correct.
- Q. Decision point lighting,
- 6 can you explain what that is and what that
- 7 involves?
- A. Decision point lighting
- 9 is non-continuous, so there's not continuous
- 10 lighting for the full length of the Red Hill
- 11 mainline. Lighting only exists at interchanges or
- 12 intersections, specifically at exit ramps.
- And, to get very specific,
- 14 there's about three poles, three light poles, that
- 15 are on the exit ramp at each and every exit and
- 16 then there's one pole at the gore, which is the
- 17 separator between the ramp and the mainline facing
- 18 out towards the mainline, so every intersection at
- 19 the exit ramps has lighting and there's no
- 20 lighting anywhere else along the Red Hill.
- 0. Okay. So, there's
- 22 lighting when you're coming off the Red Hill but
- 23 no lighting when you're coming on to the Red Hill?
- 24 A. That's correct.
- Q. And no lighting once

- 1 you're on the mainline?
- 2 A. That's correct.
- Q. And am I right that this
- 4 is the same lighting conditions that exist on the
- 5 Lincoln Alexander Parkway?
- A. That's correct. It's
- 7 identical configuration to what's on the LINC.
- Q. And to, sort of, pinpoint
- 9 in time, you started at the City in 2008. The Red
- 10 Hill was opened to the public in late 2007, so at
- 11 the time you started at the City, the Red Hill had
- 12 already been built and was open?
- A. That's correct.
- Q. So, now moving forward in
- 15 time, Registrar, if you could call up overview
- 16 document 6, pages 7 and 8.
- So, Mr. Field, I'll be calling
- 18 up a number of documents today. Some are summary
- 19 version of the documents prepared by commission
- 20 counsel and some will take you to the documents
- 21 themselves. We can call out -- we can minimize
- 22 and bring up portions of the document, so if you
- 23 need us to do that, just let us know.
- A. Very good.
- Q. So, in January -- on

Public Works Committee passed a motion that had been brought by Councillor Collins that directed staff to investigate upgrading lighting on the Red Hill Valley Parkway in the vicinity of Mud/Stone Church interchanges and to investigate better reflective signage and lane markings or other initiatives to assist motorists in the same area and to present a full costing of all options and alternatives to committee for consideration. And then if you look in paragraph 10, Registrar, if you could call out that paragraph, Councillor Collins sent an e-mail to Councillors Clark and Jackson a few months prior, in November 2012, and this is what led to the motion that was eventually passed in January 2013. And Councillor Collins wrote: "Hi, guys. I've received a number of complaints, both past and present,	1	January 16, 2013, you'll see in paragraph 11 the
staff to investigate upgrading lighting on the Red Hill Valley Parkway in the vicinity of Mud/Stone Church interchanges and to investigate better reflective signage and lane markings or other initiatives to assist motorists in the same area and to present a full costing of all options and alternatives to committee for consideration. And then if you look in paragraph 10, Registrar, if you could call out that paragraph, Councillor Collins sent an e-mail to Councillors Clark and Jackson a few months prior, in November 2012, and this is what led to the motion that was eventually passed in January 2013. And Councillor Collins wrote: "Hi, guys. I've received a number of complaints,	2	Public Works Committee passed a motion that had
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18 "Hi, guys. I've received 19 a number of complaints,	16	the motion that was eventually passed in
a number of complaints,	17	January 2013. And Councillor Collins wrote:
·	18	"Hi, guys. I've received
both past and present,	19	a number of complaints,
	20	both past and present,
21 regarding the dark areas	21	regarding the dark areas
of the Red Hill Parkway	22	of the Red Hill Parkway
where the road crosses	23	where the road crosses
the edge of the	24	the edge of the
escarpment."	25	escarpment."

- So, as of late 2012, early
- 2 2013, were you aware of complaints, either past or
- 3 present, related to lighting or dark conditions on
- 4 the RHVP?
- 5 A. The street lighting group
- 6 receives many, many complaints and enquiries from
- 7 the public. The mass majority of those are from
- 8 local residents on residential streets and on very
- 9 rare occasions we did receive some enquiries about
- 10 the lighting or lack of lighting on both the Red
- 11 Hill and the LINC, but nothing specifically of
- 12 note comes to mind for me in around this time
- 13 frame. But just generally that's kind of how we
- 14 were receiving input at that point in time, so
- 15 very occasionally or very rarely, but yes.
- Q. And I think you said
- 17 enquiries. Did you also receive complaints?
- A. Complaints and enquiries,
- 19 both essentially.
- 20 O. And how did those
- 21 complaints and enquiries come in to your office?
- Were those through phone calls, e-mails, passed on
- 23 through councillors?
- 24 A. A variety of different
- 25 ways. So, direct from -- just speaking in general

- 1 terms, they can come directly from councillors.
- 2 They can come from the City's customer contact
- 3 centre, which is, you know, the phone line that
- 4 residents are directed to. We also had a phone
- 5 line, or still have a phone line, specifically for
- 6 street lighting that residents can phone into, and
- 7 then of course there's the different conduits of
- 8 e-mails generally not to us but either through the
- 9 councillor's office or through the customer
- 10 contact centre or the general inbox for the City.
- 11 Q. Thank you, Registrar. We
- 12 can end that call out and if we could call up
- 13 HAM41413.
- So, following the January 16
- 15 Public Works Committee, the motion, Councillor
- 16 Collins's motion, was sent by Mr. White, Martin
- 17 White, to Ron Gallo and Mr. McGuire and a number
- 18 of other staff are also copied. And Mr. White's
- 19 e-mail down at the bottom, you'll see, says:
- "Gord, please report on
- 21 the lighting upgrades."
- A. Mm-hmm.
- Q. Thank you, Registrar.
- 24 And then shortly thereafter you'll see in the
- 25 middle e-mail on the left-hand side, Mr. McGuire

- 1 flipped it to you, so you received that motion
- 2 from Mr. McGuire on the 16th of January.
- 3 Do you recall receiving this
- 4 motion?
- 5 A. Not specifically, but
- 6 seeing it in front of me, obviously I know that it
- 7 occurred.
- 8 Q. Was Mr. McGuire's e-mail
- 9 the first time you became aware of a lighting
- 10 investigation that council had directed on the Red
- 11 Hill?
- 12 A. I believe so, yes.
- 13 Q. So, the first item in the
- 14 motion that you received directed staff to
- 15 investigate the lighting upgrades, and then item 2
- 16 was a direction for staff to investigate
- 17 reflective signage, lane markings and other
- 18 initiatives. The measures listed in both items 1
- 19 and 2 appear to be things that would assist
- 20 drivers in navigating dark conditions on the
- 21 roadway. Do you agree?
- 22 A. I viewed it as or I view
- 23 it as more of a safety related question, but
- 24 definitely within the realm of or within the
- 25 category of driver guidance and navigation.

- 1 Q. Okay. Can you explain
- 2 that? Why did you view it more as a safety
- 3 related question?
- 4 A. Just going back to the
- 5 way that the motion was written, that, kind of,
- 6 the idea or the concepts there was about roadway
- 7 safety in general, navigation of motorists and
- 8 that sort of thing is more a safety type of
- 9 question than necessarily a street lighting,
- 10 solely a street lighting question, so those two
- 11 things in combination more to me relate to a
- 12 roadway safety question more than anything else.
- Q. And Councillor Collins's
- 14 e-mail or, sorry, the e-mail that you received
- 15 from Mr. McGuire attached that e-mail from
- 16 Councillor Collins that we had just been looking
- 17 at.
- So, Registrar, if we could
- 19 call up as a side by side HAM41414 and if you
- 20 could go to, I think, image 2 of that e-mail.
- 21 So, this is Councillor
- 22 Collins's e-mail and he says he's cut and pasted
- 23 some of the complaints below that reflected the
- 24 types of complaints that he had received. To
- 25 summarize, the complaints are about people having

- 1 safety concerns regarding the lack of lighting and
- 2 the inability to see the lane markings and where
- 3 the lanes were on the roadway.
- 4 And so, as I read those
- 5 concerns that gave rise to the motion, they were
- 6 about safety but specifically about safety as it
- 7 relates to darkness and not being able to see on
- 8 the roadway. Is that fair?
- 9 A. That's fair, about driver
- 10 comfort and visibility for sure.
- 11 Q. And Councillor Collins's
- 12 motion and the motion that was brought approved by
- 13 the Public Works Committee was about what could be
- 14 done to improve driver comfort and visibility
- 15 within those dark areas of the Red Hill that he
- 16 had received complaints about?
- 17 A. Correct.
- Q. Okay. Registrar, if we
- 19 could call out -- we can end the call out of
- 20 HAM41414 and if we could call out Mr. Field's
- 21 e-mail at the top.
- So, the next day, on
- 23 January 17, you responded to Ron Gallo and you
- 24 copied Mr. McGuire and Mr. Kirchknopf and you
- 25 wrote:

1	"Ron, after discussing
2	this with Gord and Gary,
3	it is our opinion that
4	the safety issue should
5	be reviewed holistically.
6	Therefore, the
7	consultant's scope should
8	encompass street lighting
9	review and what
10	countermeasure benefits
11	would be attributed to
12	adding lighting. As you
13	can imagine, adding
14	lighting would be
15	supremely expensive and
16	before we consider it, we
17	need to determine what is
18	the best solution. As
19	you and I discussed, if
20	traffic is going to
21	proceed with contracting
22	a consultant, then please
23	include me in the contact
24	information to assist in
25	defining the project

- 1 scope."
- 2 The Gary you're referring to
- 3 here, I take it based on who is copied, is
- 4 Mr. Kirchknopf. Is that right?
- 5 A. That's correct.
- Q. And why had you spoken
- 7 with Mr. Kirchknopf and Mr. McGuire?
- 8 A. Gary Kirchknopf was my
- 9 direct supervisor and Gord was my manager.
- 10 Mr. Kirchknopf has a traffic background as well
- 11 and previous to at that point in time looked
- 12 after, I believe, community traffic for the City.
- Q. And you reference a
- 14 discussion that you had had with Mr. McGuire and
- 15 Mr. Kirchknopf. What did the three of you
- 16 discuss?
- 17 A. I do not recall
- 18 specifically what we discussed in that moment, but
- 19 it would have been revolving around our -- how we
- 20 would undertake or respond to the motion and what
- 21 that plan would look like, whether in this case,
- 22 you know, inadvertently it was from Martin White
- 23 that those two things would be separated, so the
- 24 review of lighting and the review of signage and
- 25 pavement markings were separate, so this

- 1 discussion that we had was the basis of this
- 2 e-mail here, that it was our opinion that those
- 3 two things should be grouped together within one
- 4 consultant assignment to be looked at
- 5 comprehensively or together.
- Q. And the safety issue,
- 7 what did you mean by that? What was the safety
- 8 issue that you were referring to?
- 9 A. Again, driver navigation
- 10 and driver comfort is what I would view as a
- 11 safety discussion, so that's what that's making
- 12 reference to. Overall, it's still, you know, the
- 13 theme of the motion is still within the realms of
- 14 traffic safety.
- 15 O. And reviewed
- 16 holistically, I think that's what you've told us.
- 17 It was about the traffic piece and the lighting
- 18 piece and looking at them together?
- 19 A. Correct.
- 20 O. What other factors did
- 21 you think could or would be included in the
- 22 consultant review, the scope of the consultant
- 23 review?
- 24 A. In terms of the traffic
- 25 engineering side or the traffic safety side, my

- 1 focus was strictly on the lighting. However,
- 2 within the traffic safety realm, lighting is
- 3 considered a countermeasure, the same as signage
- 4 and pavement markings are, so the holistic
- 5 approach speaks to, you know, equal consideration
- of lighting within the same ideals of pavement
- 7 markings and signage, all to do with roadway
- 8 safety, navigation and driver comfort.
- 9 Q. And when you talk about
- 10 in the last sentence of the first paragraph, "We
- 11 need to determine what is the best solution,"
- 12 lighting might be a solution, but there would be a
- 13 number of solutions considered. Is that a fair
- 14 summary of what you're saying there?
- A. Yeah, that's correct.
- Q. And you understood that
- 17 lighting might be a consideration, based on the
- 18 scope of the motion, that lighting would be
- 19 something that would be included?
- A. Absolutely.
- 21 O. And so, this is about
- 22 five years, just a little over five years, after
- 23 the Red Hill opened. Was this the first review of
- 24 Red Hill lighting since it had opened to the
- 25 public?

- 1 A. I believe so. Within my
- 2 timeframe at the City, from 2008 until this point,
- 3 there had not been any lighting studies conducted
- 4 on the Red Hill. I don't have any insight into
- 5 what was conducted previous to my time at the
- 6 City.
- 7 Q. But since you started in
- 8 2008, this was the first?
- 9 A. Yes.
- 10 Q. And you told us before
- 11 that your office received some but rare enquiries
- 12 and complaints about Red Hill lighting. Did you
- 13 have any concerns that an investigation into
- 14 lighting might reveal any concerns about the
- 15 lighting on the Red Hill?
- 16 A. Concerns, no. I didn't
- 17 have any predetermined concerns or opinion on the
- 18 what it would or wouldn't reveal.
- 19 Q. And, Registrar, if we can
- 20 close out this call out and call up overview
- 21 document 6, pages 9 and 10. If we could call out
- 22 paragraph 15 and 16.
- So, on January 23, this is
- 24 about a week later, on January 23, 2013, you
- 25 attended a meeting about implementing the Public

- 1 Works motion and the other attendees listed, and
- 2 you'll see in the first call out, Martin White,
- 3 Mr. Gallo, Mike Cosentino, Stephen Cooper and
- 4 Stewart Lloyd.
- 5 And, as it describes in this
- 6 paragraph, Mr. Cooper was assigned to be the
- 7 project manager and as part of that he would
- 8 develop the RFP for the project, assign a
- 9 consultant from the City's roster and obtain a
- 10 purchase order.
- 11 So, you're listed as one of
- 12 the attendees. Do you recall attending this
- 13 meeting?
- 14 A. I don't have a specific
- 15 recollection of attending this meeting, but seeing
- 16 the meeting minutes in preparing for today, I
- 17 don't disagree that I was not at this meeting.
- Q. And in, sort of, the
- 19 excerpts of the minutes that are in this
- 20 paragraph, there's a number of considerations that
- 21 are listed there for the RFP. And it says that
- 22 Mr. Cooper -- as it says, Mr. Cooper was the
- 23 project manager.
- Your role on the project was
- 25 to oversee the lighting aspects of the review?

- 1 A. I wouldn't define it as
- 2 oversee. I viewed myself as a stakeholder and
- 3 providing information and representing street
- 4 lighting since they were in two different
- 5 divisions, traffic and engineering services were
- 6 two different divisions, so providing information
- 7 and aid in the undertaking of the assignment.
- Q. Okay. So, that's your
- 9 understanding of your role. You were there to
- 10 provide information to the traffic staff, because
- 11 they didn't have the background in lighting. Is
- 12 that fair?
- 13 A. They don't have a
- 14 background in lighting, I agree, from an
- 15 engineering and construction and operations and
- 16 maintenance perspective. That's true. They do
- 17 have an understanding of lighting as it pertains
- 18 to roadway and traffic safety. That's part of
- 19 their course work that they take when they attend
- 20 college.
- 21 O. And, as I understand it,
- of the people that were at this meeting, you were
- 23 the only staff in the lighting group. Is that
- 24 right?
- 25 A. That's correct. There

- 1 were only two of us in the lighting group at that
- 2 time. Well, two full-time staff and two students.
- 3 I was the person looking after the engineering
- 4 design and then my counterpart, his name was
- 5 Mr. Peter Locs or that's still his name, sorry, he
- 6 looked after operations and maintenance. So,
- 7 since this is more related to, you know, the
- 8 provision of adding lighting, that is more within,
- 9 you know, the guise of engineering and
- 10 construction that is more so an operations and
- 11 maintenance.
- 12 O. And in terms of who was
- involved in the project and your role as compared
- 14 to the traffic staff, given that you had a
- 15 background in lighting, did you see yourself as
- 16 sort of the driver of discussions around providing
- information or, sort of, the responsibility for
- 18 that piece?
- 19 A. Yes and no. My
- 20 responsibility or my role on the team was to
- 21 provide information as far as what the engineering
- 22 standards were for the City, how we design and
- 23 construct street lighting, but in terms of
- 24 selecting lighting as a possible inclusion
- 25 countermeasure amongst all of the other

- 1 countermeasures for consideration that would be
- 2 looked at part of the study, that was not my role.
- 3 That was the traffic engineering folks. That was
- 4 their responsibility.
- 5 Q. So, did traffic, to your
- 6 understanding, did traffic have the full authority
- 7 to make the ultimate staff recommendations and you
- 8 were not a decision maker? Is that how you would
- 9 characterize your role?
- 10 A. In terms of if the
- 11 outcome of the study recommended lighting, for
- 12 sure that is completely within their realm of
- 13 authority, and then my role at that point in time
- 14 would be to implement that recommendation.
- 15 O. Thank you. Okay. And in
- 16 the second last note there, it says:
- 17 "Mike Field to provide
- 18 street lighting review
- 19 strategy to Steve."
- What did that mean?
- 21 A. I wasn't the author of
- 22 these minutes and I don't recall the meeting
- 23 specifically, but I would take this as providing
- 24 from the engineering perspective of how lighting
- 25 standards are applied, how construction practices,

- 1 built environment things are applied, and that
- 2 would be as far as providing that information into
- 3 the project team to give them some insight into,
- 4 you know, the design and implementation of
- 5 lighting. That's the way that I view that
- 6 item there.
- 7 Q. And I've skipped a little
- 8 bit lower down in that call out, but where it
- 9 says, the fourth item down, "is lighting
- 10 suitable?"
- 11 A. Right, correct.
- 12 O. What does that mean? Is
- 13 the existing lighting, so the non-continuous
- 14 decision point lighting on the Red Hill, was that
- 15 suitable?
- A. Agreed. That's what I
- 17 view it as, is the question is: Is the existing
- 18 lighting configuration suitable? In the same
- 19 frame as the one above, is signage suitable, the
- 20 existing signage on the Red Hill as well.
- Q. And of those other items
- 22 listed under RFP Considerations, based on your
- 23 role, did any of these apply to you?
- A. No, they did not.
- Q. And in paragraph 16, it

1	says:	
2		"The minutes also record
3		that the final report was
4		to contain recommended
5		improvements/alternatives
6		to lighting, signing and
7		marking with associated
8		costs."
9	Does	that refer where it
10	says the final report, i	s that the final
11	consultant report?	
12	Α.	I believe so.
13	Q.	And presumably also the
14	final staff report?	
15	A.	I believe this is in
16	reference to the consult	ant report. This was a
17	discussion about the ter	rms of reference for the
18	RFP.	
19	Q.	And that was your
20	understanding, that the	consultant's report would
21	provide the recommended	improvements and
22	alternatives to what's l	isted there, and that
23	included lighting?	
24	A.	Correct.
25	Q.	And, Registrar, if we

- 1 could close this out and call up the minutes.
- 2 There's one piece that's not excerpted in the
- 3 overview document. So, that's HAM427.
- So, under item 1.3, which is
- 5 described as the study area, it says:
- 6 "Mainline limits of
- 7 Dartnall ramp to
- 8 Greenhill ramp in both
- 9 directions, as well as
- 10 Stone Church ramp."
- 11 A. Correct.
- 12 Q. So, the study area
- included the ramps and the mainline?
- A. Based on this, that's
- 15 correct, and I think that's in alignment with the
- 16 motion that was written and directed, direction
- 17 received from council.
- Q. Right. The motion
- 19 directed staff to review the ramps and the
- 20 mainline?
- 21 A. It wasn't as specific as
- 22 ramps and mainline, but I believe it was talking
- 23 about this general area of this interchange.
- Q. But as I read that note,
- 25 that's how staff that were at this meeting,

- 1 including you, interpreted that motion. Is that
- 2 fair?
- A. I'm not too sure if this
- 4 would be my interpretation of it specifically. I
- 5 don't recall the meeting. But that is how it's
- 6 captured within these minutes here by the minute
- 7 taker.
- Q. And I take it, based
- 9 on -- okay.
- 10 And then, Registrar, if we
- 11 could end this call out and call up overview
- 12 document 6, page 10, paragraph 17.
- So, this is the day after that
- 14 meeting. This is January 24 and Ms. Cameron
- 15 advised you, Mr. McGuire and Mr. Moore that
- 16 John Mater and his group would be taking the lead
- 17 on the motion and they would report back to the
- 18 Public Works Committee.
- 19 So, Mr. Mater's group was the
- 20 traffic group and that was the group you had met
- 21 with the day before?
- 22 A. Part of that group,
- 23 correct.
- Q. And Mr. Cooper,
- 25 Mr. White, Mr. Gallo, they were all in the traffic

- 1 group?
- A. That's correct.
- Q. And I probably should
- 4 have asked you this before, but do you know how or
- 5 why the motion was assigned to Mr. Mater's group
- 6 rather than to your group in lighting or jointly
- 7 between your groups? Can you just explain how
- 8 that decision happened, if you know?
- 9 A. OBL items typically don't
- 10 go to an individual. They're reviewed by -- at
- 11 the director level anyway. This is just speaking
- 12 in general terms. By the general manager and
- 13 directors and they choose who that OBL is assigned
- 14 to in the Public Works department.
- 15 O. And they can go to
- 16 multiple groups shared amongst -- like, one
- 17 consultant report could be shared amongst multiple
- 18 groups. Is that right?
- 19 A. Sorry. Direction from
- 20 council can be assigned to multiple groups if that
- 21 is kind of the theme of the direction, but it
- 22 doesn't happen very often. It's usually directed
- 23 to the group which is best suited to respond to
- 24 the contents or the direction that's been received
- 25 from council.

- 1 Q. And do I understand right
- 2 that because Mr. Mater's group, the traffic group,
- 3 was responsible, the resulting staff report that
- 4 would come as a result of the motion and the
- 5 study, the output of that, would be submitted by
- 6 the traffic staff. Is that right?
- 7 A. Generally, that's the way
- 8 that it would work. However, if during the
- 9 undertaking of the work it was identified that
- 10 there are involvement between other divisions,
- 11 then at times reports back to committee and
- 12 council can be defined as joint reports where you
- 13 would have dual signature, at the director level
- 14 anyway, of submission to council from both
- 15 directors to acknowledge that it is a joint
- 16 report.
- 17 O. Okay. So, at the time of
- 18 this motion -- Registrar, we can end that call
- 19 out.
- 20 At the time the motion was
- 21 passed, so in early 2013, what was your knowledge
- 22 about -- we talked before about what the lighting
- 23 configuration on the Red Hill was. What was your
- 24 knowledge of why the Red Hill lighting was
- 25 designed in the way that it was?

- 1 A. In the timeframe of in
- 2 around this meeting, you're referring to, or this
- 3 discussion?
- 4 O. Yeah. At the time that
- 5 the motion was passed and CIMA's study was getting
- 6 underway, what was your knowledge?
- 7 A. Yeah. I didn't have any
- 8 perspective into how the configuration or design
- 9 was selected for either the LINC or the Red Hill.
- 10 That happened prior to my time at the City and I
- 11 didn't have any documents or references that
- 12 explained why one configuration was selected over
- 13 another at this time.
- Q. And did you have any
- 15 understanding about an EA related to the Red Hill
- 16 at this time?
- 17 A. No. My experience with
- 18 EAs back at this time was very limited and, in my
- 19 role, it was very rare that I would have any
- 20 interaction or reference to an EA.
- 21 O. So, you were aware that
- 22 there was the interchange lighting only, but you
- 23 didn't know the reasons why?
- 24 A. Correct.
- Q. And so, at the time of

- 1 this study, what did you do to familiarize
- 2 yourself as this study, CIMA study, was getting
- 3 initiated and starting to get underway? What
- 4 steps did you take to familiarize yourself with
- 5 the history, the standards, related to the Red
- 6 Hill illumination?
- 7 A. I think for the most
- 8 part, from what I recall, it was more about
- 9 collecting the information related to the state of
- 10 the matter at that time. So, you know, the built
- 11 infrastructure details of how many poles there
- 12 were, what the wattage of the lights are and that
- 13 sort of thing was my focus for preparing for this,
- 14 and then also, of course, collecting, you know,
- 15 the industry standards that apply to the lighting
- 16 of roadways and highways.
- Q. So, you weren't at this
- 18 time collecting any of the background information
- 19 related to the design of the Red Hill?
- 20 A. Not that I recall.
- 21 O. Do you recall if around
- 22 this time you spoke with Mr. Moore about the Red
- 23 Hill illumination?
- 24 A. During the course of this
- 25 project, I did talk to Mr. Moore, Mr. McGuire and

- 1 Mr. Kirchknopf. Since we were not the lead on
- 2 this project and I was kind of attending these
- 3 meetings, not kind of but I was attending these
- 4 meetings, from a street lighting perspective, you
- 5 know, I would have one of these meetings or these
- 6 conversations and I would go and check in my
- 7 leadership team, more often Gary Kirchknopf and
- 8 Gord McGuire than Gary Moore.
- 9 Q. You said during the
- 10 course of the project. At this time, around the
- 11 time that the motion, you had had this January 23
- 12 meeting, did you speak with Mr. Moore or
- 13 Mr. McGuire or Mr. Kirchknopf?
- 14 A. I don't remember
- 15 specifically. I would have talked to
- 16 Mr. Kirchknopf and Mr. McGuire for sure, and I
- 17 think that one e-mail where I was responding to
- 18 Ron Gallo about the holistic undertaking of this
- 19 is, you know, representative of a type of
- 20 conversation that would have occurred behind the
- 21 scenes within engineering services between the
- 22 three of us.
- Q. And do you recall what --
- 24 we'll go person by person. Do you recall what
- 25 Mr. Moore told you about the Red Hill

- 1 illumination?
- A. At this point in time or
- 3 later in the project?
- Q. We can start with this
- 5 point in time.
- A. Yeah. I don't believe
- 7 that I had any conversations with Mr. Moore at
- 8 this point in time in the project. If you
- 9 reference the one e-mail to Ron Gallo, he's not on
- 10 the e-mail string, so he's not within the
- 11 conversation at that point in time. He was my
- 12 director, you know, so he was two levels above me
- 13 and it wasn't often that I would, as a project
- 14 manager, go and have conversations with the
- 15 director at the director level.
- Q. It was more common to go
- 17 to either Mr. McGuire or Mr. Kirchknopf?
- 18 A. That's correct.
- 19 Q. And sort of early stages
- 20 of the project, do you recall either of them
- 21 giving you any of the information about the design
- 22 of the Red Hill illumination or the background of
- 23 this?
- 24 A. No, I don't recall. But
- 25 they wouldn't have access to that information

- 1 either, so I don't believe that that was provided
- 2 or included.
- Q. Who would have had access
- 4 to that information?
- 5 A. I would suspect it would
- 6 be people who were involved in the construction,
- 7 design and construction of the Red Hill, the Red
- 8 Hill project office folks, so Gary Moore was one
- 9 of those folks, Marco Oddi was another one who was
- 10 working in engineering services, so those types of
- 11 people possibly would have had that type of
- 12 information.
- Q. Okay. And we talked
- 14 about what information Mr. Moore provided you at
- 15 this early stage. Throughout the life of the
- 16 project, do you recall what Mr. Moore -- any
- 17 conversations you had with Mr. Moore in which he
- 18 conveyed information to you about the Red Hill
- 19 illumination?
- 20 A. I don't recall specific
- 21 conversations, but I do recall, you know, at some
- 22 point during the process that Mr. Moore identified
- 23 that there was an EA undertaken to construct, as
- 24 part of the design and construction of the Red
- 25 Hill, and that that EA had identified some design

- 1 constraints related to lighting and the
- 2 environment. And that was happening, I would say,
- 3 more towards the latter parts of CIMA's work that
- 4 they were doing, so not at this early stage here
- 5 but later on in the project.
- Q. And do you remember
- 7 what -- and we can come back to it, but just to,
- 8 sort of, orient ourselves, do you recall what
- 9 Mr. Moore told you about the EA, any specific
- 10 information or details that he provided to you?
- 11 A. It was a while ago, in
- 12 2013, so the specifics or those details are a
- 13 little bit foggy in my head, but he most
- 14 definitely mentioned that through the EA or
- 15 through the design process that there were some
- 16 constraints or some design considerations related
- 17 to the lighting and impacts on the environment and
- 18 that lighting was kind of confined to the
- 19 interchanges and not to the mainline in a way to
- 20 deal with those design constraints.
- Q. What were the design
- 22 constraints?
- 23 A. Environmental impacts of
- 24 lighting in the area of the Red Hill Valley.
- Q. Did Mr. Moore tell you

- 1 that the Red Hill illumination was prohibited or
- 2 restricted by the EA?
- A. I'm not too sure if he
- 4 used the language of prohibited, but restricted
- 5 would be a term that seems to recall to me that we
- 6 talked about or he identified at this point in
- 7 time that the EA had design constraints related to
- 8 lighting through the valley and that there were
- 9 some pseudo-restrictions to try to deal with those
- 10 environmental impacts from lighting.
- 11 Q. So, you understood, your
- 12 understanding from Mr. Moore, the information that
- 13 Mr. Moore conveyed to you was that there were
- 14 restrictions on Red Hill illumination related to
- 15 the environment?
- 16 A. That's correct.
- Q. And did Mr. Moore tell
- 18 you that lighting or did you understand from your
- 19 conversations with Mr. Moore that lighting could
- 20 not be implemented on the mainline?
- 21 A. At this point in time, I
- 22 don't think that that was my understanding. I
- 23 think that there were -- it was more identified as
- 24 far as the restrictions or those design
- 25 constraints for the original construction of the

- 1 Red Hill and some indication as to why the
- 2 mainline wasn't lit.
- With the EA process, of
- 4 course -- sorry, my lights just turned off in my
- 5 office -- the EA can always be revisited if it
- 6 does have something specific within it, like
- 7 design constraints or otherwise, that could be
- 8 re-examined and changed based on some formal
- 9 process to re-examine. So, that was kind of my
- 10 understanding of it.
- 11 Q. And revisiting the EA,
- 12 did you get the impression that Mr. Moore was open
- 13 to considering reopening the EA or revisiting the
- 14 EA if needed?
- A. At this point in time,
- 16 back in 2013, I don't think I had any perspective
- 17 into the process of EAs at all and I don't believe
- 18 that we had any conversations about how the EA
- 19 worked and how those design considerations could
- 20 be reconsidered or otherwise.
- 21 O. And around this time,
- 22 as -- sorry. Throughout the study, in
- 23 conversations with Mr. Moore, were you provided
- 24 with any documentation related to the EA?
- 25 A. I don't recall that I was

- 1 given any documentation related to the EA during
- 2 the 2013 review. And just of note, these
- 3 conversations were not just between Gary Moore and
- 4 myself. These were also including Gord McGuire
- 5 and Gary Kirchknopf.
- Q. So, Mr. McGuire and
- 7 Mr. Kirchknopf were also part of these ongoing
- 8 conversations about the EA and --
- 9 A. Probably more often Gord
- 10 McGuire than Gary Kirchknopf, from what I recall.
- 11 Q. Okay. So, Registrar, if
- 12 we could call up HAM426.
- So, this is CIMA's proposal.
- 14 It's dated March 12, 2013 and you'll see at the
- top there it's addressed to Mr. Cooper and
- 16 Mr. Gallo.
- 17 Do you know why it was sent to
- 18 them?
- 19 A. They were the lead on
- 20 this project, so they would have sought out the
- 21 consultant, interactions with the consultant, and
- 22 having those -- that connection with them. I
- 23 think Steve was the project manager, so it would
- 24 be more than reasonable that he would be the one
- 25 asking CIMA to provide a proposal based on the

- 1 terms of reference.
- Q. And under the heading
- 3 Understanding of Assignment, the second paragraph
- 4 in the bullet points below says that the key
- 5 aspects that will be examined include but are not
- 6 limited to, and then it lists lighting, signs and
- 7 markings and geometry, and that it was understood
- 8 that the City required detailed cost-benefit
- 9 assessments of each recommendation for
- 10 improvements that would result from the review.
- 11 And so, was this your
- 12 understanding of what CIMA would be examining in
- 13 their review?
- A. My focus on this
- 15 assignment was strictly on lighting, so the other
- 16 two bullets were more associated with the traffic
- 17 area. But this is in general alignment with the
- 18 language within the motion, of what the motion
- 19 asked for.
- 20 O. And, Registrar, if we
- 21 could call up images 2 and 3 of this document.
- 22 Under task 2, that's described
- 23 as data collection. And in the bullets, it lists
- 24 some of the expected data items that the City was
- 25 to provide. Looking at image 3 there, it says

- 1 initial design guidelines/standards and
- 2 assumptions, and below that lighting, illumination
- 3 standards.
- 4 The initial design guidelines
- 5 standards and assumptions, did that include the
- 6 initial design guideline standards assumptions for
- 7 the Red Hill, the Red Hill illumination, sorry?
- A. I'm not too sure. I
- 9 wasn't involved in and didn't receive this
- 10 proposal, so I'm not too sure what specifically
- 11 that bullet is referring to.
- 12 Q. The lighting illumination
- 13 standards, that was something you were responsible
- 14 for?
- 15 A. Correct. Those are the
- 16 engineering standards for lighting. Yeah, that's
- 17 how I understand that.
- Q. Okay. And, Registrar, if
- 19 we could move to image 4. Sorry, it must be
- 20 image 5, I think. Here we go. Task 8, if we
- 21 could call that out.
- It says, "Identification of
- 23 safety issues, " and it says:
- 24 "CIMA will combine the
- 25 results of the collision,

1	field and design reviews
2	into a determination of
3	potential safety issues
4	within the study area and
5	these safety issues will
6	form the basis of the
7	development and
8	evaluation of solutions
9	and will be carried
10	forward as such."
11	So, appreciating that you said
12	you didn't receive this proposal, were you aware
13	that CIMA would be doing a field and design
14	review?
15	A. No, I don't think I was
16	knowledgeable or understanding that they would do
17	both of those things, but it's not unusual in this
18	type of assignment for a consultant to undertake
19	definitely design review and field review as
20	needed, depending on the situation.
21	Q. So, you weren't aware of
22	how in depth CIMA's reviews would be?
23	A. No, I was not.
24	Q. Did you come, over the
25	course of the project, to appreciate the depth of

- 1 their reviews and the extent to which they
- 2 reviewed the design?
- A. I don't believe so. I
- 4 don't think that it was an in-depth design review,
- 5 just based on preparing for this and reviewing the
- 6 documents. I don't see, from a lighting
- 7 perspective anyway, that there was a deep dive
- 8 into the design review of the lighting. For the
- 9 other components of it, I'm not really too sure.
- 10 I wasn't paying attention to the design and review
- 11 of anything, other than lighting.
- 12 Q. Okay. And I didn't take
- 13 you to it in this proposal, but task 1 was
- 14 described as a startup meeting, and that meeting
- took place eventually on April 26, 2013.
- And, Registrar, if we could
- 17 call up overview document 6, images 22 and 23.
- So, you'll see here that in
- 19 paragraphs 47 and 48, there is a summary of the
- 20 minutes of that meeting. And then in
- 21 paragraph 49, a transcription of some notebook
- 22 entries that you have dated April 26, 2013, which
- 23 I understand is from that meeting. Is that right?
- A. It appears so, yes.
- Q. And do you recall

- 1 attending this meeting?
- 2 A. I vaguely recall
- 3 attending meetings at CIMA's office, but I don't
- 4 have, you know, a specific recollection of those
- 5 meetings. I think there were two or three of
- 6 them, so I recall going to their office and
- 7 meeting but not those meetings individually.
- Q. I think you're right.
- 9 There were three, so this is the first of three.
- 10 And this is the project kickoff. So, before you
- 11 attended this meeting, had you spoken with any of
- 12 your superiors, Mr. Moore, Mr. McGuire or
- 13 Mr. Kirchknopf, about the meeting?
- 14 A. I don't recall
- 15 specifically. I do not believe that Gary
- 16 Kirchknopf attended this particular meeting, but
- 17 he attended a few of the other meetings. But, you
- 18 know, it would be reasonable for me to think that
- 19 I, or that Gary, Gary Kirchknopf and Gord, had an
- 20 awareness that I was going. Whether or not we had
- 21 a specific conversation about me going and what
- 22 the discussion was going to have, I'm not sure. I
- 23 don't think that would occur. I think they would
- 24 just have an awareness of me attending the
- 25 meeting. I'm not too sure if we have the calendar

- 1 invite, but Gary Kirchknopf, not being at this
- 2 meeting, maybe leads me to believe that he was
- 3 unavailable, on vacation or otherwise.
- Q. And I think you said you
- 5 didn't think that it would have occurred that you
- 6 would have spoken with Mr. McGuire, Mr. Moore or
- 7 Mr. Kirchknopf before. Why? Why do you think
- 8 that?
- 9 A. I think it would be more
- 10 of -- so, I'm a project manager here and Gary
- 11 Kirchknopf is my direct supervisor, Gord McGuire
- 12 is my manager. They were -- they had knowledge
- 13 that I was part of the project team as a
- 14 stakeholder and I believe it would be more of a
- 15 check in. I'm not going to attend a consulting
- 16 meeting, and I believe this was at CIMA's offices,
- 17 without letting my direct supervisor or manager be
- 18 aware that I was attending the meeting.
- 19 Q. So, you do think you let
- 20 them know before that you were going to this
- 21 meeting?
- 22 A. I don't recall
- 23 specifically, but, you know, it would be
- 24 reasonable for me to say that I would probably
- 25 would have let them know that I was attending the

- 1 meeting, particularly it was an offsite meeting at
- 2 a consultant's office.
- Q. And, in paragraph 48,
- 4 there were a number of safety concerns listed
- 5 under the heading called City of Hamilton Needs,
- 6 Expectations and Criteria for Success. And the
- 7 third bullet there says:
- 8 "Lack of lighting at most
- 9 locations."
- 10 A. Correct.
- 11 Q. That's the decision point
- 12 lighting that we were discussing?
- 13 A. Yeah, I believe so.
- 14 That's just recognition of the existing state, the
- 15 existing configuration, of the lighting.
- 0. And the drivers's
- 17 inability to detect lanes under poor visibility
- 18 conditions. Is poor visibility a reference to
- 19 lighting or something else?
- 20 A. Poor visibility would
- 21 just be that, you know, the ability of drivers to
- 22 navigate the lanes, so it doesn't necessarily have
- 23 to do with lighting specifically. It could be
- 24 pavement markings or signage or otherwise, so it
- 25 would be a combination of many things, not just

- 1 specifically lighting. Of course lighting has a
- 2 lot to do with visibility at night, but it's not
- 3 the only factor.
- Q. And, Registrar, if we
- 5 could call up CIM9115.1.
- So, this is the meeting.
- 7 There's an entry in the meeting that isn't cited
- 8 in the overview document that I wanted to ask you
- 9 about. So, if we could go to image 2. So,
- 10 item number 4 is data requests and it says at the
- 11 top there that the data requests are to go through
- 12 Stephen Cooper.
- Below that, item number 7
- 14 says:
- 15 "Mike reported that the
- 16 City does not have its
- own lighting standards
- and instead uses TAC and
- 19 IEC."
- 20 Mike is you?
- 21 A. Correct. There's a typo
- 22 on the last one there. It's the IES, the
- 23 Illuminating Engineering Society. But that is a
- 24 true statement. The City did not have its own
- 25 lighting standards and utilized Transportation

- 1 Association of Canada and in combination with the
- 2 Illuminating Engineering Society of North
- 3 America's recommended practice 8 for roadway
- 4 lighting.
- Q. And was that -- when it
- 6 says that the City didn't have its own lighting
- 7 standards, is that for street lighting and roadway
- 8 lighting that the City used TAC and IES?
- 9 A. Yes. This is specific to
- 10 street lighting.
- 11 Q. And what was the
- 12 significance of this? Why were you telling CIMA
- 13 about this?
- 14 A. This is part of the
- 15 information that they require to look at what the
- 16 City standards may be for anything that they're
- 17 looking at, so this was kind of an identification,
- 18 you know, to deliver, does the City have lighting
- 19 standards? Can you provide them to us? No, we
- 20 don't have them. And in place of those standards,
- 21 we used TAC and IES, which is typical of most
- 22 municipalities. Most municipalities don't
- 23 generally have their own lighting standards. They
- 24 reference these two industry standards.
- 25 Q. Okay. Registrar, we can

- 1 end this call out or you can close out this
- 2 document.
- 3 And we looked at before in
- 4 overview document 6 on page 23, there was a
- 5 transcription from your notebook. Do you recall
- 6 if these notes were made at the meeting?
- 7 A. I believe they were,
- 8 yeah. I was a fairly diligent note taker and that
- 9 was from my notebook that I would bring with me to
- 10 meetings.
- 11 Q. And it was your practice
- 12 to take notes during the meeting, sort of as the
- 13 conversation was happening and things were being
- 14 communicated by CIMA or action items for you, that
- 15 sort of stuff?
- 16 A. Correct, yeah. I would
- 17 be focusing on information that is specific to me
- 18 and what I needed to do.
- 19 O. Right. Okay. So, if
- 20 they were talking about sort of things that were
- 21 more in the traffic side, you might not take notes
- of that, but, you know, when it came to the
- 23 illumination and the lighting, that was when you
- 24 would sort of start taking your notes. Is that
- 25 fair?

- 1 A. Correct. Yeah, correct.
- Q. Okay. So, we talked
- 3 before, you said you remembered two or three
- 4 meetings. We just looked at meeting number 1.
- 5 I'll take you now to meeting number 2, which was
- 6 called progress meeting number 1.
- 7 Registrar, if we could call up
- 8 overview document 6, pages 27 and 28, and
- 9 paragraph 57.
- So, progress meeting number 1
- 11 took place on June 6, 2013. Do you recall
- 12 attending this meeting?
- A. I recall attending
- 14 meetings at CIMA's office; however, I don't recall
- 15 specifically each meeting individually.
- 16 O. It's about a five or
- 17 six-week time period between the April 26 kickoff
- 18 meeting that we just looked at and this June 6
- 19 meeting. Do you recall what, if anything, you had
- 20 been doing on the project between April 26 and
- 21 June 6?
- 22 A. I don't recall if I was
- 23 doing anything at all on this project within that
- 24 five-week period.
- Q. Do you recall any

- 1 discussion with CIMA staff between April 26 and
- 2 June 6?
- A. It would be unusual. I
- 4 do not recall having specific conversations with
- 5 CIMA staff and, in my capacity not as the project
- 6 lead but as a stakeholder, it would be unusual for
- 7 me to speak directly to CIMA.
- Q. And what about internally
- 9 within the City? Had you had any conversations
- 10 with the project staff checking in on how it was
- 11 going, what the status was, anything like that?
- 12 A. Yeah. I don't recall any
- 13 conversations that occurred with external or
- 14 internal parties.
- 0. And sort of more
- 16 generally, not in the context of these meetings,
- 17 how would you describe the nature and level of
- 18 communication between yourself on this project and
- 19 the other traffic folks who were working on it,
- 20 so, sort of, what was -- how often were you in
- 21 communication about the project with them?
- 22 A. I don't recall how often
- 23 that frequency would have been, but as a
- 24 stakeholder and not a project lead, you know, my
- 25 expectation would be that they would be reaching

- 1 out to me whenever they needed information for my
- 2 piece of the project, and that would generally be
- 3 from Stephen Cooper as the project manager but I
- 4 don't recall having any level of frequency of
- 5 conversations. So, I'm not saying that they
- 6 didn't occur; I'm just saying I don't recall.
- 7 Q. Right. And I think we
- 8 looked at in one of the meetings we looked at
- 9 before it minutes said that all data requests were
- 10 to go through Stephen Cooper. Is that, sort of,
- 11 your understanding?
- 12 A. Correct. And that's good
- 13 practice, since he's a project manager, that he
- 14 should have the purview of all information that's
- 15 coming through -- to the consultants and he's the
- 16 main connector with the consultants, so it would
- 17 be inappropriate for me, say, to send
- 18 documentation or otherwise to the consultant
- 19 without having his awareness or, in fact, going
- 20 through him.
- Q. Okay. So, you'll see in
- 22 paragraph 57 at the top of page 28 there it says:
- 23 "The minutes recorded
- 24 that Mr. Masliah, who is
- 25 a CIMA staff member,

1 introduced a PowerPoint 2 presentation and that the 3 floor was open for 4 comments at any time." 5 Sorry, I'm lost on the Α. 6 screen. I'm not finding that reference. Thank 7 you. 8 Q. Perfect. Thank you, 9 Registrar. 10 So, I'm going to take you now to that PowerPoint and see if that assists in 11 12 refreshing your memory about this meeting. 13 So, Registrar, if we could 14 call up CIM103. 15 It doesn't have the date 16 there, but we understand this is the PowerPoint 17 presentation that was given at the June 6 meeting. Does this look familiar to you? 18 It looks familiar to me 19 Α. since reviewing it as part of this inquiry, but I 20 21 don't have independent recollection of this being 22 shown at that meeting. Those three meetings are a 23 bit of a mush in my mind. I remember going to 24 CIMA's offices and attending those meetings, but I don't recall specifically one meeting from the

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25

- 1 next.
- Q. Registrar, if we could
- 3 call up image 12. Thank you.
- So, this is the illumination
- 5 section of the PowerPoint and here on this slide
- 6 it refers to three types of illumination being
- 7 considered by the warrant. The first there is
- 8 continuous illumination, the second is partial and
- 9 the third is full.
- 10 Could you just describe what,
- 11 starting, sort of, from continuous downwards, what
- 12 those types of illumination are?
- 13 A. Yeah. Continuous
- 14 illumination -- I'll use Red Hill as an example.
- 15 So, continuous illumination would be that there
- 16 would be lighting on the mainline and all ramps,
- 17 so you would not have a section or a segment of
- 18 roadway without lighting.
- 19 Partial illumination at
- 20 interchanges is what the current configuration is,
- 21 is that the interchanges are lit but only partial
- 22 of this interchange is lit, so in our case only
- 23 the exit ramp is lit, the on-ramp is not lit.
- 24 Then full illumination at the
- 25 interchange would be essentially how it's

- 1 describing, so all of both the exit and the
- 2 entrance ramps of the interchange would be fully
- 3 lit, so all of the roadways within the interchange
- 4 would be illuminated.
- Q. Okay. And there, where
- 6 it refers to the warrant, is that -- it says above
- 7 the Ministry policy, so would that warrant being
- 8 referred to there be the MTO warrant?
- 9 A. I believe this is
- 10 reference to the MTO warrant, yes.
- 11 Q. And, as I understand it,
- 12 there is, in addition to the MTO warrant, there's
- 13 also the TAC warrant?
- 14 A. Correct. There's the two
- 15 warrants that are being referenced as part of this
- 16 project. One is the TAC warrant and the other is
- 17 the MTO warrant, which I believe this is making
- 18 reference to.
- 19 Q. I think at this point
- 20 this is just, and I think it's what you said, the
- 21 MTO warrant. We'll come to the TAC warrant a bit
- 22 later on.
- 23 So, Registrar, if we could go
- 24 to image 17.
- So, here, this is CIMA's

- 1 Illumination Warrant Analysis and it says, "Based
- 2 on the MTO warrant," the areas in red there
- 3 highlighted are where full illumination was
- 4 suggested and in blue is where partial
- 5 illumination is suggested.
- A. Okay.
- 7 Q. So, do you recall this
- 8 slide or discussion about CIMA's suggestions
- 9 related to the partial and full illumination?
- 10 A. I don't recall this slide
- 11 specifically, but I do recall a conversation
- 12 related to the undertaking of the warrants and the
- 13 results of the warrants, but just vaguely.
- Q. Can you tell us what you
- 15 do recall about that conversation?
- 16 A. Yeah. I have trouble
- 17 differentiating from what I recall from those
- 18 meetings compared to what I've seen from reviewing
- 19 all of the documents for the inquiry. But I do
- 20 specifically recall that, you know, or knowing
- 21 that CIMA was going to undertake both a TAC
- 22 warrant and then an MTO warrant and then obviously
- 23 present the results of those warrants as part of
- 24 their project. So, that's kind of specifically
- 25 what I recall from back in 2013, but like I

- 1 mentioned, I don't have a great recollection of
- 2 this slide or specific results from the warrants
- 3 at that time.
- 4 Q. Sure. Okay. And I think
- 5 you've mentioned that CIMA was going to complete
- 6 the TAC warrant.
- 7 Registrar, if we could call up
- 8 CIM84750.1 on image 1 and, at the same time, also
- 9 call up one of the overview documents. Do you
- 10 need me to -- perfect. And then the second
- 11 document to call up, overview document 6, page 29.
- 12 Sorry, page 30, paragraph 62. And if we could --
- 13 sorry. It should be page 29.
- So, this is, there,
- 15 paragraph 62, is that notebook transcription that
- 16 we just looked at and there's reference there
- 17 under street lighting. It says:
- 18 "How is it determined if
- 19 required?"
- 20 And it says:
- 21 "TAC warranting
- 22 (interchange and
- 23 mainline)."
- 24 Do you see that?
- 25 A. Yeah.

- Q. Okay. And then,
- 2 Registrar, if we could also next go to image 30 of
- 3 overview document 6 and if we could call out those
- 4 last two bullet points.
- 5 So, at this time, as I
- 6 understand it, CIMA had not yet completed the TAC
- 7 warrants. They had just conducted the MTO
- 8 warrants?
- 9 A. It appears that they did
- 10 the MTO warrant but hadn't undertaken the TAC
- 11 warrant yet.
- 12 Q. Do you recall why CIMA
- 13 was to undertake the TAC warrant in addition to
- 14 the MTO warrant?
- 15 A. The TAC warrant or the
- 16 TAC standards are what are used across Canada for
- 17 street lighting standards and those warrants are
- 18 used across Canada. Also, those warrants are
- 19 contained within the Federal Highway
- 20 Administration handbook for the U.S., too, so
- 21 that's what we're most used to using, are the TAC
- 22 warrants and TAC standards. And the TAC warrant
- 23 has warrants for all kinds of different road
- 24 types, including highways and interchanges, and it
- 25 was previously mentioned that we follow, from a

- 1 standards perspective, TAC and IES, so it's more
- 2 than reasonable that a discussion about the TAC
- 3 warrant appears. It's very unusual and not often,
- 4 not common, for us to utilize MTO warrants. In
- 5 fact, I had not ever used an MTO warrant. They
- 6 are constructed for provincial highways, Province
- 7 of Ontario highways, and the construction around
- 8 those highways, as opposed to TAC, which is more
- 9 in tune with municipal roadways.
- 10 Q. And just above it, it
- 11 says that the warrants were scored such as
- 12 continuous lighting score was met, so that's
- 13 CIMA's conclusion. I take it that relates to
- 14 CIMA's conclusion and analysis that continuous
- 15 illumination was warranted on the MTO warrant?
- 16 A. Correct. Based on their
- 17 undertaking of the warrant, it appears that it
- 18 achieved a score that indicates that -- as an
- 19 indicator of warranted.
- 20 O. Thank you. And,
- 21 Registrar, if we could end the call out of
- 22 Mr. Field's note and in the CIMA meeting minutes,
- 23 it says underneath PowerPoint presentation, it's
- 24 the fourth entry down, it says -- Registrar, if we
- 25 could call that out:

1	"CIMA to use TAC
2	illumination warrant as
3	this is what the City
4	utilized."
5	And I think that's what you're
6	referring to, the City used the TAC guidelines?
7	A. Correct. Yeah. As I
8	mentioned, the TAC warrant is the common practice
9	for municipalities across Canada for street
10	lighting and MTO warrant is very specific and
11	constructed for Ministry of Transportation
12	highways.
13	Q. And CIMA would rely on
14	the outcome of that TAC warrant but recognize the
15	outcome of the MTO warrant in their report?
16	A. Correct. In terms of the
17	type of facility here, so it is similar to a
18	highway, so I appreciate that they're doing both
19	types of warrants to see how they compare to each
20	other. So, I would say that that's being done in
21	due diligence as far as undertaking both of those
22	warrants and making sure that, you know, all
23	things are being considered.
24	But in terms of order of
25	priority, I would put the TAC warrants first and

1	then the MTO warrants second as supplementary to
2	the TAC warrant.
3	Q. And was your direction,
4	for CIMA to use the TAC warrant?
5	A. I don't believe that I
6	provided direction to do it, but earlier when they
7	were doing that data collection thing we were
8	identifying that TAC was our standards that we
9	utilized for the City, so it would be more than
10	reasonable that they would undertake the TAC
11	illumination warrant, because they are part of
12	that standard document.
13	Q. Okay. Thank you.
14	Registrar, we can end that call out.
15	And two entries lower, it
16	says:
17	"CIMA to ensure that
18	description of the need
19	for transitional lighting
20	is included in the
21	report, especially in B/C
22	analysis for lighting."
23	B/C, that's benefit-cost?
24	A. That's correct.

Q.

And what does this refer

25

- 1 to?
- 2 A. Transition lighting is
- 3 the best thing if you think of an unlit roadway
- 4 and then you're going to light a segment of it,
- 5 that as -- anyone can relate to this -- your eyes
- 6 take some time to transition from dark to light,
- 7 and in street lighting when you're going from a
- 8 dark environment to a lit environment, you need to
- 9 have transitional or you should have transitional
- 10 lighting to allow the eyes to slowly adapt between
- 11 the dark environment and the lit environment, so
- 12 the transition lighting occurs further before and
- 13 then after the fully lit piece.
- So, if you are, you know,
- 15 doing a study of a very specific area and it's 200
- 16 metres long, just for example, you will have
- 17 transition lighting that will extend that scope of
- 18 area beyond the 200 metres so that you can have
- 19 that adaptation occurring prior to a driver
- 20 exiting the dark environment and going from unlit
- 21 to, you know, the maximum amount of light.
- So, it basically -- maybe the
- 23 best way to put it, it's like somewhat of, you
- 24 know, the lighting gets brighter and brighter as
- 25 you travel through the section, so when you're in

- 1 the most brightest section, that your eyes have
- 2 had time to adapt, and then conversely when you're
- 3 exiting that fully lit area, that the lighting is
- 4 getting darker and darker before you're exiting
- 5 out into an unlit environment. So, that's what
- 6 transition lighting reference is being made here.
- 7 Q. Okay. And why was there
- 8 a need for that discussion specifically in this
- 9 study? Was that because it was looking only at a
- 10 segment of the Red Hill?
- 11 A. Correct, yeah. The study
- 12 area was only a segment of the Red Hill and if
- 13 there was any recommendation or consideration for
- 14 lighting a segment of it, then standards and
- 15 practices describe that transition lighting should
- 16 be included as part of that.
- 17 O. Okay. Thank you. Okay.
- 18 Registrar, we can end this call out and we can
- 19 also end the call out of the overview document as
- 20 well and if we could call up image 2 of this
- 21 document.
- I should say that this copy of
- 23 the minutes is an internal CIMA copy, so that's
- 24 why the red track changes there are internal
- 25 changes that were made at CIMA, but the changes

1	are consistent with what was sent to the City.
2	A. Okay.
3	Q. If you look in item 4
4	there, Open Discussion, the first paragraph there
5	says:
6	"CIMA needs to be
7	cautious with
8	illumination. B/C is
9	critical for this
10	assignment due to
11	political and other
12	design and cost
13	constraints. Site
14	specific locations are
15	probably better than full
16	illumination."
17	Do you recall any discussion
18	about CIMA needing to be cautious with
19	illumination?
20	A. Not (audio distortion),
21	as this is kind of making reference to benefit to
22	cost and, as was referenced previously, that
23	lighting is very expensive to implement and
24	obviously benefit to cost calculations are, you
25	know, the cost piece, is really critical to the

- 1 equation because it is so expensive to install it.
- So, kind of going back to that
- 3 conversation about the holistic approach and
- 4 making sure that the best solution is being
- 5 selected, so having a benefit-cost analysis to
- 6 make sure before, with any traffic safety
- 7 countermeasure, that you have a benefit to cost
- 8 evaluation occur so that you're not incorrectly
- 9 selecting, you know, a countermeasure that's
- 10 either too expensive or doesn't have the high
- 11 enough aggregate benefit to it.
- 12 So, in this case, this is
- 13 making reference, I believe, to the cost of
- 14 lighting and, you know, that there should be some
- 15 caution to make sure that benefit to cost ratio is
- 16 correct because if there's other complicating
- 17 factors, cost, design, sometimes implementation of
- 18 street lighting is sometimes more challenging than
- 19 saying installing signage and pavement markings,
- 20 and that sort of thing, so I think that's what
- 21 this is a reference to.
- Q. Okay. So, in terms of
- 23 some of those complications, specifically as it
- 24 relates to the Red Hill, the political
- 25 constraints, do you recall what those were?

- 1 A. I think that this is
- 2 reference to the motion itself, so obviously the
- 3 councillor specifically asked for lighting to be
- 4 reviewed, but cost is always a political
- 5 discussion. But other than that, I don't have
- 6 specific comment on what the term or the word
- 7 "political" means in this context.
- Q. And the design
- 9 constraints?
- 10 A. Yeah. The design
- 11 constraints are for this specific area. This is
- 12 more about the physical design constraints that
- 13 exist within the study area.
- 14 And I'll use an example.
- 15 There is a Hydro One high-voltage transmission
- 16 line that partially cuts over top of one of the
- 17 ramps, the Mud/Stone Church ramp, and then travels
- 18 down northerly and then cuts diagonally across the
- 19 Red Hill, and that is significant because street
- 20 lighting poles and high-voltage hydro lines can't
- 21 exist together in some instances depending on the
- 22 voltage, the height of the lines and that sort of
- 23 thing. And there is, within the Electrical Safety
- 24 Code of Ontario, there are requirements for both
- 25 horizontal and vertical separation between street

- 1 lighting poles or poles in general and overhead
- 2 utility lines, so this is making reference to, I
- 3 believe, some of those design constraints.
- 4 So, because of those, you
- 5 know, kinds of constraints on the Red Hill
- 6 mainline and then the ramp as well, that there
- 7 might be locations where it would be very
- 8 challenging to install a street light pole because
- 9 it was would be essentially prohibited by the
- 10 Electrical Safety Act to install those poles under
- 11 there and it might result in either challenges
- 12 that would have to be overcome from design or
- 13 challenges that could not be overcome by the
- 14 design, in which case the lighting levels might
- 15 not be able to be met in certain segments of a
- 16 ramp or a mainline. So, this is kind of making
- 17 reference to that.
- 18 And then also within the study
- 19 area, just between the Stone Church and Mud
- 20 interchange and the next interchange to the north,
- 21 which is Greenhill, there is a bridge and that
- 22 bridge was constructed without any provision for
- 23 street lighting. For example there's no pole
- 24 bases, there's no conduits and that sort of thing,
- 25 so to install pole bases and conduits on to that

- 1 bridge, it would require structural modification
- 2 to that bridge to allow for it, so those are the
- 3 kinds of -- again, that's not impossible to
- 4 implement. It's just a constraint that exists
- 5 and, you know, when you're talking about modifying
- 6 the structure of a bridge, that could also be
- 7 expensive and that relates back to the benefit to
- 8 cost ratio to make sure that benefit to cost ratio
- 9 is accounting for all of those different
- 10 constraints.
- 11 Q. In the context of the
- 12 design constraints, was there any discussion about
- 13 the original design, the choice to use lighting at
- 14 the interchange versus at the mainline? Any
- 15 discussion of the EA in that context?
- 16 A. I don't believe so, no.
- 17 I think this discussion is related to the
- 18 consideration for adding lighting.
- 19 O. And who advised CIMA
- 20 about these constraints?
- 21 A. I would have expertise in
- 22 the subject matter. There's no doubt about that.
- 23 And if it was anyone, it would have been me to
- 24 outline some of the challenges, design challenges,
- 25 and constraints for sure.

1	Q. And where it says, "Site
2	specific locations are probably better than full
3	illumination," would that have been you as well?
4	A. I'm not completely clear
5	if that would have been me at all and I'm not too
6	sure in the context of how that's being introduced
7	here, because I'm not too sure I fully understand
8	what site specific locations versus full
9	illumination means.
10	Q. Okay. Do you recall
11	anyone else from the City saying something like
12	that at the meeting?
13	A. I don't really recall the
14	specifics of those meetings, so I guess my answer
15	is no.
16	Q. Okay. I asked you
17	okay. So, the second bullet there where it says:
18	"CIMA to make sure that
19	illumination, if
20	recommended, would
21	actually assist in
22	reducing the types of
23	crashes on this facility
24	and/or improve
25	conditions, i.e.,

1	geometric. If other
2	treatments would
3	similarly result,
4	consider those before
5	illumination if
6	possible."
7	So, as I interpret this, CIMA
8	was advised or there was discussion that if other
9	treatments could reduce the types of crashes on
10	the Red Hill, those treatments should be
11	considered first before the illumination. Is that
12	right?
13	A. I agree with the
14	statement because of the what was being
15	considered minus geometric changes. We were
16	talking about lighting and signs and markings, so
17	it is far less expensive to implement signs and
18	pavement markings changes than it is to install
19	lighting.
20	And going back to the
21	original, kind of, theme of this about driver
22	guidance and visibility, I recall one of those
23	e-mails that you showed to the councillor office
24	about someone complaining they could not see the
25	lanes, so if that issue could be dealt with

- 1 through installing or refreshing the pavement
- 2 markings as supposed to installing lighting and
- 3 that resolves the issue, then obviously installing
- 4 pavement markings is less expensive and easier
- 5 than installing illumination and, kind of like
- 6 it's inferring here, as long as it improves or
- 7 deals with whatever conditions is trying to be
- 8 dealt with.
- 9 Q. Prior to this meeting,
- 10 and this is June 6, do you remember if you spoke
- 11 to Mr. Moore or Mr. Kirchknopf or Mr. McGuire
- 12 about any of the political or design or cost
- 13 constraints? Is that something that you had
- 14 spoken with them about prior to?
- 15 A. I don't recall
- 16 specifically.
- 17 Sorry, if I can ask a
- 18 question, this was the meeting -- did Gary
- 19 Kirchknopf attend this meeting? This wasn't the
- 20 kickoff meeting. Correct?
- Q. You're right, Gary did
- 22 attend this meeting.
- 23 A. Yeah. So, it Gary was at
- this meeting, he's either contributing or hearing
- 25 what I'm saying. So, kind of back to your

- 1 question, since he was at the meeting, then
- 2 obviously he's witness to it.
- Q. Right. Okay. Registrar,
- 4 we can end this call out and we can close out this
- 5 document as well.
- 6 So, Brian Malone of CIMA, he
- 7 was at that meeting and he testified that he
- 8 recalled a direction at that meeting on June 6
- 9 about CIMA obtaining more information about the
- 10 lighting design constraints, and he recalled that
- 11 CIMA was directed to speak to the RHVP design
- 12 office, specifically Mr. Moore. And Mr. Malone's
- 13 recollection when he testified was that that
- 14 request or direction came from either you or
- 15 Mr. Cooper.
- Do you recall providing a
- 17 direction like this to Mr. Malone or to CIMA more
- 18 generally at the June 6 meeting?
- A. No, I don't recall
- 20 providing that direction. But also noting that
- 21 Gary Kirchknopf was at that meeting as well, so --
- 22 but I don't recall direction being given and I
- 23 didn't see that within the minutes that that
- 24 direction was captured in the minutes either, so
- 25 that would be unusual for a client to provide

- 1 direction to a consultant and they would not
- 2 record that within the minutes.
- Q. So, it's possible, with
- 4 your reference to Mr. Kirchknopf, that he could
- 5 have also provided that direction Mr. Malone or to
- 6 CTMA?
- 7 A. Yeah. I'm not too sure
- 8 if I would, you know, on the basis of this not
- 9 showing up in the minutes, would frame it as
- 10 direction if that did occur. It could be a
- 11 suggestion and, kind of like we talked about
- 12 earlier, about who knew the design details and
- 13 construction details of the Red Hill. And my
- 14 answer was, you know, anyone who was in the
- 15 project team, specifically Gary Moore and Marco
- 16 Oddi, so if in the proceedings of that meeting,
- 17 had they have wanted to know some backup to how
- 18 was lighting selected or those design
- 19 considerations kind of figured out, I would say
- 20 that it would be -- you know, my answer, if I was
- 21 posed that question, well the best person to talk
- 22 to would be someone from the Red Hill project team
- 23 and provided Gary Moore's name or Marco Oddi's or
- 24 whoever else was on that project team.
- Q. Okay. So, if you had

- 1 been asked a question like that, that's who you
- 2 would have suggested be contacted?
- 3 A. If they wanted more
- 4 information, they would be better positioned to
- 5 answer any of those questions than I would.
- 6 That's for sure.
- 7 Q. Okay. Registrar, if we
- 8 could call up overview document 6, page 29,
- 9 paragraph 61.
- 10 And this is a note also from
- 11 July 6 or, sorry, June 6, that Mr. Malone recorded
- 12 in his notebook. It's made after that meeting at
- 13 10:00 in the morning and it references a
- 14 conversation that Mr. Malone had with Mr. Moore.
- Do you need me to give you the
- 16 call out again, Registrar?
- 17 THE REGISTRAR: Sorry,
- 18 counsel. Yes, if you mind just repeating that for
- 19 me.
- 20 MS. HENDRIE: No problem.
- 21 It's overview document 6, page 29, paragraph 61.
- THE REGISTRAR: My apologies.
- 23 I thought I was sharing my screen.
- MS. HENDRIE: It's okay.
- 25 Great. Thank you.

- 1 BY MS. HENDRIE:
- Q. So, this is a transcript
- 3 of Mr. Malone and Mr. Moore's conversation. Do
- 4 you recall being aware that Mr. Malone and
- 5 Mr. Moore spoke on June 6?
- A. No, I did not have
- 7 awareness that these discussions were occurring.
- Q. It wasn't something that
- 9 Mr. Moore reported back to you on, that he had
- 10 spoken to Mr. Malone?
- 11 A. No, he did not.
- Q. And so, jumping forward
- 13 now about a month in time, the second progress
- 14 meeting was held on July 3, 2013. Do you recall
- if before that, between the second progress
- 16 meeting on -- sorry, the first progress meeting on
- 17 June 6 and this second progress meeting on July 3,
- 18 if you had had any conversations with Mr. Moore
- 19 about the study or the work being undertaken by
- 20 CIMA or your involvement on this project?
- A. Not specifically, no.
- Q. And what about
- 23 Mr. Kirchknopf or Mr. McGuire?
- 24 A. No.
- Q. And you told us earlier

- 1 about the conversations, the ongoing
- 2 conversations, that you had with the three of
- 3 them. Do you think you would have had any
- 4 conversations between these meetings?
- 5 A. I don't recall
- 6 specifically having any conversations with them;
- 7 however, it's not unreasonable to think that we
- 8 could have had conversations, but I don't have any
- 9 recollection of a conversation specifically.
- 10 Q. Thank you. And,
- 11 Registrar, if we could go to overview document 6,
- 12 page 31, paragraph 65 and 66 as well. Okay.
- So, paragraph 65 summarizes
- 14 that at the meeting, CIMA presented its updated
- 15 findings and that included a collision analysis
- 16 and a list of the countermeasures. Do you recall
- 17 attending this meeting?
- A. No. I recall attending
- 19 the meetings, but not specific recollection of one
- 20 meeting versus the other.
- Q. Do you have any
- 22 recollection of CIMA's findings -- so, CIMA found
- 23 that there was a high proportion of non-daylight
- 24 collisions. Do you recall that?
- 25 A. No. No, I do not recall

- 1 the specifics of this meeting.
- Q. And I think, based on
- 3 what you told us before, you know, there were a
- 4 number of countermeasures that were discussed and
- 5 presented by CIMA at the meeting, some of which
- 6 were related to illumination and some that
- 7 weren't. So, I think, based on what you told us
- 8 before, you would have been focused really just on
- 9 those illumination countermeasures. Is that
- 10 right?
- 11 A. That's correct.
- 12 Q. Okay. And, Registrar, if
- 13 we could end this call out and call up HAM51990.
- 14 Perfect.
- 15 So, these are the slides from
- 16 that meeting. And I won't take you through all of
- 17 them, but I'll take you to image 29, if we could,
- 18 Registrar, which deals with the illumination
- 19 warrants.
- 20 And so, by this time, CIMA had
- 21 conducted the TAC warrant in addition to the MTO
- 22 warrant. As is set out on this slide, CIMA had,
- 23 in terms of the potential countermeasures for the
- 24 freeway and the ramps, CIMA had found that full
- 25 illumination on all ramps and freeway segments was

- 1 warranted based on both of those warrants.
- 2 Do you recall this finding by
- 3 CIMA?
- A. No, not specifically.
- Q. Okay. Registrar, if we
- 6 could close this document and call out -- this is
- 7 the meeting minutes now -- HAM51991, images 1 and
- 8 2.
- 9 So, looking under PowerPoint
- 10 Presentation, it's the third from the bottom where
- 11 it says:
- 12 "City will provide
- 13 available background
- documentation from EAs,
- 15 et cetera, as input into
- 16 the report."
- 17 A. Okay. I see it.
- Q. Perfect. So, where it
- 19 says EAs, was that related specifically to the EA
- 20 for illumination?
- 21 A. The EA isn't strictly for
- 22 illumination, but I think I understand your
- 23 question. It's related to the EA that was
- 24 undertaken for the Red Hill. That's way I would
- 25 understand that.

- Q. And where it says City,
- 2 was that you?
- A. I'm not the project
- 4 manager, so all documentation would come from the
- 5 project manager or from that division undertaking
- 6 it, so I don't think that this is strictly
- 7 assigned to me. It would be assigned to the
- 8 project team with the lead as traffic and Stephen
- 9 Cooper specifically.
- 10 Q. And so, as it relates to
- 11 sort of the flow of information and documents from
- 12 the City to CIMA, if it was related to lighting
- 13 and specifically data requests related to the
- 14 illumination, would that have been you responsible
- 15 for the collection of those documents and then you
- 16 would then provide that to Mr. Cooper, who would
- 17 then provide it to CIMA?
- 18 A. Well, Mr. Kirchknopf is
- 19 at this meeting as well, so he is my supervisor.
- 20 I think it would be reasonable to think that the
- 21 EAs would be produced by engineering services. I
- 22 did not have access to or had ever seen the EA, so
- 23 it would have been hard for me to produce it.
- 24 However, I can't speak on behalf of Gary
- 25 Kirchknopf or others in engineering services or

- 1 from traffic from that perspective if they had
- 2 access to the EAs either.
- Q. Who had access to the
- 4 EAs?
- A. I do not know who had
- 6 access to the EAs.
- 7 Q. Had you asked for access
- 8 to the EAs?
- 9 A. I don't recall
- 10 specifically asking to see the EAs. As part of
- 11 the CIMA assignment for the detailed lighting
- 12 analysis of Red Hill and LINC, which was
- 13 undertaken in 2018, I did go out, along with one
- 14 of my direct reports, and assembled the EA from a
- 15 variety of different areas as part of that process
- 16 and it did not come from one source at that time.
- 17 It came from multiple sources to chase it down in
- 18 its -- to get all the components of it and put it
- 19 together for CIMA. But, again, that was years
- 20 later as part of that other assignment.
- O. And so, now we're about
- 22 three months into the project. Do you know why,
- 23 at this stage, the EAs and the background
- 24 documentation were being provided?
- 25 A. Yes. I believe it's

- 1 related to the conversation that you showed me
- 2 between Brian Malone and Gary Moore where Gary is
- 3 or there's some environmental consideration bullet
- 4 in Brian's notes there, which has everything to do
- 5 with EA. So, I think that's making an appearance
- 6 now within there and that the EA considerations as
- 7 it pertains to lighting specifically is making a
- 8 justified appearance within the project now so
- 9 that CIMA has the full understanding of all of the
- 10 elements of the project so that they can formalize
- 11 any recommendations back to us.
- 12 Q. So, your understanding is
- 13 this was a request that came from CIMA as a result
- of Mr. Moore and Mr. Malone's conversation?
- 15 A. I believe so. I think it
- 16 may have been around this time that I had or that,
- 17 you know, I had a conversation with Gary possibly
- 18 and Gord and, sorry, the two Garys, Gary
- 19 Kirchknopf, Gord McGuire and Gary Moore, about the
- 20 EAs and what it said or included or conversations
- 21 related to the undertaking of the EA or otherwise,
- 22 the design constraints related to the lighting,
- 23 and it may have made an appearance at this meeting
- 24 either by me or by Gary Kirchknopf as well in this
- 25 point in time, but I'm not fully -- like, I don't

- 1 have independent recollection of this meeting
- 2 specifically, so I can't say for certain.
- Q. Okay. The conversation
- 4 between you and Mr. Moore and Mr. Kirchknopf and
- 5 Mr. McGuire, what do you remember about that
- 6 conversation?
- 7 A. I don't remember the
- 8 conversation specifically and who was involved in
- 9 the conversation, if it was all of us, all four of
- 10 us, or if it was a different contingent of people,
- 11 but I do recall back then, you know, of having a
- 12 discussion with Gary Moore in which he was talking
- 13 about or giving me some more information into some
- 14 of the design constraints for lighting from back
- in the day, when that EA work was happening,
- 16 specifically related to the environmental impacts
- 17 of lighting.
- Q. And do you think this
- 19 conversation happened before the meeting, before
- 20 this July 3 meeting?
- 21 A. Yeah. Sorry. I don't
- 22 know in what timeframe that conversation would
- 23 have occurred.
- Q. And what information do
- 25 you remember Mr. Moore conveying to you or what

1	was the sense of the information that you had
2	after your conversation with Mr. Moore?
3	A. From what I recall, that
4	there were design constraints related to lighting
5	and the environment for the Red Hill, that the Red
6	Hill was an environmentally sensitive area and
7	that lighting obviously can have a detrimental
8	impact to the environment, to flora and fauna.
9	That's kind of what I recall, but it's not as
10	you know, it's not as clear in my mind since it
11	happened such a number of years ago.
12	Q. Sure. Under
13	item number 4, Costs, it says:
14	"CIMA will include
15	illumination
16	recommendations in the
17	report. MF "
18	Who I take is you:
19	" indicated that CIMA
20	should use MTO costing
21	information rather than
22	Hamilton costs due to
23	type of lighting i.e.,
24	freeway."
25	The MTO costs, why those

- 1 costs?
- A. Our costs -- so, we do
- 3 not construct highway or freeway lighting, so our
- 4 costs and our cost tables that we have are for
- 5 just regular municipal street lighting, road
- 6 lighting, and the material and costs are different
- 7 between standard street lighting and highway
- 8 lighting.
- 9 Since MTO more often undertook
- 10 highway lighting construction, that it would have
- 11 been more accurate, more reliable, for CIMA to use
- 12 MTO's costing tables than the City of Hamilton's
- 13 costing table as to ensure that the true costs are
- 14 representative of what the actuals would be and
- 15 that they wouldn't be inadvertently -- because if
- 16 they used our costs they would be lower because
- 17 it's cheaper to install standard street lighting
- 18 than it is to install highway lighting. And, if
- 19 that was used, then it would be
- 20 under-representatively low as far as what the cost
- 21 is and then that would have implications to the
- 22 outcomes of the benefit to cost ratio, which could
- 23 perhaps make it that lighting is -- has a higher
- 24 benefit to cost ratio than it actually does
- 25 because the costs aren't represented accurately

- 1 based upon too low of costing information.
- Q. And CIMA will include
- 3 illumination recommendations, that was your
- 4 understanding, that the recommendations would be
- 5 included in CIMA's report?
- A. Absolutely.
- 7 Q. And you understood, I
- 8 take it, that CIMA had concluded that full
- 9 illumination was warranted, so the recommendations
- 10 would be in relation to that warrant finding?
- 11 A. No. I think that it was
- 12 an indication that the warrants that were
- 13 completed, the warrants did pass. However, the
- 14 way that the warrants work, I'm not going to speak
- 15 specifically to MTO because I don't have any
- 16 personal experience using it, but the TAC warrant
- 17 always has the caveat that there's other factors
- 18 that need to be considered, that the outcome of a
- 19 warrant isn't the ultimate direction from that
- 20 warrant, that it's up to the judgment of the
- 21 person who is undertaking the warrant to determine
- 22 whether or not that warrant, the results of that
- 23 warrant, should be implemented or not.
- So, just because you have a
- 25 successful warrant score doesn't mean that you go

- 1 straight to implementation from that. You need to
- 2 consider all factors and to justify whether or not
- 3 that is practical to implement solely based on a
- 4 warrant.
- Q. And the other factors,
- 6 that would have included the environmental
- 7 constraints?
- 8 A. It can include
- 9 environmental constraints or human factors or all
- 10 kinds of different things. The constructed
- 11 environment is a big piece of them.
- 12 I'll use an example of just
- 13 based on my experience. If you're doing a warrant
- of a highway or roadway adjacent to the landing
- 15 path of an airport, regardless of the warrant
- 16 score, you simply cannot install poles next to an
- 17 airport landing path, for example. So, even if it
- 18 was warranted, just because that warrant outcome
- 19 was positive, there's other factors involved that
- 20 you cannot install it. So, the outcome of that
- 21 review would be no, lighting is not going to be
- 22 installed. I'll just use that as a simple
- 23 example. It's just coming to my head.
- Q. Okay. So, would it by
- 25 fair to say that if full illumination was

- 1 recommended by CIMA, the City would want those
- 2 other factors, the environmental constraints, the
- 3 costs, in order to be able to assess whether or
- 4 not to proceed with those recommendations?
- 5 A. Correct. We would want
- 6 to have to make sure whatever recommendations,
- 7 doesn't matter if it's lighting or otherwise from
- 8 a consultant, that all things are considered, that
- 9 they're recommendations that we can action,
- 10 reasonably action.
- Q. Okay. Thank you. So,
- 12 Registrar, if we could end this call out and call
- 13 up overview document 6, page 35.
- So, you'll see in
- 15 paragraph 75, Mr. Applebee circulated a copy of
- 16 that PowerPoint presentation and the meeting
- 17 minutes to a number of folks at the City,
- 18 including you. And down in paragraph 77, you then
- 19 forwarded Mr. Applebee's message and the
- 20 PowerPoint presentation and the meeting minutes to
- 21 Mr. Moore, Mr. McGuire and Mr. Kirchknopf.
- Do you know why you sent this
- 23 information to them?
- 24 A. I think that it was
- 25 passed along to them. So, I'm a stakeholder in

- 1 the process. They are not directly involved.
- 2 They weren't -- except for Gary Kirchknopf, I'm
- 3 seeing, Gord McGuire and Gary Moore were not
- 4 copied on that, so I'm passing along the
- 5 information. They are my superiors, my manager
- 6 and my director, so to keep them informed in terms
- 7 of the progress of the meeting or the outcomes of
- 8 the meetings, so it's just a simple passalong.
- 9 Q. Okay. Were you expecting
- 10 any comments or any discussions to come from
- 11 sending this to them?
- 12 A. I don't recall
- 13 specifically, but I don't believe so. I'm not too
- 14 sure if in that e-mail there's any commentary from
- 15 me asking for any from them or not, so...
- 16 O. We can call that document
- 17 up. It's HAM51989.
- 18 A. That would be great.
- Q. I believe you write --
- 20 so, actually it's to Mr. Moore directly.
- 21 A. Okay.
- Q. Copying Mr. McGuire and
- 23 Mr. Kirchknopf, and you wrote:
- 24 "Gary, please find the
- 25 CIMA presentation from

1	yesterday attached for
2	your review."
3	A. Yeah, yeah.
4	Q. So, specifically directed
5	to Mr. Moore for his review?
6	A. Yeah. So, I'm passing it
7	along to Gary Moore with copy to Gary Kirchknopf
8	and Gord McGuire, but I'm not asking for any
9	feedback or anything like that from him and I
10	don't believe that I was expecting any feedback
11	from him.
12	Q. Regardless of whether you
13	were expecting it or not, did you have any
14	feedback or any follow-up discussion with
15	Mr. Moore arising from providing these materials
16	to him?
17	A. Not that I recall.
18	Q. You don't recall any
19	conversations with Mr. Moore about the status of
20	CIMA's study or what they had concluded with
21	respect to the illumination warrants or their
22	recommendations?
23	A. I don't recall anything,
24	any conversations, as an output of this e-mail or

you know, the minutes and the presentation that

- 1 was given to him.
- Q. Commissioner, I see it's
- 3 11:26 and I'm just about to move to another topic,
- 4 so perhaps this would be a good time for us to
- 5 take our morning recess.
- 6 JUSTICE WILTON-SIEGEL: Okay.
- 7 Let's standard adjourned, then, until quarter to
- 8 12:00.
- 9 --- Recess taken at 11:26 a.m.
- 10 --- Upon resuming at 11:45 a.m.
- 11 BY MS. HENDRIE:
- 12 Q. So, Mr. Field, before the
- 13 break we were talking about your understanding
- 14 coming out of the July 3 meeting regarding CIMA's
- 15 report. So, as I understand your evidence, you
- 16 understood that CIMA's report would include the
- 17 full illumination review. Is that right?
- 18 A. I think I would
- 19 characterize it as illumination review, whether it
- 20 was a full illumination review, but an
- 21 illumination review within the study area.
- Q. Okay. And that would
- 23 include the mainline and the interchanges?
- 24 A. Correct.
- Q. And you understood that

- 1 CIMA had concluded or had found, based on their
- 2 warrant analysis, that lighting on the mainline
- 3 segments and the ramps was warranted?
- A. That the MTO and TAC
- 5 warrant scores were indicated that they were
- 6 warranted, yes.
- 7 Q. Right. And that CIMA's
- 8 report would include their recommendations related
- 9 to lighting and in relation to those warrants?
- 10 A. Whether those warrants,
- 11 like we talked about just before the break there,
- 12 were going to formalize part of the
- 13 recommendations, I wasn't sure at this point in
- 14 time, but generally yes.
- 0. And was it also your
- 16 understanding that the MTO costing information
- 17 would be used in that report that CIMA sent, CIMA
- 18 prepared?
- 19 A. I had hoped it would be,
- 20 yes.
- Q. Okay. So, the City
- 22 received a draft, the first draft, from CIMA on
- 23 July 29, 2013 and that was when -- it was sent to
- 24 you on that date, but prior to the draft being
- 25 sent to the City, there was internal discussion at

- 1 CIMA regarding a draft circulated internally. And
- 2 the draft that had been circulated internally at
- 3 CIMA included the review of mainline and
- 4 interchange lighting and CIMA had recommended or
- 5 suggested full lighting on Red Hill and found full
- 6 lighting to be warranted.
- 7 And Brian Malone at CIMA, this
- 8 was an internal e-mail exchange at CIMA, described
- 9 the report as a hand grenade that would go off in
- 10 the City's hands.
- So, recognizing those aren't
- 12 your words and this wasn't an e-mail you were
- 13 copied on, I just want to talk through that with
- 14 you. You knew that lighting would be expensive.
- 15 Is that fair?
- 16 A. Lighting is expensive to
- 17 install, correct.
- Q. So, if that had been
- 19 recommended and it was a recommendation that
- 20 council wanted to proceed with, that would be an
- 21 expensive endeavour?
- 22 A. Definitely.
- Q. And you also knew that
- there had been, correct me if I'm wrong, but at
- 25 that point you had had conversations with

- 1 Mr. Moore regarding design decisions related to
- 2 the EA and the decision to have illumination only
- 3 at the off-ramps. Is that right?
- 4 A. Correct.
- 5 Q. And there was the meeting
- 6 minutes that we looked at previously that
- 7 referenced political constraints. Lighting could
- 8 have also been a political issue. Is that right?
- 9 A. Lighting could be a
- 10 political issue, yes, since it was captured within
- 11 part of the motion and since it is expensive to
- 12 install as well.
- Q. And if it had been
- 14 recommended, some councillors might have wanted to
- 15 proceed with installing illumination and some
- 16 might not have. It could have been a political
- 17 issue in that sense?
- 18 A. I'm not too sure I have
- 19 an opinion on that, but it's quite possible
- 20 depending on what that looked like. If some of
- 21 them would agree with installing lighting and some
- 22 would not, I'm not too sure if that would be the
- 23 case, but however it's feasible.
- Q. So, fair to summarize
- 25 that if CIMA had recommended that lighting be

- 1 installed on the Red Hill, that could have some
- 2 significant implications cost wise or politically?
- A. Politically, I'm not too
- 4 sure I agree with; however, cost wise, from a
- 5 street lighting perspective, it would be the most
- 6 expensive project that we would have undertaken,
- 7 from my perspective anyway.
- Q. Okay. Registrar, if we
- 9 could call up CIM8118.1.
- 10 So, Mr. Field, this is the
- 11 draft report that you -- that was sent by CIMA to
- 12 Mr. Cooper on July 29 and that then Mr. Cooper
- 13 forwarded to you. Do you recall receiving this
- 14 report?
- A. No, I don't have a
- 16 specific recollection of receiving it; however,
- 17 through the review of documents, I see that I did
- 18 and I commented on it.
- 19 O. In the version that sent
- 20 to the City on July 29, CIMA -- sorry. So, let's
- 21 take you to a pinpoint in the document, in
- 22 image 25, Registrar.
- So, this is where the
- 24 illumination review begins and it starts with a
- 25 discussion of CIMA's methodology. And in the last

- 1 sentence of that first paragraph underneath
- 2 Methodology, it says -- sorry. Wrong paragraph.
- 3 It's the third paragraph there. Thank you,
- 4 Registrar. It says:
- 5 "Finally, the
- 6 understanding that the
- 7 decision to not
- 8 illuminate the entire
- 9 RHVP section was
- 10 inextricably linked to
- 11 environmental concerns
- 12 and approvals. Review of
- full illumination was not
- 14 undertaken but was
- 15 restricted to spot
- locations."
- So, in this report, CIMA's
- 18 analysis and methodology with respect to the
- 19 illumination was restricted just to the spot
- 20 locations. Do you see that?
- 21 A. Yes, I see that.
- Q. Do you recall reading
- 23 that in the draft report?
- A. I don't have a specific
- 25 recollection of reviewing this thing, only through

- 1 the review of the documents for preparing for the
- 2 inquiry.
- Q. Okay. And, Registrar, if
- 4 we could go to image 27. And there at the top,
- 5 you'll see that this is the Illumination Results.
- 6 And there it says this is restricted just to
- 7 illumination at the interchanges. You'll see that
- 8 there's findings with respect to the Dartnall Road
- 9 interchange, the Mud Street interchange and the
- 10 Greenhill Avenue interchange. And CIMA's finding
- 11 here was that full interchange illumination was
- 12 warranted just for the Mud Street interchange, and
- there's no consideration here of the findings or
- 14 the warrants with respect to the mainline?
- 15 A. Correct.
- Q. And based on what you
- 17 told me before, this was inconsistent, is not
- 18 consistent, with what you had expected from CIMA.
- 19 You expected that their report would include the
- 20 entire study area. Is that right?
- 21 A. That is correct.
- Q. And that included the
- 23 interchanges and the mainline?
- A. Within the study area,
- 25 correct.

- 1 Q. And I see here that
- 2 there's only a reference to the TAC warrant, no
- 3 reference to the MTO warrant?
- 4 A. Correct.
- Q. And that also, based on
- 6 what we talked about before and the minutes that
- 7 we had looked at before, there was also a
- 8 expectation that CIMA's report would reference the
- 9 findings of the MTO warrant?
- 10 A. My expectations, you
- 11 mean?
- Q. Sure, or the City's.
- 13 A. In their report, I think
- 14 that there's an expectation that they summarize
- 15 the activities that they undertook as part of
- 16 their review, so they did undertake an MTO warrant
- 17 but it's not made reference here, only the TAC
- 18 warrant. But, again, the TAC warrant is kind of
- 19 the main warrant that we would utilize as a city
- 20 and the MTO warrant, you know, would have been
- 21 used as supplemental to this TAC warrant. That's
- 22 my understanding.
- Q. Okay. So, a few days
- 24 later -- Registrar, if we could end this call out
- and call up overview document 6, page 43.

1	So, M	Mr. Field, there, at
2	paragraph 98, on August	2, you provided comments
3	on the draft report that	we just looked at to
4	Mr. Cooper?	
5	А.	Mm-hmm.
6	Q.	And if you look in
7	thank you, Registrar	the third bullet, it says:
8		"The illumination of the
9		mainline has been
10		excluded (this is
11		decision is based upon
12		information that we
13		provided to CIMA). The
14		exclusion is not well
15		explained. Considering
16		that illumination of the
17		mainline is the first
18		request in the council
19		motion to review, I think
20		that there should be far
21		more explanation as to
22		why it was excluded."
23	I thi	ink, as you said, your
24	understanding or your ex	spectation at the time that
25	you would have received	the report is that

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- 1 illumination of the mainline would have been
- 2 included?
- A. I think illumination of
- 4 the mainline was considered. Whether or not it
- 5 was going to be recommended, that's the
- 6 determination of this final report to make, but
- 7 definitely illumination within the study area.
- Q. And excluded, that's
- 9 discussion of the illumination, of mainline
- 10 illumination, was excluded from the discussion in
- 11 CIMA's report?
- 12 A. Correct, yeah.
- Q. And from their
- 14 recommendations as well?
- A. Sorry, within this report
- 16 it doesn't make an appearance. Right? This
- 17 statement I'm making here is that it's been
- 18 excluded and that because it has been excluded and
- 19 that it was a main feature of the council motion,
- 20 I am noting that I believe that there needs to be
- 21 far more discussion within the report to justify
- 22 why it had been excluded.
- Q. What sort of discussion
- 24 would you have anticipated or did you want to see
- 25 in the report in relation to the exclusion?

- A. So, since it was not --
- 2 you know, the draft report was very short on
- 3 describing why or what factors involved in
- 4 excluding it, which exclusion means to me is not
- 5 recommending that mainline illumination be
- 6 undertaken. And then that one sentence, which I
- 7 have to double check my e-mails all the time, but
- 8 "this decision is based upon information that we
- 9 provided to CIMA," that's kind of the way I see
- 10 that is along the design constraints and the
- 11 environmental issues. That's how I read that.
- 12 And then, like I mentioned,
- 13 the results of a warrant doesn't unilaterally make
- 14 a decision on whether something is going to happen
- or not, that there's other factors, and definitely
- 16 the environmental factors and those design
- 17 constraints would be factors and my belief is that
- 18 those all together are what led CIMA possibly to
- 19 not recommend mainline lighting.
- 20 However, since, like I
- 21 mentioned and what I'm saying here, since the very
- 22 first request in that council motion was for
- 23 lighting or evaluation of lighting, that the
- 24 report should show to the reader or to the
- 25 councillor who is making that request so that when

- 1 they read it they could understand why it had been
- 2 recommended or not been recommended. So, these
- 3 are my comments from my review of that draft
- 4 report and asking for or considering or asking for
- 5 consideration of a far greater explanation so that
- 6 the reader or that person or those people who
- 7 asked for that motion can understand why something
- 8 was recommended or not recommended.
- 9 Q. And, as I read the CIMA
- 10 report, CIMA's -- and you can correct me if you
- 11 have a different recollection of it or if I can
- 12 take you to a part of the report if that would
- 13 assist. The way that CIMA characterized the
- 14 illumination was that it was not in scope of the
- 15 assignment and the review. Do you recall that?
- 16 MS. CONTRACTOR:
- 17 Mr. Commissioner, perhaps it would be helpful to
- 18 the witness to go to that section of the report
- 19 itself.
- 20 THE WITNESS: Please. I was
- 21 just going to ask for that. Thank you.
- 22 BY MS. HENDRIE:
- Q. Sure. So, Registrar, if
- 24 we could call back up CIM8118.1 at image 9, I
- 25 believe. Image 10, let's try that.

1	It says:
2	"It was determined that a
3	review of the fundamental
4	road design geometry of
5	the roadway and
6	illumination throughout
7	the study area was beyond
8	the scope of this study."
9	And then down below, in the
10	study scope, about halfway down there's a bullet
11	point that says:
12	"Review of illumination
13	in specific areas only,
14	i.e. not throughout study
15	area."
16	A. Right.
17	Q. So, do you recall or have
18	any memory of CIMA characterizing illumination
19	throughout the study area as being out of the
20	scope of the assignment?
21	A. No.
22	Q. Okay. Thank you,
23	Registrar. We can close that out and if we could
24	go back to Mr. Field's e-mail that we were just
25	looking at, which is overview document 6, page 43.

1	Back in that third bullet, you
2	said:
3	"This is decision is
4	based on information that
5	we provided to CIMA."
6	Who is the we there?
7	A. The project team, I can
8	only assume.
9	Q. Was it you? Was it
10	information that you provided to CIMA?
11	A. I can't say specifically
12	or what information specifically was provided,
13	because I do not recall providing them anything
14	from a document perspective that was kind of along
15	these lines, except for the commentary related to
16	the design challenges or restrictions relating to
17	the EA and lighting versus the environment.
18	Q. Okay. So, you recall
19	providing the commentary about the EA and the
20	design restrictions?
21	A. In one of the meetings,
22	it's showing up as a point of discussion, yes,
23	where it's brought forward to them about the
24	design constraints.
25	Q. And so, is it possible

- 1 that that's the information that you're referring
- 2 to there in that paragraph?
- A. I believe it could be,
- 4 yes.
- 5 Q. Okay. Do you know if
- 6 anybody else at the City had provided any
- 7 information that related to the illumination of
- 8 the mainline and its exclusion?
- 9 A. No, apart from the,
- 10 sorry, the conversation that I wasn't involved in
- 11 between Gary Moore and Brian Malone, but I'm not
- 12 aware of anyone else.
- Q. Had you had any
- 14 discussions with CIMA staff prior about the report
- 15 and what would be included or contained in it
- 16 prior to receiving this draft, the draft on
- 17 July 29?
- 18 A. No.
- 19 O. The reference to the
- 20 council motion, which you were talking about a few
- 21 minutes ago, did you have concerns that mainline
- 22 illumination had been excluded, given what you
- 23 understood council's direction to be?
- 24 A. I think the purpose of
- 25 the assignment is to fulfil the general request

- 1 from the motion. Whether that resulted in
- 2 recommendations for mainline lighting or not or
- 3 ramp lighting or not, I don't think I had a
- 4 concern or opinion related to that, as long as the
- 5 motion, the base request of the motion, was being
- 6 fulfilled through this report.
- 7 Q. The motion directed the
- 8 investigation into upgrading lighting on the Red
- 9 Hill in the area set out and that a full costing
- 10 of options and alternatives be presented. Do you
- 11 think CIMA's, the report that you received, was
- 12 consistent with that direction?
- A. So, not just viewing it
- 14 from the illumination perspective but from the
- other recommendations involved, which has to do
- 16 with signage and pavement markings, I believe in
- 17 combination of all things that this report did
- 18 attend to the basis of the request and the motion
- 19 from council.
- 20 O. But I think you told us
- 21 before that you were just focused on that
- 22 illumination piece, so as it pertains just to that
- 23 piece, the one, your involvement, did you think
- 24 that CIMA's report that you received was
- 25 responsive?

- 1 A. I view lighting, as I
- 2 mentioned earlier, as one of the -- a
- 3 countermeasure, a traffic safety countermeasure,
- 4 and it cannot be, in the context of this motion,
- 5 isolated like that. So, that's difficult for me
- 6 to make a comment on, whether or not this attended
- 7 to the motion.
- 8 I think my answer kind of
- 9 remains the same, that in combination of the
- 10 conclusions of this report are in alignment with
- 11 what was being requested by council, was related
- 12 to the visibility of road users and I think that
- 13 it's unfair to single out illumination without
- 14 considering the context of what was being
- 15 requested and that this report attends to the
- 16 complete context of the direction at hand.
- 17 O. Okay. You just wanted
- 18 more explanation as it related to the exclusion.
- 19 Is that fair?
- 20 A. Sorry, was that a
- 21 question?
- Q. Yes, it was a question.
- 23 That's okay.
- A. Yeah, yeah.
- Q. Did you require further

- 1 explanation?
- A. Yes, for sure, and that's
- 3 clear in my bullet here, is that I'm asking for
- 4 expanded explanation, because I did not feel that
- 5 it was sufficient.
- Q. Do you recall if you --
- 7 so, Registrar, we can close this out.
- 8 So, this was sent to
- 9 Mr. Cooper and I believe Mr. Gallo was also copied
- 10 on your comments. Do you recall if you discussed
- 11 the draft report or your views on CIMA's -- what
- 12 CIMA had included, or excluded, I should say, with
- 13 anybody in your division, with Mr. McGuire,
- 14 Mr. Kirchknopf or Mr. Moore?
- 15 A. I don't have a specific
- 16 recollection of having a conversation. When I
- 17 forwarded this e-mail on, I guess my wonder is who
- 18 did I copy on it. That might give me some
- 19 indication of who would have awareness of it.
- 20 O. Sure. Registrar, we can
- 21 call out CIM8113. This is your e-mail.
- You'll see down at the bottom
- 23 there it goes to Mr. Cooper, Mr. Gallo and
- 24 Mr. Kirchknopf, so you're right. Mr. Kirchknopf
- 25 was included.

- 1 Aside from him, do you recall
- 2 any discussion with Mr. Moore or Mr. McGuire?
- A. No, and it doesn't
- 4 indicate that I had a discussion with them and it
- 5 appears within my last line there on the sentence
- 6 that Gary Kirchknopf was away from the office and
- 7 that I would bring him up to speed with my review
- 8 once he returned.
- 9 Q. Okay. We saw before with
- 10 the progress meeting, the second progress meeting,
- 11 that the minutes and the PowerPoint presentation
- 12 were forwarded on to Mr. Moore and Mr. McGuire.
- 13 Are you able to shed any light on why you sent
- 14 those documents but not the draft report?
- A. No, I don't have any
- 16 context of why I did in that instance but not in
- 17 this instance. I think this is just a review of
- 18 the draft report and it was only sent to me
- 19 directly from Steve and I'm just bringing in my
- 20 direct supervisor, copying them into my comments.
- 21 O. Do you recall whether or
- 22 what you and Mr. Kirchknopf spoke about in
- 23 relation to the draft report, if anything?
- 24 A. Upon his return from
- 25 whatever his leave was, no, I don't recall.

- 1 Q. So, you'll see there on
- 2 August 8, Mr. Cooper forwarded on your comments as
- 3 well as Mr. Gallo's to CIMA and asked them to
- 4 please address the suggestions and revise, and
- 5 that in Mr. Cooper's absence, CIMA could contact
- 6 you or Mr. Gallo.
- 7 Do you recall if you had any
- 8 discussion with CIMA around this time?
- 9 A. No, I don't believe that
- 10 I did.
- 11 Q. Do you recall if you
- 12 followed up with CIMA to ask what information the
- 13 exclusion was based on?
- 14 A. No, and it would be
- 15 unusual for me to go and contact CIMA directly
- 16 based on my role in this project. Any questions I
- 17 had from or to CIMA would go through the project
- 18 team.
- Q. Okay. And, similarly,
- 20 you don't recall CIMA contacting you at all to
- 21 follow up about your comments regarding the
- 22 exclusion?
- 23 A. Correct. I don't believe
- 24 that I talked to CIMA at all or they reached out
- 25 to me at all.

1	Q. Registrar, if we could go
2	to overview document 6, pages 45 and 46.
3	So, you'll see here on
4	August 23, 2013 the City received a revised draft
5	of the CIMA report and the paragraphs here talk
6	about the report being sent to Mr. Cooper, but I
7	can advise that you did also receive the same
8	draft from Mr. Cooper later that day.
9	And if we look at
10	paragraphs 106 and 107, these discuss the changes
11	that were made in the revised draft relating to
12	the methodology of CIMA's illumination review and
13	the results of their review.
14	So, the underlying text there
15	shows the additional text that CIMA added. Is
16	that in keeping with what you had hoped for in
17	terms of more explanation regarding illumination?
18	A. I appreciate the context
19	of the warrant discussion here, that a warrant
20	does not automatically mean that illumination must
21	be installed and that that final sentence:
22	"The decision to provide
23	roadway lighting should
24	be looked at using sound
25	criteria, but done in

1	context with the
2	surrounding roadway
3	network."
4	I agree with that statement.
5	Q. Registrar, can you close
6	that call out, please. And, in paragraph 106, it
7	starts by saying:
8	"However, as noted,
9	illumination of the
10	mainline section of the
11	RHVP was not examined for
12	the study because the
13	illumination design
14	choices that were made
15	during the design phase
16	were intimately linked to
17	approvals."
18	Similarly, is that the sort of
19	additional explanation that you would have hoped
20	to see?
21	A. I don't see that first
22	sentence as being completely accurate, since the
23	mainline was examined as part of the project. It
24	may have been abandoned by CIMA at some point in
25	time; however, that first sentence is not fully

- 1 accurate as far as what they did.
- Q. Do you take any steps to
- 3 correct that or recommend that CIMA correct that
- 4 in their report?
- 5 A. Did I recommend that they
- 6 put the statement in their report, you're asking
- 7 me?
- 8 O. Yeah. You said that it's
- 9 not entirety accurate. Did you take any steps to
- 10 correct that inaccuracy in the report?
- 11 A. I don't recall and I'm
- 12 not sure if I've seen or had any -- if I responded
- 13 to the review of this draft.
- Q. Did you appreciate
- 15 that -- sorry. I haven't seen any documents that
- 16 suggest that you took any steps to correct that
- 17 inaccuracy.
- And, in overview document 6,
- 19 page 47, Mr. Cooper -- the next page there.
- 20 That's Mr. Cooper forwarding you the draft and he
- 21 asks for comments no later than August 28, 2013.
- 22 And I think you said you don't recall if you did
- 23 provide any comments?
- A. Yeah, I don't remember if
- 25 I did.

1	Q. And you don't recall if
2	you took any steps to correct that inaccuracy that
3	you just noted?
4	A. I don't recall providing
5	any response.
6	Q. Do you recall if you
7	discussed the draft with any of your supervisors,
8	Mr. Moore, Mr. McGuire or Mr. Kirchknopf?
9	A. No, I don't recall.
10	Q. Okay. Registrar, if we
11	could go to page 51 and if we could call out
12	paragraph 126.
13	This is an e-mail that you
14	were not copied on, but it references you, and so
15	this is Mr. Cooper reporting to Mr. Ferguson and
16	Mr. White on September 19, 2013. He says:
17	"I was speaking to Mike
18	Field this morning and he
19	said that Gary Moore saw
20	the report and was not
21	pleased with the
22	recommendations provided
23	by CIMA. Have either of
24	you spoken to him about
25	the? Are you aware of

1	anything in particular
2	that he does not like or
3	agreed with?"
4	So, do you recall speaking
5	with Mr. Cooper on September 19?
6	A. I vaguely recall having a
7	phone conversation with Steve about this.
8	Q. What can you tell us
9	about that phone conversation?
10	A. I can't recall what the
11	purpose of the phone conversation was, but I do
L2	recall passing along this comment about Gary Moore
13	and his displeasure with the report. I don't
14	believe that I had any context as far as what Gary
15	Moore was upset about and was just passing along
16	my observation that he was not pleased with it.
17	And then I believe, just based
18	on my review of some of the documents, that that
19	is kind of, you know, Steve is not able to produce
20	the same information. So, while I don't recall
21	exactly my conversation with Gary Moore, I don't
22	believe that he expressed what he was not pleased
23	with within the report and I was just giving the
24	heads-up to Steve that Gary was not pleased with
25	something within the report.

- 1 Q. Okay. So, you remember a
- 2 phone call with Mr. Cooper. Do you remember the
- 3 nature of your conversation with Mr. Moore? Was
- 4 it a phone call? Did he stop by your office?
- 5 Come by your desk? How did that conversation take
- 6 place?
- 7 A. No, I don't recall
- 8 specifically the conversation with Gary in the
- 9 context of this -- with this phone call with
- 10 Steve.
- 11 Q. What do you recall about
- 12 your conversation with Mr. Moore that left you
- 13 with the impression that he was not pleased?
- 14 A. I don't recall that
- 15 conversation specifically. I believe that it was
- 16 more of an in-passing comment about not being
- 17 pleased with it. And then later on the same day
- 18 or close to that conversation, I was just bringing
- 19 that to Steve's attention, since he's the project
- 20 manager.
- Q. All right. So, you don't
- 22 recall what Mr. Moore said about the report or why
- 23 he was displeased?
- A. No, no. And I don't
- 25 believe I knew and I didn't express that to Steve

- 1 in our conversation either. And then I know
- 2 there's another correspondence where he's bringing
- 3 this to the attention of his leadership and he's
- 4 not able to reproduce what Gary was upset about
- 5 either or not pleased with, so that's kind of
- 6 along the lines that I don't believe that I knew
- 7 from Gary and I was just passing along a base
- 8 comment about him not being pleased with
- 9 recommendations or something within the report.
- 10 Q. Would it have been
- 11 helpful for Mr. Cooper to have some more
- 12 information about what exactly Mr. Moore was not
- 13 pleased with?
- 14 A. Yeah, I can't disagree
- 15 with that statement. If I was able to articulate
- 16 that to Steve, then I would have for sure, because
- 17 that is important information, since he is the
- 18 project manager and he is ultimately responsible
- 19 for bringing this to a conclusion.
- 20 O. And bringing this to a
- 21 conclusion, is that the report?
- A. The CIMA report, yes.
- 23 Well, the project, the project. He was the
- 24 project manager.
- 25 Q. Right. Do you recall how

- 1 Mr. Moore had seen the report? Is that something
- 2 that you had provided to him?
- A. I don't recall how he
- 4 obtained a copy of the report. I'm not too sure
- 5 if he got it by some other means or if I provided
- 6 it to him. I'm not too sure. I don't remember.
- 7 Q. Okay. Thank you.
- 8 Registrar, if we could go to overview document 6,
- 9 page 62, paragraph 159.
- 10 So, this is jumping forward
- 11 about a month in time. On October 7, there you'll
- 12 see in paragraph 157, Mr. Cooper sent a draft of
- 13 the staff report to you and he noted that the
- 14 report was due today. And you then forwarded that
- 15 report on to Mr. McGuire, Mr. Kirchknopf and
- 16 Mr. Locs?
- 17 A. Okay.
- Q. Do you recall receiving a
- 19 draft report from Mr. Cooper?
- A. No, I don't.
- Q. Up to this time, you
- 22 hadn't had any involvement in drafting this
- 23 report. Is that right?
- 24 A. Correct.
- Q. And why was that? I

- 1 think we talked about this earlier on this
- 2 morning. Why was it that you hadn't had any
- 3 involvement?
- 4 A. Yeah. It was a project
- 5 being undertaken by the traffic section, which was
- 6 not -- I was not within that section. My role on
- 7 the project was a stakeholder, so they had the
- 8 responsibility of completing the consultant report
- 9 and preparing the council report or the Public
- 10 Works Committee report. That was their role, so I
- 11 had no responsibility or expectation that I would
- 12 be involved in writing the permit report.
- Q. Even as it pertained to
- 14 the content in the report about the illumination?
- 15 A. Correct.
- 16 Q. Did you have an
- 17 expectation that you would be -- you would have
- 18 discussions with either the project team or
- 19 Mr. Cooper about how and what aspects of the
- 20 lighting, of CIMA's lighting review, were included
- 21 in the report?
- 22 A. I think it's a courtesy
- 23 when another area is writing a report that
- 24 involves a cross-divisional or cross-sectional
- 25 content, that that is shared for an opportunity to

- 1 provide comment or at least a heads-up that that
- 2 is what is going forward.
- 3 My role in this, again, was
- 4 more on the engineering and implementation and
- 5 Peter Locs is my counterpart from the operations
- 6 and maintenance perspective, so depending on the
- 7 output of this report and those recommendations, I
- 8 would have a role to play in terms of possibly
- 9 implementing some of the recommendations, directly
- 10 pertaining to lighting only, though.
- 11 Q. And Mr. Cooper's e-mail
- 12 didn't include any requests for comments or
- 13 information, so did you interpret this as sort of
- 14 a courtesy, here is what the report says, and if
- 15 you had any comments you could have provided those
- 16 if you wanted to?
- 17 A. Very well could be just
- 18 for information, especially considering I believe
- 19 you mentioned it was being sent on the day that it
- 20 was due.
- 21 O. Yes. As I understand the
- 22 day that it was due, it was the day that it was
- 23 due to Mr. Cooper's supervisor, not to council.
- 24 A. Okay.
- Q. And, ultimately, that

- 1 draft, the staff report, was presented to council
- 2 on November 18, 2013. Did you have any
- 3 involvement between October 7 and November 18?
- 4 A. Pertaining to what
- 5 exactly?
- Q. Sorry. So, between
- 7 October 7, this draft that Mr. Cooper sent to you,
- 8 and November 18, there were a number of revisions
- 9 made by staff within traffic to what ended up
- 10 being the final report.
- 11 So, my question is: Did you
- 12 have any involvement in the drafting of the
- 13 report, the revising, the updating of it, before
- 14 the final version that went to council?
- 15 A. No. I believe you're
- 16 talking about the point in time where a report is
- 17 going through the review cycle from the writer
- 18 through to the general manager, so I didn't have
- 19 any involvement in that phase of the report.
- 20 O. And did you have any
- 21 discussions with anyone either in traffic or in
- 22 engineering services between October 7 and the
- 23 final report and when it was presented to council
- 24 on November 18?
- A. Not that I recall.

- Q. And I can tell you that
- 2 the 2013 CIMA report that we just looked at was
- 3 not appended to the final staff report that was
- 4 sent to council. Were you aware of this?
- A. At the time, was I aware
- 6 of it?
- 7 Q. Yeah.
- A. I'm not sure. I don't
- 9 know if I had awareness of it. I don't know at
- 10 what point I saw the final report. I believe
- 11 probably the time when I saw the final report was
- 12 possibly either at Public Works Committee, I can't
- 13 recall if I attended that Public Works Committee,
- 14 or post Public Works Committee through the minutes
- 15 or the agenda.
- 16 O. But it wouldn't have come
- 17 back to you as sort of that courtesy before the
- 18 Public Works Committee meeting?
- 19 A. No.
- 20 Okay. And so, I take it
- 21 you didn't have any involvement in the decision
- 22 not to append the 2013 CIMA report to the final
- 23 staff report?
- 24 A. No.
- Q. Do you recall attending

- 1 the Public Works Committee meeting on November 18,
- 2 2013?
- A. I don't. I don't recall
- 4 attending it. However, when lighting items came
- 5 up on the agenda, I tried to attend committee for
- 6 my own benefit to understand what the discussion
- 7 was or to be able to be available to answer any
- 8 questions related to it, but I don't recall if I
- 9 specifically went to this Public Works Committee.
- 10 That said, it's possible that I went.
- 11 Q. The inquiry has received
- 12 a recording, a video recording, of this meeting.
- 13 I won't play the recording for you, but I just
- 14 wanted to call it up.
- 15 Registrar, if we could call
- 16 out RHV961, around two hours, three minutes and
- 17 16 seconds. Registrar, do you need me to -- is it
- 18 just taking a while to call it up? Great, there
- 19 we go. Perfect.
- 20 So, Mr. Field, this is a video
- 21 of that meeting and there are a number of what we
- 22 understand to be City staff members seated in the
- 23 rows towards the back there.
- 24 When we spoke with Mr. Lupton,
- 25 he identified you as one of the staff members that

- 1 are present at the meeting. Are you able to
- 2 identify yourself in this video?
- A. I believe that's me in
- 4 the second row to the far left.
- 5 Q. Okay. Is that the black
- 6 shirt, sort of head down, three rows up?
- 7 A. Yes. And then next to me
- 8 is Gary Kirchknopf and next to him is Stephen
- 9 Cooper.
- 10 Q. Okay. Great. So, based
- 11 on this video, you did attend the --
- 12 A. I did attend it, yeah.
- Q. Great. Thank you.
- 14 Registrar, we can close out that recording.
- 15 And so, I take it, based on
- 16 what you told us, your practice was to attend if
- 17 there were lighting items?
- 18 A. Correct.
- Q. Do you think you would
- 20 have attended this on your own initiative or do
- 21 you think you would have attended based on a
- 22 request or direction from one of your superiors to
- 23 attend?
- 24 A. I would not attend
- 25 committee without approval from my superiors and,

- in that image there, you have both Gary Kirchknopf
- in attendance, he's seated beside me, and then
- 3 where you have Gord McGuire, my manager, who is in
- 4 the front row.
- Q. Okay. So, all three of
- 6 you were there on November 18?
- 7 A. Yeah. I would not attend
- 8 a committee meeting on my own accord at a project
- 9 manager level.
- 10 Q. Do you recall that
- 11 councillors at the meeting discussed the report
- 12 and the review and that some councillors made
- 13 comments that, you know, they recognized the
- 14 results of what the report was recommending, they
- 15 didn't want to lose sight of lighting as an
- 16 item for council to consider?
- 17 A. No, I don't recall those
- 18 details specifically.
- 19 Q. Do you recall that
- 20 councils passed a motion at the November 18, 2013
- 21 meeting that led lighting to remain on the
- 22 outstanding business list?
- A. Not that I remember, no.
- Q. Registrar, if we could go
- to overview document 6, page 79, paragraph 201.

- 1 So, there, you'll see that
- 2 following that meeting, the City clerk's office
- 3 sent to council followup from that Public Works
- 4 report to Gerry Davis, who was the general manager
- 5 of Public Works, and one of the items was for
- 6 staff to -- staff were directed to report back
- 7 regarding the lighting aspects of the outstanding
- 8 business list C respecting the Red Hill Valley
- 9 Parkway improvements.
- 10 So, that was -- there was an
- 11 outstanding business list item related to lighting
- 12 following from the 2013 CIMA report and the staff
- 13 report?
- 14 A. Okay. Yeah, I don't
- 15 recall this.
- Q. So, do you have any
- 17 recollection of what council's request was as it
- 18 related to the outstanding lighting, outstanding
- 19 business list lighting item?
- 20 A. No, I don't recall this
- 21 method of being added to the OBL list, so I don't
- 22 recall.
- Q. Would this have been --
- 24 specifically related to the lighting aspects,
- 25 would this have been something that your group was

- 1 responsible for?
- 2 A. Not knowing the context
- 3 of how it's being asked and not recalling it, I'm
- 4 not sure if it would be something that we would
- 5 look after in engineering services or if this
- 6 would be back to traffic to look at.
- 7 If it was related to, say, the
- 8 implementation, the design and construction of
- 9 lighting, that's something that would come back to
- 10 me, but if it was something about selecting or
- 11 determining whether lighting was required from a
- 12 roadway safety perspective, then that would not be
- 13 me.
- Q. So, our understanding is
- 15 that how this outstanding business list item comes
- 16 about is that as a result of what the
- 17 recommendations were in the staff report, which
- 18 recommended implementing certain countermeasures
- 19 initially and then reviewing sort of a staged
- 20 approach in terms of review of the
- 21 countermeasures, this item came -- was added to
- 22 the outstanding business list?
- 23 A. Right. And from what I
- 24 recall, we didn't go through them; however, that
- 25 there were recommendations within the CIMA report

- 1 related to lighting of, I believe, the Mud/Stone
- 2 Church interchange.
- Q. Yeah.
- A. So, perhaps this is
- 5 relating to that component of the staff report.
- 6 I'm not sure.
- 7 Q. Okay. If we could go,
- 8 Registrar, to HAM4336.
- 9 So, this is the, you'll see
- 10 down below, Ms. Cameron forwarded the outstanding
- 11 business list to you and Mr. Locs, copying
- 12 Mr. McGuire and Mr. Moore. Mr. Moore then
- 13 responds to the e-mail, but he cuts out the
- 14 original recipients and sends it to Mr. Lupton,
- 15 Mr. White and Mr. Mater. You weren't copied on
- 16 this, but, Registrar, if we could call that out
- 17 and, Mr. Field, I'll just give you an opportunity
- 18 to review what Mr. Moore's e-mail says.
- A. Right, okay.
- 20 Q. So, appreciating that you
- 21 weren't copied on this e-mail, were you otherwise
- 22 aware of Mr. Moore having a negative reaction to
- 23 the outstanding business list item related to
- 24 lighting?
- A. No, not that I recall.

1	Q. And Mr. Moore makes a
2	number of points here, five. They appear to be
3	related to the lighting and consideration of
4	lighting. You told us before that you had some
5	conversations with Mr. Moore throughout CIMA's
6	study in 2013?
7	A. Correct.
8	Q. Had any of the points in
9	items 1 through 5 been ideas that Mr. Moore
10	expressed to you in those conversations?
11	A. In a way, yes, but not
12	within the exact same method. So, he's making
13	reference to:
14	"1) the road was approved
15	environmentally not only
16	without lighting, but
17	specifically not to have
18	it."
19	That is familiar to me.
20	"2) the road geometrics
21	were done with no
22	lighting required."
23	I don't know what that means.
24	"3) there are constraints
25	that precluded the

1	erection of lighting on
2	several ramps."
3	I think that that is a
4	reference to comments that I had made before about
5	the Hydro One line and the bridge. And then:
б	"4) it is not recommended
7	in any way, shape or form
8	to erect lighting on a
9	partial basis."
10	I'm not sure what that means.
11	"5) we can't afford it."
12	I don't understand that
13	statement.
14	So, partially, it's in line
15	with my understanding, but definitely not
16	identical to that.
17	Q. Thank you, Registrar. We
18	can close that call out and we can close out that
19	document as well.
20	Were you aware that the 2013
21	CIMA report was revised after the November 18
22	Public Works Committee meeting?
23	A. The CIMA report was
24	revised after?
25	Q. Yes.

- 1 A. No, no.
- Q. It's not something you
- 3 were involved in?
- 4 A. No.
- 5 Q. Now jumping forward a few
- 6 years in time, Registrar, if we could call out
- 7 overview document 6, page 139.
- 8 So, now we're into
- 9 February 2015 and you'll see in paragraph 403
- 10 there Mr. Ferguson e-mailed Mr. Cooper, copying
- 11 Jason Worron, regarding the RHVP, and he asked
- 12 Mr. Cooper to prepare an update report for the
- 13 RHVP based on the action items identified in the
- 14 previous report and identify what had been
- 15 completed, along with action items still to be
- 16 completed.
- 17 And so, as I understand it,
- 18 the previous report being referred to here is the
- 19 staff report that was submitted to the Public
- 20 Works Committee in November 2013 related to the
- 21 2013 CIMA report.
- 22 A. Okay.
- Q. Up to this point, as of
- 24 February 2015, what involvement had you had with
- 25 the action items that had been identified in the

- 1 report, if you had had any?
- 2 A. I don't think I had any
- 3 involvement in it. The lighting components were
- 4 longer-term action items from what I recall and
- 5 the majority of the action items were traffic
- 6 operations related, pavement markings and signage.
- 7 Q. So, it had been primarily
- 8 traffic that were implementing the countermeasures
- 9 that had been approved and this would be for them
- 10 to report back?
- 11 A. Correct. I don't recall
- 12 having any direction or undertaking any actions
- 13 within that timeframe from installing or modifying
- 14 lighting on the Red Hill.
- 0. And there was that
- 16 outstanding business list item related to
- 17 lighting, so was there any action items for you in
- 18 relation to that outstanding business list item?
- 19 A. Yeah. I don't recall and
- 20 I'm not fully up to speed whether or not that
- 21 action item or that OBL item was recorded for
- 22 engineering services or for the traffic area.
- Q. Okay. Registrar, if we
- 24 could call up the next page as well.
- 25 And, Mr. Field, you'll see in

- 1 paragraph 405, on February 27, Ms. Cameron
- 2 e-mailed you with the subject line "Report, Red
- 3 Hill Valley Parkway Improvements Lighting, which
- 4 is the name of that outstanding business list
- 5 item. It says "he wrote," but it's actually she
- 6 wrote. This is an e-mail from Ms. Cameron to you
- 7 and she writes:
- 8 "Did you e-mail Dave
- 9 Ferguson? If so, can you
- 10 send me a copy?"
- 11 A. Okay.
- 12 Q. The same day, you replied
- 13 writing:
- 14 "Not yet. I will send an
- 15 e-mail over the weekend
- and copy you on it. I
- 17 briefly discussed it wish
- 18 Gordo today."
- 19 Which I think should be "with
- 20 Gordo"?
- 21 A. With Gordo, yeah.
- Q. And that's Mr. McGuire?
- 23 A. Yes.
- Q. Do you know why
- 25 Ms. Cameron was asking if you had e-mailed

- 1 Mr. Ferguson?
- A. No. I don't specifically
- 3 recall, but I think it does go back to what I was
- 4 just discussing about who was the owner of the OBL
- 5 item and this is kind of leading me to believe
- 6 that it was with the traffic section and perhaps
- 7 e-mailing David Ferguson about that or asking for
- 8 some clarification related to that OBL item.
- 9 Q. It appears to me that
- 10 it's connected to the updated report and I think
- 11 that's what you just said. It's connected to the
- 12 report back to Public Works Committee?
- A. Yes. Yeah. Yeah, I
- 14 agree.
- 15 O. Specifically the lighting
- 16 piece?
- 17 A. Yeah. Yeah, obviously
- 18 it's right there within the subject line.
- 19 Q. And do you recall what
- 20 you and Mr. McGuire had discussed earlier that
- 21 day?
- A. No, I do not. No.
- Q. Did you e-mail
- 24 Mr. Ferguson over the weekend?
- 25 A. I do not know.

1 And then, Registrar, if Ο. 2 we could keep up page 140 and also pull up 3 page 141. 4 So, you'll see there at the 5 bottom of the page 140 on to page 141 it says that 6 Mr. Ferguson e-mailed Mr. Moore and you, attaching 7 a draft of the update report, and he wrote: "As per our discussion 8 9 last week, please find 10 attached the info report we have done on the RHVP. 11 Please feel free to 12 13 add/modify the 14 information with respect 15 to lighting. Report is due to Geoff on Friday." 16 What was the discussion 17 18 Mr. Ferguson was referring to? 19 Α. Is it possible to look at that draft report, because this doesn't --20 21 O. Sure. 22 I need a bit more --Α. 23 Ο. Yeah, we can call that That's HAM24142. 24 up. 25 Okay. I think I recall Α.

- 1 this one. Lighting shows up on the end of the
- 2 last table or the bottom of the table?
- Q. Sure. Registrar, if we
- 4 could scroll through images 3 and 4.
- 5 And you'll see there in that
- 6 last paragraph that it talks about the lighting?
- 7 A. Right. Okay. And then
- 8 lighting does appear elsewhere, does it not, in
- 9 this? Maybe not.
- 10 Q. It's only four pages and
- 11 these are the four pages.
- 12 A. Okay. Okay. Yes, I do
- 13 recall vaguely the conversation with Dave related
- 14 to the installation of cat's eyes as a navigation
- 15 aid for drivers.
- Q. And, Registrar, if we
- 17 could call out that last paragraph. Thank you.
- 18 And it talks about that the
- 19 cat's eyes had been installed in January 2015 and
- 20 there had been positive feedback since the
- 21 implementation and that as a result it was
- 22 recommended that Red Hill Valley Parkway
- 23 improvements on lighting be removed from the
- 24 Public Works outstanding business list.
- 25 Do you recall a discussion

- 1 with Mr. Ferguson about that?
- A. Yes, I do. Yeah. Or not
- 3 a specific discussion, but I recall the subject.
- 4 Q. And was this report
- 5 drafted by traffic?
- A. It was drafted by
- 7 traffic. I had no involvement in the drafting of
- 8 this report.
- 9 Q. Was the recommendation
- 10 that lighting be removed from the OBL, was that
- 11 traffic's recommendation or your group's
- 12 recommendation?
- A. I wouldn't have made that
- 14 recommendation, nor engineering services wouldn't
- 15 have made that. From my perspective, that would
- 16 be a traffic recommendation.
- 17 And, you know, the context
- 18 here is that going back to the CIMA report and the
- 19 number of countermeasures and the subject at hand
- 20 about drivers's comfort and navigation, taking
- 21 back to that original motion back in 2013, that
- 22 cat's eyes are a countermeasure that can be used
- 23 to improve the visibility of the road. So, I
- 24 would view this as being a less expensive option
- 25 than installing lighting that is still attending

- 1 to the same objective here, which is to provide
- 2 positive guidance for motorists.
- Q. So, you don't think or,
- 4 sorry, you think you wouldn't have made that
- 5 recommendation or engineering services wouldn't
- 6 have made that recommendation?
- 7 A. No.
- Q. Notwithstanding the fact
- 9 that it says lighting?
- 10 A. My experience is not
- 11 safety related. My role and responsibility is not
- 12 safety related. Anything related to traffic
- 13 engineering and traffic safety is completely
- 14 within the purview of the traffic area. My
- 15 responsibility is to design and install lighting,
- 16 and I would look to traffic not only in this
- 17 scenario but in other scenarios where they,
- 18 through collision analysis or otherwise,
- 19 identified that lighting would be or could be a
- 20 countermeasure that could solve a problem that
- 21 they're identifying, in which case I would take
- 22 that and then I would be involved in the
- 23 implementation of that as a countermeasure.
- So, as far as this
- 25 recommendation of one countermeasure replacing

- 1 another countermeasure, definitely I have no
- 2 involvement or, in many ways, authority to make
- 3 that determination.
- Q. Okay. But if there were
- 5 discussion about whether to install lighting at
- 6 the decision making point and then the
- 7 implementation point, that's a conversation that
- 8 you would expect to be involved in?
- 9 A. Yeah. So, the decision
- 10 to install lighting, I would abdicate that from a
- 11 safety perspective, I would abdicate that to the
- 12 traffic area. And then where I would come in,
- 13 like you mentioned, I would be involved in the
- 14 engineering, construction, and my counterpart,
- 15 obviously Peter Locs, in the operations and
- 16 maintenance as a new asset. So, that's kind of
- 17 the separation between the traffic
- 18 responsibilities and my responsibilities in
- 19 engineering services.
- 20 O. So, traffic was
- 21 responsible for the decision to install and then,
- 22 after that point, you would have been involved or
- 23 your group would have been involved in how that
- 24 decision about installation gets implemented?
- 25 A. Correct. And in context

- 1 of that work and in recognition that safety is not
- 2 within my job description or my realm or
- 3 responsibility here, I'm rather impartial to any
- 4 decisions related to one countermeasure or
- 5 another. And if they determine that lighting was
- 6 the best solution for a situation, then I would be
- 7 more than welcoming of that and action that
- 8 from -- in alignment with my role and
- 9 responsibility at the City.
- Q. Registrar, if we could
- 11 call up RHV570. This is the final version of the
- 12 update report. And if we could go to the last
- image. I don't remember how many pages there are.
- 14 Four as well. If we could go to image 4,
- 15 Registrar.
- So, you'll see there, if we
- 17 could call out that last paragraph, Mr. Field, in
- 18 the final report that gets submitted to council,
- 19 that recommendation is not included to remove
- 20 lighting from the OBL.
- 21 A. Okay.
- Q. Do you have any insight
- 23 or did you have any involvement in that?
- A. No, no. No. Is this an
- 25 information update? Sorry, information report?

- Q. I believe it is, yes.
- A. Yeah. So, in order to
- 3 make a recommendation to remove it from OBL, it
- 4 would need to be a recommendation report, so
- 5 legislatively they're not able to make a
- 6 recommendation within this type of report anyway.
- 7 Q. And that would include
- 8 removing items from the OBL?
- 9 A. Correct. You can't
- 10 recommend in an information report.
- 11 Q. Okay. Okay. Thank you.
- 12 Registrar, if we could move to overview
- document 7, pages 13 and 14.
- So, Mr. Field, at that same
- 15 meeting that that report was presented at, which
- 16 was on May 21, 2015, the Public Works Committee
- 17 passed -- sorry, Registrar, it's just 13 and 14.
- So, you'll see, Mr. Field,
- 19 that at the same meeting where the update or the
- 20 information report was provided to the Public
- 21 Works Committee, the Public Works Committee also
- 22 passed a motion recommending that staff be
- 23 directed to investigate upgrading the lighting --
- 24 sorry. That staff be directed to investigate
- 25 additional safety measures for the Red Hill Valley

- 1 Parkway and the Lincoln Alexander Parkway, such as
- 2 additional guide rails, lighting, lane markings or
- 3 other means to help prevent further fatalities and
- 4 serious injuries and report to the Public Works
- 5 Committee with recommendations by December 7,
- 6 2015.
- 7 Do you recall this motion by
- 8 the Public Works Committee?
- 9 A. No, I don't recall it
- 10 specifically. No.
- 11 Q. And this motion led to a
- 12 second safety review of the Red Hill in addition
- 13 to a review of the LINC that was going on -- that
- 14 was being conducted by CIMA at the same time. And
- 15 the Red Hill report is what we refer to in the
- 16 inquiry as the 2015 CIMA report, and that report
- 17 was eventually submitted to the Public Works
- 18 Committee meeting in 2015.
- 19 Were you aware that CIMA was
- 20 retained to conduct an RHVP safety review in 2015?
- 21 A. I don't specifically
- 22 recall that I was, but I do know that I was -- I
- 23 don't recall my involvement in this 2015 one, if I
- 24 had any involvement at all or knowledge of it.
- 25 I'm taking note that it's making reference to

- 1 lighting within that term there, but along the
- 2 same lines as other collision countermeasures,
- 3 like guide rails and markings and everything, so
- 4 it's a comprehensive review to look at all
- 5 factors.
- 6 But I don't recall
- 7 specifically what my level of knowledge was on
- 8 this request or this recommendation from council
- 9 and then retaining CIMA to do another study. And
- 10 I don't think that I was involved in that 2015
- 11 study in the same capacity that I was for the 2013
- 12 study in that being a stakeholder or being
- involved as part of the project team.
- Q. Our understanding is that
- 15 this was overseen by the traffic group, so the
- 16 same group that oversaw the 2013 CIMA report.
- 17 A. Okay.
- Q. And, as you can see here
- in paragraph 39, one of the items that was
- 20 specifically requested by council was lighting in
- 21 addition to additional guide rails, lane markings
- 22 or other means.
- 23 And I'll just take you to an
- 24 e-mail. If you look in -- sorry, Registrar, if we
- 25 could call up images 12 and 13.

1	You're not copied on this
2	e-mail, but it's an e-mail from Mr. Malone to
3	Mr. Applebee there in paragraph 35 and it's
4	referencing a conversation that Mr. Malone had
5	with Mr. Ferguson just prior, about a week prior,
6	to this motion being passed.
7	And you'll see there in the
8	bottom of the first call out that it says:
9	"The review would be for
10	the RHVP and would
11	include areas towards the
12	escarpment where lighting
13	is absent, essentially a
14	repeat of the previous
15	work with a recognition
16	that the answer with
17	respect to lighting is
18	not simply no as it was
19	previously."
20	Appreciating that you're not
21	copied on this but it appears from the documents
22	that traffic staff were aware that the answer
23	regarding lighting wouldn't simply be no, given
24	that, does it surprise you that you weren't looped
25	in or would you have expected to be included in a

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- 1 review where the answer regarding lighting was not
- 2 simply no?
- MS. CONTRACTOR: I'm sorry to
- 4 interrupt, Mr. Commissioner, but I don't think
- 5 it's a fair characterization of that e-mail to
- 6 suggest that traffic staff were aware that the
- 7 answer regarding lighting would simply be no.
- 8 This is an internal CIMA e-mail, so it's
- 9 Mr. Malone's understanding of what Mr. Ferguson
- 10 may have told him. I don't think it's fair to say
- 11 that traffic staff in general were aware that it
- 12 would simply be no, just to be fair to the witness
- 13 as we summarize that e-mail.
- JUSTICE WILTON-SIEGEL: I
- 15 think we're getting into a fair subtlety here, but
- 16 I think the question can simply be put in the
- 17 context of this proposed review. Would he
- 18 expected to be looped back in or to have some
- 19 involvement given his prior involvement, I think
- 20 that's the question that's being asked, is it not?
- 21 MS. HENDRIE: Yes, it is.
- 22 Thank you, Commissioner.
- JUSTICE WILTON-SIEGEL:
- 24 Perhaps we could put the question in those terms.
- MS. HENDRIE: Sure.

- 1 MS. CONTRACTOR: Thank you.
- 2 BY MS. HENDRIE:
- Q. Registrar, we can end
- 4 this call out.
- 5 Mr. Field, given your prior
- 6 involvement in the 2013 CIMA report, would you
- 7 have expected to be involved in a similar capacity
- 8 in the 2015 CIMA report and CIMA review?
- 9 A. Did this involve both the
- 10 LINC and the Red Hill together?
- 11 Q. So, there were two
- 12 separate reviews that was done by CIMA that
- 13 resulted in two different reports. At the time of
- 14 the 21st meeting, the LINC review was underway and
- 15 this motion was specifically directed towards the
- 16 Red Hill.
- 17 A. Okay. Thank you for
- 18 that. I don't think that I needed to be involved
- 19 in this. You know, I'm look back on this and I'm
- 20 not too sure what I could contribute to this
- 21 discussion because it is noting that it's a
- 22 follow-along to the 2013 work. So, as I
- 23 mentioned, my role is more along the engineering
- 24 and design of street lighting, not about the
- 25 determination of if it's required from a safety

- 1 lens.
- So, based on the motion or,
- 3 sorry, not the motion but the direction from
- 4 council, it most definitely is talking about crash
- 5 mitigation or, you know, collision analysis. And
- 6 like I mentioned earlier, I'm kind of an impartial
- 7 observer of this. My interest comes in to when I
- 8 would be involved in implementing the design and
- 9 construction of lighting.
- 10 So, in terms of this
- 11 particular assignment, I'm not really sure what I
- 12 would have been able to offer beyond what I
- 13 already offered as far as the built-in structures
- 14 and standards, that sort of thing. They already
- 15 had that in hand. Related to this assignment, it
- 16 does look to me like it's purely a traffic safety
- 17 type assignment.
- Q. And the staff report that
- 19 was submitted to council as a result of the 2015
- 20 CIMA review, did you have any involvement in the
- 21 preparation or review of the staff report?
- 22 A. Not that I recall.
- Q. Did you have any
- 24 discussions with any of the staff in traffic
- 25 regarding CIMA's findings or conclusions?

1	A. Not that I recall, no.
2	Q. Registrar, if we could
3	call up HAM702. Thank you.
4	So, this is the final Red Hill
5	Valley Parkway Detailed Safety Analysis that CIMA
6	prepared. I just wanted to take you to one part
7	of the report.
8	Registrar, if we could go to
9	images 56 and 57.
10	So, here, section 9.1.10 is
11	included in the Options for Consideration section
12	of CIMA's report. Thank you. I'll just give you
13	a moment to review that. The first sentence there
14	says:
15	"The collision review
16	found that the proportion
17	of non-daylight
18	collisions is higher than
19	provincial and municipal
20	averages and a review of
21	MTO's policy and warrants
22	indicated that continuous
23	illumination is warranted
24	in the study area."
25	And then there's discussion of

- 1 the other factors related to lighting there.
- 2 A. I recall this for one
- 3 reason specifically, and it is a glaring mistake
- 4 as far as I'm concerned.
- Q. Okay.
- A. \$810,000 to install
- 7 lighting on Red Hill is substantially understated.
- 8 To install lighting on the Red Hill is into the
- 9 millions. And, like I mentioned before, having an
- 10 understated value of the implementation cost
- 11 really impacts the benefit to cost ratio output.
- 12 I recall this, seeing this
- 13 number, after the fact, after it was presented to
- 14 committee, and was surprised by how understated
- 15 the cost estimate for installing lighting was.
- 16 O. You weren't aware of this
- 17 at the time but it was sometime after the 2015
- 18 report was submitted to council?
- 19 A. Correct.
- 20 O. Thank you. Registrar, we
- 21 can end that call out.
- 22 And you'll see there in the
- 23 summary table on page 50 installing continuous
- 24 lighting is listed as a long-term solution there
- 25 with a cost of \$810,000?

- 1 A. Correct, and then a
- 2 reference being made to more evaluation with
- 3 reference to EA.
- Q. And do you recall if you
- 5 had any discussion with Mr. Moore about the CIMA
- 6 2015 report?
- 7 A. No, I don't recall. I
- 8 don't believe I had any.
- 9 Q. Okay. Thank you. I note
- 10 that I've gone just slightly past our scheduled
- 11 lunchtime. It's 1:04 and I'm moving on to a
- 12 different topic now, so perhaps we should take our
- 13 lunch break.
- 14 JUSTICE WILTON-SIEGEL: Okay.
- 15 We'll return at 2:20.
- 16 --- Luncheon recess taken at 1:04 p.m.
- 17 --- Upon resuming at 2:21 p.m.
- 18 BY MS. HENDRIE:
- 19 Q. So, Mr. Field, before the
- 20 lunch break we left off talking about the 2015
- 21 CIMA report that was submitted to council or that
- 22 was submitted to council at the December 7, 2015
- 23 Public Works Committee meeting.
- 24 Registrar, if we could call up
- 25 CIM17450.1 and if you could call up images 1 and 3

- 1 of this document.
- 2 It's to two-page report,
- 3 Mr. Field, but it's scanned, so image 2 is just a
- 4 blank page. While we're waiting for --
- 5 THE REGISTRAR: Sorry, 14?
- 6 MS. HENDRIE: 17450.1.
- 7 THE REGISTRAR: Thank you.
- 8 BY MS. HENDRIE:
- 9 O. Mr. Field, this is a
- 10 report that was submitted by Mr. Moore at the
- 11 September 19, 2016 Public Works Committee meeting.
- 12 It's an information report.
- 13 Registrar, if we could call up
- 14 images 1 and 3 of this document, that will give us
- 15 the full report.
- 16 You'll see there under Council
- 17 Direction on image 1, it references the
- 18 December 7, 2015 Public Works Committee meeting
- 19 and that staff were directed to report back to the
- 20 PWC with information about the costs and process
- 21 of investigating an improved lighting system on
- 22 the Red Hill Valley Parkway and the LINC. And
- 23 that came as a response to the Public Works
- 24 Committee's review and discussion on the LINC and
- 25 Red Hill Valley Parkway safety reviews that CIMA

- 1 did.
- 2 A. Okay.
- Q. So, I take it, based upon
- 4 the fact that this report was submitted by
- 5 Mr. Moore, that this lighting item arising from
- 6 the December 7 meeting, that was something that
- 7 engineering services was responsible for?
- 8 A. Yeah. The process of
- 9 investigating an improved lighting system and then
- 10 we are reporting back, we being engineering
- 11 services, to close out that request with this
- 12 report, which details how that could be
- 13 undertaken.
- Q. And specifically within
- 15 engineering services, it was your section, the
- 16 geomatics and corridor management section?
- 17 A. Correct. It's being
- 18 prepared by -- I was the primary author and
- 19 jointly with Gord McGuire as the secondary author
- 20 and we were in the geomatics corridor management
- 21 section in engineering services, correct.
- Q. You just said you were
- 23 the primary drafter of the report?
- A. Yes, yeah.
- Q. And what was

- 1 Mr. McGuire's role in the preparation of the
- 2 report?
- A. He was secondary, so he
- 4 was the manager of the section and so he would
- 5 have been a contributor to the report, but I was
- 6 the primary writer, from what I recall, and it
- 7 would have gone through him for additions or
- 8 revisions or subtractions before it was submitted
- 9 on to the director for his review and approval.
- 10 Q. So, you took a first cut
- 11 at writing the report and then you would have
- 12 presented that to Mr. McGuire and he would have
- 13 provided any comments if he had any?
- 14 A. Correct.
- Q. And then from there, once
- 16 it was approved by Mr. McGuire, it would have gone
- 17 up the chain to Mr. Moore. Is that right?
- 18 A. Correct. There's a
- 19 formal process for preparing and submitting
- 20 reports from the initial report writer to the
- 21 manager to the director to the general manager.
- Q. What was Mr. Moore's role
- 23 in preparing the report?
- A. He was, as kind of
- 25 described on here, the submitter of the report to

you know, he has the responsibility to make sur that the report is fulsome in attending to whatever item, in this case, a requirement from Public Works Committee to report back on something, so he has overall responsibility of kind of the closeout of this kind of report. Q. On the first image, the last paragraph, Registrar, if we could call tha out, where it starts with: "The original environmental assessments, EA, completed for the LINC and RHVP included a review of lighting. It was identified that through the Red Hill Creek Valley that lighting would have a detrimental environment impact and lighting restrictions were	1	Public Works Committee, but also as a signatory,
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"The original environmental assessments, EA, completed for the LINC and RHVP included a review of lighting. It was identified that through the Red Hill Creek Valley that lighting would have a detrimental environment impact and lighting restrictions were	9	Q. On the first image, the
"The original environmental assessments, EA, completed for the LINC and RHVP included a review of lighting. It was identified that through the Red Hill Creek Valley that lighting would have a detrimental environment impact and lighting restrictions were	10	last paragraph, Registrar, if we could call that
environmental assessments, EA, completed for the LINC and RHVP included a review of lighting. It was identified that through the Red Hill Creek Valley that lighting would have a detrimental environment impact and lighting restrictions were	11	out, where it starts with:
assessments, EA, completed for the LINC and RHVP included a review of lighting. It was identified that through the Red Hill Creek Valley that lighting would have a detrimental environment impact and lighting restrictions were	12	"The original
completed for the LINC and RHVP included a review of lighting. It was identified that through the Red Hill Creek Valley that lighting would have a detrimental environment impact and lighting restrictions were	13	environmental
and RHVP included a review of lighting. It was identified that through the Red Hill Creek Valley that lighting would have a detrimental environment impact and lighting restrictions were	14	assessments, EA,
review of lighting. It was identified that through the Red Hill Creek Valley that lighting would have a detrimental environment impact and lighting restrictions were	15	completed for the LINC
was identified that through the Red Hill Creek Valley that lighting would have a detrimental environment impact and lighting restrictions were	16	and RHVP included a
through the Red Hill Creek Valley that lighting would have a detrimental environment impact and lighting restrictions were	17	review of lighting. It
Creek Valley that lighting would have a detrimental environment impact and lighting restrictions were	18	was identified that
lighting would have a 22 detrimental environment 23 impact and lighting 24 restrictions were	19	through the Red Hill
detrimental environment impact and lighting restrictions were	20	Creek Valley that
23 impact and lighting 24 restrictions were	21	lighting would have a
24 restrictions were	22	detrimental environmental
	23	impact and lighting
TE imposed "	24	restrictions were
zo imposed."	25	imposed."

- 1 As I understand it, did you
- 2 write this content in the report?
- 3 A. I believe that I was the
- 4 author of this content in this report and most of
- 5 it.
- 6 Q. And what did you base the
- 7 statement that lighting restrictions were imposed?
- 8 What was that based on?
- 9 A. So, this was based on
- 10 conversations and information that had been
- 11 delivered to me directly from Gary Moore to Gord
- 12 McGuire and myself based on his knowledge and
- 13 experience of the preparation of the EA and the
- 14 design of the Red Hill.
- 15 O. And what information did
- 16 Mr. Moore deliver to you and Mr. McGuire?
- 17 A. I don't recall
- 18 specifically. I believe he provided a -- he did
- 19 not provide the EA to us, but he did provide a
- 20 supplementary document that, I believe, it's the
- 21 Lura Consulting document that discusses the
- 22 environmental constraints or the environmental
- 23 components of that EA. I recall receiving that
- 24 from Mr. Moore.
- 25 Q. Did you ask Mr. Moore to

- 1 provide you with the original EA or the full EA?
- A. No, I did not ask him for
- 3 the EA. You know, my understanding was that he
- 4 was the City's engineer. He was deeply involved
- 5 in the design of the Red Hill and he was, you
- 6 know, my, in this instance, still being a project
- 7 manager, my boss's boss's boss, so I took him on
- 8 that basis based on what he was telling me, that
- 9 that was accurate and was good enough to include
- 10 in this report.
- In the Lura Consulting
- 12 content, despite not seeing the EA or asking for
- 13 it, was in alignment with what this discussion was
- 14 having here about what he had told me about it, as
- 15 that document identifies the environmental
- 16 concerns of lighting on the Red Hill, so those two
- 17 things kind of combined in my mind was
- 18 satisfactory.
- Q. Okay. Thank you.
- 20 Registrar, if you could close out that call out
- 21 and -- sorry, if we could re-call up that. I was
- 22 off on my reference.
- 23 In the last sentence or the
- 24 last two sentences say:
- 25 "Decisions regarding

1	adding lighting on the
2	LINC and/or RHVP would
3	require renewing and
4	updating the original EAs
5	so that the impacts of
6	lighting could be
7	re-examined. It would be
8	prudent to delay any such
9	EA review so that it may
10	be coupled with other
11	proposed changes, such as
12	widening of the LINC/RHVP
13	to six lanes."
14	Did you also write that
15	content in the report?
16	A. Yeah. I would say that I
17	wrote that in the report, but I think I mentioned
18	earlier my experience and my input into EAs was
19	limited and this content, similar to the sentence
20	above it, was based on information that I was
21	given by Gord or a combination of sorry, Gary
22	Moore or a combination between Gord McGuire and
23	Gary Moore, so I wouldn't have any insight into,
24	say, the widening of the LINC or Red Hill or
25	anything like that. This would have been

- 1 information that was provided to me to aid in
- 2 writing this report.
- Q. So, the information about
- 4 it being prudent to delay any such EA review, that
- 5 was information that was provided to you either by
- 6 Mr. Moore or Mr. McGuire?
- 7 A. Correct.
- Q. And the timing here, what
- 9 was your understanding of what the timeline would
- 10 be for the other proposed changes, such as the
- 11 widening?
- 12 A. That's hard to answer.
- 13 I'm not too sure if I can recall what my
- 14 understanding of the timing would be at this
- 15 moment in 2016, but I believe there was revision
- or a renewal of the transportation master plan
- 17 that had something to do with determination of the
- 18 expansion of the LINC and Red Hill, but I don't
- 19 recall specifically or can comment on what my
- 20 knowledge was at that very moment.
- Q. And what was your
- 22 understanding of why looking into the EA should be
- 23 delayed?
- 24 A. The EA is a considerable
- 25 undertaking and an EA would be required to look at

- 1 the other work or look at widening or any other
- 2 changes to the LINC and Red Hill, so this is just
- 3 making reference to those two things should be
- 4 combined together. And then this discussion also
- 5 shows up with a bit more expanded explanation
- 6 within the CIMA report that I undertook, which did
- 7 a deeper dive into the implications of the EA or
- 8 undertaking another EA.
- 9 O. We'll come to that.
- 10 Registrar, if we could end that call out now and
- if we could call out the last paragraph on
- 12 image 2.
- So, this paragraph references
- 14 that the study that CIMA or the work that CIMA had
- done looking into lighting, there was a more
- 16 fulsome review and business analysis required in
- 17 order to understand the benefits, risks and
- 18 challenges of adding continuous lighting and that
- 19 the approximate cost of that study would be
- 20 \$100,000?
- 21 A. Correct.
- Q. In drafting this
- 23 paragraph, what did you understand the more
- 24 fulsome review would include or would involve?
- 25 A. Yeah. An

- 1 all-encompassing review to understand what
- 2 implementation of lighting would take, so I made
- 3 reference to the EA, so what did that actually
- 4 mean? What were the parameters within the EA or
- 5 not? What were those design constraints? How can
- 6 we satisfy them?
- 7 We spoke earlier about some of
- 8 the physical design challenges of things like the
- 9 Hydro One line or otherwise, to deal with those
- 10 ones, and to have, you know, a succinct
- 11 understanding of what it would be and what would
- 12 be involved in undertaking a large project, like
- installing lighting on the Red Hill.
- So, the other two studies just
- 15 kind of touched on it on a higher level
- 16 perspective and then this study would dive really
- 17 deeply into understanding all of the
- 18 considerations and needs for doing this large of a
- 19 project.
- 20 O. Registrar, if we could
- 21 close out this call out and go back to overview
- 22 document 7, page 109.
- You'll see here, Mr. Field,
- 24 that as a result of the report that we just looked
- 25 at, there was a motion passed by the Public Works

- 1 Committee and in that item B was that staff be
- 2 directed to undertake a comprehensive study of
- 3 lighting opportunities on the RHVP at an estimated
- 4 cost of \$100,000 and that the matter be referred
- 5 to the 2017 capital budget process for
- 6 consideration.
- 7 So, am I correct that the
- 8 referral to the capital budget process, was that
- 9 the funding for the study?
- 10 A. Correct. So, the report
- 11 that we put forward was an information report. We
- 12 didn't make any recommendations or anything. It
- 13 was just kind of answering the question: What
- 14 would be required? And the conclusion of that was
- 15 another study needed to be done, so this is
- 16 council's reaction to that saying, okay, you have
- 17 our permission, our direction, to do that and
- 18 submit the funding for that project for
- 19 consideration as part of the 2017 capital budget
- 20 deliberation process.
- Q. So, the green light for
- the study, but you didn't have the money in order
- 23 to be able to action that study. Is that right?
- A. That is correct. So, B
- 25 is direction to undertake the study, and C is a

- 1 request to or direction to make a request for
- 2 funding to undertake the study.
- Q. So, once the money comes
- 4 in, you've already got the green light to initiate
- 5 the study. Right?
- A. That's correct, yes.
- 7 Q. And I note that in this
- 8 direction there's no date that council asked staff
- 9 to report back by this time. What was your
- 10 understanding of what the timeline of the project
- 11 would be once funding was awarded?
- 12 A. Yes. There's no date to
- 13 report back on and council will sometimes add
- 14 dates into the motions if they can define a
- 15 timeline that they want to report back. This one
- 16 doesn't have it.
- 17 So, obviously motions with
- 18 deadlines baked into the motion obviously have
- 19 priority over ones that do not, so this one
- 20 doesn't include that kind of completion date on
- 21 it. So, in terms of the timelines for completion,
- obviously it could not be undertaken pre-2017, so
- 23 go through the process to acquire the funding and
- then undertake the project from there on off, but
- 25 I didn't have -- there was no indication as far as

- 1 what the timeline was to wrap this up, but all
- 2 things considered, though, you know, you want to
- 3 undertake or follow up with the direction of
- 4 council in a timely manner.
- 5 Q. Registrar, if we could
- 6 call up HAM44429.
- 7 So, this is a 2017 to 2041
- 8 capital budget project detail sheet and the
- 9 project name there is "Lincoln M. Alexander and
- 10 Red Hill Valley Parkway Lighting Study." Am I
- 11 right that this is the capital budget request that
- 12 would flow from that motion that we just looked
- 13 at?
- 14 A. That's correct, and this
- sheet was prepared or would have been prepared
- 16 after that council meeting in 2016 and then
- 17 submitted as part of the 2017 capital budget
- 18 deliberation process for counsel.
- Q. Was it you that would
- 20 have prepared this budget sheet or somebody else
- 21 in another division?
- 22 A. I would have aided in
- 23 preparing this, but I wouldn't directly prepare
- 24 this budget sheet. This would be other staff in
- 25 engineering services that are more on the

- 1 financial side.
- Q. And in terms of when the
- 3 timing on when the capital budget would have been
- 4 approved, when in the year does that happen?
- 5 A. The capital budget
- 6 deliberations typically occur within the latter
- 7 part of the year, and I believe that in 2017 the
- 8 capital budget was approved by council in late
- 9 December 2016.
- 10 Q. Okay. So, it was
- 11 approved in late 2016 for the 2017 year. Is that
- 12 right?
- 13 A. Correct.
- Q. So, engineering services
- 15 would have had and your group would have had the
- 16 green light in terms of the funding or in terms of
- 17 the council motion to conduct the study and now
- 18 you would have had the funding as of late 2016?
- 19 A. The funding wouldn't
- 20 become active until 2017, so it is to be spent
- 21 within the timeframe or within, sorry, beginning
- 22 in 2017. There's some other factors on the
- 23 backside or the back end of the process where
- 24 these budgets need to be loaded by the financial
- 25 section before they're available to us or anyone

- 1 who wants to spend a budget for that to be loaded.
- 2 So, I believe that the budget was loaded for 2017
- 3 in early to mid-January, and then after that would
- 4 have been loaded, then we would have had the
- 5 ability to spend against it.
- 6 Q. So, early 2017, what
- 7 steps at that point, once funding had been
- 8 approved, did staff take, did you take, to
- 9 initiate this, the consultant review?
- 10 A. We did not start this
- 11 consulting review for quite some time. During
- 12 this timeframe, we were undertaking -- the street
- 13 lighting section was undertaking a large project
- 14 where we were retrofitting 20,000 street lights
- 15 from old technology to LED technology, and that
- 16 was consuming the street lighting section beyond
- 17 100 percent capacity and it was understood within
- 18 the management team and with council as well that
- 19 that LED retrofit project was a priority for
- 20 Public Works. And in conversations of preparation
- 21 for the beginnings of that project, which the
- 22 planning started in 2015, that because of the
- 23 resourcing needs and the prioritization of that
- 24 project, that it was noted that other projects
- 25 that the street lighting team would undertake

- 1 would be or could be delayed because of the
- 2 prioritization and the needs of the larger LED
- 3 protect, so that caused delay to undertaking this
- 4 study until the point in time in which the large
- 5 LED retrofit project, I would define it kind of
- 6 towards the end of it where resources started
- 7 freeing up. So, that, like I mentioned, created a
- 8 delay for the ability for us to undertake a
- 9 consulting assignment while we were doing that
- 10 large project.
- 11 Q. Is that the LAMP project?
- 12 A. Correct. The acronym for
- 13 it was LAMP, that's right.
- Q. And you said it was
- 15 noted. Is that something you noted as the project
- 16 manager?
- 17 A. In this point in time,
- 18 so -- yeah, I was making the transition from
- 19 project manager to senior project manager in 2017,
- 20 I believe, and through the -- so, we had
- 21 undertaken another previous retrofit in 2015 and
- 22 this was phase 2 of that, so that after this
- 23 project, all of the street lights across the City
- 24 would be upgraded to LED.
- 25 And through the development

- 1 and, I'll call it, the project design of these
- 2 projects, resourcing needs was discussed at the
- 3 manager and director level and it was identified
- 4 during those discussions about what projects took
- 5 priority over others and identifying that the LAMP
- 6 project took priority over all, unless directed
- 7 otherwise.
- 8 Q. Who identified that the
- 9 LAMP project had --
- 10 A. It would have been with
- 11 my manager, Gord McGuire, and the director, Gary
- 12 Moore. However, this project or the LAMP project
- 13 also had within Public Works identified as a
- 14 priority project and I believe Public Works
- 15 Committee and council had an understanding that it
- 16 was an important project as well.
- 17 The output of this project was
- 18 considerable. The street lighting system at that
- 19 moment in time was beyond its moment in life and
- 20 retrofitting the LED provided a lot of cost
- 21 savings from an energy perspective, but also a
- 22 maintenance perspective. And on top, we had
- 23 applied for a provincial incentive through the
- 24 IESO of, I believe it was around \$1.5 million,
- 25 which is a time-sensitive based energy incentive

- 1 as well.
- Q. So, did Mr. McGuire
- 3 expressly direct you not to begin the consultant
- 4 review project pending the LED update project? Is
- 5 that right?
- A. No, I wouldn't say -- I
- 7 wouldn't phrase it that way, expressedly gave me
- 8 direction not to do this, but it was just
- 9 understood that all -- you know, this was the
- 10 focus of the street lighting group and
- 11 acknowledged that other projects would be delayed
- 12 because of it, and this one would be included as
- 13 part of that.
- 14 Partway through undertaking
- 15 the LED project, we also did a business analysis
- 16 of accelerating the project to finish it earlier,
- 17 and that was a cost-based decision, and I prepared
- 18 a business case and submitted it for acceleration
- 19 to Gord McGuire and Gary Moore. As part of that
- 20 business case, it reaffirmed or reidentified that
- 21 other initiatives that street lighting would be
- 22 responsible for would be or could be impacted by
- 23 this even further, because, like I mentioned,
- 24 undertaking that retrofit project was consuming
- 25 over 100 percent of our ability within our group.

- 1 Q. And you talked about
- 2 council being aware that or council knowing that
- 3 this was a priority project. Was council aware
- 4 that other projects within lighting, the lighting
- 5 sphere, could or would be impacted by the order of
- 6 priority?
- 7 A. I would say not
- 8 explicitly that they had awareness of that, but I
- 9 think it is understood for priority projects that
- 10 they do sometimes consume more resources than
- 11 others.
- 12 Conversely, the original
- 13 motion to undertake the lighting study would be
- 14 recorded on the OBL. I don't know what the
- 15 original OBL report backdate was listed as, but
- 16 any changes to the report backdate would be
- 17 brought forward to council during Public Works
- 18 Committee to revise the OBL report backdate, so
- 19 they would have visibility of the OBL date for
- 20 this report changing.
- 21 O. Did the Public Works
- 22 Committee that had directed this, did they know
- 23 that this specific project would be delayed?
- A. Explicitly, I would say
- 25 that was not reported to them, no. But

- 1 inadvertently through the changes with the OBL
- 2 report backdate, they would have seen that because
- 3 in fact they have to approve the changes to the
- 4 OBL report back dates at committee and reaffirm it
- 5 at council.
- Q. Thank you, Registrar. If
- 7 we can close out this document and if we can go to
- 8 overview document 8, pages 33 and 34.
- 9 So, Mr. Field, we will now be
- 10 in December 2017.
- 11 Registrar, if we can call up
- 12 paragraphs 86 and 87. Thank you. Just those two
- 13 paragraphs. Thank you. Yes.
- So, you'll see here,
- 15 Mr. Field, that in paragraph 87 there was a
- 16 lighting item added as a result of the Public
- 17 Works Committee meeting held on December 4, 2017
- 18 and that item is identified as:
- 19 "Staff were directed to
- 20 report back to the Public
- 21 Works Committee on the
- 22 cost of installing
- 23 brighter lights on the
- 24 southern portion of the
- 25 Red Hill Valley Parkway."

- 1 And this is not included in
- 2 this call out. It's on page 34. And that the
- 3 report also addressed what, if any, impact the
- 4 brighter lighting may have had on the
- 5 environmental assessment currently in place for
- 6 the Red Hill Valley Parkway.
- 7 Thank you. Registrar, if we
- 8 could go a few pages backwards, page 31. Thank
- 9 you.
- 10 In paragraph 76, so this is
- 11 the same day, December 4, Ms. Cameron, that's
- 12 Diana Cameron, e-mailed Mr. McGuire and you
- 13 regarding the lighting on the Red Hill Valley
- 14 Parkway and she indicates that the motion was
- 15 coming from Councillor Connelly who was requesting
- 16 the information report, because he said he still
- 17 gets complaints.
- Do you recall being aware of
- 19 ongoing complaints about the Red Hill Valley
- 20 Parkway lighting at this time?
- 21 A. No, I do not.
- Q. Those weren't coming into
- 23 your office?
- 24 A. Not that I recall.
- Q. Ms. Cameron's e-mail

1	says:	
2		"I spoke to Mike and
3		since Martin is doing a
4		report for January 15
5		that is responding to
6		five previous motions
7		that includes barriers,
8		he feels a coordinated
9		effort is required. I
10		suggest, Gord, that you,
11		Mike and I sit down and
12		put something to Martin
13		copying in Gary and John
14		Mater. John was approved
15		by the committee to hire
16		the consultant, but he
17		thinks the EA might have
18		to be updated."
19	Then	she asks if you have any
20	additional information.	Do you recall a
21	discussion with Ms. Came	eron around this time?
22	Α.	I vaguely recall a
23	conversation, yes.	
24	Q.	And what do you recall
25	about that discussion?	

- 1 A. This is the motion from
- 2 Councillor Connelly. It's the second motion in
- 3 addition to the one that was already on the OBL.
- 4 I believe I was in committee that day when he made
- 5 this request. There was another report that was
- 6 in Public Works that day that was unrelated to
- 7 lighting but was related to traffic safety, I
- 8 believe, on the LINC or Red Hill and I think he
- 9 just asked this question and formed a motion based
- 10 on his question.
- 11 There was, back in that time,
- 12 from what I recall, a lot of questions and OBL
- 13 items and that sort of thing related to the Red
- 14 Hill. And you can see I'm making reference to
- 15 five previous motions, so I was just suggesting
- 16 that since there's so much activity occurring,
- 17 that to have a fulsome response to committee would
- 18 be of benefit; therefore, a coordinated effort to
- 19 kind of deal with all of Red Hill related
- 20 questions, because they're all really within the
- 21 same kind of theme.
- Q. So, you understood what
- 23 Councillor Connelly was looking for to be on the
- 24 same theme as what Martin White was dealing with?
- 25 A. Not necessarily exactly,

- 1 but it's all within the theme of safety and safe
- 2 travel of the Red Hill. That's what I meant by
- 3 that. His motion was specific to lighting, but
- 4 was brought up at a Public Works Committee
- 5 meeting, from what I recall, that had a traffic
- 6 safety report on the Red Hill.
- 7 Q. But his motion was
- 8 specific just to the lighting piece?
- 9 A. Correct.
- 10 Q. And you were approved by
- 11 committee for the money. That's what we were just
- 12 talking about, the 2017 capital budget approval?
- 13 A. I believe that's what
- 14 that is a reference to, correct.
- 15 O. Thank you. Registrar, if
- 16 we could close this call out and call out the next
- 17 paragraph, paragraph 77.
- This is Mr. McGuire responding
- 19 and he says:
- "Thanks, Diana. We're
- looking at this right now
- 22 as Martin has a report
- going forward in the next
- 24 cycle or so that I
- 25 believe addresses a

number of RHVP/LINC
outstanding issues.
Lighting needs to be
understood in the context
of the original EA and
restrictions placed in
that file. Mike is
looking into this
currently."
At this time, do you remember
what you were looking into?
A. What Gord is referring
to, no, not specifically.
Q. Around December 2017, had
you started to look into the EA, the original EA,
and the restrictions placed in that file?
A. I believe this is in
around the time that it wasn't long after that we
engaged CIMA tool undertake that larger study and
this could be, I'm just theorizing, that I was
preparing or assembling the terms of reference for
a consulting assignment in around this time.
Perhaps that's what's being referred to, that I
was working on the structure or, like I mentioned,
it terms of reference of a consulting assignment.

1	Q. And you would have
2	discussions with as I interpret this, you had
3	had some discussions about that with Mr. McGuire?
4	A. It appears that way, yes.
5	Q. Thank you. Registrar, if
6	we could call up HAM52853. I think my reference
7	is wrong there, so if we can we'll close that
8	out.
9	Actually, before we go to the
10	next document, in December 2017, when these
11	e-mails were circulating, had you seen the EA?
12	A. No, I had not seen the
13	EA.
14	Q. Okay. Registrar, if we
15	could go to overview document 8, I believe it's
16	page 34. Actually, pages 33 and 34. Thank you.
17	So, this is back to the e-mail
18	that Ms. Cameron sent to you or as a follow up to
19	the December 4, 2017 meeting and in paragraph 86
20	she says:
21	"Mike, the lighting on
22	the Red Hill has been
23	added as an OBL item. I
24	will therefore need a
25	date. We can talk more

- on Tuesday when I'm back
- in the office."
- 3 And then paragraph 88, you
- 4 replied to Ms. Cameron with a picture that is
- 5 excerpted there. It says, "No."
- A. Correct.
- 7 Q. Was your response to
- 8 Ms. Cameron no?
- 9 A. No. This is a joke to
- 10 Ms. Cameron. Her and I had that type of
- 11 relationship or still do and this is not me
- 12 responding to her saying no, I'm not going to do
- 13 that for you. This is strictly a joke --
- Q. Okay. Can you explain
- 15 the joke?
- A. Can I explain the joke?
- 17 Yeah. I don't want to talk too much about
- 18 Ms. Cameron, but she likes cats, so we had a
- 19 running joke with this grumpy cat meme and I was
- 20 just repurposing it as a joke. We have that kind
- 21 of relationship, so I surely did not mean this to
- 22 her saying, no, I'm not doing that for you.
- Q. Okay. In paragraph 89,
- 24 Ms. Cameron's response also included a picture and
- 25 she wrote:

1	"Don't make me go all
2	Gary on you."
3	A. Correct.
4	Q. Gary is Mr. Moore?
5	A. Yes. I believe I
6	interpret that as Gary Moore, yes.
7	Q. And what did you
8	understand Ms. Cameron to mean when she said,
9	"Don't make me go all Gary on you"?
10	A. Again, this was her
11	response as a joke as well. That goes back to our
12	relationship that we have. But in this context,
13	asserting herself as the director of the division.
14	Q. Okay. Can you explain
15	this joke to me? How did you interpret this joke?
16	A. This is the supervisor
17	and subordinate relationship, an extreme one in
18	this picture, but that's how I see that: Don't
19	make me flex my authority over you.
20	Q. Looking at the picture,
21	the person flexing their authority would be the
22	person on the left with their mouth open?
23	A. Correct.
24	Q. Okay. Based on your
25	observations and experiences, what did you

- 1 understand it to mean to go all Gary on someone?
- 2 MS. CONTRACTOR:
- 3 Mr. Commissioner, I'm going to object to that
- 4 question. I think the witness has stated a few
- 5 times that it was a joke and, if it's a joke, it
- 6 was a general reflection of the
- 7 subordinate/superior relationship.
- 8 JUSTICE WILTON-SIEGEL: I'm
- 9 going to allow the question as put once, but I
- 10 won't allow any more questions along the same
- 11 line.
- MS. CONTRACTOR: Thank you.
- BY MS. HENDRIE:
- 14 Q. So --
- 15 A. Can you ask your question
- 16 again?
- 17 O. Sure. Mr. Field, based
- 18 on your observations and experiences, what did you
- 19 understand it to mean to go all Gary on someone?
- 20 A. I've never experienced
- 21 it. I've never been in a situation such as this
- 22 picture is depicting between my interactions
- 23 between me and Gary by any means. Gary could be
- loud and abrupt at times, but not in the same
- 25 level that this picture is depicting, ever.

- Q. Okay. Thank you. By
- 2 this time, December 2017, by my count, Councillor
- 3 Connelly's motion was the fourth time that council
- 4 or the Public Works Committee had asked staff
- 5 within the Public Works department, either the
- 6 traffic or engineering staff, to look into
- 7 questions related to lighting on the Red Hill in
- 8 some capacity?
- 9 A. Correct.
- Q. So, fair to say that by
- 11 this time, questions about lighting had been
- 12 fairly recurrent in the preceding three years?
- 13 A. Yes. They showed up
- 14 infrequently at committee as part of the overall
- 15 questions relating to the operation of the Red
- 16 Hill.
- Q. Did you say infrequently?
- A. Well, yeah. Not every
- 19 committee meeting, but, you know, as you
- 20 mentioned, four times over -- since 2013 to, when
- 21 is this, 2017.
- Q. By my count, four times
- 23 in three years?
- 24 A. Yeah. Correct.
- 25 Q. So, did you understand

- 1 that lighting was an issue that councillors had a
- 2 persistent interest in?
- 3 A. I think they viewed it as
- 4 one of the factors on the Red Hill, since it
- 5 wasn't lit, and possible solutions to help deal
- 6 with or manage some of the concerns that were put
- 7 forward, for sure, and then that shows up with the
- 8 that activity in Public Works Committee.
- 9 Q. So, we talked before
- 10 about the timing between the September 16 approval
- 11 and the report or the study by the consultant
- 12 getting undertaken.
- 13 After Councillor Connelly's
- 14 motion just about a year later on a similar
- 15 subject, did you feel pressure to start the study
- 16 at that time, now that you had had the funding and
- 17 the approval for over a year?
- 18 A. I think there's -- I'll
- 19 provide two answers to that. Is that in this
- 20 timeframe, this is when the LAMP project was
- 21 winding down. It was coming and the field piece
- 22 was coming to a conclusion, so resourcing was more
- 23 available. And then when this motion came along,
- 24 which was kind of almost a duplication to the
- 25 previous one in many ways, that I would say that

- 1 it would have some influence over initiating or
- 2 undertaking, beginning the undertaking, of the
- 3 study.
- 4 O. And we know that CIMA was
- 5 eventually retained in April 2018 and that their
- 6 lighting study was ultimately completed in January
- 7 2019?
- 8 A. Correct.
- 9 Q. Registrar, if we could go
- 10 to overview document 8, page 93.
- 11 This is CIMA's proposal.
- 12 These excerpts are CIMA's proposal that you
- 13 received on April 11, 2018, and that proposal
- 14 included reviewing the previous EAs for both the
- 15 LINC and the Red Hill, revisiting findings from
- 16 previous collision analyses using the more recent
- 17 data and conducting an illumination review to
- 18 determine whether or not illumination should be
- 19 installed within the study area?
- A. Correct.
- 21 O. And, as I understand it,
- 22 you were the project manager on this assignment?
- A. Correct.
- Q. So, the role that
- 25 Mr. Cooper had on that 2013 CIMA assignment that

- 1 we talked about, that was the role that you were
- 2 playing in the study?
- A. That's correct.
- Q. You'll see down in
- 5 paragraph 257, it references a meeting between
- 6 CIMA and the City on April 24, 2018. I understand
- 7 you attended that meeting. Is that right?
- A. Correct. I attended all
- 9 project meetings with CIMA on this project.
- 10 Q. Registrar, if we could
- 11 call up CIM17047, images 1 and 2.
- 12 This is an e-mail from
- 13 Mr. Malone circulated to Reza Omrani at CIMA and
- 14 these are what Mr. Malone describes as his very
- 15 rough notes from this April 24 meeting.
- 16 I'm going to take you to some
- of these and talk about that meeting.
- 18 A. Sure.
- 19 Q. Under EA Review, it is on
- 20 the first page of the e-mail about a third of the
- 21 way down -- thank you -- it says:
- 22 "Confirm what the
- 23 original and subsequent
- 24 EA documents required
- 25 with respect to

1	lighting."							
2	By this time, April 2018, had							
3	you seen the original and subsequent EA documents							
4	A. I don't believe so. I							
5	think that this is making reference to collecting							
6	those documents, and that was part of my activity							
7	with one of my co-workers, was to go and track							
8	down the EA to supply it to CIMA so that they							
9	could do what this first sentence says, confirm							
10	what the original EA required.							
11	Q. Who was that co-worker?							
12	A. His name was or is							
13	Dipankar Sharma. He was the project manager of							
14	electrical engineering.							
15	Q. Thank you. Registrar, we							
16	can close that call out and just a bit below it							
17	there's a section that says Inputs Review, and							
18	below that a subpoint that says Document List							
19	Provided and it lists a number of documents and it							
20	says:							
21	"Doc list is							
22	comprehensive and any							
23	docs requested can be							
24	provided."							
25	Then below that lists a number							

- 1 of reports, including the full original EA
- 2 exception order and the summary report?
- A. Mm-hmm.
- 4 Q. Did you put together that
- 5 document list?
- A. I can't recall
- 7 specifically. I do remember there being some type
- 8 of document list, whether it's one I produced or
- 9 by the contact there, Jennifer DiDomenico, who was
- 10 part of the Red Hill project team. She was one of
- 11 the internal staff who helped me locate and get
- 12 the EA for CIMA. And I do recall having some list
- of documents and providing that to CIMA to
- 14 basically ask, which of these documents are
- 15 valuable to you and which ones aren't valuable to
- 16 you?
- 17 O. But had you reviewed the
- 18 documents that were on that list?
- 19 A. Did I review the
- 20 documents? I was responsible to produce them if
- 21 CIMA wanted them.
- 22 O. And then on the next
- 23 page, it says, the third line down:
- 24 "MF -- "
- Who I believe is you?

1		A.	Yes.				
2		Q.					
3			"MF commented that he				
4			believes the decision for				
5			lighting (continuous vs				
6			interchange) was a "				
7		Just	below that call out:				
8			" cost-based decision				
9			likely carried forward				
10			for the RHVP to do the				
11			very same as LINC.				
12			Expect that there will				
13			not be a prohibitive				
14			statement about lighting				
15			in the documents				
16			reviewed."				
17		A.	Correct.				
18		Q.	Okay. So, taking that				
19	first entry that I	read	out, the notes reflect				
20	that you commented	that	you believe the decision				
21	for lighting, continuous vs interchange, was a						
22	cost-based decision	1?					
23		A.	Yes. From what I recall,				
24	this is what I was	theor	rizing of trying to explain				
25	the design decision	ns and	d this was my theory that				

- 1 it was more of a cost-based decision than anything
- 2 else. And then I don't think that we ever
- 3 identified that there was necessarily a -- it
- 4 wasn't prohibited to install lighting, but there
- 5 were design constraints within the EA and that the
- 6 prohibition of lighting would be possibly unlikely
- 7 to be found within the EA. I think that that's
- 8 what it is in reference to.
- 9 O. So, this is the initial
- 10 meeting with CIMA. Is that what your
- 11 understanding was going into that meeting, that
- 12 there wouldn't be a prohibitive statement about
- 13 lighting.
- 14 A. I think I was theorizing
- on that based on some of the other information,
- 16 and that's reflective in some of the other
- 17 commentary about I don't think prohibit is used
- 18 but more restricted and design considerations.
- Q. It says "expect." Did
- 20 you expect that there wouldn't be a prohibitive
- 21 statement?
- MS. CONTRACTOR: Sorry to
- 23 interrupt, but I wonder if we could just call out
- 24 the relevant passage, because it's a bit small?
- 25 JUSTICE WILTON-SIEGEL: Sure.

1 MS. CONTRACTOR: Thank you. 2 JUSTICE WILTON-SIEGEL: Have 3 the registrar call out that discussion. 4 MS. HENDRIE: Thank you, 5 Registrar. Perfect. 6 THE WITNESS: Sorry what was 7 your question? 8 BY MS. HENDRIE: 9 Ο. My question was in that 10 fifth line down, it says: 11 "Expect that there will 12 not be a prohibitive 13 statement about lighting 14 in the documents 15 reviewed." 16 Α. Right. 17 Ο. Did you expect that there 18 wouldn't be a prohibitive statement? A. I believe that's 19 attributed to me, yes. It's more along the lines 20 21 of restrictions or design considerations and not 22 prohibitive restrictions, and that is in line with 23 the EAs in general, that you can always revisit any EA and reasonably change something if you have 24

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justification or otherwise to do that.

25

1	Q. I think you told us
2	before that you didn't have a lot of experience or
3	knowledge about the EA process, so how and when
4	did you come to appreciate that the EAs could be
5	revisited?
6	A. Correct. Well, in
7	between 2013 and at this time, you know, just from
8	basic experience in dealing with this and talking
9	about EAs so often that I became more accustomed
10	to the EA process over time. But I definitely
11	didn't have that same level of knowledge and
12	experience back in 2013.
13	Q. Thank you. Towards the
14	end there at the bottom of that call out, it says:
15	"Progress meeting end of
16	May 2018. Even if it
17	says 'can't' then
18	continue so that the
19	decision can be made."
20	Can't, does that
21	A. Correct.
22	Q. Does that refer to what
23	we were talking about, a prohibitive statement?
24	A. Correct, yes. And that's
25	in line with what we outline within our report

- 1 back to council, was coming back to them with a
- 2 comprehensive review and indication of how can we
- 3 do this. So, this is making reference to even if
- 4 there is that prohibitive statement in there, how
- 5 do we carry forward with that? How can we remove
- 6 that or otherwise?
- 7 Q. So, even if there was a
- 8 prohibitive statement council was still -- you
- 9 expected that council would still receive
- 10 recommendations regarding lighting?
- 11 A. Well, maybe better to
- 12 phrase it is if there was a prohibitive statement
- 13 within the EA, what are our options as a
- 14 municipality to remove those types of things or
- 15 restrictions and have this assignment, CIMA's
- 16 undertaking, answer it, basically provide that
- 17 information to us so we can move on. Because that
- 18 is, you know, a theme across all of these reports,
- 19 that, you know, those design restrictions are part
- 20 of the factor of answering this question, so this
- 21 is bringing it to a full conclusion to say, you
- 22 know, even if it says you can't, is that truly
- 23 can't or is there something else that can be done
- 24 to remove that can't?
- 25 Q. Thank you. Registrar, if

1 we could go to overview document 9, page 55. 2 This is referencing the second 3 progress meeting that CIMA and the City had, and 4 CIMA had done some work internally between the 5 meeting that we just looked at and this meeting on 6 August 27. The minutes of that meeting are 7 excerpted here in paragraph 131. Registrar, if you could call 8 9 out the content under number 2, review of 10 completed tasks. So, it says here in the first 11 12 bullet: 13 "The original IEA and 14 subsequent environment 15 impact studies were reviewed and there was no 16 documentation that 17 continuous illumination 18 would be precluded." 19 20 Do you recall CIMA presenting 21 that finding from their review? 22 Absolutely, yes. Α. 23 Ο. And I might not get the 24 word that you used right when we were looking at

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the meeting minutes or Mr. Malone's minutes from

25

- 1 the meeting before, but is that finding consistent
- 2 with what I think you said you surmised or you
- 3 hypothesized as reflected in the comment that we
- 4 had just looked at?
- 5 A. It is, yes.
- Q. And CIMA's finding was
- 7 that the EA essentially didn't prohibit continuous
- 8 illumination on the Red Hill Valley Parkway?
- 9 A. Yes, from what I recall
- 10 is that the EA didn't consider full mainline
- 11 illumination. It only considered illumination of
- 12 interchanges.
- Q. And we spent a
- 14 significant amount of time today talking about
- what information about lighting had been presented
- 16 to counsel through the various reports we looked
- 17 at. Did you have any concerns that there had been
- 18 previous reports to council that lighting was
- 19 prohibited or that lighting had or that the EA had
- 20 contained restrictions on lighting?
- MS. CONTRACTOR: I'm sorry,
- 22 Mr. Commissioner. Perhaps commission counsel
- 23 could take the witness to the specific reference,
- 24 because I think the wording here of what's in the
- 25 report is going to be important.

- 1 JUSTICE WILTON-SIEGEL: I'm
- 2 not sure that I understand what wording you were
- 3 thinking about. There's several different
- 4 documents we have addressed that have this
- 5 language in it.
- 6 MS. CONTRACTOR: So, as I
- 7 understood the question, Mr. Commissioner, it
- 8 was -- let me just roll it up.
- 9 MS. HENDRIE: I'm happy to
- 10 rephrase.
- 11 BY MS. HENDRIE:
- Q. Perhaps, Mr. Field, I'll
- 13 put my question to you this way: Were you
- 14 concerned about the past representations about
- 15 lighting that had been made to the Public Works
- 16 Committee being inconsistent with what CIMA found
- 17 through their EA review?
- MS. CONTRACTOR: Thank you.
- 19 THE WITNESS: No. I don't
- 20 have any concerns, because it's still within
- 21 alignment with what said before. I don't think
- 22 that we ever said that lighting was prohibited
- 23 from it, that there were other design
- 24 considerations, which is true. The EA did not
- 25 consider mainline lighting, only interchange

- 1 lighting, so that EA, regardless of if we wanted
- 2 to undertaking mainline lighting, the EA should be
- 3 or needed to be revisited.
- 4 So, those past discussions and
- 5 those other reports and the one that I wrote is
- 6 consistent still, despite this finding.
- 7 BY MS. HENDRIE:
- Q. Okay. Thank you.
- 9 Registrar, we can close that call out.
- 10 There's reference there to the
- 11 next step of the EA study being to confirm the
- 12 scope of work and costs and that that would be
- 13 discussed at the next meeting, but I'm going to
- 14 bring you forward a little bit in time to
- 15 October 2018, at which point you received -- you
- 16 and Mr. Omrani at CIMA were discussing the timing
- 17 of the report.
- 18 Registrar, if we could go to
- 19 overview document 9, page 103.
- Here, Mr. Field, you'll see in
- 21 paragraph 255 that on October 25, you e-mailed
- 22 Mr. Omrani regarding the schedule, a change in the
- 23 schedule. You said:
- 24 "We've pushed our report
- 25 date from December 10 to

- 1 February of 2019. The
- 2 pressure is off."
- 3 December 10, was that the
- 4 original OBL reporting date?
- 5 A. I don't think it was the
- 6 original OBL date, but at this point in time it
- 7 was the OBL date that was on record with Public
- 8 Works Committee and clerks, so I was preparing,
- 9 previous to this e-mail, preparing for sending
- 10 that report forward to the December 10 Public
- 11 Works Committee.
- 12 O. Okay. Do you know who
- 13 made the decision to push the report date from
- 14 December to February?
- 15 A. That decision was made at
- 16 the director level where there were other reports
- 17 going and they combined, ended up combining
- 18 reports together, including combining the lighting
- 19 report, in that, so I didn't have anything to do
- 20 with pushing that date. I was advised that that's
- 21 what was occurring and that's kind of my response
- 22 here, because I was going down the route of
- 23 preparing that committee report for December 10,
- 24 so obviously the timelines for CIMA to wrap up
- 25 their project had changed slightly.

- So, we do have a long period
- 2 between when we write draft reports and go to
- 3 committee. It could be up to two months
- 4 sometimes, so previously the pressure would be to
- 5 conclude the study in time for me to write the
- 6 report and submit it for the December 10 cycle.
- 7 And then if it was obviously pushed out to
- 8 February, that same pressure to complete the
- 9 report within that timeframe had changed and,
- 10 therefore, the pressure is off statement that I
- 11 made there.
- Q. By this time, you were
- 13 still reporting to Mr. McGuire, but as I
- 14 understand it Mr. McGuire was the director of
- 15 engineering services, December 2018?
- 16 A. I don't recall
- 17 specifically, but it could be in that instance I
- 18 would be reporting to Dave Lamont as the manager
- 19 and then Dave to Gord McGuire.
- 20 O. Commissioner, it's 3:20
- 21 right now, so it's just past our scheduled break
- 22 time. I think perhaps I might suggest our break
- 23 now. I note on our end, it appears that the
- 24 transcript is down. I'm not sure if others are
- 25 experiencing the same issue.

- 1 MS. CONTRACTOR: I was
- 2 experiencing the same issue.
- JUSTICE WILTON-SIEGEL: Let's
- 4 take a slightly shorter break and return at 3:30,
- 5 because we're pressing it with Mr. Field's
- 6 testimony, so we'll stand adjourned until 3:30.
- 7 --- Recess taken at 3:22 p.m.
- 8 --- Upon resuming at 3:32 p.m.
- 9 BY MS. HENDRIE:
- Q. So, Mr. Field, before our
- 11 break we were talking about the CIMA report, the
- 12 2018 CIMA report, and the staff report related to
- 13 that and I believe you told me that your
- 14 understanding about why that report deadline was
- 15 pushed was because that direction came to you from
- 16 the director level. Is that right?
- 17 A. That's correct.
- Q. Okay. And when did you
- 19 learn that, that the report had been pushed? Was
- 20 it around the time that you e-mailed Mr. Omrani?
- 21 A. I don't know the specific
- 22 date, but it would have been just prior to
- 23 e-mailing CIMA.
- Q. Registrar, if we could go
- 25 to HAM64285. This document here, there's an

- 1 e-mail that you sent to Ms. Cameron on
- 2 November 21, 2018. It talks about the item,
- 3 that's the outstanding business list item that's
- 4 under your name, in discussion with Gord being
- 5 merged with the traffic safety report, and that
- 6 was your understanding based on what Mr. McGuire
- 7 had said?
- 8 A. Correct. And then this
- 9 confirmation of that.
- Q. So, the staff report that
- 11 would have been something you were responsible
- 12 for, Mr. McGuire took that on?
- A. Mr. McGuire and
- 14 Mr. Soldo, I believe.
- 15 O. And Mr. Soldo was the
- 16 director of the traffic group?
- 17 A. Director of
- 18 transportation operations and maintenance that has
- 19 traffic within it, yes.
- Q. And so, the lighting
- 21 aspect would be one piece of that report?
- 22 A. Correct.
- Q. So, Mr. McGuire was
- 24 preparing that report with Mr. Soldo and he was
- 25 responsible for overseeing what information from

- 1 the CIMA report was included in the staff report?
- 2 A. Correct. I had no
- 3 involvement in drafting that committee report.
- 4 Q. So, at this time, was the
- 5 discussion with Gord, are you able to pinpoint it
- 6 in time in reference to the November 21 e-mail?
- 7 A. It was in around that
- 8 time. I don't think that there was, you know, a
- 9 lot of discussion about it. I think it was just
- 10 more about, at the director level, this is what
- 11 we're going to do and how to proceed forward with
- 12 the report and that, you know, that's going to be
- 13 done at the director level.
- Q. Okay. So, as a result of
- 15 that, you didn't have any responsibility for
- 16 developing the recommendations for council arising
- 17 from CIMA's lighting study. Is that fair?
- A. That's correct.
- 19 Q. That was something that
- 20 Mr. McGuire and Mr. Soldo, as the authors of that
- 21 report, that fell within their domain at that
- 22 point?
- A. That's correct.
- Q. Registrar, this document
- 25 is not in the overview document, so it will need

- 1 to be marked as an exhibit. I believe that's
- 2 Exhibit 73.
- THE REGISTRAR: Noted,
- 4 counsel. Yes, it's 73.
- 5 EXHIBIT NO. 73: E-mail
- 6 from Mr. Field to
- 7 Ms. Cameron on
- 8 November 21, 2018,
- 9 HAM64285.
- MS. HENDRIE: I'm also
- 11 reminded that I forgot to mark another document
- 12 not in the overview document as an exhibit, and
- 13 that was the capital budget sheet that we looked
- 14 at before and that was HAM44429, so if that could
- 15 be marked as Exhibit 74.
- THE REGISTRAR: Thank you,
- 17 counsel. Noted.
- 18 EXHIBIT NO. 74: Capital
- budget sheet, HAM44429.
- 20 BY MS. HENDRIE:
- Q. Registrar, if we could
- 22 call out overview document 9, page 253. Sorry,
- 23 253. Thank you.
- So, just to get a sense of
- 25 what your involvement was once the writing of the

- 1 staff report shifted to Mr. McGuire, to the extent
- 2 that this is a January 15, 2019 e-mail where you
- 3 provided an outline of the committee interactions
- 4 related to the Red Hill lighting and some
- 5 background information, so to the extent that you
- 6 were involved in the preparation of the staff
- 7 report or the lighting report this time, was it
- 8 really just pertaining to sort of providing
- 9 Mr. McGuire with information that he might need?
- 10 A. I'm not too sure that I
- 11 was provided context that this was to aid him in
- 12 the preparation of the report, but a request to
- 13 kind of give some background. It's more than
- 14 likely that that was the reason and that is
- 15 reasonable that you would want to kind of have the
- 16 history there if you're writing a report that's
- 17 trying to close the loop on something, like the
- 18 motion that we had.
- 19 Q. And I take it that, given
- 20 that you weren't involved in the drafting of the
- 21 joint traffic and engineering services report,
- 22 which eventually became report PW18008A, that you
- 23 also weren't involved in the presentation of that
- 24 report to council?
- 25 A. Correct.

- Q. Okay. Thank you.
- 2 Registrar, we can end that call out.
- 3 And my last set of questions
- 4 for you, Mr. Field. In March of 2019, you were
- 5 still in the role of senior project manager,
- 6 lighting and electrical. Is that right?
- 7 A. That's correct.
- Q. Registrar, if we could
- 9 call up RHV890.
- So, in March 2019, there was
- 11 an anonymous letter that was sent to the City
- 12 auditor and the mayor. The subject line is
- 13 "Internal Investigation Into the Asphalt Quality
- on the Red Hill Valley Parkway."
- 15 Are you the author of this
- 16 letter?
- 17 A. No.
- Q. Do you know who wrote
- 19 this letter?
- A. I do not.
- Q. Have you seen this letter
- 22 before?
- A. No, I have not. I've
- 24 seen a segment of it as part of my preparation for
- 25 this, but I have not seen this document.

- 1 Q. Okay. Thank you very
- 2 much. Registrar, you can end that call out.
- Those are my questions,
- 4 Commissioner.
- 5 JUSTICE WILTON-SIEGEL: Thank
- 6 you.
- 7 MS. HENDRIE: I understand
- 8 that counsel for Dufferin and counsel for Golder
- 9 don't have any questions for Mr. Field. Is that
- 10 correct.
- 11 MS. JENNIFER ROBERTS: That's
- 12 correct, counsel. Thank you.
- MS. HENDRIE: I'm not sure
- 14 about counsel for the MTO.
- MR. BOURRIER: I don't have
- 16 any questions either.
- 17 JUSTICE WILTON-SIEGEL: Is
- 18 counsel for Dufferin on the line?
- MR. BUCK: Yes, Commissioner.
- 20 I confirm we have no questions.
- 21 JUSTICE WILTON-SIEGEL: Thank
- 22 you, Mr. Buck. So, I think it's Ms. Contractor's
- 23 turn.
- MS. CONTRACTOR: Thank you,
- 25 Mr. Commissioner. May I proceed?

- 1 JUSTICE WILTON-SIEGEL: Yes,
- 2 please proceed.
- 3 EXAMINATION BY MS. CONTRACTOR:
- Q. Good afternoon,
- 5 Mr. Field. A few questions for you on some of the
- 6 issues that commission counsel took you through.
- 7 I wanted to start off by discussing with you your
- 8 expectations regarding consultants and the use of
- 9 their reports.
- 10 In your experience, is it
- 11 common for the City to provide consultants with
- 12 feedback as they are developing their report and
- 13 their views?
- 14 A. Yes.
- 15 Q. And do you have any
- 16 concerns with staff providing feedback?
- A. No, I do not.
- Q. Why not?
- 19 A. The consultant has the
- 20 ultimate responsibility to make sure whatever
- 21 recommendations and content within the reports is
- 22 in alignment with their ethics and
- 23 responsibilities, so if we suggested something
- 24 that was out of alignment with that, that they
- 25 would not accept those comments.

- 1 Personally, when I provide
- 2 comments to consultants, I like using the
- 3 terminology "for your consideration," and I do not
- 4 provide direction to consultants related to their
- 5 recommendations. I, however, may make comments
- 6 related to their recommendations for, like I said,
- 7 in the terms of for consideration.
- Q. And is the feedback from
- 9 the City or the client important for the
- 10 consultant to provide information about the
- 11 feasibility and the cost, the prioritization of
- 12 the potential countermeasures or recommendations?
- 13 A. Absolutely. We're the
- 14 end users, we're the owners, the operators, the
- 15 asset -- we have the asset responsibility. We
- 16 have a lot of information and knowledge that they
- 17 do not have, so it's more than reasonable that we
- 18 supplement their projects and processes with
- 19 information that we think that we own in expertise
- 20 that they don't have.
- Q. Mr. Registrar, could we
- 22 please go to HAM0051990 and to image 29
- 23 specifically. Let me know if you want me to read
- 24 that back. And could we also please pull up
- 25 HAM0051991. Great, thank you.

- So, Mr. Field, commission
- 2 counsel took you to both of these documents, which
- 3 relate to the July 3 meeting with CIMA in the
- 4 context of the 2013 report. The slide show on the
- 5 left-hand side, that is from the July 3 progress
- 6 meeting. Correct?
- 7 A. Yes, I believe so.
- Q. And the purpose of
- 9 progress meetings is for CIMA to provide an update
- 10 on their work?
- 11 A. Correct.
- 12 Q. It's not intended to be a
- 13 presentation of their final recommendations?
- A. No, not unless they
- 15 explicitly outline within the purpose of that
- 16 meeting, but this is an update progress meeting.
- Q. And if we could please,
- 18 Mr. Registrar, call out the last sentence. Yes,
- 19 that one, "CIMA will include," and also the
- 20 continuation of that sentence on the following
- 21 page, if you could, please.
- 22 THE REGISTRAR: Sorry, I have
- 23 to go to the next image. I can't -- unless you
- 24 want me to remove the slide show.
- MS. CONTRACTOR: Sure, we'll

- 1 remove the slide show and bring that back up if we
- 2 need to.
- BY MS. CONTRACTOR:
- Q. While Mr. Registrar is
- 5 getting it up, I can read it out. This states
- 6 that CIMA will include illumination
- 7 recommendations in the report and it's indicated
- 8 that CIMA should use MTO costing information
- 9 rather than Hamilton cost due to type of lighting.
- 10 And those were your comments?
- 11 A. I believe those were my
- 12 comments, yes.
- 13 Q. And I believe your
- 14 evidence was that it was important for CIMA to use
- 15 the MTO costing because the City costing would not
- 16 adequately or accurately reflect the costs for the
- 17 type of lighting that would be installed on the
- 18 Red Hill. It would, rather, reflect street
- 19 lighting for regular roadways?
- 20 A. That's correct.
- Q. And that the cost was
- 22 important, particularly for the benefit-cost
- 23 analysis, because it could materially impact the
- 24 conclusion as to whether the benefit is higher
- 25 than the cost. Correct?

- 1 A. That's correct. The
- 2 benefit to cost ratio is sensitive to cost and if
- 3 you do not have accurate costs, it can give you
- 4 inaccurate outcomes.
- 5 Q. Right. And do I
- 6 understand correctly that the MTO warrant
- 7 incorporates the BC analysis in its warrant
- 8 analysis?
- 9 A. I've never undertaken an
- 10 MTO warrant, but just based on, you know, seeing
- 11 them, not firsthand using them, that it does have
- 12 a benefit to cost ratio component of it, which I
- think the output of that is further helping MTO
- 14 make a decision whether or not lighting would be
- installed on a roadway or not.
- 0. Okay. And,
- 17 Mr. Registrar, can you please pull back that
- 18 PowerPoint slide up and it's HAM51990, image 29.
- 19 Thank you.
- 20 Given that you made this
- 21 comment on July 3 after the PowerPoint
- 22 presentation, am I correct that in expressing
- 23 their view here, full illumination on all ramps
- 24 and freeway segments warranted based on TAC and
- 25 MTO, that CIMA had not used the accurate MTO

- 1 costing in forming their view here?
- 2 A. It appears that way based
- 3 on the comment as is captured in the minutes there
- 4 that by the comment CIMA should use MTO costing
- 5 rather than City costing.
- Q. Right. And so, you're
- 7 asking them to update their assessment here to
- 8 include more accurate costing information so they
- 9 can complete their warrant assessment. Is that
- 10 fair?
- 11 A. I believe that to be
- 12 true, yes.
- Q. And so, in light of that,
- 14 did you understand this slide and CIMA's
- 15 presentation on this particular issue to be CIMA's
- 16 final view on whether mainline illumination met
- 17 the MTO warrant?
- 18 A. In the context of the
- 19 conversation that was occurring, no, it wouldn't
- 20 be the final one.
- Q. You understood what
- 22 you're requesting here is for them to update the
- 23 costs and do an additional analysis, if necessary?
- A. Correct. In the slide,
- 25 you can note that the cost says high. It doesn't

- 1 actually have a dollar figure, so at this point in
- 2 time they would not be capable of producing the
- 3 benefit to cost ratio, so definitely not a final
- 4 kind of wrap-up of this piece.
- Q. And so, if we could leave
- 6 that slide up, Mr. Registrar, and bring up
- 7 CIM8098.0001, image 25 and 26 or perhaps just
- 8 image 25 if we can't do both pages.
- 9 This is the version of the
- 10 draft 2013 CIMA report that was provided to the
- 11 City after you gave your comments to Mr. Cooper on
- 12 the August draft. And commission counsel took you
- 13 to the sentence in red at the bottom of the page:
- "However, as noted,
- 15 illumination of the
- 16 mainline section of the
- 17 Red Hill was not examined
- 18 for the study."
- 19 Did you understand this to
- 20 mean that CIMA had not completed its examination
- 21 on whether mainline illumination met the warrant?
- JUSTICE WILTON-SIEGEL: Wait a
- 23 second. I think that's a leading question, given
- 24 the language.
- MS. CONTRACTOR: I can

- 1 rephrase, Mr. Commissioner.
- 2 JUSTICE WILTON-SIEGEL: Thank
- 3 you.
- 4 BY MS. CONTRACTOR:
- 5 Q. Based on the preliminary
- 6 views of the PowerPoint presentation that CIMA
- 7 presented on July 3, how did you understand the
- 8 sentence in red, which states:
- 9 "However, as noted,
- 10 illumination on the
- 11 mainline section of the
- 12 Red Hill was not examined
- for the study"?
- 14 A. I would say that that is
- 15 not a very clear sentence, because illumination of
- 16 the mainline was examined as part of the study.
- 17 Perhaps not fulsome and to conclusion because at
- 18 some point in time it was abandoned, but I would
- 19 say that saying that it was not examined is not as
- 20 clear as what it could have been, if that's the
- 21 intent, it being that this is not a full
- 22 conclusive examination.
- Q. And I believe, Mr. Field,
- 24 your evidence was that you understood that, as
- 25 part of the 2013 CIMA report, CIMA would consider

- 1 and review continuous illumination on the mainline
- 2 of the study area?
- A. Correct, within the scope
- 4 of the study area, the ramps and the mainline.
- Q. Right. And if we could
- 6 go, please, Mr. Registrar, to OD 6, image 37,
- 7 paragraph 82.
- 8 Commission counsel referenced
- 9 this e-mail at paragraph 82. It's an e-mail
- 10 exchange between Brian Malone -- if you could also
- 11 do 83. Thank you, Mr. Registrar. It's an e-mail
- 12 exchange between Mr. Malone and Mr. Applebee with
- 13 respect to CIMA's internal review of the draft of
- 14 the CIMA report before it's sent to the City.
- 15 You'll see here at the end of
- 16 paragraph 82, Mr. Malone states:
- 17 "We need to discuss
- 18 lighting. Is it in scope
- or not?"
- 20 And Mr. Applebee responds and
- 21 says:
- "I believe that it was in
- 23 scope. I don't recall
- 24 receiving anything from
- 25 Mike that would act as an

1			'out.'	Appare	ntly	there	
2			was a re	eport.	Maur	ice,	
3			did you	receiv	e thi	s?"	
4		Just	stopping	g there	for	a	
5	moment, Mr. Applebe	e's c	comments	, are t	hey		
6	consistent with your understanding of mainline						
7	illumination being in scope?						
8		Α.	Yes.				
9		Q.	And do	you rec	all a	ny	
10	discussions with Mr	. Mal	lone or 1	Mr. App	lebee	in	
11	July of 2013 where	they	were see	eking c	larif	ication	
12	on this issue?						
13		Α.	No, I do	o not.			
14		Q.	Did you	at any	poin	t	
15	direct Mr. Malone,	Mr. A	Applebee	or any	one a	t CIMA	
16	to exclude an exami	natio	on of il	luminat	ion o	f the	
17	mainline from the 2	2013 -					
18		Α.	Absolute	ely not	•		
19		Q.	And wou	ld you	have	the	
20	authority to do tha	ıt, Mı	c. Field	?			
21		A.	No, I wo	ouldn't	. I'1	m not	
22	the project owner.	The	project	isn't	being		
23	undertaken by the d	livisi	ion that	I work	in,	so I	
24	cannot instruct a c	onsul	ltant who	o does	not w	ork for	
2.5	mo roport to mo t	o ah-	ngo tho	ggono	of th	oir	

- 1 assignment.
- Q. And if the City did wish
- 3 to exclude the review of illumination, how would
- 4 you expect that it would give CIMA that direction?
- 5 A. Hypothetically, if I were
- 6 to change the scope of an assignment for a
- 7 consultant that was working for me, I would
- 8 deliver that request in a formal manner by e-mail
- 9 or otherwise so that that's recorded, because
- 10 often changes with scope comes changes in costing
- or changes in work hours, which has consulting
- 12 fees implications as well.
- Q. And if we go to your
- 14 e-mail where you provide your feedback -- just a
- 15 moment. I seem to have lost that. OD 6,
- 16 image 43, paragraph 98. These are your comments
- 17 that you provided Mr. Cooper after reviewing the
- 18 first draft of the CIMA report which the City
- 19 receives, which, as you discussed with counsel,
- 20 did not include an analysis of the warrant review
- 21 of the mainline of the Red Hill.
- 22 Reviewing your e-mail here,
- 23 did you intend for this to be a direction to CIMA
- 24 to exclude continuous illumination from the 2013
- 25 report?

- 1 A. No. In fact, it had
- 2 already been excluded within the version of the
- 3 report that was I was reviewing, and this is my
- 4 response to it being excluded and asking for a
- 5 fulsome explanation as to why it was excluded.
- Q. And at this point, what
- 7 was your understanding of why CIMA excluded
- 8 consideration of continuous illumination?
- 9 A. I'm not really clear on
- 10 and I can't recall why they chose to exclude it in
- 11 the way that they did from the report, but either
- 12 way that would have been a decision that they
- 13 would have made along the line based on their
- 14 expertise and undertaking of the project. And I
- 15 just wanted to make sure in this instance that
- 16 this is well explained so that, I think I
- 17 mentioned earlier, so that a reader, whether
- 18 that's council or the public or otherwise or even
- 19 me for that matter, has that fulsome explanation
- 20 included that it doesn't elicit any other
- 21 questions.
- Q. At any point during the
- 23 2013 report or review process, did CIMA advise you
- 24 that, given the proportion of non-daylight
- 25 conditions, the City should really consider

- 1 continuous illumination on the mainline?
- A. Not that I recall. And
- 3 the basis of the way that they would have been
- 4 conducting their work, I would have expected if
- 5 lighting was a main feature to helping solve the
- 6 issues that they identified or meeting the
- 7 objectives, that that would have been up and, you
- 8 know, at the forefront of the report and in their
- 9 recommendations, which it wasn't.
- 10 Q. If we could, please,
- 11 Mr. Registrar, go to CIM8118.0001.
- 12 Mr. Field, this is the draft
- of the CIMA report that you would have reviewed
- 14 and then provided the comments that we were just
- 15 looking at.
- 16 And if we could please go to
- 17 image 8, Mr. Registrar.
- I believe your evidence,
- 19 Mr. Field, was that you would have reviewed this
- 20 report but only with respect to the illumination
- 21 sections?
- 22 A. Correct.
- Q. So, if we could pull
- 24 section 1, call that out, please.
- 25 Mr. Field, this section

- 1 provides a background on the environmental
- 2 assessment process on the Red Hill. Would you
- 3 have reviewed this section?
- 4 A. I'm not sure that I would
- 5 have. It's likely I read through it, but I wasn't
- 6 focusing on reviewing this kind of content but
- 7 more strictly just the lighting piece.
- Q. Understood. If we could
- 9 go to image 9, please, and if we could pull out
- 10 2.2 of that section.
- 11 We've talked a lot about the
- 12 design refinements or the restrictions in the EA
- 13 with respect to illumination, and I think it would
- 14 be useful to look at the 2013 report to see what
- it actually says about those design refinements.
- 16 Is this a section that you
- 17 would have reviewed, Mr. Field?
- 18 A. This section and the
- 19 section that's specific to lighting.
- 20 O. Understood. And if we
- 21 see the second paragraph of this, it states:
- 22 "Design choices on the
- 23 facility were intimately
- 24 linked to approvals."
- 25 And then provides a bit of a

1	background to the various species that reside in
2	the escarpment and just a bit of background on the
3	environment.
4	And the following paragraph
5	states:
6	"Because of this unique
7	area and because of the
8	costs associated with
9	building a roadway on the
10	escarpment, the City
11	identified several design
12	refinements to the
13	alignment of the roadway
14	within the valley. These
15	refinements consider
16	environmental benefits,
17	driver safety and
18	construction cost."
19	So, just pausing there
20	sorry, and it specifically lists some of the
21	refinements and the last plus sign states:
22	"Restricting illumination
23	to intersections and on
24	and off-ramps as one of
25	these design refinements

Τ	in consideration of the
2	environmental benefits,
3	driver safety and
4	construction costs."
5	Do you see that?
6	A. Yes.
7	Q. This section does not say
8	that the EA prohibited or restricted illumination?
9	A. Correct.
10	Q. And it does not state
11	that any consideration of continuous illumination
12	in the future was impossible because of the EA
13	prohibitions or restrictions. Is that correct?
14	A. Correct.
15	Q. And is that consistent
16	with what your understanding was in 2013 of the
17	illumination limitations?
18	A. It is, yeah. And then
19	this was further, through the actual detailed
20	review of the EA, in alignment with that as well.
21	Q. And I think it would also
22	be useful to look at the specific footnote,
23	footnote 4. So, restricting illumination to
24	intersections on the on and off-ramp, that
25	footnotes to the Lura report, which is at HAM2638.

1	And if we could, please, go to image 80 and call
2	out the first row. Apologies, I think my image 80
3	appears to be different from your image 80. It's
4	page 79 of the report and if we could pull out the
5	first row, if you could, please.
6	So, this report is a public
7	consultation report which includes a few comments
8	regarding continuous illumination on the Red Hill.
9	And you'll see this comment on the left-hand side
10	column says:
11	"Serious potential
12	impacts are not addressed
13	in either report."
14	So, that's the issue that's
15	raised by the stakeholders and then on the
16	right-hand side is the response. And you'll see
17	here it states that:
18	"Michael Mesure of the
19	Toronto-based Fatal Light
20	Awareness Program was
21	contacted regarding the
22	possible effects of
23	expressway light on
24	wildlife behaviour. He
25	stated that artificial

1	lighting can affect the
2	breeding habits of birds;
3	however, these effects
4	are difficult to quantify
5	and studies are limited.
6	Mitigation measures
7	should aim to limit usage
8	of light standards to
9	intersections and
10	on/off-ramps."
11	And if we go to image 87,
12	page 132 of the report. I'm sorry, 136. The
13	third row from the you're in 130. 136, please
14	The third row from the top. Thank you very much.
15	So, another comment here from
16	stakeholders, table 1 suggests that:
17	"The proponent intends to
18	install lighting along
19	the proposed expressway,
20	including along the
21	viaduct, however, the
22	impact of this lighting
23	on nocturnal wildlife is
24	not considered in the
25	report."

1	And the response is:
2	"Lighting will only be
3	located at the ramps and
4	at the interchange
5	intersections."
6	There are a few more
7	references in here, but just in the interest of
8	time, I'm not going to take you through it. Are
9	the comments that I have taken you through
10	consistent with what we saw in the CIMA report in
11	your view that continuous illumination was a
12	design refinement that was made as a result of
13	environmental benefits or construction costs?
14	A. Correct.
15	Q. Do you recall whether
16	I believe your evidence was that Mr. Moore would
17	have provided you with a copy of this report?
18	A. He did, yes.
19	Q. Do you recall when he
20	would have provided you with a copy?
21	A. I believe it was towards
22	the point in time when I was drafting the
23	information report to Public Works Committee, no
24	in 2013.
25	Q. So, the 2013 CIMA report

- 1 does reference the Lura report. Are you aware of
- 2 whether it's available online or publicly?
- 3 A. I've never searched for
- 4 it. I don't know how those documents are
- 5 available.
- Q. Okay. Thank you,
- 7 Mr. Registrar. If we could go to CIM17450.0001
- 8 and if we could show image 1 and image 3.
- 9 This is the report that you
- 10 were just referencing during which you would have
- 11 received the Lura report?
- A. Mm-hmm.
- 13 Q. I would like to look at
- 14 the information that's provided in this report
- 15 with respect to the illumination limitations.
- So, if we could look at the
- 17 last paragraph of the first page, here it states
- 18 that the original environmental assessments
- 19 completed for the LINC and the Red Hill included a
- 20 review of the lighting. Then it states:
- 21 "It was identified
- 22 through the Red Hill
- 23 Creek Valley that
- 24 lighting would have a
- 25 detrimental environmental

Т	impact and lighting
2	restrictions were
3	imposed."
4	In your view, is that
5	consistent with what we just saw in the 2013 CIMA
6	report about the limitations around illumination
7	and the Lura report?
8	A. It is.
9	Q. And it goes on to say
10	that the decisions regarding adding lighting on
11	the LINC and/or the Red Hill would require
12	renewing and updating the original EAs so that the
13	impact of lighting could be re-examined.
14	And we know that in the 2019
15	CIMA illumination report that you weren't taken
16	to, it confirms that environmental assessment
17	would be I'm sorry. That an environmental
18	assessment did not preclude continuous lighting or
19	the Red Hill, so the original environmental
20	assessment did not preclude continuous lighting,
21	and you were taken to that?
22	A. Correct.
23	Q. Nonetheless, in the
24	report CIMA concluded that a new EA would be
25	required before the City could consider continuous

- 1 illumination?
- A. That's correct.
- Q. And so, regardless of
- 4 what was included in the environmental assessment,
- 5 whether there was a prohibition or not, a new EA
- 6 would have been required in order for the City to
- 7 pursue continuous illumination of the mainline of
- 8 the Red Hill?
- 9 A. That's correct. I
- 10 believe that it's due to a cost threshold of
- 11 installing lighting that exceeds, I believe it's
- 12 two and a half million dollars, and a Schedule B
- 13 EA would be need to be undertaken before that
- 14 happened.
- 15 O. You're referencing the
- 16 estimated capital costs in the 2019 illumination
- 17 report, which are expected to exceed \$2.4 million?
- 18 A. Correct.
- 19 Q. If we could please,
- 20 Mr. Registrar, pull up the first two paragraphs.
- 21 Actually, the first three paragraphs on the third
- 22 page.
- 23 Here, you describe some of the
- 24 physical limitations other than any limitations
- 25 through the EA process or the environment

- 1 generally with respect to installing continuous
- 2 lighting. Can you describe for us what those
- 3 physical limitations are?
- 4 A. Yeah. Adding on to what
- 5 I discussed earlier, there's a Hydro One
- 6 high-power transmission line that cuts across some
- 7 parts of the ramps on the Red Hill, which makes it
- 8 challenging to install lights under that corridor.
- 9 There's the bridge that does not have any
- 10 accommodations as it stands today for lighting
- 11 conduits, which are required obviously for power,
- 12 and mounting light poles to the bridge.
- There is also, I'm just
- 14 reminded now, that the Niagara Escarpment
- 15 Commission, whenever lighting is being considered,
- 16 will at times ask for lighting impact studies to
- 17 be conducted, but there's a bunch of physical
- 18 restrictions or physical challenges on the Red
- 19 Hill and the LINC for that matter that makes it
- 20 difficult to place light poles in ideal locations
- 21 that are required to meet the lighting levels that
- 22 have to be met.
- So, for instance, not being
- 24 able to have consistent spacing of light poles
- 25 because of that high-power transmission line could

- 1 create a situation where a piece of a ramp or a
- 2 piece of the mainline was not able to be lit
- 3 appropriately. That doesn't mean that it couldn't
- 4 be lit to lighting standards, but definitely a
- 5 design challenge and possibly an installation
- 6 challenge that would have to be dealt with through
- 7 a detailed design analysis.
- Q. And specific the Hydro
- 9 One distribution overhead that you reference here
- 10 at the Mud/Stone Church interchange, I can take
- 11 you to the report, but I wonder if you recall
- 12 offhand whether that is ramp 6 that's identified
- in the CIMA report?
- 14 A. It is. It partially cuts
- 15 overtop of ramp 6, so impacts or would impact the
- 16 ability to install lighting over ramp 6. And then
- 17 it continues down to the north and then cuts over
- 18 diagonally of the Red Hill to the north of the
- 19 interchange, of the mainline.
- 20 O. And how do these
- 21 physician limitations or challenges affect the
- 22 benefit-cost analysis?
- A. Well, depending on how we
- 24 would deal with that, it could create additional
- 25 expenses. It's obviously more expensive than

- 1 traditional just routinely spaced, if there were
- 2 no obstructions or any impacts like that where you
- 3 could have regular spacing from pole to pole. In
- 4 those instances, it would introduce some
- 5 complications and complications from an
- 6 engineering perspective always means cost.
- 7 So, definitely -- and then
- 8 within the benefit-cost analysis, any additional
- 9 costs, like I mentioned, that benefit to cost
- 10 ratio is sensitive to costs, so you would want to
- 11 make sure you're taking into account all of those
- 12 things so that the benefit cost output is
- 13 accurate.
- Q. Thank you.
- 15 Mr. Registrar, could we please go to HAM64283.
- You were asked, Mr. Field,
- 17 about the impact of the LAMP project on engaging
- 18 CIMA for the illumination review and you indicated
- 19 that there was this large project to replace the
- 20 City's lights with LED lights and that that
- 21 project was accelerated at one point in order to
- 22 capitalize on savings for the City.
- I'm showing you a report from
- November 13, 2017 that was prepared by yourself
- 25 and Mr. McGuire, which I believe talks about or

- 1 speaks to the acceleration that you were
- 2 describing earlier. I wonder if you could confirm
- 3 that and tell us a little bit about the benefit to
- 4 the City through the acceleration proposal?
- 5 A. Correct. This is the
- 6 report that we used to seek permission to -- it's
- 7 a recommendation report, so we had to ask council
- 8 to do certain things in order to enable
- 9 acceleration of the project, acceleration meaning
- 10 to shorting the completion timelines of the
- 11 project. And this report kind of outlines the
- 12 benefits and makes that request to council.
- 13 As it relates to this, LED
- 14 street lights do save a considerable amount of
- 15 energy, so the more that you can retrofit faster,
- 16 the more energy that you can save, and this is
- 17 pointing out that accelerating the project under
- 18 this proposal would save the City approximately
- 19 half a million dollars.
- 20 O. Thank you. And while you
- 21 were working on the LAMP project, did any of your
- 22 superiors at the City follow up with you about the
- 23 status of the illumination project on the Red
- 24 Hill?
- 25 A. Not that I recall. I

- 1 wasn't directed or asked to undertake that study
- 2 during LAMP.
- Q. Did anyone suggest to you
- 4 that the LAMP project should not be prioritized
- 5 over the illumination project?
- 6 A. No.
- 7 Q. Thank you. I believe you
- 8 stated that the illumination review was one of the
- 9 OBL items after the 2016 -- after you received the
- 10 direction from committee following your 2016 staff
- 11 report. Is that correct?
- 12 A. Correct.
- 13 Q. Is there a process in
- 14 place to review pending OBL items?
- 15 A. There is. OBL items are
- 16 recorded by clerks formally and within Public
- 17 Works those OBL items or the OBL list is reviewed
- on a relatively regular basis to keep an eye on
- 19 those OBL items at the director, general manager
- 20 and director level. And then also an OBL
- 21 item that requires a report, there's also, within
- 22 the divisions, I'll call them sublists where the
- 23 reports that are due to respond to OBL items or
- 24 not OBL items are also maintained at the
- 25 divisional level.

- 1 And for some perspective in
- 2 transportation operations and maintenance, I meet
- 3 with my senior staff monthly and I review the
- 4 report listing and I review the outstanding
- 5 business list regularly with the general manager
- 6 at the director leadership team meetings.
- 7 Q. And would that have
- 8 included the pending item regarding the
- 9 illumination review?
- 10 A. I was not in that
- 11 position in that point in time, but just based on
- 12 my experience as a director and a manager, I would
- 13 not -- I would think that it would follow that
- 14 exact same process. I wouldn't think that it
- 15 wouldn't.
- 16 O. I believe this was your
- 17 evidence, but please correct me if I'm wrong. Did
- 18 you state that in order to move the OBL item out
- 19 with respect to the illumination project, that the
- 20 PWC would have had to vote on that or that would
- 21 have been presented to them and they would have
- 22 directed that the OBL return date be moved?
- 23 A. That's correct. Any
- 24 changes to the report backdate of OBL items has to
- 25 be approved by Public Works Committee and then

- 1 ratified by council.
- Q. Thank you.
- 3 Mr. Commissioner, I think those are my questions.
- 4 Thanks for your time, Mr. Field.
- 5 JUSTICE WILTON-SIEGEL: Thank
- 6 you.
- 7 MS. HENDRIE: Commissioner, I
- 8 have very brief follow-up questions.
- 9 JUSTICE WILTON-SIEGEL:
- 10 FURTHER EXAMINATION BY MS. HENDRIE:
- 11 Q. You were just speaking
- 12 with Ms. Contractor about the OBL review process.
- 13 As I understand it, your practice currently as
- 14 director is to review that list on a monthly basis
- 15 with your staff members. Is that right?
- A. With my report listing
- 17 for my division, yes.
- Q. And the staff members
- 19 that are involved in that, those are the staff
- 20 members who are responsible for the various OBL
- 21 items?
- 22 A. The report items,
- 23 correct. My senior leadership team within my
- 24 division.
- 25 Q. And as I understood your

- 1 evidence, you said that you expect that a similar
- 2 process would have been followed with respect to
- 3 the OBL as it pertained to the lighting item and
- 4 the LAMP project?
- 5 A. The OBL list certainly,
- 6 yes. I'm not too sure the reference to the LAMP
- 7 project, but the OBL list would be and I would be
- 8 shocked if it was not reviewed at the GM level
- 9 before I joined the director leadership team.
- 10 Q. So, is your evidence that
- 11 the OBL would have been reviewed at the director
- 12 and general manager level?
- 13 A. Correct.
- Q. And not at the staff
- 15 level?
- 16 A. OBL list reviews would
- 17 possibly come down to lower level staff just to
- 18 provide comment, but not at the senior project
- 19 manager or project manager level.
- 20 Okay. So, in the context
- 21 of the OBL item related to the lighting, the
- 22 consultant report, did that come down to your
- 23 level?
- 24 A. I think there is some
- 25 indication that there was the one e-mail from

- 1 Diana Cameron looking to schedule the OBL report
- 2 backdate, and that was probably -- I could make
- 3 the assumption that that was an output of perhaps
- 4 a DLT meeting and asking questions about the
- 5 scheduling of it.
- Q. I believe those are my
- 7 questions, Commissioner. I do note that last
- 8 document that was pulled up, HAM64283, that, I
- 9 believe, should be marked as an exhibit as well.
- 10 JUSTICE WILTON-SIEGEL: Okay.
- 11 MS. CONTRACTOR: Thank you.
- 12 MS. HENDRIE: I think we're
- 13 at --
- 14 JUSTICE WILTON-SIEGEL: What
- 15 number is that, Mr. Registrar?
- 16 THE REGISTRAR: HAM64283 and
- 17 it's Exhibit 75.
- JUSTICE WILTON-SIEGEL: Thank
- 19 you.
- 20 EXHIBIT NO. 75: Report
- 21 from November 13, 2017
- 22 prepared by Mr. Field and
- Mr. McGuire, HAM64283.
- MS. HENDRIE: And one other
- 25 exhibit cleanup matter. I called up today the

- 1 video of the November 18, 2013 Public Works
- 2 Committee, that recording, and that was marked as
- 3 an exhibit, but I don't believe that the
- 4 transcript that I didn't take Mr. Field to but has
- 5 been called up for other witnesses previously, I
- 6 don't believe that transcript has been marked as
- 7 an exhibit yet. I'm wondering if Mr. Registrar
- 8 could confirm that.
- 9 THE REGISTRAR: Sorry, which
- 10 transcript?
- 11 MS. HENDRIE: The doc ID is
- 12 RHV986.
- 13 JUSTICE WILTON-SIEGEL: While
- 14 the registrar is looking for that, Mr. Field, I
- 15 don't think you need to be engaged in this part of
- 16 the discussion, so thank you very much for
- 17 attending and you're excused.
- 18 THE WITNESS: Thank you very
- 19 much.
- 20 JUSTICE WILTON-SIEGEL: Thank
- 21 you.
- Now back to the Registrar.
- THE REGISTRAR: No, sorry,
- 24 counsel, it hasn't been marked as an exhibit yet.
- 25 MS. HENDRIE: So, if we could

- 1 make that document, RHV986, which is the
- 2 November 18, 2013 Public Works Committee meeting
- 3 transcript, if we could mark that as Exhibit 76.
- 4 THE REGISTRAR: Noted,
- 5 Exhibit 76.
- 6 EXHIBIT NO. 76:
- 7 November 18, 2013 Public
- 8 Works Committee meeting
- 9 transcript, RHV986.
- JUSTICE WILTON-SIEGEL: What's
- 11 the date of that meeting?
- MS. HENDRIE: That's the
- 13 November 18, 2013.
- 14 THE REGISTRAR: I can put it
- on screen if that's helpful.
- JUSTICE WILTON-SIEGEL: No,
- 17 that's fine. Okay. If there's nothing further
- 18 that we have to address this afternoon, then we'll
- 19 stand adjourned until 9:30 tomorrow morning.
- 20 Thank you.
- 21 --- Whereupon the proceedings adjourned at
- 22 4:24 p.m. until Wednesday, June 14, 2022 at
- 23 9:30 a.m.

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Arbitration Place

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