## RED HILL VALLEY PARKWAY INQUIRY

TRANSCRIPT OF PROCEEDINGS
HEARD BEFORE THE HONOURABLE J. WILTON-SIEGEL
held via Arbitration Place Virtual
on Monday, June 13, 2022, at 9:30 a.m.

VOLUME 29

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# June 13, 2022

#### INDEX

	PAGE
STEPHEN COOPER; AFFIRMED	4991
EXAMINATION BY MS. LAWRENCE	4991
EXAMINATION BY MS CONTRACTOR	5211

## LIST OF EXHIBITS

NO.	DESCRIPTION	PAGE
68	E-mail chain between Mr. Cooper,	5116
	Mr. Jazvac and Mr. Andoga,	
	нам63995.	
69	Video of Public Works Committee	5130
	meeting on November 18, 2013,	
	RHV961.	
70	Unsworn Affidavit of Documents,	5200
	HAM64135.	
71	E-mail from Colleen Crawford to	5204
	Stephen Cooper, HAM64171.	
72	Letter sent to Mr. Cooper by	5204
	courier on July 18, 2018,	
	HAM64134.	

- 1 Arbitration Place Virtual
- 2 --- Upon resuming on Monday, June 13, 2022,
- 3 at 9:30 a.m.
- 4 MS. LAWRENCE: Good morning,
- 5 Commissioner.
- 6 JUSTICE WILTON-SIEGEL: Good
- 7 morning.
- 8 MS. LAWRENCE: Our witness
- 9 this morning is Stephen Cooper and he is here.
- 10 He's not yet been sworn in.
- 11 JUSTICE WILTON-SIEGEL: I
- 12 think, actually, before we swear him in, we should
- 13 acknowledge the land.
- MS. LAWRENCE: Thank you,
- 15 Commissioner. Apologies for that.
- I would like to open this
- 17 week's hearing by acknowledging that the City of
- 18 Hamilton is situated on the traditional
- 19 territories of the Erie, Neutral, Huron-Wendat,
- 20 Haudenosaunee and Mississaugas. This land is
- 21 covered by the Dish With One Spoon Wampum Belt
- 22 Covenant, which was an agreement between the
- 23 Haudenosaunee and Anishinaabek to share and care
- 24 for the resources around the Great Lakes.
- 25 We acknowledge that the land

- on which Hamilton sits is covered by the Between
- 2 the Lakes Purchase, 1792, between the Crown and
- 3 the Mississaugas of the Credit First Nation.
- 4 Many counsel appearing today
- 5 are in Toronto, which is on the traditional land
- of the Huron-Wendat, the Senecas and most recently
- 7 the Mississaugas of the Credit River. Today this
- 8 meeting place is home to many indigenous people
- 9 from across Turtle Island and I'm grateful to have
- 10 the opportunity to work on this land.
- 11 AFFIRMED: STEPHEN COOPER
- 12 EXAMINATION BY MS. LAWRENCE:
- Q. Good morning, Mr. Cooper.
- A. Good morning.
- 15 O. Just in terms of our day
- 16 today, we're going to go straight between now and
- 17 about 11:30 or so and take a break, but if you
- 18 require a break before then, just let me know.
- 19 And we will then proceed for another hour and
- 20 15 minutes after that break until the lunch hour,
- 21 so that's our morning. Okay?
- 22 A. Thank you.
- Q. I'm going to start with
- 24 some questions about your background. I
- 25 understand that you're a graduate of Mohawk

- 1 College traffic engineering program. Is that
- 2 correct?
- A. Yes.
- Q. Do you have any other
- 5 education or certifications?
- A. I'm a certified
- 7 engineering technologist with OACETT.
- Q. And do you have any
- 9 accreditations or qualifications with pavement
- 10 marking or signs?
- 11 A. I'm a signs and markings
- 12 specialist through IMSA.
- 13 Q. When did you graduate
- 14 from Mohawk?
- 15 A. 2006, I believe.
- 16 Q. And am I correct that you
- 17 joined the City of Hamilton directly after your
- 18 graduation from Mohawk?
- 19 A. That's correct.
- Q. What was your first
- 21 position at the City?
- 22 A. I was a traffic
- 23 engineering technologist.
- Q. And, at that time, who
- 25 was your immediate supervisor?

- 1 A. Gary Kirchknopf.
- Q. And were you, and above
- 3 you Gary Kirchknopf, under Hart Solomon?
- 4 A. Yes.
- Q. Am I correct that you
- 6 held that role until 2014?
- 7 A. Yes, around there, I
- 8 believe. No, no. It would have been, yeah, maybe
- 9 2013, 2014. I'm not exactly sure when I became
- 10 the project manager.
- 11 Q. Okay.
- 12 A. It was after Hart left,
- 13 so maybe 2012.
- Q. Okay. And then did you
- 15 take on the role of traffic roadway safety east?
- 16 A. I did. Well, it was
- 17 actually at that time it was community traffic
- 18 services. Same section, it was just a name
- 19 change, so...
- 20 Okay. Can you describe
- 21 the role of project manager in community traffic
- 22 services?
- A. So, we oversaw all of the
- 24 concerns that came in. We oversaw some
- 25 technologists and we looked at all the concerns

- 1 that came in from council, the public, school
- 2 boards, that sort of thing, relating to community
- 3 traffic issues, such as speeding, stop signs
- 4 requests, that sort of thing. I also represented
- 5 the City on numerous litigations that the City was
- 6 involved in.
- 7 Q. Okay.
- A. We prepared by-laws and
- 9 legal documents and that sort of thing.
- 10 Q. Okay. So, after
- 11 Mr. Solomon retired in, I believe it was 2012, who
- 12 was your immediate supervisor?
- A. Still Gary, I think,
- 14 until we got reorganized into, I believe it was
- 15 transportation services. At that time, it was
- 16 Lorissa Skrypniak.
- 17 O. Okay. So, at some point
- in 2012 or 2013 there was a reorganization and
- 19 your group went into a different department within
- 20 Public Works. Is that fair to say?
- 21 A. Yes, for a short time we
- 22 were there.
- Q. Okay. And I understand
- 24 that, after reorganization, your group reported to
- 25 Martin White. Is that correct?

- 1 A. Not immediately. We
- 2 reported to Al Kirkpatrick for a short time under
- 3 that transportation group, and then we got
- 4 reorganized again, at which time we went under
- 5 Martin.
- Q. Okay. So, by 2013, your
- 7 group was under Martin White?
- 8 A. Around there. I'm not
- 9 exactly sure when that transition occurred. We
- 10 got reorganized twice in a very short time, so I'm
- 11 not sure.
- 12 O. Okay. And I understand
- 13 David Ferguson joined the City in August of 2013.
- 14 From that point, did you report to him?
- 15 A. Yes.
- 16 Q. Once David Ferguson had
- 17 started, did you report to him or to Martin White
- 18 or to both?
- 19 A. Primarily to David, but
- 20 sometimes directly to Martin.
- Q. What is your current
- 22 position?
- 23 A. I'm a project manager of
- 24 roadway maintenance.
- 25 Q. What department does that

- 1 fall under?
- A. Roads. Still Public
- 3 Works, just different section.
- Q. Okay. And how long have
- 5 you been in that position?
- A. About two and a half
- 7 years.
- 8 Q. And how does that differ
- 9 from the traffic engineering community traffic
- 10 project management that you did before?
- 11 A. Roadway safety?
- 12 O. Yeah.
- 13 A. Now I take care of the
- 14 maintenance of road assets within the
- 15 right-of-way, so I don't deal with traffic issues
- 16 anymore.
- Q. Okay. And to whom do you
- 18 report now?
- 19 A. Bob Marks or Robert
- 20 Marks.
- 21 O. And who does Mr. Marks
- 22 report to?
- A. Peter Sneelings [ph].
- Q. And then just going up
- 25 that chain, does Mr. Sneelings report to Bob Paul?

- 1 A. No, Mike Field. Bob Paul
- 2 is no longer with the City.
- Q. Thank you. And does Mike
- 4 Field then report to Edward Soldo? Is that the
- 5 line up?
- 6 A. No. He reports to the GM
- 7 of Public Works.
- Q. Okay. Thank you. So,
- 9 I'm just going to go back in time to before
- 10 Mr. Solomon retired and you were working under
- 11 him. I understand that there was a collision
- 12 countermeasure program under Mr. Solomon's
- 13 department. Is that right?
- 14 A. Yes.
- 0. What can you tell me
- 16 about the collision countermeasure program?
- 17 A. It was a program that
- 18 proactively looked at locations on the network
- 19 screening list where we could look at locations
- 20 with a relatively high collision rate and look at
- 21 what we could do to mitigate those collisions. It
- 22 was something that the whole department did and
- 23 everybody was given a certain number of locations,
- 24 which they presented to the group every other
- 25 month, so they were monthly meetings and you

- 1 presented by-monthly, so half the group did one
- 2 month, the other half the other month, and
- 3 Hamilton Police are involved and everyone from
- 4 traffic engineering from the signals, the planning
- 5 managers, senior project managers, technologists,
- 6 students, everyone took part.
- 7 Q. And you mentioned it was
- 8 looking at areas on the network screening list.
- 9 What's the network screening list?
- 10 A. It's a list of collision
- 11 locations throughout the City broken down.
- 12 There's an overall list and then it's broken down
- 13 by signals or by roadway traits basically, so it
- 14 would be roadway segments or signalized locations,
- 15 all-way stops locations, rural road, that sort of
- 16 thing.
- Q. What is the purpose of
- 18 the network screening list? Like, how is it used?
- 19 A. It would be used to rank
- 20 locations in the City based on collision rate, so
- 21 you could -- it was so that you were comparing
- 22 apples to apples, so you could weight collisions
- 23 based on certain factors and a big mathematical
- 24 formula to create that. I'm not going to try to
- 25 attempt to even explain that, but basically it

- 1 weights locations throughout the City and ranks
- 2 them accordingly.
- Q. Okay. So, you said that
- 4 that network screening list existed under Hart
- 5 Solomon. How, if at all, were the rankings and
- 6 the network screening list reported to the public?
- 7 A. There was an annual
- 8 report put out, so I'm assuming it was the annual
- 9 collision report at the time.
- 10 Q. Okay. And did the
- 11 existence of the network screening list, did that
- 12 continue after Mr. Solomon left and into --
- 13 recognizing there was some reorganization there --
- 14 Mr. White's time?
- 15 A. I can't say for sure. It
- 16 was kind of a five-year cycle, so it kept five
- 17 years' worth of data year over year. And I can't
- 18 say for sure. I can't recall if it kept going
- 19 after that for certain. I'm not sure.
- Q. Okay. Back to the
- 21 collision countermeasure program, did that include
- 22 the Red Hill Valley Parkway once the Parkway
- 23 opened?
- 24 A. Well, there was locations
- 25 of the Parkway on the list, yes.

- 1 Q. You said that staff, that
- 2 this was a whole group effort and that staff would
- 3 present. How were the road segments or the roads
- 4 selected and given to staff to do that
- 5 presentation?
- A. It depended on what we
- 7 were targeting that year. So, if we were looking
- 8 at overall collisions, we would break down, you
- 9 know, for simplicity, if there was ten staff at
- 10 100 locations, each person would get ten. I think
- 11 it was just an arbitrary list handed out to staff
- 12 to look at. You know, one year we focused on
- 13 vulnerable road users, so we would look at the top
- 14 locations that identified issues with vulnerable
- 15 road users, so it depended on what our focus was.
- 16 O. So, it wasn't the case
- 17 that particular staff had particular geographic
- 18 areas or particular roadways and they monitored
- 19 them over years?
- A. No, it was not.
- Q. Okay. Mr. Cooper, we're
- 22 going to have the registrar pull up some documents
- 23 to screen share for all of us, and once we get
- 24 this first one up we'll just make sure that your
- 25 screen is set up appropriately.

- 1 Registrar, can you bring up
- 2 HAM62336, please. Thank you. And can you bring
- 3 up the next image side by side, please. Thank
- 4 you.
- 5 So, Mr. Cooper, can you see
- 6 both these images clearly?
- 7 A. Yes. The one on the
- 8 right is a little bit crowded because it moved
- 9 over all the people, so --
- 10 Q. Okay. But you have three
- 11 windows now. The first image on the left, the
- 12 middle image on the right and then the tiles on
- 13 the far side?
- 14 A. Yes.
- 15 Q. Nothing is obscuring the
- 16 second image?
- 17 A. Like I said, the strip of
- 18 where the people are is a little bit, yes.
- 19 Q. Okay. So, if you can go
- 20 to the top of the screen and go to side-by-side
- 21 view, it should be reoriented so that our pictures
- 22 are not overlapping that second image.
- A. That's better, yes.
- Q. Okay. Great. Okay. So,
- 25 this is a document that the inquiry received

- 1 through the City's disclosure process and it's
- 2 from 2010 and it's identified as the Mud SB-EB
- 3 off-ramp on the first page. Do you see that?
- 4 A. Yes.
- 5 Q. Do you recall who
- 6 prepared this presentation about this ramp of the
- 7 Red Hill?
- A. Yes. I believe it was
- 9 Anthony Oskoletti [ph].
- 10 Q. Registrar, can you pull
- 11 out the second image and the slide on that second
- 12 image. Thank you.
- Do you remember being present
- 14 when this presentation was provided to staff?
- 15 A. Vaguely, yes.
- 16 Q. Okay. So, I understand
- 17 that this presentation focused on the ramp that is
- 18 covered in red in the top middle of this page.
- 19 Right? The upsidedown view. Is that right?
- 20 A. Yes.
- Q. Okay. Registrar, can you
- 22 keep this image up and keep the call out up, but
- 23 close down the other image and bring up OD 6,
- 24 page 25, paragraph 53, and if you could call out
- 25 the one you're calling out now and if you could

- 1 call out just the diagram at the second half of
- 2 this page.
- A. I'll confirm it's ramp 6,
- 4 if that helps.
- 5 Q. Thank you. So, for when
- 6 we get into the work that CIMA did, they
- 7 identified that as ramp 6. That's right?
- 8 A. Yes.
- 9 Q. Okay. Great. You can
- 10 close these both down, Registrar, although you
- 11 should keep up the HAM document and you can close
- out the OD, and if you can bring up image 3 of
- 13 this document, please. Thank you.
- So, this one, as I interpret
- 15 this, this particular -- I'm going to just call it
- 16 ramp 6 for ease of identification. Ramp 6 ranked
- 17 64 overall in the network screening summary. Is
- 18 that a relatively high network ranking?
- 19 A. It's in the top 100.
- 20 O. And it was the top 100 or
- 21 so that your group looked at every year?
- 22 A. Depending on what we were
- 23 doing that year, yes.
- Q. Okay. And there's a
- 25 reference here to -- well, the headline is "What's

- 1 the Problem?" It says there are 16 single motor
- 2 vehicles out of 16 total collisions, so as I read
- 3 that, every one was a single motor vehicle
- 4 accident on this ramp. Is that right?
- 5 A. That's the way I read it,
- 6 yes.
- 7 Q. And that total collisions
- 8 from the RHVP opening to date were 23 of 25. Is
- 9 that related to ramp 6 or is that just generally
- 10 collisions on the parkway, if you recall?
- 11 A. I don't recall, but I
- 12 would assume, given this is about ramp 6, that
- 13 would be for ramp 6.
- Q. Okay. You can close that
- 15 out, Registrar, and if you could go to image 5,
- 16 please.
- Mr. Cooper, have you had a
- 18 chance to look at this presentation recently, in
- 19 preparation for today?
- A. I may have.
- Q. Okay. My question is:
- 22 These presentations and this presentation in
- 23 particular, and we'll go through this, it looks
- 24 like there's a summary of things that have been
- 25 done, safety improvements, that have already been

- 1 put on this ramp, but I want to clarify that.
- 2 So, here it says the ramp is
- 3 slippery when wet and it has what appears to be a
- 4 slippery when wet sign. Can you confirm at the
- 5 time when this presentation was given whether
- 6 there was a slippery when wet sign installed on
- 7 ramp 6?
- 8 A. I think that's a bridge
- 9 ices sign. I don't think that's a slippery when
- 10 wet.
- 11 Q. Thank you. I'm not a
- 12 sign expert. Okay. Then my question still
- 13 stands. Do you recall whether there was a
- 14 slippery when wet sign on ramp 6 at the time that
- 15 this presentation was given?
- 16 A. I can't recall. I don't
- 17 know.
- Q. Okay. Registrar, can you
- 19 close this down, please, and can you go to
- 20 image 16.
- So, I've jumped ahead in the
- 22 presentation, but there's a number of pictures
- 23 that show different chevrons and different
- 24 signage, and this, as I read it, is a summary of
- 25 those short-term solutions.

- 1 So, you'll see it says
- 2 chevrons were installed in January 2009 and then
- 3 it has a reinstallment of chevrons and then it has
- 4 two references to oversized signs and to rumble
- 5 strips.
- 6 Do you recall whether all of
- 7 these short-term solutions had been installed,
- 8 implemented, at the time of this presentation?
- 9 A. I don't believe they
- 10 were. I think this is a combination of what was
- 11 done and what could be done.
- 12 O. Okay. And there's also
- 13 the long-term recommendations, street lighting and
- 14 jersey barrier wall?
- 15 A. Yes.
- Q. Just by the word
- 17 long-term recommendations, those had not yet been
- 18 implemented?
- A. Not that I'm aware of.
- 20 So, what we did at the countermeasure meetings is
- 21 we presented what we felt would be recommendations
- 22 that were appropriate to the location as a
- 23 technologist or whoever it was who presented the
- location, and then we discussed it as a group,
- 25 which was the best way to move forward, so it was

- 1 kind of a meeting of the minds, so to speak. All
- 2 of traffic engineering was present. And then we
- 3 would make a decision which way to move forward as
- 4 a group and that was the way we would move
- 5 forward.
- Q. Okay. And do you recall
- 7 what the decision, what the outcome, of this
- 8 presentation was in terms of how to move forward
- 9 on ramp 6?
- 10 A. I do not. I'm sorry.
- 11 Q. Did the collision
- 12 countermeasure program continue after Hart
- 13 Solomon's retirement?
- 14 A. No, not until 2018.
- 15 O. Thank you. I'm going to
- 16 jump ahead a little in time to 2013. And you can
- 17 close this down, Registrar.
- In 2013, you were a project
- 19 manager on a CIMA project. Before we get there,
- 20 between 2010 and 2013, did you receive expressions
- 21 of concern from the public about the safety of the
- 22 Red Hill?
- 23 A. We received a lot of
- 24 complaints about the entire City. We dealt with
- 25 800 a year. I can't say definitively if we did or

- 1 we did not. I know one thing that comes to mind
- 2 is we wanted someone who called in to request a no
- 3 Jake brake trucks for the sign, don't use your air
- 4 brake. I know there was concerns with speed, but
- 5 I can't recall specifically as a safety concern
- 6 directed to us.
- 7 Q. Okay. What about
- 8 concerns about the visibility of the Red Hill?
- 9 A. I'm not sure what you
- 10 mean, visibility.
- 11 Q. The visibility of the
- 12 Parkway in nighttime conditions. Was there any
- 13 concerns raised with you about a concern about
- 14 visibility?
- 15 A. I can't say for certain
- 16 if there was before 2013. Again, we dealt with
- 17 hundreds of complaints, so it's tough to nail down
- 18 specifically what they were and where they were.
- 19 Q. Okay. So, just so I
- 20 understand that, how you dealt with complaints, is
- 21 it fair to say you got complaints from
- 22 councillors?
- 23 A. Yes.
- Q. And what about directly
- 25 from members of the public?

- 1 A. Yes.
- Q. Do you have some sort of
- 3 hotline that they could call?
- 4 A. There's been numerous
- 5 methods over the years. They could e-mail. At
- 6 one point we had a front desk. There was a
- 7 general line that you could call in. So, you
- 8 know, you could go through your councillor.
- 9 There's a number of ways that we could be -- we
- 10 could receive requests.
- 11 Q. Okay. And were those
- 12 complaints, I'll call them complaints or
- 13 expressions of concern, were those logged in any
- 14 way?
- 15 A. They were, yeah.
- Q. And did they play into
- 17 what community traffic would look at in terms of
- 18 the network or the collision countermeasure
- 19 program?
- 20 A. No. The concerns were
- 21 never included in any analysis. We dealt with
- 22 facts, not with people's complaints. Everyone saw
- 23 things a little bit differently, so we always
- 24 dealt with facts.
- Q. Sure. I actually meant

- 1 in terms of deciding what aspect of collisions you
- 2 were going to look at in a particular year, you
- 3 said earlier that one year you looked at
- 4 vulnerable persons. Did the public complaints go
- 5 into determining what the focus would be for the
- 6 collision countermeasure program in any given
- 7 year?
- A. I can't say for sure. It
- 9 was not my realm of responsibility to determine
- 10 what the collision countermeasure program looked
- 11 like in any given year.
- 12 Q. Okay. Moving forward to
- 13 2013 now, Registrar, can you bring up
- OD chapter 6, page 8, paragraph 11, please. Thank
- 15 you.
- 16 So, do you recall in January
- of 2013 that councillors, particularly Councillor
- 18 Collins, brought forward a motion to investigate
- 19 upgrading lighting and better reflective signage
- 20 and lane markings and other initiatives in respect
- 21 of the vicinity of the Mud/Stone Church Road
- 22 interchanges?
- 23 A. Yes.
- Q. And did you understand
- 25 that one of the options that the Public Works

- 1 Committee wished staff to investigate was the
- 2 feasibility and the cost of installing lighting on
- 3 the Red Hill?
- 4 A. Sorry, can you repeat
- 5 that, please?
- 6 Q. Sure. Did you understand
- 7 that one of the options that Public Works wanted
- 8 staff to consider was whether or was the cost and
- 9 the feasibility of installing lighting on the Red
- 10 Hill?
- 11 A. Well, it says they wanted
- 12 us to upgrade the lighting, so they wanted us to
- 13 look at the upgrade to the lighting on the Red
- 14 Hill in the vicinity of Mud and Stone Church.
- 15 O. At this point, was there
- 16 any lighting on the vicinity of Mud/Stone Church
- 17 Road interchanges?
- 18 A. I believe there was some
- 19 on the ramps.
- 20 Okay. Did you understand
- 21 that some councillors were interested in exploring
- 22 increasing the illumination on this section of the
- 23 Red Hill?
- A. Based on this motion,
- 25 yeah. I would say that's correct.

- Q. Okay. Registrar, can you
- 2 go to the next image, please, and if you can call
- 3 out paragraph 13.
- 4 So, we've heard evidence that
- 5 lighting falls under engineering services and
- 6 reflective signage or other initiatives involving
- 7 traffic countermeasures would fall under the -- I
- 8 know there's been a lot different names -- the
- 9 traffic engineering group. Is that fair to say?
- 10 A. Sorry, can you say that
- 11 again? I was reading. My apologies.
- 12 O. No problem. We've heard
- 13 evidence that lighting fell under engineering
- 14 services, whereas reflective signage or pavement
- 15 markings, those sorts of things, would fall under
- 16 traffic engineering?
- 17 A. Yes, that's correct.
- Q. And so, in this
- 19 paragraph, this is a discussion between Mike
- 20 Field, who was then a project manager of street
- 21 lighting and electrical engineering, and
- 22 Mr. Gallo, Ron Gallo, copying Mr. McGuire and Gary
- 23 Kirchknopf, and Mr. Field says:
- "It is our opinion that
- 25 the safety issue should

1	be reviewed holistically,
2	that the consultant's
3	scope should encompass
4	street lighting review
5	and what countermeasure
6	benefits would be
7	attributed to adding
8	street lighting."
9	Did you understand very early
10	in assessing the scope of this project for CIMA
11	that this was going to be a broad safety review
12	that included traffic and engineering potential
13	countermeasures?
14	A. Yes, but I'm not sure
15	it's a safety review. I mean, there was no safety
16	identified in the motion. It was to provide
17	guidance for drivers. That's the motion I the
18	motion I read is to provide better guidance for
19	drivers.
20	Q. Okay.
21	A. Providing lighting,
22	signage and markings provides better enhancement
23	for the drivers, not to deal with a safety issue.
24	Q. Okay. Is safety review a
25	particular term of art that we can use to describe

- 1 a report that's dealing with potential
- 2 countermeasures, or is that not a phrase that you
- 3 would use?
- 4 A. Well, I'm not quite sure
- 5 how it morphed into that. But, again, the motion
- 6 speaks to providing guidance for drivers.
- 7 Q. Okay. Registrar, can you
- 8 close this down and bring up CIM9208, image 3,
- 9 please. Actually, can you bring up image 3 and 4,
- 10 please.
- 11 So, this is an e-mail where
- 12 the City, you in particular, is reaching out to
- 13 CIMA to retain them.
- 14 Registrar, can you call out
- 15 the top of image 1.
- 16 So, this is an e-mail from you
- 17 to CIMA, to Mr. Applebee, and it says in the third
- 18 full paragraph:
- 19 "This will be a larger
- 20 safety review requiring
- 21 review of geometrics,
- 22 signing, lighting,
- pavement markings,
- 24 alignment, human factor
- 25 assessment in

- 1 collisions."
- 2 So, I think you just said
- 3 you're not sure how it morphed into a larger
- 4 safety review?
- A. Yeah.
- Q. Does this refresh your
- 7 memory about how it morphed into a larger safety
- 8 review?
- 9 A. That was a direction to
- 10 me to reach out to CIMA.
- 11 Q. From who?
- 12 A. I would assume Dave or
- 13 Martin. Actually, probably Martin. I don't think
- 14 Dave was here yet.
- Q. He was not, so from
- 16 Martin to do a larger safety review?
- 17 A. Yes.
- 18 Q. And to your recollection,
- 19 Mr. Field also agreed with the idea of doing a
- 20 larger safety review?
- A. I assume so. I can't
- 22 speak for him, but yeah.
- Q. Okay. Well, do you
- 24 recall him objecting to doing a larger safety
- 25 review?

- 1 A. I don't recall, no. I
- 2 don't think so.
- Q. Okay. You can close this
- 4 down, Registrar.
- 5 Do you recall how the City
- 6 came to retain CIMA as the consultant to do a
- 7 safety review?
- 8 A. We went through the
- 9 roster, I believe.
- 10 Q. Okay. Had you had
- 11 previous dealings with, you personally, CIMA as a
- 12 consultant?
- 13 A. I can't say for sure. I
- 14 don't think so. I think this is my first
- 15 assignment with them, but I don't recall.
- Q. Okay. And did you know
- 17 Mr. Malone or Mr. Applebee from any other -- did
- 18 you know them in any other way?
- 19 A. Mr. Applebee used to work
- 20 for the City of Hamilton and Mr. Malone, I
- 21 believe, I met at different functions. It could
- 22 have been even in the traffic office back in the
- 23 day. So, I was aware of who he was.
- Q. Okay. And did
- 25 Mr. Applebee work in your department as well?

- 1 A. He did. I replaced
- 2 Brian, I believe.
- Q. Okay. So, you didn't
- 4 overlap with him?
- 5 A. Not as a full-time
- 6 employee, I don't believe, no.
- 7 Q. Okay. I recollect we
- 8 jumped over this in your background, but you did a
- 9 co-op placement with the City while you were at
- 10 Mohawk. Is that right?
- 11 A. I did.
- Q. And was it during that
- 13 period of time that you would have overlapped with
- 14 Mr. Applebee?
- 15 A. Correct.
- 16 Q. Registrar, you can close
- 17 this down and if you can bring up HAM426, please.
- 18 Thank you. And if you could call out the second
- 19 half of this page under "Understanding the
- 20 Assignment."
- So, this is a request for
- 22 quotation that CIMA puts together after you and
- 23 Mr. Gallo have a call with Mr. Applebee to talk
- 24 about the scope, that e-mail we were just looking
- 25 at, and CIMA indicates in terms of their

- 1 understanding of the assignment that the key
- 2 aspects that will be examined include but may not
- 3 be limited to lighting, signs and markings and
- 4 geometry.
- 5 So, going into setting the
- 6 scope for CIMA, did you understand that
- 7 illumination of the Red Hill was going to be part
- 8 of CIMA's scope?
- 9 A. Yes.
- 10 Q. Did you understand
- 11 illumination of the mainline in addition to the
- interchanges was going to be part of the scope?
- 13 A. I don't recall that being
- 14 determined, like, at this stage. It was lighting
- in the vicinity of. I don't believe there was any
- 16 separation between the mainline or the ramps.
- 17 O. Okay. We'll come back to
- 18 signs and markings, so I won't ask you about that
- 19 now, but I do have a question about geometry.
- 20 What sort of geometry did you expect was going to
- 21 be assessed by CIMA?
- 22 A. My understanding was the
- 23 kink and I've heard it mentioned before. That is
- 24 my understanding, was the geometry would look at
- 25 the kink.

- Q. Okay. And what about
- 2 lengths of lanes or, you know, space to merge or
- 3 to get off or to get on to the ramps, that sort of
- 4 thing, does not fall under the rubric of that
- 5 geometry?
- A. Yeah, certainly. The
- 7 merge length, lane lengths, would certainly come
- 8 into play, I would think.
- 9 Q. Did you understand that
- 10 CIMA was going to do any assessment about whether
- 11 the road met the design, the design of the road,
- 12 whether the as-built road met the design?
- A. Sorry, what was the
- 14 question?
- 0. Did you understand that
- 16 CIMA was going to do an assessment of whether the
- 17 as-built road had been constructed in accordance
- 18 with its design?
- 19 A. I think that would be
- 20 part of the review.
- Q. Okay. Registrar, you can
- 22 close this out and go to the next image, please.
- 23 In fact, if you can pull up image 2 and 3
- 24 together.
- 25 So, you'll see under task 2 on

- 1 the bottom of image 1 and the top of image 2 it
- 2 says data collection and there's a number of
- 3 different kinds of data collection. Am I correct
- 4 that one of your jobs on this project was to
- 5 ensure that CIMA got the data that it needed?
- A. Yes.
- 7 Q. Okay. And would that
- 8 include -- Registrar, maybe if you can just pull
- 9 out task 2 on image 1.
- 10 That would include providing
- 11 them with collision data?
- 12 A. Yes.
- Q. And vehicle speed data?
- 14 A. Yes.
- 0. And that vehicle speed
- 16 data, that was done through Pyramid. Is that
- 17 right?
- 18 A. It could have been. We
- 19 also had our own in-house program, which was
- 20 finicky. Whether it was working at the time,
- 21 honestly, I can't recall. But whatever data we
- 22 had on hand would have been provided to CIMA.
- Q. Okay. Do you know what
- 24 lane utilization information is?
- 25 A. How the lanes are being

- 1 utilized by vehicles. I'm not quite sure
- 2 specifically what that means, but I would assume,
- 3 you know, everybody sitting in the right lane as
- 4 opposed to nobody passing in the left lane, that
- 5 sort of thing. Or, you know, when you get on to
- 6 the highway, did you jump right out into the
- 7 traffic lane or did you use the full acceleration
- 8 lane, that sort of thing. So, it would be more of
- 9 an observational assessment.
- 10 Q. Okay. Did you understand
- 11 that the City had that kind of information?
- 12 A. We did not.
- Q. Registrar, can you close
- 14 the call out and pull out the rest of the bullet
- 15 points. Yeah, exactly. Thank you.
- 16 "The design drawings for the
- 17 mainline and each ramp in CAD format, do you
- 18 recall if you were able to locate design drawings?
- 19 A. I can't remember
- 20 specifically. I'm sorry.
- Q. That's okay. Would that
- 22 have been under your responsibility, to find those
- 23 design drawings and provide them to CIMA?
- 24 A. I guess I could have or I
- 25 could have referred to someone else in the City

- 1 for those, but I would probably reach out myself
- 2 and try and get them and then provide that
- 3 information somehow to CIMA.
- Q. Okay. And do you
- 5 remember if you tried to reach out to anybody --
- 6 A. Yeah, I --
- 7 Q. -- to get those design
- 8 drawings?
- 9 A. I'm sure I did. I just
- 10 don't recall -- I don't recall doing it
- 11 specifically for this.
- Q. Okay. And who would you
- 13 have reached out to to --
- A. Marco Oddi.
- 0. Okay. The lighting
- 16 illumination standards, would that have been under
- 17 your responsibility to provide to CIMA or is that
- 18 Mr. Field's responsibility?
- 19 A. That would have been with
- 20 Mr. Field.
- Q. Okay. And is that
- 22 because Mr. Field at the time was the project
- 23 manager in street lighting?
- 24 A. Yeah. They were the
- 25 street lighting group, so they provided all the

- 1 comments or standards, et cetera, based on their
- 2 knowledge of lighting.
- Q. Okay. In terms of the
- 4 history of past changes, signage, marking
- 5 initiatives, did you have some sort of document
- 6 that you could provide to CIMA that had that
- 7 history?
- A. Not in one place. It
- 9 would have been searching through our records to
- 10 find out what we've done and when we did it.
- 11 Fortunately, the Red Hill wasn't open very long,
- 12 so it was a fairly simple exercise.
- 13 Q. And do you recall doing
- 14 that?
- 15 A. I don't remember
- 16 specifically doing that, no.
- 17 Q. Okay.
- 18 A. I could have had my staff
- 19 do it as well, so I'm not sure.
- 20 O. Right. And then a
- 21 document, "Complaints and Known Issues." Do you
- 22 recall either doing that yourself or directing
- 23 your staff to prepare that for CIMA?
- A. I don't recall, no.
- 25 Q. Okay. You can close that

1	down. And, if you can close this document down
2	and go back into OD 6, page 14, paragraph 25,
3	please. Thank you.
4	So, this is back to the back
5	and forth about setting the scope with
6	Mr. Applebee, and Mr. Applebee says:
7	"What's the reason that
8	you're asking for the
9	safety review?"
10	And you respond:
11	"It's due to a motion."
12	Then in the second paragraph,
13	you say:
14	"We're not aware of a
15	significant collision
16	issue on the mainline,
17	but the ramp leading from
18	the Mud/Stone Church to
19	the Red Hill westbound,
20	southbound, has many
21	runoff types."
22	Again, that's ramp 6. Right?
23	A. I believe so, yes.
24	Q. And it says:
25	"We've attempted to

Τ	address using signing
2	improvements. It's too
3	early to tell if they've
4	made an improvement."
5	So, we're in spring of 2013.
6	Can you recall by that time what improvements had
7	been made on ramp 6?
8	A. I would be guessing. I
9	have a pretty good idea, but I'm just not sure
10	when those changes took place, but I believe we
11	added left hand signs, curb warning signs. We
12	went with diamond grade sheeting and we increased
13	the size of the signs, I believe. I'm just not
14	sure of the timing of that. There would be work
15	orders associated with it that would indicate the
16	timing, though.
17	Q. Okay. And when you say
18	you're not sure of the timing, are you not sure if
19	it was before the 2013 CIMA project or after or
20	are you not sure when before 2013 it happened?
21	A. So, obviously we made
22	some improvements prior to this. I'm just not
23	sure what those improvements were.
24	Q. Okay. And do you recall
25	if a slippery when wet sign was one of the

- 1 improvements that had been made before the CIMA
- 2 2013 project?
- A. Sorry, no, I don't
- 4 recall.
- Q. Okay. I'm going to close
- 6 this out.
- 7 We've talked a little bit
- 8 about the people who were involved just from
- 9 looking at these e-mails. So, am I correct that
- 10 you were the designated project manager for this
- 11 project?
- 12 A. Yes.
- Q. Thank you, Registrar.
- 14 You can close this out.
- 15 And we already spoke about
- 16 Mr. Field. Was it your understanding that he was
- 17 the person with street lighting expertise?
- 18 A. Yes.
- Q. And Mr. Kirchknopf, he
- 20 had been in your division at some point. Did he
- 21 have traffic safety expertise?
- 22 A. Yes. He was my senior
- 23 project manager before Hart left.
- Q. Okay. And now he was in
- 25 the engineering services. Is that right?

- 1 A. Yes. In the re-org, he
- 2 held dual roles with us. He was the senior
- 3 project manager of community traffic services and
- 4 traffic planning, and when we got reorganized, his
- 5 group, traffic planning, went to engineering
- 6 services, to which he went as well.
- 7 Q. Okay. And did you
- 8 understand that he had a distinct role from
- 9 Mr. Field for this project?
- 10 A. I don't know what his
- 11 thoughts were.
- Q. Okay. Maybe I'll ask the
- 13 question differently. Was he Mr. Field's
- 14 superior?
- 15 A. Yes.
- Q. Okay. And so, did you
- 17 understand that he was kept in the loop because he
- 18 was Mr. Field's superior or for some other reason?
- 19 A. I don't know.
- 20 O. Okay. From your
- 21 perspective, who on the team of individuals from
- 22 the City on this project had any experience in
- 23 pavement structure?
- A. No one.
- Q. Okay. And who was

- 1 representing asset management or the engineering
- 2 services part that was not street lighting?
- A. I guess those who worked
- 4 under Gary.
- Q. Okay. On this project
- 6 team?
- 7 A. Well, I guess it would
- 8 have been Gary and Mike Field reporting on the
- 9 asset management stuff for Gary, if that was their
- 10 direction. I don't know what their direction was.
- Q. Okay. So, you said Gary
- 12 reporting to Gary. Gary Kirchknopf reporting to
- 13 Gary Moore?
- 14 A. Correct.
- O. From your perspective,
- 16 was Mr. Moore part of the project team?
- 17 A. Not that I'm aware of.
- Q. Okay. Registrar, can you
- 19 go to page 22, please, and if you could pull up 22
- and 23, please.
- 21 So, this is the project
- 22 initiation meeting in April of 2013.
- 23 And, Registrar, if you can
- 24 call out paragraph 48, please.
- So, this is after that

- 1 quotation that we were looking at. And under
- 2 Safety Concerns, "City of Hamilton Needs,
- 3 Expectations and Criteria for Success, " there's a
- 4 reference to the Mud Street westbound on-ramp,
- 5 ramp 6, the kink, that we'll come back to, lack of
- 6 lighting in most locations and driver inability to
- 7 detect lanes under poor visibility.
- 8 Did that, for you, cover the
- 9 waterfront of the issues that CIMA should be
- 10 looking at?
- 11 A. For the most part, yes.
- Q. Okay. Was there anything
- 13 missing?
- A. No, I don't think so.
- 0. Okay. It says:
- 16 "Stephen C. will follow
- 17 up Councillor Collins to
- 18 ensure that his concerns
- 19 will be addressed in the
- intended project."
- 21 Do you recall having any
- 22 interactions with Councillor Collins about the
- 23 scope of this project before CIMA really started
- 24 to get going on it?
- A. No, I do not. I don't

1 believe I did. 2 Okay. Do you recall if Q. 3 you spoke to Councillor Collins at any point 4 before CIMA had provided you a draft report? 5 Α. I don't believe so. 6 0. Okay. Can you close this 7 out, Registrar, and go to page 24, please, and if 8 you could call out paragraph 50. 9 So, this is the information that the inquiry was able to locate that was 10 provided to CIMA, and the last sentence here is 11 12 that Hamilton was able to provide CIMA with the 13 electronic as-built drawings for the Red Hill. 14 I'm going to ask the registrar to actually go into the footnoted document there 15 16 so you can see it. It's CIM8426. 17 And you'll see Mr. Applebee is 18 asking about: 19 "Have you made any 20 additional progress on 21 the electronic drawings?" 22 And you said:

Page 5030

"Thanks, Brian. At this

point, it is unlikely we

will be able to provide

23

24

25

- drawings."
- 2 Does that assist you in
- 3 refreshing your memory about what steps you took
- 4 to attempt to obtain electronic CAD-based design
- 5 drawings?
- A. It sounds like I reached
- 7 out and couldn't get any.
- 8 Q. Okay. But you don't have
- 9 a recollection either way?
- 10 A. Not specifically, no, but
- 11 I know what I would have done and I would have
- 12 reached out to Marco for those drawings, and it
- 13 sounds like they weren't available.
- Q. Okay. Thank you. Can
- 15 you close this out and can you go back to OD 6,
- 16 page 24, please. And if you can call out 51,
- 17 please.
- So, these are internal
- 19 minutes. You're not involved or copied on these,
- 20 but CIMA reports to themselves that Hamilton wants
- 21 review to emphasize nighttime, dark lighting
- 22 conditions during periods of rain. So, one of the
- 23 things CIMA was going to do was a field review and
- 24 they did that.
- 25 Do you recall specifically

- 1 asking CIMA to conduct a field review in dark and
- 2 rainy conditions?
- A. No, I do not.
- Q. And is that to say, when
- 5 I say do you recall, is that to say you don't
- 6 recall either way or you did not?
- 7 A. I did not.
- Q. Okay. Had you or your
- 9 group identified nighttime or wet weather
- 10 conditions as being a problem on any part of the
- 11 Red Hill?
- 12 A. Not that I recall, not in
- 13 2013.
- Q. Okay. So, you can't
- 15 assist us today with why CIMA did particularly or
- 16 wanted reference here doing a nighttime rainy --
- 17 to focus on nighttime rainy conditions?
- 18 A. No, but I would speculate
- 19 that's when conditions are the worst, so if you're
- 20 looking to provide guidance for drivers, that
- 21 would probably be the time you would want to check
- 22 it.
- Q. Okay. Thank you.
- 24 Registrar, you can close this down and can you
- 25 bring up CIM8475, please. Sorry, 8475.0001.

- 1 So, this is the first progress
- 2 meeting for CIMA in June of 2016 and you are
- 3 attending, along with Mr. Field and Mr. Gallo,
- 4 Mr. Kirchknopf and some folks from CIMA. Do you
- 5 recall attending this meeting?
- A. Vaguely.
- 7 Q. All right. Registrar,
- 8 can you bring up as a side by side CIM103.
- 9 A. I'm not sure if I recall
- 10 this meeting from preparing or from actually being
- 11 there.
- 12 Q. Fair enough. I'm calling
- 13 up the presentation that had been identified by
- 14 others as being given at this meeting, just to
- 15 attempt to refresh your memory.
- 16 Registrar, can you go to the
- 17 next image on the presentation, please.
- I don't know if that helps.
- A. No, it doesn't help.
- 20 Q. No? Okay. So, this is a
- 21 meeting in which CIMA is presenting on its initial
- 22 findings and its work to date and it goes through
- 23 collisions, illumination, a number of signing
- 24 issues and then next steps.
- 25 Registrar, can you go to

- 1 image 5 of the CIMA document on the right-hand
- 2 side. You don't have to call it out.
- 3 So, CIMA provides a number of
- 4 graphic representations of the collision history
- 5 that it's done, one on severity.
- 6 Registrar, if you can go to
- 7 the next slide.
- 8 One on impact type and, in
- 9 particular, noting single motor vehicle versus
- 10 rear end versus side swipe.
- 11 Registrar, if you can go to
- 12 the next one.
- The next one on lighting
- 14 conditions, non-daylight and daylight conditions.
- 15 And then, finally, if you can
- 16 go to the next one, Registrar.
- 17 Road surface conditions, dry,
- 18 snow, wet, ice. So, as a person with traffic
- 19 experience and safety expertise, Mr. Cooper, why
- 20 is data about collisions of non-daylight
- 21 collisions useful to assessing potential
- 22 countermeasures?
- 23 A. Could you ask that again,
- 24 please?
- Q. Sure. As a person, as

- 1 you, a person who has traffic experience, why is
- 2 data about non-daylight collisions useful when
- 3 assessing potential countermeasures?
- A. Well, lighting is one of
- 5 the many aspects that could possibly contribute to
- 6 a collision. There's many factors and lighting
- 7 could be one of them.
- Q. Okay. And what about wet
- 9 weather collisions? Why is having that data
- 10 useful?
- 11 A. Same answer. It's one of
- 12 the contributing factors, potentially.
- Q. Okay. Registrar, can you
- 14 go to the next slide, please. Actually, can you
- 15 go to slide 23, please. Thank you.
- So, this presentation also
- 17 goes through different segments that CIMA was
- 18 looking at and particularly in ramp 6.
- 19 Registrar, can you call this
- 20 one out.
- 21 And CIMA suggests pavement
- 22 marking configurations, signage and high-friction
- 23 pavement surface treatment. Do you remember CIMA
- 24 making this preliminary reference to high-friction
- 25 pavement surface treatment?

1	A. Vaguely.
2	Q. Okay. Registrar, can you
3	close out that call out and go to image 1 on the
4	left-hand side and to the third paragraph from the
5	bottom, "City okay with." Yes.
6	This is from the minutes of
7	that meeting:
8	"City okay with CIMA
9	examining high-friction
10	pavement on ramps,
11	however, mainline has
12	different new
13	pavement "
14	And this is a change in the
15	minutes:
16	" that would/may not
17	be recommended to be
18	overlaid with high
19	friction."
20	Do you recall discussions at
21	this meeting about the potential use of a
22	high-friction surface treatment?
23	A. I do not.
24	Q. Do you recall who made
25	the comment about examining this for ramps but not

- 1 for the mainline?
- 2 A. I do not.
- Q. Okay. Who amongst the
- 4 attendees, you, Mr. Field, Mr. Gallo and
- 5 Mr. Kirchknopf, would have had knowledge about the
- 6 mainline pavement?
- 7 A. It could have been any of
- 8 us. I mean, I think it was pretty common
- 9 knowledge that the City used a better asphalt for
- 10 the mainline to increase the longevity of it.
- 11 And, to me, it was just a known fact or a known
- 12 thought, I guess. So, I don't know who
- 13 specifically knew it or didn't know it, but I
- 14 thought it was fairly common. I heard it many
- 15 times.
- 16 Q. In 2013, you recall
- 17 having that --
- A. No, prior to. I mean,
- 19 you know, we were all there when it got built, so
- 20 I remember hearing about it. I don't know. It
- 21 could have been the media. I don't know how I
- 22 heard about it, but we were aware that it had a
- 23 different asphalt on the mainline.
- Q. Okay. Well, looking
- 25 back, can you recall who of the City attendees

- 1 would have had knowledge about whether that
- 2 pavement could be recommended to be overlaid with
- 3 high friction?
- A. I do not know. I don't
- 5 even remember this part of the meeting. I barely
- 6 remember the meeting.
- 7 Q. Fair enough. Registrar,
- 8 can you close this out and go to slide 17, please.
- 9 And so, at this meeting, CIMA
- 10 provided its preliminary view that based on an MTO
- 11 warrant, that partial illumination was suggested
- 12 for the top part of that diagram and full
- 13 illumination was suggested for the red part.
- Do you recall the discussions
- 15 around illumination from this meeting?
- 16 A. I do not.
- Q. Registrar, can you go to
- image 2 of CIM8475, and if you can call out
- 19 item 4. Thank you.
- 20 So, the minutes reflect the
- 21 following comment:
- 22 "CIMA needs to be
- 23 cautious with
- 24 illumination.
- 25 Benefit-cost is critical

1	for this assignment. Due
2	to political and other
3	design and other cost
4	constraints, site
5	specific locations are
6	probably better than full
7	illumination."
8	Do you recall this discussion
9	at the meeting?
10	A. I do not.
11	Q. What were the political
12	or other design constraints in respect of
13	illumination?
14	A. I don't know about the
15	political, but if I understand correctly, there
16	was an EA or a study done during the design of it
17	that my understanding was it was to not be lit.
18	Q. Okay. And was that
19	A. There was environmental
20	concerns, if I understand correctly.
21	Q. Was that your
22	understanding at this meeting, in June 2013?
23	A. I don't remember this
24	discussion.
25	Q. I can put it differently

- 1 As you were starting to give CIMA instructions
- 2 about the scope of this project, were you aware of
- 3 the design constraints that you just mentioned?
- 4 A. I was always aware.
- Q. Okay. Coming out of this
- 6 meeting, did you understand that CIMA was going to
- 7 do a full review of lighting on the ramps and the
- 8 mainline as part of their report?
- 9 A. I don't recall.
- 10 Honestly, I didn't really pay much attention to
- 11 the lighting stuff. Mike Field and Gary were
- 12 there and that was their expertise on this
- 13 project, so I didn't have a lot of input or
- 14 discussion that I recall on lighting.
- Q. Okay. Do you have any
- 16 recollection of anybody at this meeting suggesting
- 17 that CIMA should talk to Gary Moore?
- 18 A. I do not.
- Q. And is that to say you
- 20 just don't have a recollection either way or are
- 21 you confident that --
- 22 A. I do not remember this
- 23 meeting.
- Q. Okay. After this
- 25 meeting, did you have any discussions with Mike

- 1 Field about the scope of the lighting review to be
- 2 conducted by CIMA?
- A. I don't think so.
- Q. Okay. Registrar, you can
- 5 close these out. Turning now to HAM51990, please.
- 6 Thank you.
- 7 So, we're going ahead in time
- 8 by about a month. This is July 3, 2013 and this
- 9 is a presentation that was at the second progress
- 10 meeting.
- 11 Registrar, can you go to
- 12 image 8, please. Actually, sorry. Before we go
- 13 there, can you go to image 4, please.
- So, one of --
- A. Sorry, was I at this
- 16 meeting?
- 17 Q. I'm going to take you to
- 18 the minutes in a minute.
- 19 A. Okay.
- Q. Does this presentation
- 21 look familiar to you?
- 22 A. No. I've seen maps
- 23 similar to this hundreds of times, so no, I don't
- 24 remember specifically.
- 25 Q. All right. So, why don't

- 1 we also bring up the minutes. It's HAM51991.
- 2 So, these are the minutes and
- 3 you'll see it was at CIMA Burlington and you're
- 4 listed there, as is Mike Field and as is Mr. Gallo
- 5 and Mr. Kirchknopf.
- A. Okay. Thank you.
- 7 Q. Registrar, can you
- 8 actually, on the left-hand image, can you go to
- 9 image 3. Thank you.
- So, we were just looking at an
- 11 image that had different segments of the mainline
- 12 and the ramps and CIMA presented that they used an
- 13 enhanced interchange safety analyst tool. Do you
- 14 recall that part of the presentation?
- 15 A. I don't remember this
- 16 presentation, no. I don't remember this part of
- 17 it anyway.
- Q. Okay. Were you familiar
- 19 with this tool in 2013?
- 20 A. I was familiar with it,
- 21 but I have no experience with it.
- Q. Okay. Did you have any
- 23 concerns about using it for this project?
- 24 A. No.
- Q. Great. Thank you.

- 1 Registrar, can you now go to image 8.
- So, I've just jumped into one
- 3 of the slides on one of the road segments to
- 4 provide an example of the information that CIMA
- 5 gave you and others at this meeting. So, you'll
- 6 see there's a reference to the collision review
- 7 and the findings for that particular segment, and
- 8 then there's a reference to the geometry review
- 9 that CIMA had done.
- 10 And, Registrar, if you can go
- 11 to the next image, please.
- 12 Continued geometry review, so
- 13 they're talking about lanes, they're talking about
- 14 kink, and then potential countermeasures with a
- 15 benefit calculation and a cost identifier, low,
- 16 medium or high.
- 17 Does that refresh your memory
- 18 about whether you attended or about your
- 19 recollection of this meeting?
- A. Again, I don't
- 21 specifically remember this meeting, but all these
- 22 items are familiar to me, so --
- Q. Okay. And going through,
- 24 we won't go through each of the segments or the
- 25 collision review, but by July 2013, were you

- 1 surprised that CIMA was identifying a collision
- 2 history that had a high proportion of wet weather
- 3 or single motor vehicle accidents?
- 4 A. I don't recall if I was
- 5 surprised or not.
- 6 Q. Okay. Was it consistent
- 7 with what the City staff's expectation was going
- 8 in to the CIMA review?
- 9 A. I'm not sure we had an
- 10 expectation at that time.
- 11 Q. Okay. Registrar, can you
- 12 go to the next image, please.
- So, this is for the Dartnall
- 14 segments of the mainline and you'll see one of the
- 15 potential countermeasures, and this is following
- 16 from a list on the earlier page, was that pavement
- 17 surface friction testing/improvement pavement
- 18 friction through high-friction pavement, so that
- 19 remains on CIMA's presentation at this point in
- 20 this second progress meeting.
- 21 Who would be responsible for
- 22 the implementation of a high-friction pavement
- 23 application within the City?
- 24 A. That would fall under
- 25 engineering services.

- Q. Okay. And, Registrar, if
- 2 you can call out the fifth paragraph in the
- 3 meeting minutes, "Implementation of High
- 4 Friction."
- 5 Do you recall who from the
- 6 City gave this direction to CIMA?
- 7 A. No, I do not.
- Q. Did you take any steps
- 9 between the first progress meeting and this
- 10 progress meeting to confirm if high-friction
- 11 pavement application would be appropriate for the
- 12 mainline?
- 13 A. I don't believe I did.
- Q. You can close that out.
- 15 CIMA also has this recommendation, so there's a
- 16 slash in between. It says pavement surface
- 17 friction testing. If that countermeasures made
- its way into the report, who would be responsible
- 19 for implementing friction testing?
- 20 A. Our understanding was
- 21 engineering services would do friction testing.
- Q. Okay. Can you go to
- 23 image 20, please, on the left-hand side.
- So, for that ramp 6
- 25 countermeasure, there's also install high-friction

- 1 pavement. And, again, that would be the
- 2 responsibility of the engineering services, if it
- 3 was to be implemented?
- A. I believe so, yes.
- Q. Okay. You can close out
- 6 the presentation, Registrar, and into the minutes,
- 7 if you can go to the last paragraph under item 4,
- 8 "SC noted that." Sorry, the last paragraph above
- 9 item 4, "SC noted that." Thank you.
- So, I think SC is you and you
- 11 say:
- "Upgrades to signage on
- ramp 6 were completed
- last year."
- 15 So, that would have been 2012.
- 16 We talked a little bit about this. Do you
- 17 remember what upgrades those were in 2012?
- 18 A. Well, just what I said
- 19 earlier. I don't remember specifically, but I
- 20 think we added left-hand signs. We upgraded the
- 21 sheeting and increased the size of them, but I
- 22 can't say for certain. But there would be
- 23 documentation associated with that change, so --
- Q. Okay. But you think
- 25 those were the upgrades that happened in 2012?

- 1 A. I believe so.
- Q. Okay. And you note that
- 3 the field investigation includes these changes,
- 4 CIMA's field investigation, but the collision data
- 5 doesn't because of the relatively short period of
- 6 time before this report being started that these
- 7 changes had been put in place. Is that right?
- 8 A. Correct.
- 9 Q. And so, at this point,
- 10 were you under the impression that the collision
- 11 data may not reflect the current circumstances of
- 12 ramp 6?
- 13 A. Yes. It takes a while
- 14 for collisions to experience the change, meaning
- 15 when you change something, it takes, you know, at
- 16 least three preferably five years, of data to see
- if you actually made a change that's positive or
- 18 negative, you know. You know, short term is
- 19 really tough. There could be anomalies.
- 20 Short-term analysis of collisions is not
- 21 necessarily accurate of what is occurring on the
- 22 roadway.
- 23 Q. Okay. So, at this point,
- 24 did you think it prudent for CIMA to suggest
- 25 additional countermeasures over what the current

- 1 circumstances were?
- A. No, I don't believe so.
- 3 Speed was an underlying factor here. Actually,
- 4 it's an underlying factor on the entire Red Hill
- 5 in 2013. It's very clearly outlined in the CIMA
- 6 report. I have driven this ramp many, many times
- 7 and I've had no issue.
- Q. Okay. But in terms of
- 9 what CIMA was doing as a consultant, did you think
- 10 it would be prudent for them to suggest additional
- 11 countermeasures or were you directing them to do
- 12 something different than the assessment of ramp 6?
- 13 A. I wasn't directing them
- 14 at all. I was providing them with the information
- 15 that I had in hand.
- Q. Okay. So, you just
- 17 wanted this timing issue noted?
- 18 A. Yes.
- 19 Q. But you also wanted CIMA
- 20 to provide their best advice to you on additional
- 21 countermeasures?
- 22 A. I provided CIMA with the
- 23 information I had in hand.
- Q. And you wanted them to
- 25 provide their best advice to you?

1	A. Well, I mean, there
2	wasn't a lot to go on. If we just made changes
3	less than a year earlier, there wouldn't have been
4	much analysis to be done, and what would have been
5	done probably wouldn't have been indicative of the
6	condition because, again, you need time to see if
7	the changes made an impact or not.
8	Q. Okay. But despite that
9	view, you were going to let them complete their
10	assessment and provide potential countermeasures
11	on ramp 6?
12	A. I don't remember telling
13	them not to.
14	Q. Okay. Registrar, can you
15	close that down and can you pull out the sixth
16	paragraph on image 1, "For geometric design
17	aspects." Thank you.
18	So, I did ask you about this
19	before. And it says:
20	"CIMA should include text
21	from the report about the
22	design choices,
23	challenges to constraints
24	and not specifically
25	examine design features

1	in this report."
2	Can you describe in a little
3	bit more detail what direction that is to CIMA, to
4	not specifically examine design features?
5	A. No, I can't.
6	Q. Okay. Can you close this
7	out and, Registrar, can you call out the next
8	paragraph:
9	"City will provide
10	available background
11	documentation from EAs,
12	et cetera, as input into
13	the report."
14	Was that your responsibility
15	to provide that information?
16	A. I'm not sure whose
17	responsibility it was. I did not provide any. It
18	could have been any one of the four on the project
19	team, so I don't believe I provided any
20	information. I didn't know where it was, I've
21	never seen it, so I don't believe I provided any.
22	Q. Okay. Do you recall
23	being copied on any of your colleagues
24	providing this information?
25	A. I don't remember.

- Q. Okay. You can close that
- 2 down, Registrar.
- While CIMA was doing its work
- 4 on this project and before they finalized their
- 5 report, did anyone ever raise with you challenges
- 6 on the topic of lighting?
- 7 A. I don't remember
- 8 specifically, no.
- 9 Q. Okay. Did you ever speak
- 10 directly with Mr. Moore about illumination on the
- 11 Red Hill?
- 12 A. No.
- 13 Q. Did you have discussions
- 14 with Mr. Field while CIMA was preparing its report
- 15 about CIMA's work on illumination on the Red Hill?
- 16 A. I know I had a
- 17 conversation with him, because, you know, that's
- 18 documented, that Gary expressed concerns, but I
- 19 don't remember what that conversation was
- 20 unfortunately. I've been trying to recall that
- 21 and I just can't.
- Q. It's okay. We'll come
- 23 back to that. In 2013, had you seen any documents
- 24 that explained the limits, if any, of lighting on
- 25 the Red Hill?

1 What do you mean limits? Α. 2 Ο. Like, constraints in 3 environmental assessment or report or anything 4 like that? 5 Α. Have I ever seen any? 6 O. In 2013, had you? 7 No. I still haven't. Α. 8 Ο. Okay. At this point in 9 time, in dealing with this project, did anyone 10 specifically tell you that the environmental assessment prohibited the City from installing 11 12 lighting on the Red Hill? 13 So, I don't know if it Α. 14 was specifically for 2013, but I've heard of it 15 over the years at my time in the City, that there 16 was an EA that prevented it from being lit. I 17 don't know where I heard that. It's just 18 something I've heard over the years. Kind of 19 similar to the quality of asphalt that was used on the mainline as well, it's just something that was 20 21 known. 22 Q. Okay. But you can't 23 identify the source? 24 No, I cannot. Α.

Q.

Okay. Registrar, can you

25

- 1 go to page 21 of OD 6, please, paragraph 44,
- 2 please.
- In April of 2013, the City
- 4 retained Golder Associates to evaluate pavement
- 5 conditions on the parkway five years after it
- 6 opened. In 2013, did you know Golder Associates?
- 7 A. No.
- Q. What about Dr. Uzarowski?
- 9 A. No.
- 10 Q. Had you worked on any
- 11 projects with Golder?
- 12 A. No.
- Q. Okay. Did anyone tell
- 14 you about this retainer?
- 15 A. No.
- 16 Q. Registrar, you can close
- that down and go to page 35, paragraph 75, please.
- 18 Actually, sorry, can you close that out and call
- 19 out 75 and 76 together. Thank you.
- So, we were just looking at
- 21 that July 3 presentation. The next day,
- 22 Mr. Applebee sent a copy of the presentation and
- 23 the minutes to you and to others at the City, and
- 24 Mr. Kirchknopf responded to Mr. Applebee regarding
- 25 the mainline pavement treatment on the Red Hill.

- 1 You can just read that.
- 2 A. Okay.
- Q. And you're copied on that
- 4 e-mail. Did you know that the City had retained
- 5 Golder to oversee all testing and monitoring of
- 6 the specialized surface material?
- 7 A. I did not know. I'm
- 8 copied on this e-mail?
- 9 Q. You are. We can go into
- 10 the e-mail itself if you --
- 11 A. No. I believe you. I
- 12 just don't remember it.
- Q. Mr. Kirchknopf says to
- 14 Mr. Applebee:
- 15 "Please contact Ludomir
- 16 directly should you
- 17 require any additional
- information regarding
- 19 weight in motion or
- 20 friction testing on the
- 21 Red Hill mainline."
- To the best of your knowledge,
- 23 did anyone at CIMA contact Golder during their
- 24 work on the 2013 report?
- A. Not that I'm aware of.

- Q. In 2013, did you have any discussions with any City staff about Golder doing
- 3 friction testing?
- A. No, I did not.
- Q. Were there any policies
- 6 in place in 2013 that required City staff to
- 7 advise one another if they were retaining
- 8 consultants on assets of shared responsibility?
- 9 A. Not that I'm aware of.
- Q. And were there any
- 11 policies in place that required City staff to
- 12 share consultants' reports once they received them
- in respect of assets of shared responsibility?
- A. Not that I'm aware of.
- 15 O. Did you have easy access
- 16 to reports or documents stored within engineering
- 17 services in 2013?
- A. Did I have easy access?
- 19 I couldn't access them. I would have to contact
- 20 somebody from there if there was something
- 21 specific I was looking for.
- Q. That was my question.
- 23 Could you, on your own initiative, go to
- 24 engineering services and look through their
- 25 reports?

- 1 A. I've never done it, so I
- 2 don't think so. I wouldn't. I would approach
- 3 them.
- Q. Okay. So, even if
- 5 technologically you could, you wouldn't have done
- 6 that as matter of practice?
- 7 A. Again, I don't even know
- 8 if I could have done that, so pretty big
- 9 hypothetical there. I would ask them. I would
- 10 reach out to them.
- 11 Q. Okay. Registrar, can you
- 12 go to page 45, please. Sorry, just a moment.
- 13 That's not it. Page 37, please. Sorry. Sorry
- 14 about that, Registrar. Thank you.
- So, in late July, CIMA is
- 16 working on the CIMA report.
- 17 If you can go to the next
- 18 image, Registrar.
- 19 And at 85, you can call that
- 20 out, on July 29, Mr. Applebee sent you a draft of
- 21 the CIMA report and you forwarded the e-mail
- 22 message and the attachment to Mr. Gallo and to
- 23 Mr. Field for their comment. Do you remember
- 24 that?
- 25 A. I don't, but it sounds

- 1 like something I would do.
- Q. Okay. Was it your
- 3 practice to review reports when you received them?
- 4 A. Yes.
- Q. Can you close that out,
- 6 Registrar, and can you go to paragraph 98, which I
- 7 think is page 43.
- 8 So, Mr. Field provides these
- 9 comments. I'm going to come back to this in a
- 10 moment. I wanted to direct you. So, this is
- 11 August 2. Mr. Gallo also provides some very minor
- 12 comments about format.
- 13 Did you have other additional
- 14 comments that you can recall?
- 15 A. I believe I provided,
- 16 like, some grammatical comments and typos and that
- 17 sort of thing. I don't remember providing
- 18 specific comments on the content of the report.
- 19 Q. Okay. Registrar, can you
- 20 close this down. Actually, no. Can you bring
- 21 that up, sorry. Can you call out paragraph 98
- 22 again and can you bring that up side by side with
- 23 CIM8118.0001. I'm only seeing a black page,
- 24 Registrar.
- THE REGISTRAR: Sorry,

- 1 counsel.
- 2 MS. LAWRENCE: If you're
- 3 working on it, it's fine.
- 4 THE REGISTRAR: 8118.1?
- 5 MS. LAWRENCE: CIM8118.0001.
- 6 Thank you. And if you can just minimize the call
- 7 out a bit. Thank you.
- 8 BY MS. LAWRENCE:
- 9 O. So, this is the first
- 10 draft that the City receives of the 2013 CIMA
- 11 report, and I think you said your practice would
- 12 be to review this when you received it. Does this
- 13 refresh your memory about whether you reviewed it?
- A. Well, I've seen this
- 15 before.
- Q. I'm sure you've seen a
- 17 few drafts of it before?
- 18 A. Yeah.
- 19 Q. Registrar, can you bring
- 20 up image 7, please. Thank you.
- So, this is the introduction
- 22 and background and the first four paragraphs, and
- 23 you can certainly take time to review them, they
- 24 speak about an environmental assessment, about the
- 25 construction, about discussions with the

- 1 provincial government and about the Canadian
- 2 Environmental Assessment Act.
- A. Okay.
- 4 Q. Registrar, can you go to
- 5 page 2.
- 6 There's also the Study Limits
- 7 section, which talks about design choices. In the
- 8 second paragraph:
- 9 "Design choices on the
- 10 facility were intimately
- linked to approvals."
- 12 And then there's references to
- 13 the Niagara Escarpment, to UNESCO and that the
- 14 City identified several design refinements to the
- 15 roadway, and there's a number of footnoted
- 16 documents there.
- 17 That was a long path through
- 18 this to ask this question: Who provided this, the
- 19 information, that leads to this drafting on these
- 20 two pages to CIMA?
- 21 A. I don't know.
- Q. Okay. Amongst those on
- 23 the project team, who would have access to this
- 24 information?
- 25 A. You could probably Google

- 1 this information.
- Q. Okay. Turning back to
- 3 the image on the left, Mr. Field says in the third
- 4 bullet down:
- 5 "The illumination of the
- 6 mainline has been
- 7 excluded (this is
- 8 decision is based on
- 9 information that we
- 10 provided to CIMA)."
- 11 What information, to your
- 12 knowledge, did the City provide to CIMA that led
- 13 to that decision?
- 14 A. I do not know.
- Q. Apart from that reference
- 16 to this decision is based on information we
- 17 provided to CIMA, do you have any other
- 18 information about information that the City
- 19 provided to CIMA that would speak to illumination?
- 20 A. No, I do not. Again, I
- 21 didn't deal with the lighting aspect a lot, other
- than really high overview of it. It wasn't my
- 23 expertise and there was lighting expertise on the
- 24 group that did it, so I kind of left it with them.
- Q. Okay. Just for clarity,

- 1 you don't know who gave -- this is not just about
- 2 illumination in the Study Limitations section that
- 3 we've just gone through. You don't know where
- 4 CIMA got that information?
- 5 A. I do not.
- Q. Okay. Registrar, you can
- 7 close the left-hand image, please, and if you can
- 8 go to image 19 and 20. Sorry, I think it's 18 and
- 9 19 that I want up. There we go.
- So, at the bottom of page 11,
- 11 which is image 18, and then at the top of page 12,
- image 19, it says The Findings Summary:
- 13 "The following bullets
- 14 summarize the most recent
- 15 findings of the collision
- 16 analysis."
- 17 Registrar, can you pull out
- 18 the bullet points there.
- 19 I'll just give you a minute to
- 20 review this, Mr. Cooper. And, as you do so, my
- 21 question is: This summary that CIMA put together
- 22 of its collision review, at this point in the
- 23 process, was any of this new information to you?
- 24 A. I would say the majority
- 25 of it is new information. I mean, while we had a

- 1 general idea, we didn't know specifics.
- Q. Okay. Did this
- 3 information lead you to conclude that
- 4 countermeasures on the Red Hill mainline and the
- 5 ramps would be a prudent course of action?
- A. Potentially.
- 7 Q. What do you mean
- 8 potentially?
- 9 A. Well, if I remember
- 10 correctly, in 2013 speed was a major factor here,
- and so if you're driving according to conditions,
- 12 according to the warning signs and the posted
- 13 speed, a lot of these collisions would not occur.
- 14 So, there are certainly room for countermeasures
- 15 and improvements, but I'm not sure it's the
- 16 end-all be-all.
- 0. Okay. So, was your
- 18 expectation that CIMA would provide its best
- 19 advice on potential countermeasure recommendations
- 20 and that your staff would then assess whether you
- 21 actually wanted to implement them?
- 22 A. I'm sorry, what was the
- 23 question?
- Q. The question was I said
- 25 would it be prudent to implement these and you

- 1 said potentially, and you just gave me your
- 2 answer, and so I'm trying to understand did you
- 3 expect that CIMA would give you their best advice
- 4 about potential countermeasures, and then you, as
- 5 staff, would assess whether to actually implement
- 6 them?
- 7 A. Yes. I think we would --
- 8 my understanding is we would get some options
- 9 available based on what information they had and
- 10 we could implement according to our needs, our
- 11 budget, our analysis. I mean, CIMA was there to
- 12 provide information and it was up to us what we
- 13 did with that information.
- Q. But you personally didn't
- 15 necessarily or you thought it was only potentially
- 16 a prudent course of action to adopt
- 17 countermeasures?
- 18 A. It depends on what the
- 19 issue was.
- 20 Q. Okay.
- 21 A. With every countermeasure
- 22 there's a counter-countermeasure. Right? So, not
- 23 everything is a positive. There's also some
- 24 negatives associated with that as well, so we need
- 25 to look at everything and determine the course of

- 1 action that we think is best suited.
- Q. Okay. Could you go to
- 3 image 32, please. So, we're in the Dartnall 5
- 4 segment and there's -- if you can pull out,
- 5 Registrar, "Alignment Discontinuity Through
- 6 Mainline" all the way down past the picture, yes,
- 7 the whole thing. Thank you.
- 8 So, this is:
- 9 "Mainline alignment
- 10 discontinues through the
- 11 horizontal curve just
- 12 south of the Pritchard
- Road overpass."
- 14 Is that the kink?
- 15 A. I believe so, yes.
- Q. Okay. And it's where
- 17 that red arrow in the middle of the picture is?
- 18 A. Approximately, yes.
- 19 Q. Okay. Registrar, can you
- 20 go to image 50, please, and if you can call out
- 21 the section under "Correct Alignment Discontinuity
- 22 in Southbound Direction." Thank you.
- 23 And there's, I believe,
- 24 another view of the kink. Is that right?
- 25 A. Yes.

1	Q. And that's the
2	left-hand if you take from the middle of the
3	paragraph, the left side of this at the bottom is,
4	rather than a curve, the line is much straighter.
5	Is that the kink?
6	A. I'm sorry, I'm not sure
7	what you're describing, but I can see the hash
8	there where the number 1.6 and that's the kink.
9	Q. Okay. CIMA says:
10	"We are unsure why the
11	roadway was built this
12	way as the design
13	drawings do not show this
14	occurring. It's
15	difficult to attribute
16	any collisions to this
17	geometric aspect,
18	however, it's clear that
19	it catches drivers off
20	guard and leads to
21	wandering into lanes.
22	The City could consider
23	smoothing out the
24	alignment through the use
25	of pavement markings or

1	shifting the by area by
2	approximately
3	1.6 metres."
4	And then it says:
5	"Final recommendations
6	for this countermeasure
7	would require additional
8	examination of the road
9	design that is not
10	possible with the data
11	provided for this study."
12	So, just looking at the
13	language that CIMA used, the City could consider
14	smoothing out the alignment, did you understand
15	that that was an option that the City could assess
16	and determine if they wanted to implement it?
17	A. Yes. There was no
18	collisions attributed to this, if I remember
19	correctly, so there was no need to change it. It
20	was not a safety issue.
21	Q. Okay. Registrar, could
22	you close this down and go to image 47, please,
23	and if you can call out 6.1.3.
24	This is a reference to
25	friction testing and you can certainly take the

1	time to read it. I'm go	ping to direct you to the
2	very last line. Just le	et me know when you're
3	ready.	
4	Α.	I'm ready.
5	Q.	The very last line is:
6		"Because of the high
7		proportion of the wet
8		surface condition and SMV
9		collisions, the City
10		could consider
11		undertaking pavement
12		friction testing on the
13		asphalt to get a baseline
14		friction coefficient for
15		which to compare to
16		design specifications."
17	Do yo	ou see that?
18	Α.	Yes.
19	Q.	And I think we talked
20	about this when we were	looking at the
21	presentation. This woul	d be engineering
22	services's responsibilit	ty to implement
23	Α.	I believe so, yes.
24	Q.	if they were accepted,
25	in your view?	

1	P	<i>A</i> .	Yes.
2	Ç	2.	Can you close this down,
3	Registrar, stay on t	his	page and open up 6.1.4.
4	Thank you.		
5	S	So, t	this is a reference to
6	slippery when wet si	igns	and it says:
7			"Confident drivers are
8			aware that the friction
9			of the road surface is
10			reduced in wet weather.
11			Therefore, this sign is
12			reserved for use when the
13			skid resistance of a road
14			is reduced to an
15			expectantly low level.
16			Given the high proportion
17			of wet surface
18			conditions, it may be
19			determined through
20			friction testing that the
21			skid resistance of the
22			roadway is lower than
23			normally encountered in
24			some areas if this is
25			determined, so you could

1	examine the installation
2	of the WC-105 sign for
3	the northbound and
4	southbound directions in
5	relation to any areas
6	identified through
7	friction testing."
8	So, just stopping there, to
9	your knowledge, and we're in the draft from July
10	of 2013, were there any slippery when wet signs
11	installed on the Red Hill mainline?
12	A. I don't know.
13	Q. And what about any of the
14	ramps?
15	A. I don't know.
16	Q. Okay. Did you read this
17	particular comment from CIMA to be a suggestion to
18	install these signs if friction testing suggested
19	that signage would be appropriate?
20	A. It could be. I'm not
21	sure if it's an appropriate use of the sign, but
22	potentially it could be.
23	Q. Okay. Just jumping
24	forward, coming out of the CIMA 2013 report, do
25	you recall if slippery when wet signs were

- 1 actually installed in 2013 or 2014?
- A. I don't know. I can't
- 3 remember. There would be work orders if there
- 4 was.
- Q. Okay. Can you close this
- 6 down, Registrar, and go to image 53, please. Can
- 7 you bring up the next image as well. Thank you.
- 8 So, this section, section 6 of
- 9 this report, it goes based on segment and then
- 10 based on ramp. So, you'll see under 6.3.9 under
- image 1 ramp 6 starts there and then there's a
- 12 number of different suggestions for ramp 6. Do
- 13 you recall that the potential countermeasures for
- 14 ramp 6 were quite extensive?
- 15 A. Vaguely, yes.
- 16 Q. And one of them at the
- 17 bottom was install high-friction pavement on the
- 18 approach to and through the curve?
- 19 A. Yes. So, again, this is
- 20 the ramp that we just did improvements to less
- 21 than a year prior. Correct?
- Q. It's ramp 6. I think we
- 23 have been identifying --
- A. Right. So, that's the
- 25 one that we just did stuff to less than a year

- 1 prior to. I'm just clarifying that.
- Q. Yes. I think that's been
- 3 your evidence.
- 4 A. Okay.
- Q. So, CIMA says:
- 6 "The City could consider
- 7 installing a
- 8 high-friction surface
- 9 treatment on approach and
- 10 through the curve at the
- 11 end of the ramp."
- 12 And there's references early
- in that paragraph to wet road surfaces can reduce
- 14 pavement friction and cause skidding or
- 15 hydroplaning at the top.
- And so, again, just jumping
- forward, to your knowledge, was a high-friction
- 18 pavement application installed on ramp 6 on the
- 19 approach to and through the curve at any point in
- 20 2013, 2014, 2015 or 2016 or 2017?
- A. Not that I'm aware of.
- 22 Q. Okay.
- 23 A. It could have made it
- 24 worse.
- 25 Q. If that was your view in

- 1 2013, did you ask CIMA for --
- A. No, but I'm telling you
- 3 it could have made it worse. I mean, if people
- 4 know they have more friction, then they would tend
- 5 to drive a little quicker, so it could make the
- 6 situation actually worse. So, again, there's a
- 7 tradeoff. There's a benefit. There's a positive
- 8 and negative to everything. So, it potentially
- 9 could have made it worse. We could have had
- 10 higher speeds and more damage and potentially
- 11 personal injury collisions.
- 12 Q. Registrar, you can close
- 13 this down. Can you go back into OD 6, page 38,
- 14 please. Sorry, Registrar, I just think it's
- 15 better to go into the actual document. If you can
- 16 go to CIM8113, and if you could show image 1 and 2
- 17 together, please, and if you could pull out Mike
- 18 Field's comments at the beginning of image 1 and
- 19 go on to the top of image 2. Yes, right there.
- 20 Perfect. Thank you.
- So, Mr. Cooper, we were just
- 22 looking at this e-mail earlier. We were looking
- 23 at the OD version of it. Now we're looking at the
- 24 actual document, the actual e-mail. So, this is
- 25 that e-mail from Mr. Field in which he says --

- 1 sorry, Registrar, can you bring up the call out.
- 2 Exactly, yes. Thanks.
- 3 So, this is the e-mail where
- 4 Mr. Field said the illumination of the mainline
- 5 has been excluded and I was asking you questions
- 6 about that statement. Mr. Field also says in the
- 7 first bullet point on image 2:
- 8 "There's no direct
- 9 recommendations in this
- document, only summaries
- of findings. I cannot
- 12 tell what action the City
- 13 should be taking as a
- 14 result of the study. I
- 15 thought we discussed at a
- 16 minimum a list of
- improvements which is
- 18 prioritized based on
- 19 CIMA's expert opinion."
- So, is it your or was it your,
- 21 in 2013, expectation that CIMA would provide a
- 22 list of countermeasures based on a priority that
- 23 they set?
- A. They would give us a list
- 25 of potential countermeasures. I don't remember a

- 1 priority. I don't remember a priority, other
- 2 than, like, the short term, long term, but I don't
- 3 remember -- that's all I remember on that.
- Q. Okay. So, where
- 5 Mr. Field says that "we discussed at a minimum a
- 6 list of improvements which is priorities based on
- 7 CIMA's expert opinion," do you recall having any
- 8 discussions about asking CIMA to provide a list of
- 9 improvements that is prioritized based on CIMA's
- 10 expert opinion?
- 11 A. What was the question
- 12 again? Sorry, do I remember?
- 13 Q. Having discussions with
- 14 Mr. Field about that.
- A. No, I don't remember
- 16 talking to Mike about that. That could have been
- 17 from one of our meetings that we had kicking off
- 18 the project.
- Q. Okay. And were you
- 20 relying on CIMA to provide you with a
- 21 prioritization of the countermeasures that they
- were recommending?
- 23 A. Yes, I would say that's
- 24 fair.
- Q. Was that prioritization

Т	based on ease of implementation of the
2	countermeasures?
3	A. It would have that
4	would have been one of the factors. It could have
5	included a number of factors: Cost, programming,
6	ease of implementation, the effect. A number of
7	factors would have contributed.
8	Q. Okay. So, you were
9	looking to CIMA to take all those factors based on
10	information from you and provide you with some
11	sort of prioritized list of potential measures?
12	A. From the project team,
13	the information, and provide us with, yes.
14	Q. Okay. Just going back to
15	that reference to illumination of the mainline,
16	the second bullet point, Mr. Field says:
17	"Considering that
18	illumination of the
19	mainline is the first
20	request in the council
21	motion to review, I think
22	there should be far more
23	explanation as to why it
24	was excluded."
25	Wag it your view at this point

- 1 that council was looking for a report that
- 2 addressed illumination of the mainline?
- 3 A. They were looking -- the
- 4 motion requested us to review lighting in the
- 5 vicinity of. I do not recall anything about the
- 6 mainline specifically.
- 7 Q. Okay. Did you have any
- 8 impression that councillors on PWC would not be
- 9 pleased if the report did not address illumination
- 10 of the mainline in the study area?
- 11 A. I have no opinion on
- 12 that. Council decides what they choose to decide,
- 13 so I don't know what they would have been pleased
- 14 or displeased with.
- Q. Okay. But you are a
- 16 staff member who reports to PWC, you have a sense
- 17 of the councillors. I'm asking for your
- 18 impression of whether you thought the councillors
- 19 were going to be pleased if you came back with a
- 20 report that didn't deal with illumination on the
- 21 mainline.
- A. So, again, I don't know
- 23 what they would have been pleased or displeased
- 24 with. I don't know what they were looking for
- 25 here. They were looking -- my understanding of

- 1 the motion is they were looking to provide better
- 2 guidance to drivers, which potentially included
- 3 signs, markings, lighting. It was very open-ended
- 4 and unclear as to specifically what they wanted
- 5 lit or signed or markings.
- Q. Okay. Registrar, can you
- 7 take these call outs down, please, and can you
- 8 call out Mr. Gallo's e-mail of August 6. Thank
- 9 you.
- 10 So, this is just -- I
- 11 mentioned this before. Mr. Gallo had some
- 12 comments. These were his comments.
- 13 Registrar, can you can close
- 14 this down and then open up the top e-mail in this
- 15 chain.
- And so, you say:
- 17 "Please see our comments
- 18 below."
- To Mr. Applebee:
- 20 "Can you address the
- 21 suggestions and revise?"
- So, does that assist you with
- 23 your recollection about whether you personally
- 24 provided additional comments?
- 25 A. Well, I provided their

- 1 comments.
- Q. Yes, I know, but you
- 3 personally provided other comments?
- A. Well, there's none here,
- 5 so I'm going to say no.
- 6 Q. Okay. Can you close that
- 7 down. So, you are going on vacation at this point
- 8 and this is about the same time that David
- 9 Ferguson starts with the City in his new role.
- 10 Going forward, after
- 11 Mr. Ferguson has started at the City, what did you
- 12 understand your role to be in respect of the 2013
- 13 CIMA report?
- 14 A. I didn't expect it to
- 15 change.
- Q. Okay. So, you still
- 17 expected that you would have responsibility for
- 18 getting the report finalized and a staff report to
- 19 council?
- 20 A. Yes.
- Q. Okay. Registrar, can you
- 22 close this down and go to page 44 please. Sorry,
- 23 page 44 of OD 6.
- So, at the bottom, at 104,
- 25 there was a traffic engineering services meeting

- 1 and there's a number of initials: DF, which I
- 2 believe to be David Ferguson, RG, Ron Gallo, RA,
- 3 I'm not sure who that is, and SC, I think that's
- 4 you.
- 5 Do you remember attending a
- 6 meeting with traffic engineering services right
- 7 when Mr. Ferguson started?
- A. Not specifically, no.
- 9 Q. Okay. Registrar, can you
- 10 go to page 47, please. And call out 113.
- 11 On August 30, there's a
- 12 meeting invitation circulated for September 4 for
- 13 Mr. White, for Mr. Ferguson, for you, for
- 14 Mr. Gallo, Mr. Field and Mr. Kirchknopf to discuss
- 15 the Red Hill report. What do you remember about
- 16 the September 4 meeting?
- 17 A. Nothing.
- Q. Registrar, can you close
- 19 this down and go to the next image and to 117.
- 20 Actually, no. Just leave this up like this.
- 21 In early September 2013, just
- 22 after that staff meeting, Mr. Ferguson shared a
- 23 draft of the draft CIMA report with Councillor
- 24 Collins and offered to meet, and then that got
- 25 extended to Jackson and Clark as well and he

- 1 scheduled a meeting with councillors for
- 2 September 12. Do you recall whether that plan to
- 3 contact councillors was discussed at the
- 4 September 4 meeting?
- 5 A. I don't know. I don't
- 6 remember.
- 7 Q. Okay. Do you recall
- 8 attending a meeting with councillors and
- 9 Mr. Ferguson about the Red Hill report?
- 10 A. No, I don't. And this is
- 11 when I tried to pull and I cannot remember this
- 12 meeting.
- Q. Was it common for you to
- 14 connect with councillors in advance of providing
- 15 staff reports to Public Works Committee?
- 16 A. I wouldn't say it was
- 17 common, but it wasn't unusual.
- Q. Okay. In the past, had
- 19 you sent draft consultant reports to councillors?
- 20 A. No.
- Q. At the time, did you have
- 22 any concerns with sharing draft consultant reports
- 23 with councillors?
- A. Draft what reports?
- Q. Consultant reports.

- 1 A. Staff reports?
- Q. No, consultant reports.
- A. I have never done it.
- 4 Did I have concerns with it?
- Q. Yeah.
- A. I'm not sure it was my
- 7 call to make if I had concerns of it. It was a
- 8 decision of my management, and so I'm not sure it
- 9 really matters.
- 10 Q. It does matter. I'm
- 11 asking for your view about whether you personally
- 12 had any concerns with doing that.
- 13 A. I don't see anything
- 14 wrong with it. I mean, it's still in draft.
- 15 We're communicating with them to bring them up to
- 16 speed as to what we're doing based on their
- 17 motion.
- 18 Q. I think you said before
- 19 it was not uncommon to meet with councillors. Had
- 20 you met with a subset of councillors to discuss an
- 21 item that was going to come to an upcoming Public
- 22 Works Committee meeting in the past?
- 23 A. I had met with many
- 24 councillors on many occasions. I can't say
- 25 specifically if it's regarding a PW motion or not.

- 1 I met with them all the time, so --
- Q. Okay. Did you have any
- 3 concerns about providing a subset of councillors
- 4 with different information than the whole of the
- 5 Public Works Committee?
- A. I'm not sure I've been
- 7 involved with that.
- 8 Q. Okay. I can rephrase the
- 9 question. Were councillors who were sitting on
- 10 Public Works Committee -- did you have any
- 11 concerns about providing detailed or more specific
- 12 information to some of them in advance of a Public
- 13 Works Committee meeting but not all of the Public
- 14 Works Committee council members?
- 15 A. It would depend on what
- 16 the issue is. I don't know. They had the
- 17 particular interest in the motion, so I'm not
- 18 sure. I'm not sure the question. It's pretty
- 19 hypothetical, so I'm not sure.
- 20 O. Did you have any concerns
- 21 in this circumstance with providing information
- 22 about the draft 2013 CIMA report to a subset of
- 23 councillors and not all of the councillors at the
- 24 same time?
- 25 A. I didn't give it much

- 1 thought, no.
- Q. Okay. Registrar, can you
- 3 go to page 51, paragraph 126. Pardon me, 126.
- 4 Thank you.
- 5 So, I think you referenced
- 6 this earlier, Mr. Cooper. You wrote to
- 7 Mr. Ferguson and Mr. White and you said:
- 8 "I was speaking to Mike
- 9 Field this morning and he
- 10 said that Gary Moore saw
- 11 the report and was not
- 12 pleased with the
- 13 recommendations provided
- by CIMA. Have either of
- 15 you spoken to him? Are
- 16 you aware of anything in
- 17 particular that he does
- not like or agree with?"
- So, just for your reference,
- 20 we're in September now and CIMA has provided
- 21 another draft, what they call the final draft of
- 22 the CIMA report, which has been provided to
- 23 Mr. Field.
- 24 Did you receive any
- 25 information about how Mr. Moore saw a copy of the

- 1 CIMA report?
- 2 A. No.
- Q. Did you have any concerns
- 4 with the fact that Mr. Moore saw a copy of the
- 5 CIMA report?
- 6 A. No.
- 7 Q. And I think you said
- 8 earlier you searched your mind and you can't
- 9 remember this. Is there anything you can tell us
- 10 about your discussion with Mike Field?
- 11 A. No.
- 12 Q. Why do you go to
- 13 Mr. Ferguson and Mr. White rather than reaching
- 14 out to Mr. Moore yourself?
- A. Because they're my
- 16 immediate supervisors. I didn't work for Gary.
- 17 O. Was the fact that Gary
- 18 was a director have anything to do with why you
- 19 didn't go to him?
- 20 A. That along with I didn't
- 21 work for him. I was doing the report for my
- 22 group, not for Gary.
- Q. Okay. Can you close this
- 24 out, Registrar, and go to the next paragraph,
- 25 please. Pull that --

- 1 A. Sorry to interrupt. Will
- 2 we be breaking soon?
- Q. Yes, we will. This is, I
- 4 think, my last question before we break.
- 5 A. Great. Thank you.
- Q. You were not copied on
- 7 this. This is a forward of the e-mail we were
- 8 just looking at and Mr. White forwards it to
- 9 Mr. Lupton and Mr. Ferguson and says "in
- 10 confidence," and then he says that he has some
- 11 comments here. The one I want to ask you about is
- 12 Mr. White says:
- "Off the record, I think
- 14 he even spoke to CIMA."
- Were you aware if Mr. Moore
- 16 spoke to anybody at CIMA at any point during the
- 17 development of the 2013 CIMA report?
- 18 A. No.
- 19 Q. Would you have any
- 20 concerns if you did learn that Mr. Moore had
- 21 reached out to CIMA?
- A. Well, his staff was on
- 23 the team to create it, so no.
- Q. Okay. And would you have
- 25 wanted to be looped in about any discussions that

- 1 Mr. Moore had with CIMA, if they occurred?
- 2 A. It would have been nice,
- 3 yes.
- 4 Q. I'm going to close this
- 5 down. Sorry, I do have one more question I want
- 6 to get in before our break. No, it's fine. It's
- 7 11:30 on the nose. I think we all deserve a
- 8 break. I'll come back to it when we come back.
- 9 Mr. Commissioner, I think this
- 10 is a good time to take 15 minutes.
- 11 JUSTICE WILTON-SIEGEL: That's
- 12 fine. Let's adjourn for 15 minutes and come back
- 13 at a quarter to 12:00.
- 14 --- Recess taken at 11:30 a.m.
- 15 --- Upon resuming at 11:45 a.m.
- BY MS. LAWRENCE:
- Q. Registrar, can you go to
- 18 OD 6, page 52, please, and can you call out 129.
- 19 So, this is part of the chain
- 20 that we were looking at starts with your reference
- 21 to Gary not being pleased. It goes to you get
- 22 dropped from the chain and some of your superiors
- 23 keep speaking. Mr. Lupton and Mr. Mater have the
- 24 following exchange, recommending that they talk to
- 25 Gary and bring CIMA in if needed to discuss

- 1 whatever Mr. Moore's concerns were.
- Were you aware that there was
- 3 a plan amongst Mr. Lupton and Mr. Mater to discuss
- 4 with Gary and bring in CIMA if needed?
- 5 A. No.
- Q. Did anyone update you
- 7 about any approach to assess Mr. Moore's potential
- 8 concerns about the recommendations in the CIMA
- 9 report and address them?
- 10 A. No.
- 11 Q. Apart from the
- 12 conversation with Mr. Field that's referenced in
- 13 that e-mail -- and, Registrar, you can take this
- 14 down -- did you have any other impression that
- 15 Mr. Moore would not be supportive of making safety
- 16 improvements on the Red Hill?
- 17 A. No.
- Q. Had you heard anything
- 19 that left you with the impression from anyone at
- 20 any point between before September 2013 that
- 21 Mr. Moore had any concerns about making safety
- 22 improvements on the Red Hill?
- A. I don't believe so, no.
- Q. Thank you. Registrar,
- 25 can you bring up the next image, image 53, along

1	with this image.
2	Mr. Cooper, you see at the
3	bottom of the image 1 at paragraph 131 there's a
4	reference to very heavy rainfall on September 21,
5	2013 and there was some issues on the Red Hill as
6	a result. Do you remember this incident, this
7	rainstorm?
8	A. No.
9	Q. Initially there's a
10	discussion between some roads and maintenance
11	operations staff, those who actually are on the
12	roads, which go up through their hierarchy to
13	Bryan Shynal. You're not copied on these, but
14	you'll see Registrar, if you can pull up 133 -
15	Mr. McCleary, who is in roads operations, says
16	he writes to Mr. White and says:
17	"Can we please take the
18	risk out of this by
19	getting traffic to add
20	slippery when wet signs
21	on every ramp and along
22	the route? We are

getting several

collisions every time it

rains and police are

23

24

25

1	asking us to do
2	something, like add
3	sand."
4	I know I've asked you this a
5	few times, but by this point, September 2013, do
6	you know if there were slippery when wet signs
7	anywhere on the mainline or any of the ramps?
8	A. I don't know.
9	Q. Okay. Can you close this
10	down, Registrar, and go to the next image, and can
11	you call out 134, please.
12	So, Mr. White forwards
13	Mr. McCleary's e-mail to Mr. Ferguson and Kris
14	Jacobson and says:
15	"In my opinion, this
16	should be substantiated
17	by collision history.
18	Please do a collision
19	history facility wide for
20	a statistically
21	significant time period
22	and review for a
23	percentage of collisions
24	on wet pavement."
25	Did Mr. Ferguson instruct you

- 1 to complete a collision history facility wide?
- 2 A. I don't remember. It may
- 3 not have come to me. It could have went to our
- 4 collision analyst.
- Q. And is that Linda?
- A. Yes.
- 7 Q. I'm going to mangle her
- 8 last name.
- 9 A. Juchniewicz.
- Q. Juchniewicz, thank you.
- 11 Just so that I'm clear, Mr. Ferguson, at least the
- 12 way you understand this to work, Mr. Ferguson
- 13 might have gone directly to her to request her to
- 14 pull the collision history?
- 15 A. He could have. I don't
- 16 remember him coming to me. He might have done
- 17 that as well. I really don't remember.
- Q. Okay. But you don't
- 19 recall doing any collision history facility wide
- 20 on the Red Hill in 2013?
- 21 A. I don't recall. I did
- 22 collision reviews on a lot of roads, so I couldn't
- 23 tell you. This was quite a while ago.
- Q. Okay. Registrar, can you
- go to 57, paragraph 145, please.

- And, while that's coming up,
- 2 do you attend the transportation coordination
- 3 committee meetings?
- A. I do not.
- 5 Q. If you see at the bottom
- of 145 and then up to the top at paragraph 146,
- 7 these are minutes of the TCC meeting in September
- 8 and Martin is noted as saying:
- 9 "Studies will be
- 10 conducted on all
- on/off-ramps."
- 12 Did anyone instruct you to
- 13 complete a collision review or any other study on
- the Red Hill on/off-ramps in September 2013?
- 15 A. I don't believe so. I
- 16 don't remember, but I don't think so. I don't
- 17 remember doing it.
- Q. Okay. Do you remember
- 19 conducting any collision review history on the
- 20 mainline or ramps in 2013 or 2014 or any time
- 21 before the 2015 CIMA report?
- 22 A. I don't recall.
- 23 Collisions are what we did, though. We were
- 24 roadway safety or, at this time, community traffic
- 25 services, and we reviewed collisions regularly.

- 1 So, to pull out a specific location or a specific
- 2 road on a specific date is next to impossible to
- 3 recall, quite frankly.
- Q. Okay. Just so I
- 5 understand what a collision history review
- 6 actually looks like, is it a spreadsheet looking
- 7 at the collisions that are in the City's database?
- A. Well, it depends on --
- 9 there's a number of factors. We could -- it
- 10 depends on what we were looking for. A collision
- 11 review would typically look at five years' worth
- 12 of data and if we run it to get really in-depth,
- 13 we would look at the actual police collision
- 14 reports to see the cause of collisions.
- 15 O. My question is more what
- 16 the output is from a collision history review.
- 17 You're looking at the data and then are you doing
- 18 an e-mail? Is there a memo? Is there some sort
- 19 of template? What is the outcome of a collision
- 20 history review?
- 21 A. It depends on what it's
- 22 for.
- 23 Q. Okay.
- A. I mean, if someone asked
- 25 me, I would send the results to them. It depends

1	on what it was for.
2	Q. Okay. Registrar, can you
3	go to page 60, please, and can you call up 151.
4	So, after a fair bit of back
5	and forth about the September rainstorms, you're
6	not copied on any of it, Mr. Moore responds to
7	John McCullen, Mr. Shynal, Mr. White, Mr. Mater
8	and Mr. Lupton and says:
9	"As part of the ongoing
10	pavement monitoring for
11	asset management
12	purposes, we will have a
13	skid resistance test
14	completed on both the
15	LINC and the Red Hill.
16	There is a standard by
17	which we can report on
18	the level of resistance
19	and by which we can gauge
20	the performance of each
21	mix and road surface."
22	Were you ever advised by
23	anyone of the fact that Mr. Moore had represented
24	that he was going to have skid resistance testing
25	completed on the LINC and the Red Hill?

- 1 A. Sorry, is the question
- 2 was I aware he was going to do it?
- Q. Were you advised that he
- 4 represented to others in your group that he was
- 5 going to do skid resistance testing?
- A. No, I was not. I don't
- 7 believe so.
- 8 Q. Okay. You can close this
- 9 down and, Registrar, can you go to the next page,
- 10 please.
- 11 In paragraph -- this is really
- 12 just to orient you to time -- 155, Mr. Applebee
- 13 sent an updated version of the report to
- 14 Mr. Cooper, to you, saying that he had made
- 15 changes in the wording as well as the text in the
- 16 body.
- 17 Sitting here today, do you
- 18 have any information about the context that led to
- 19 Mr. Applebee's revision to this report -- this is
- 20 the CIMA report -- on October 3?
- 21 A. No. I would confuse it
- 22 with what I've done to date to get here. So, in
- 23 2013, no, I can't say for certain.
- Q. Okay. Registrar, can you
- 25 bring up RHV668, please.

- 1 So, I'm going to ask you some
- 2 questions about your role in drafting staff
- 3 reports to Public Works. What I'm taking you to
- 4 here -- Registrar, can you bring up the next
- 5 image as well, please -- is the November 13, 2013
- 6 staff report that went to the Public Works
- 7 Committee.
- A. Is this the final one?
- 9 O. The final one. And then
- 10 we'll work back to your draft, but I have some
- 11 general questions first.
- 12 This report is titled
- 13 Information Report. Can you identify the
- 14 differences between information reports and other
- 15 kinds of reports that staff might provide to
- 16 Public Works Committee?
- 17 A. So, my understanding is
- 18 an info report is just to update council on
- 19 actions items that we're doing or kind of an
- 20 update in where we are in the process.
- 21 A recommendation report is
- 22 typically used to identify budget and to have
- 23 things removed from the outstanding business list.
- 24 And maybe information update is information
- 25 report. I'm not sure.

- Q. Okay.
- A. It's not clear.
- Q. Who decides which kind of
- 4 report to provide?
- 5 A. Usually my -- well, it
- 6 would be my management who decides, so it's not
- 7 me. Manager, I guess.
- 8 Q. Okay. So, you'll see on
- 9 image 1 it says "submitted by Gerry Davis," who is
- 10 the general manager of Public Works, and prepared
- 11 by you and David Ferguson.
- 12 What did you expect
- 13 Mr. Davis's level of involvement to be in reports
- 14 like this?
- A. At this point, I don't
- 16 think he is involved really, other than attends
- 17 committee and submits it. I think at this point
- 18 he generally would expect staff to finalize the
- 19 report.
- Q. Okay. So, he's not
- 21 conducting any substantial review?
- 22 A. I don't believe so. I
- 23 don't know for sure, but I don't think so.
- Q. Okay. And it says it's
- 25 prepared by you and David Ferguson and we'll go

- 1 back into how this report got prepared, but in the
- 2 usual course, did you often take the first cut,
- 3 the first draft, of a staff report going to a
- 4 Public Works Committee?
- 5 A. If it was directed to me,
- 6 then yes, I would, but sometimes it would be my
- 7 staff as well. Depends.
- Q. Okay. And once you
- 9 completed your draft, it would go to Mr. Ferguson.
- 10 Is that right?
- 11 A. In 2013?
- 12 O. Yeah.
- 13 A. Yes.
- Q. And then what did you
- 15 know about Mr. White and Mr. Lupton's involvement
- in reviewing staff reports before they went to
- 17 Mr. Davis, if anything?
- A. So, my understanding is I
- 19 would write the report, it would go to Dave and
- 20 then it would go to Martin and then in turn to the
- 21 director and so on.
- Q. Other than the department
- 23 that prepared the report, what other City staff
- 24 might be given a draft of a report to review
- 25 before it's submitted?

- 1 A. I think it would be a
- 2 good idea to send it to who -- if there's other
- 3 departments or sections involved in the report, I
- 4 think it's a good idea to at least let them know
- 5 that it's coming.
- Q. Okay. So, here,
- 7 Mr. Field is providing -- he would be consulted in
- 8 the drafting of the report?
- 9 A. I'm not sure he -- it may
- 10 even be above him, to be quite honest.
- 11 Q. Okay. So, Mr. Moore?
- 12 A. Possibly.
- Q. Somewhere in between?
- 14 A. I would -- you know, it's
- 15 the GM of Public Works who brings it forward, so I
- 16 would think that the directors under the GM would
- 17 be involved in the finalization of the report.
- Q. Okay. Would you agree
- 19 that it's important for staff to summarize
- 20 consultant reports accurately and completely in
- 21 staff reports?
- 22 A. Not necessarily. It
- 23 depends. Like, if you're responding to a motion,
- then they want staff's opinion on that motion.
- 25 You don't necessarily summarize the entire report

- 1 because it's not really relevant to the motion.
- Q. Okay. So, in your view,
- 3 staff has a fair bit of discretion about what to
- 4 include in staff reports?
- 5 A. Yes. Our job is to
- 6 respond to the council motion or, in this case,
- 7 PWC motion, I believe it was. I'm not sure where
- 8 it came from.
- 9 Q. Okay. Was it your
- 10 practice to append or attach the consultant
- 11 reports to staff reports that dealt with a
- 12 consultant report?
- 13 A. This was my first
- 14 consultant report which resulted in a report to
- 15 staff or to committee, so I'm not sure there was a
- 16 standard at the time, for me anyway.
- 17 O. You didn't have a
- 18 practice?
- 19 A. No.
- Q. Okay. We're going to go
- 21 back in a moment to your drafting, but before we
- 22 get there, while you were drafting the first draft
- 23 of this report, did you expect that the
- 24 consultant's report would be provided to the
- 25 Public Works Committee?

- 1 A. I don't remember
- 2 considering it. I don't know.
- Q. Okay.
- A. I don't think it was
- 5 necessary to respond to the motion.
- Q. Okay. Registrar, can you
- 7 close this and open up overview document 6,
- 8 page 62, paragraph 157, please. Thank you.
- 9 So, I'm just orienting you in
- 10 time. You send a ten-page draft staff report to
- 11 Mr. Field, noting that the report was due that
- day, and that was on October 7, 2013, and then
- 13 Mr. Field sends the report on.
- So, just stopping there for a
- 15 moment, did you send this draft staff report that
- 16 you had prepared to Mr. Field first, before
- 17 running it by Mr. Ferguson and others in your
- 18 group?
- 19 A. I would say yes.
- 20 O. Okay. We don't have any
- 21 documents that suggest that you sent this to
- 22 Mr. Ferguson first. That's why I'm asking.
- 23 A. If I remember correctly,
- 24 Mike and I were both running this project, so
- 25 obviously the lighting piece, they had a vested

- 1 interest in, so that makes sense I would have sent
- 2 it to Mike to review prior to sending it up the
- 3 chain, because that way at least it had all the
- 4 information that was needed prior to going up to
- 5 my management team for edits or what have you,
- 6 comments.
- 7 Q. Okay. And do you recall
- 8 getting any feedback from Mr. Field?
- 9 A. I do not. Sorry.
- 10 Q. Okay. Let's go into
- 11 the -- actually, before we go into the document,
- 12 just in terms of timing, am I correct that staff
- 13 reports need to be prepared weeks before the
- 14 Public Works Committee at which they're going to
- 15 be delivered?
- 16 A. It's about three months.
- 17 Q. Okay.
- 18 A. 12 weeks, I think.
- 19 Q. So, when you say noting
- 20 the report was due today, is that due, like,
- 21 internally to your next step in the chain, as you
- 22 said? You're going to send it up?
- 23 A. I can't say for sure, but
- that would be my assumption based on this e-mail,
- 25 yeah.

- Q. Okay. My question really
- 2 is this is not due to the clerks on that day?
- 3 A. I have separate due dates
- 4 than everyone else, so that's just my due date.
- 5
  Q. Okay. All right. Let's
- 6 open up that document. It's HAM41767. And why
- 7 don't you bring up the first two images.
- 8 So, Mr. Cooper, you draft this
- 9 as a recommendation report and then it has
- 10 recommendations at the beginning. Why did you
- 11 characterize this or frame this as a
- 12 recommendation report?
- A. I'm going to say I was
- 14 probably told to. I wouldn't have made the -- it
- 15 probably would have been the first question I
- 16 asked, is what kind of report is it, because that
- 17 will determine which template I use to create the
- 18 report.
- 19 O. Okay. Who did you ask?
- 20 A. It would have been Martin
- 21 or Dave. Probably Dave, I'm guessing.
- Q. Okay. Turning to the top
- 23 of image 2, there's a paragraph that says -- if
- 24 you can pull that out, that would be great. Thank
- 25 you. And about halfway down this paragraph it

- 1 says:
- 2 "In 2007, the RHVP was
- open to traffic."
- 4 And then you go on to
- 5 reference that council has received residents's
- 6 input primarily about illumination, visibility
- 7 and, as a result, the Ward 5 council put a motion
- 8 to investigate a section, which led to the
- 9 commencement of this safety and operational study,
- 10 and then you've set the study area and then
- 11 there's a diagram underneath.
- 12 Did you view it important to
- 13 provide the background residents's input that led
- 14 to Councillor Collins's motion for context?
- A. Sorry, did I what?
- Q. Did you think it was
- 17 important?
- 18 A. Well, if it's in the
- 19 report, I put it in there.
- 20 O. Yes.
- 21 A. So, I don't know if it's
- 22 important, but it's in there. It was part of what
- 23 I wrote.
- Q. Okay. Can you go down,
- 25 Registrar, to page 5, please. Actually, sorry.

1	Can you go to page 4 and 5.
2	So, up at the top of the
3	page 4 it says:
4	"Many of the
5	recommendations in the
6	report identified
7	relatively minor changes
8	to various signs in the
9	study area. Most were
10	identified sign issues
11	were in the process of
12	being addressed and the
13	recommendations in the
14	review provided a
15	cost-benefit analysis in
16	order to prioritize
17	improvements."
18	And then you go through the
19	analysis/rationale for recommendations at the
20	bottom of image 1 and you list the countermeasures
21	to apply to the entirety of the study area and I
22	think that those are directly lifted from the CIMA
23	report. Is that your recollection as well?
24	A. Probably, yeah.
25	Q. And then you go through

- 1 each of the segments of the road and then the
- 2 ramps, just like the CIMA report does. Do you
- 3 remember that?
- 4 A. Yes.
- 5 Q. Okay. So, on the bottom
- 6 half of image 2, you're referencing Dartnall and
- 7 the Mud Street off-ramp. Now, just so that I'm
- 8 clear, is that ramp 6? I don't think that it is,
- 9 but --
- 10 A. Sorry, where are we
- 11 talking here?
- 12 Q. Between Dartnall and Mud
- 13 Street off-ramp.
- A. No, it's not ramp 6.
- O. This, to my
- 16 understanding, is the road segment, not the
- 17 off-ramp itself?
- 18 A. Correct.
- Q. I'm just trying to
- 20 understand if the Mud Street off-ramp reference
- 21 there is ramp 6?
- 22 A. No.
- Q. So, you here mention the
- 24 work orders for the countermeasures that are just
- 25 directly above and you say -- maybe you can

- 1 highlight this, Registrar. It's five lines down:
- 2 "Further, engineering
- 3 staff will be conducting
- 4 friction testing on the
- 5 RHVP."
- 6 A. Okay.
- 7 Q. What steps did you do to
- 8 confirm for yourself that engineering services
- 9 staff would be conducting friction testing in
- 10 order to put it in this draft report?
- 11 A. I just assumed they would
- 12 be at this point. This is first draft.
- Q. Okay. And did you assume
- 14 that because it was one of the potential
- 15 countermeasures in the CIMA report?
- 16 A. Yes.
- Q. Okay. Can you close this
- 18 down, Registrar, and go to page 7, and if you can
- 19 call out the first paragraph, Mud Street
- 20 Interchange. Actually, can you close that call
- 21 out and call out all the way from Mud Street
- 22 Interchange down to WB on-ramp. Thank you.
- So, just so that I understand
- 24 this, the eastbound off-ramp to Mud Street, it
- 25 says:

- 1 "Ranked number 1 on the
- 2 2012 network screening
- list."
- When it's ranked number one,
- 5 that means that it's by that algorithm, the math
- 6 that you didn't want to explain before, and fair
- 7 enough, number one means that it is a segment or
- 8 it is a road that needs to be considered because
- 9 of the nature of the collisions on it. Is that
- 10 right?
- 11 A. Yes. It's experiencing a
- 12 higher number of collisions than we expect.
- 13 That's for sure.
- 14 Q. Okay.
- 15 A. I mean, and it's not the
- 16 number of collisions. It's volume in there, too.
- 17 So, if you have, you know, ten vehicles a day and
- 18 you have two collisions, then you have a lot of --
- 19 you have a big issue there. But if you have
- 20 50,000 vehicles a day and ten collisions, that
- 21 doesn't necessarily mean there's a lot of them, so
- 22 it's relative.
- Q. Okay. So, I don't think
- 24 that this is ramp 6. I think it's --
- A. It's not.

- Q. -- the westbound on-ramp.
- 2 Is that right?
- 3 A. This?
- Q. No. The westbound
- 5 on-ramp at the very bottom of this call out,
- 6 that's ramp 6. Is that right?
- 7 A. I don't know. You would
- 8 have to go down further.
- 9 Q. We'll get to it.
- 10 A. I know the eastbound one
- 11 is not ramp 6.
- Q. Okay. So, it's ranked
- 13 number one on the 2012 network screening list.
- 14 So, just so that I'm clear, had there been any
- 15 collision countermeasure program discussion about
- 16 the eastbound off-ramp?
- 17 A. I don't believe there
- 18 was.
- 19 Q. Had there been any
- 20 countermeasures put in place by City staff in
- 21 advance of the CIMA report?
- 22 A. I don't recall.
- Q. Okay. Registrar, can you
- 24 close this and open up the WB on-ramp and then the
- 25 rest of the page. Yes.

- So, just based on what's here,
- 2 the installation of high friction, install
- 3 lighting on-ramp, the other countermeasures, it's
- 4 my understanding that this is what we've been
- 5 calling ramp 6. Is that right?
- A. I believe so, yes.
- 7 Q. Okay. So, you'll recall
- 8 when we looked at that 2010 report that ramp 6
- 9 ranked 64 overall and now we're in 2010 and now
- 10 we're at 13 overall in 2012. That's a trend you
- 11 don't want to see, I presume?
- 12 A. It's definitely going up.
- 13 Q. But, again, 2012 is
- 14 before, I think you've given evidence, that there
- 15 were additional countermeasures put in place on
- 16 ramp 6?
- 17 A. Correct.
- 18 Q. Okay.
- A. So, I'm going to guess
- 20 that's why, because we noticed this, and so we put
- 21 some changes in there prior to hiring CIMA.
- Q. So, in this draft that
- 23 you prepare, you don't reference any outcomes of
- 24 the collision history that CIMA had performed.
- 25 Why was that?

- 1 A. I don't know. It
- 2 wasn't -- it didn't answer the motion.
- Q. Okay. And in this
- 4 particular section, you don't reference that half
- 5 the ramp collisions were on this particular ramp.
- 6 Why was that?
- 7 A. I don't know.
- 8 Q. Okay. You didn't think
- 9 that that was information that PWC needed to be
- 10 able to understand the report?
- 11 A. No, not to answer the
- 12 motion.
- Q. Okay. And there's no
- 14 reference to the high proportion of the wet
- 15 surface conditions or single motor vehicle
- 16 collisions?
- 17 A. Okay.
- Q. You have the same answer
- 19 about why that wasn't included?
- 20 A. Yeah. I think speed was
- 21 the underlying issue here, so no, I don't think it
- 22 was -- I didn't put it in there, I guess.
- Q. Okay. So, is your
- 24 evidence that because you thought speed was the
- 25 underlying issue, you didn't think that the

- 1 councillors needed to have a collision history
- 2 review set out for them in this report?
- A. I don't think it would
- 4 benefit the motion and it wasn't my opinion that
- 5 speed was an issue. Speed was an issue and it's
- 6 very well-documented in this report as well as
- 7 prior to the report as well as after the report.
- 8 So, speed isn't my opinion; it's a fact.
- 9 Q. Okay. Apologies if I'm
- 10 repeating myself. I hope I'm not. But did you
- 11 talk to Mr. Moore or anyone else in engineering
- 12 services about conducting friction testing?
- 13 A. No.
- Q. Okay. Registrar, can you
- 15 go to image 10, please.
- 16 And this is
- 17 Appendices/Schedules, Appendix A to the report.
- 18 Actually, Registrar, can you bring up the very
- 19 first page of the report, so image 1 and image 10,
- 20 please.
- So, there's a reference here
- 22 to Appendix A and this is recommendation A to the
- 23 report respecting the Red Hill improvements be
- 24 approved. I'm just trying to understand what were
- 25 you planning to put into Appendix A?

- 1 A. Could I see the appendix?
- Q. There is no appendix.
- A. Oh, okay. It would have
- 4 been the charts, I believe, that were in the CIMA
- 5 report that recommended the changes.
- Q. Okay. So, putting in
- 7 chart form the content that you have put into the
- 8 report itself?
- 9 A. Yeah. I'm surprised it's
- 10 not here.
- Q. Eventually, appendices
- 12 were prepared that did have those charts. I'm
- 13 just looking at the version that you sent to
- 14 Mr. Field and it says appendix but it doesn't have
- 15 anything attached.
- 16 A. Okay.
- Q. Do you remember if you
- 18 drafted an appendix at the same time that you
- 19 drafted this report?
- 20 A. I don't recall
- 21 specifically, but it makes sense I would have sent
- 22 the whole thing complete. Maybe I was still
- 23 working on it. I'm not sure. But this was to
- 24 Mike, not to Dave?
- Q. To Mike, yes.

1	A. Ye	eah. So, I would think
2	I would have sent the comp	olete one to Dave.
3	Q. Ol	kay. Registrar, can you
4	take this down and open up	o HAM63995, and can you
5	start with image 4, please	e.
6	So, the	is is right around the
7	same time that you're draf	fting this report. It's
8	October 3. And you say to	o Alan Jazvac and Richard
9	Andoga:	
10	"I	Do either of you know or
11	ha	ave heard about a date
12	fo	or the resurface of the
13	RI	HVP, particularly
14	be	etween Mud and Dartnall?
15	Ez	ven the year would be a
16	go	ood starting place."
17	Do you	see that at the bottom?
18	A. Ye	es.
19	Q. Ar	nd then Alan Jazvac
20	responds:	
21	"-	The next surfacing of
22	th	he LINC will be
23	so	cheduled for 2025 to
24	20	027, hopefully not
25	so	ooner, and the Red Hill

1	will be done before the
2	LINC. I can suggest that
3	the Red Hill will be
4	resurfaced around 2021."
5	And then they ask why you were
6	asking. And, if you can go to image 3, Registrar,
7	and if you can call out Mr. Cooper's e-mail at the
8	bottom there.
9	So, you're asking because
10	you're considering the cat's eyes?
11	A. Yes.
12	Q. And you want to
13	coordinate with the resurfacing because that's
14	going to involve cutting into pavement?
15	A. Yes.
16	Q. And you ask about whether
17	the installation will compromise any warranty.
18	What interest did you have in knowing whether they
19	would compromise any warranty by installing the
20	cat's eyes?
21	A. Well, if there was and
22	we're cutting into the pavement, that could
23	potentially void the warranty, which wouldn't be
24	very good for the City as whole, so I was just
25	kind of just checking.

- 1 Q. Thinking ahead?
- 2 A. Yes.
- Q. Okay. So, why was it
- 4 that you were asking about the resurfacing, if
- 5 there was any reason besides the coordination that
- 6 we just talked about?
- 7 A. Well, it's exactly that,
- 8 so we could coordinate the install. There's no
- 9 point in putting them in and then the next year
- 10 they go resurface and rip them out or even in a
- 11 couple years. It's a pretty large expenditure and
- 12 ideally they would be placed during resurfacing.
- 13 That would give us the best performance of the
- 14 devices as well as the pavement.
- 15 O. Okay. But this is 2013
- 16 and the suggestion here is it's not going to be
- 17 resurfaced until 2021, so did you have a view
- 18 about whether it would be prudent to wait until
- 19 the next resurfacing as a result of this
- 20 conversation?
- 21 A. It wasn't my call to
- 22 make, so I have no opinion on that.
- Q. Well, just because it
- 24 wasn't your call doesn't mean you don't have an
- 25 opinion.

1	A. Okay.
2	Q. Do you have an opinion?
3	A. No, I don't.
4	Q. Okay. You can close
5	this. Sorry, I'm being told this needs to be
6	marked as the next exhibit, which I think is
7	Exhibit 68?
8	THE REGISTRAR: Noted,
9	counsel. Thank you.
10	MS. LAWRENCE: Thank you.
11	EXHIBIT NO. 68: E-mail
12	chain between Mr. Cooper,
13	Mr. Jazvac and
14	Mr. Andoga, HAM63995.
15	BY MS. LAWRENCE:
16	Q. Can you close this down
17	and go back into OD 6, page 62, please. Actually,
18	let's go to page 63, please, and if you can call
19	out 160.
20	So, you're not copied on this,
21	but Mr. White adds to an e-mail that he's
22	exchanging with Mr. Lupton and Mr. Ferguson and it
23	says:
24	"David, I don't want to

send the CIMA report at

25

1	all, just our reports as
2	highlights. We can say
3	CIMA was contracted to do
4	the safety, et cetera, et
5	cetera."
6	So, again, just at this point,
7	what was your expectation about whether the CIMA
8	report was going to be appended or sent to the
9	counsellors on the PWC?
10	A. I didn't give it much
11	thought, to be honest with you. It was not my
12	decision to make, so I didn't give it a lot of
13	thought whether it would or wouldn't be, should or
14	shouldn't be. I wouldn't have dealt with it
15	directly, so it didn't cross my mind. There was
16	so much going on at this point in traffic, I
17	couldn't focus on this, whether the report was
18	appended to the report to council or not.
19	Q. Okay. My question really
20	is whether the way that you drafted your draft
21	report that you gave to Mr. Ferguson was at all
22	affected by what you understood the councillors
23	would have in addition to your report?
24	A. Again, I didn't consider
25	it, so I'm not sure what you're asking. I didn't

- 1 give it a lot of thought.
- Q. Okay. Did you have any
- 3 role in editing the various drafts between your
- 4 draft and the draft that eventually goes to PWC
- 5 that we looked at just after the break?
- A. No, I did not.
- 7 Q. Just pulling that up
- 8 again, RHV668, so this is now an information
- 9 report. Did you, at the time, review this report
- 10 after it was submitted by Gerry Davis to PWC?
- 11 A. I probably would have
- 12 looked at it. I don't remember looking at it,
- 13 but, I mean, I would think I would.
- Q. Did you have any views
- 15 about its conversion from a recommendation report
- 16 to an information report?
- A. Well, the change wasn't
- 18 mine to call. Like, it wasn't my call to make the
- 19 change from a recommendation to an info report, so
- 20 what it was called, it didn't matter to me. My
- 21 management team knew better how to report back to
- 22 committee. I didn't like the fact that my name
- 23 was still on it when I didn't write it. That's
- 24 not what my experience was prior to 2013, so
- 25 that's about it.

1	Q. Did you have any concerns
2	about being able to implement the countermeasures
3	proposed by CIMA and identified in this report if
4	it was an information report compared to a
5	recommendation report?
6	A. No. Either way, we were
7	going to do the work, so it didn't matter.
8	Q. Registrar, can you go to
9	page 70, please, of OD 6, and if you can call out
10	178, please.
11	So, this is an e-mail from
12	Mr. Ferguson to you and he says:
13	"Please set up a meeting
14	with CIMA."
15	And, sorry, just to orient you
16	a little bit, we're at the end of October. You've
17	put in your ten-page draft staff report. You have
18	a copy of the CIMA report that they have called as
19	the final report and Mr. Ferguson comes to you and
20	says:
21	"Please set up a meeting
22	with CIMA to discuss the
23	RHVP report."
24	And you say:
25	"Sure. When and why?"

1	And then he says:	
2	"Look at my availability.	
3	Modification to the	
4	report to reflect council	
5	info report."	
6	So, by this point, and this is	
7	October 25, had you seen a copy of the information	
8	report?	
9	A. I don't believe I did.	
10	Q. Okay.	
11	A. But I can't say for sure.	
12	Q. Okay. Do you recall	
13	having a meeting with CIMA and Mr. Ferguson to	
14	talk about modification to the report to reflect	
15	the council information report?	
16	A. No, I don't.	
17	Q. Okay. This was your	
18	first consultant report, so you might not be able	
19	to answer this, but did you have any views about	
20	whether the staff report should be reflected	
21	pardon me the consultation report should be	
22	changed to reflect the council information report?	
23	Is that the right approach in terms of trying to	
24	have two reports be similar?	
25	A. Well, I think it's a	

- 1 collaborative effort. I mean, from what I recall,
- 2 I don't think anything changed that changed the
- 3 consultant's report. I don't think we made any
- 4 changes that weren't in the spirit of the report
- 5 or anything that was wrong or misleading, I don't
- 6 believe.
- 7 Q. Okay.
- A. Yeah.
- 9 Q. Registrar, can you close
- 10 this out and go to the next image, please. And at
- 11 the bottom you'll see on November -- in fact, can
- 12 you call out 181 -- November 7, Mr. Applebee
- 13 e-mailed you with the 2013 CIMA report and he
- 14 wrote:
- "I have attached a Word
- 16 document to this e-mail
- 17 with our suggested
- 18 wording additions."
- 19 I'll go to that in a moment.
- 20 Do you recall having a meeting on November 6 with
- 21 Mr. Applebee?
- A. No, I do not.
- Q. And so, Mr. Applebee
- 24 says:
- 25 "We have avoided using

1	too many actual dates as
2	we feel this could
3	potentially put the City
4	in a liability position
5	if someone were to look
6	back in retrospect and
7	the City had not
8	completed the work by a
9	specific date for
10	whatever reason. We've
11	tried to use ranges."
12	Did you suggest to
13	Mr. Applebee that the consultant's report and the
14	ranges in it should reflect a range rather than a
15	specific date in order to avoid putting the City
16	in a potential liability position?
17	A. I don't believe I did,
18	but, I mean, they wouldn't know the dates that we
19	could do X, Y or Z, so to put it in a date range
20	makes sense, but I don't believe I directed them
21	to do that.
22	Q. Okay. But you don't
23	remember anything else about the meeting on
24	November 6 and what you did direct them to do?
25	A. I do not remember meeting

- 1 them at all, no. Sorry.
- Q. Registrar, can you close
- 3 this out and go to page 72 and the next paragraph,
- 4 182, and call that out.
- 5 A. Sorry, even if I did
- 6 attend that meeting, it would have been Dave
- 7 running the meeting, not me. I mean, he was the
- 8 senior guy in there. But I don't remember the
- 9 meeting at all, quite frankly.
- Q. And you don't remember if
- 11 Mr. Ferguson attended either way?
- 12 A. No. Well, I set it up
- 13 for him and I apparently. So, no, I don't
- 14 remember, because I wouldn't have communicated
- 15 that direction to them. It would have come from
- 16 him.
- 0. Okay. So, this is an
- 18 excerpt from the Word document that Mr. Applebee
- 19 sent and it says at the top:
- 20 "The City has indicated
- 21 that with respect to a
- 22 select number of
- 23 countermeasures, a staged
- 24 approach to
- 25 implementation will be

- 1 taken."
- 2 So, that's very clearly
- 3 something that is City has communicated to CIMA.
- 4 Do you agree?
- 5 A. I don't know.
- Q. Okay. It says the City
- 7 has indicated?
- 8 A. Yeah.
- 9 Q. Do you remember
- 10 indicating that --
- 11 A. No. I just said I don't
- 12 remember the meeting, so I can't say for certain.
- 13 I don't remember meeting with Dave and Brian
- 14 unfortunately.
- Q. Sure. So, not
- 16 necessarily at the meeting, just generally, do you
- 17 remember communicating to CIMA that the City
- 18 wanted a staged approach to implementation?
- 19 A. No, I don't.
- 20 O. Okay. And do you
- 21 remember either in the meeting or at any other
- 22 point providing CIMA with the ranges of dates that
- 23 are set out here for signage and for the pavement
- 24 markings and cat's eyes?
- A. No, but those timelines

- 1 seem pretty logical to me. I don't remember 2 providing it specifically, but it seems like this 3 is the natural progression of it. This is the way 4 it would work. 5 Ο. Sure. And CIMA is not 6 going to have that information about when the City 7 is going to be able to do things. Right? No, no. 8 Α. 9 Ο. On illumination, it says: "Prior to the review of 10 the new illumination, the 11 12 City will undertake the 13 implementation of other 14 countermeasures and 15 monitor their effectiveness for a 16 17 period of at least one 18 year." 19 What do you remember about any internal discussions about a staged approach that 20 21 would push off the assessment of lighting for at 22 least a year while implementing other
- 25 at all, but quite frankly my opinion is one year

Α.

Arbitration Place

I don't remember anything

countermeasures?

23

24

- 1 is not enough time. You need more time. You
- 2 would need three years minimum to see if the
- 3 others actually had an effect, but I don't
- 4 remember the discussion.
- Q. Okay. Registrar, can you
- 6 bring up HAM3443.
- 7 THE REGISTRAR: Sorry,
- 8 counsel. Do you mind just repeating the document
- 9 ID for me?
- 10 MS. LAWRENCE: I think I
- 11 probably misspoke. HAM4330.
- 12 THE REGISTRAR: Thank you.
- BY MS. LAWRENCE:
- Q. If you can go to image 2,
- 15 please. So, this is just what we were looking at,
- 16 Mr. Cooper. That was an excerpt of the
- 17 highlighted part. And then you'll see that the
- 18 cat's eyes, the PMPR, and the inverted profile
- 19 markings, they both say MT. Before they were ST.
- 20 Do you see that?
- 21 A. Okay.
- Q. Does that assist with
- 23 your recollection of providing that direction to
- 24 CIMA?
- 25 A. No.

1	Q.	Registrar, can you go to
2	images 5 and 6.	
3	Α.	The PRPMs and the
4	inverted profile marking	gs, they were new to the
5	City. I wouldn't even l	be able to provide comment
6	on the installation for	that. It was new to me
7	anyway. I knew what the	ey were, but it was new to
8	me and I certainly would	dn't have had the knowledge
9	of the budget or the in	stallation process or
10	anything to that nature	to provide those comments
11	on this.	
12	Q.	Okay. If you look up
13	into the highlighted sec	ction, it says under
14	Pavement Markings and Pl	MPR Recommendations:
15		"PMPRs will be installed
16		with the next planned
17		resurfacing on the Red
18		Hill, likely in the
19		medium term, five to ten
20		years."
21	Α.	Okay.
22	Q.	And then you'll recall
23	that back and forth you	had with Mr. Andoga about
24	resurfacing?	
25	Α.	Yeah.

- 1 Q. So, is it fair to say you
- 2 did in fact have enough information to provide
- 3 that information to CIMA?
- 4 A. I just don't remember
- 5 doing it. I guess it's fair to say I could have,
- 6 but I don't remember doing it. So, again, in that
- 7 meeting, Dave would have been the senior guy in
- 8 the room and would have ran that meeting.
- 9 Q. Okay. Registrar, can you
- 10 go to image 5 and 6, please.
- 11 And then there is one other
- 12 change again. I'm just doing this to try to
- 13 refresh your memory. On image 5, image 1 on the
- 14 left-hand side, it says "install lighting on ramp"
- 15 and then there's a little star. The text was
- 16 there before but the star is new and it relates to
- 17 "subject to evaluation of the effectiveness of
- 18 other countermeasures."
- Do you remember giving that
- 20 information to Mr. Applebee or frankly do you
- 21 remember receiving this document back from
- 22 Mr. Applebee?
- A. No, I do not.
- Q. Okay. In your view, it
- 25 was not you who were directing CIMA to make these

- 1 changes?
- A. I don't believe so, no.
- Q. Okay. Registrar, you can
- 4 close that down.
- 5 On November 18, 2013, the
- 6 Public Works Committee met and received the report
- 7 that we have just been looking at. Do you recall
- 8 attending that meeting?
- 9 A. I don't, but I understand
- 10 I was there.
- 11 Q. Okay. You understand you
- were identified by someone else as being there?
- 13 A. Yes. I believe I saw
- 14 myself when you showed a picture of the gallery.
- 15 I think I was there.
- 16 O. Okay. Well, I'm not
- 17 going to bring it up again. On that note,
- 18 Commissioner, I was remiss when I did bring up a
- 19 copy of that video in an earlier examination to
- 20 mark it as an exhibit, and I'm hoping to do so now
- 21 even though I'm not going to take Mr. Cooper to
- 22 it. It's RHV961.
- JUSTICE WILTON-SIEGEL: Okay.
- 24 MS. LAWRENCE: And I think
- 25 this would be Exhibit 69.

- 1 JUSTICE WILTON-SIEGEL: Okay.
- THE REGISTRAR: Noted,
- 3 counsel.
- 4 EXHIBIT NO. 69: Video of
- 5 Public Works Committee
- 6 meeting on November 18,
- 7 2013, RHV961.
- 8 MS. LAWRENCE: Registrar, I've
- 9 got that right, 69?
- 10 THE REGISTRAR: Yes,
- 11 Exhibit 69.
- MS. LAWRENCE: Thank you.
- 13 THE REGISTRAR: You're
- 14 welcome.
- 15 BY MS. LAWRENCE:
- Q. So, do you recall from
- 17 that Public Works Committee meeting or
- 18 documentation afterwards that council decided to
- 19 keep the lighting aspect on the outstanding
- 20 business list to be considered in a year, once
- 21 other countermeasures had been put in place?
- 22 A. I don't remember from the
- 23 meeting, but I remember from preparing for this.
- Q. Okay. Registrar, can you
- 25 bring up OD 6, page 80, please. Can you bring up

- 1 81 as well, please.
- So, at the bottom of page 80,
- 3 on December 9, so this is after Public Works met,
- 4 you responded to Mr. Applebee's message of
- 5 November 19, the one that had that document that
- 6 we were looking at, and advised that he had
- 7 received the go-ahead for the wording changes and
- 8 instructed Mr. Applebee to proceed to make final
- 9 copies.
- 10 Who gave you the go-ahead for
- 11 the wording changes?
- 12 A. I'm assuming it would
- 13 have been probably Dave, maybe Martin, but I'm
- 14 pretty sure I just dealt directly with Dave.
- 0. Okay. That's your
- 16 assumption, but you don't have a distinct
- 17 recollection?
- A. No, I don't, but I'm
- 19 pretty confident it would have been Dave.
- 20 Okay. Registrar, can you
- 21 call out the top paragraph of page 81.
- So, Mr. Applebee e-mailed you
- 23 and asked:
- 24 "Do you want the date
- 25 changed on the report to

1	December? It currently
2	says October, but I can't
3	remember if we were going
4	to keep the original date
5	on the report or not. It
6	doesn't matter to me
7	either way."
8	And you responded:
9	"The original date is
10	fine."
11	And so, just stopping there,
12	you'll recall at the front page of this 2013 CIMA
13	report it actually said October 2013. Do you
14	remember that? I don't need to bring it up.
15	A. Yes.
16	Q. Why did you say that he
17	didn't need to change the date to December?
18	A. If I remember correctly,
19	the changes were minor and we already reported to
20	committee with the relevance of the report and I
21	didn't think it mattered. In hindsight, I
22	certainly would have had them change it. But,
23	again, my understanding was that they were minor
24	changes and we already reported to committee that
25	nothing in the December version affected what we

- 1 already reported to committee.
- Q. Okay. So, you agree by
- 3 not changing the date that appeared on the front,
- 4 it appeared that the final CIMA report was
- 5 finalized in October 13, 2013 rather than
- 6 December 2013?
- 7 A. Yes. Like I said, in
- 8 hindsight I certainly wouldn't have done it that
- 9 way, but, you know, it is what it is. I did it.
- 10 And, again, I didn't think it was relevant, I
- 11 didn't think there was major changes to the report
- 12 and that it didn't really matter, but that won't
- 13 happen again.
- Q. Did you make that
- 15 decision on your own or did you discuss it with
- 16 anybody in your group before you told
- 17 Mr. Applebee --
- 18 A. No. I did it. I did it
- 19 on my own. At this point, there was so many
- 20 versions, so many back and forths, you know, with
- 21 everything on this and, you know, quite frankly, I
- just wanted to be done with it and move on to the
- 23 other 800 items I was dealing with at the time,
- 24 so...
- 25 Q. Okay. Registrar, can you

- 1 bring up RHV668, please, image 2, and if you can
- 2 call out the paragraph that starts, "The
- 3 consultant's report."
- 4 So, you'll recall when we
- 5 looked at your draft, your draft of the report in
- 6 respect of the friction testing said engineering
- 7 services will conduct friction testing and I think
- 8 your evidence was you didn't speak to anybody in
- 9 engineering services about that before you drafted
- 10 it?
- 11 A. Correct.
- 12 Q. And you didn't speak to
- 13 anyone in engineering services about friction
- 14 testing after you drafted it?
- 15 A. No.
- Q. Okay. The last line of
- 17 this paragraph says:
- 18 "Staff will also review
- 19 further countermeasures,
- 20 such as friction testing,
- 21 with construction
- 22 engineering."
- Do you agree that staff at the
- 24 front end of that sentence there is traffic
- 25 engineering staff?

- 1 A. Yes, I think so.
- Q. Who specifically in
- 3 traffic engineering was responsible for reviewing
- 4 the countermeasures, such as friction testing,
- 5 with construction engineering?
- A. I do not know.
- 7 Q. Did you ever receive any
- 8 instruction to be the staff person who was to
- 9 review the friction testing countermeasures with
- 10 construction engineering?
- 11 A. No, I did not.
- Q. Do you have any idea who
- 13 was?
- 14 A. We didn't have a
- 15 materials expert on staff in traffic who would be
- 16 versed enough to deal with that.
- Q. Okay. I'm going to
- 18 suggest that nobody in traffic engineering was
- 19 appointed to be the person to review further
- 20 countermeasures, such as friction testing, with
- 21 construction engineering. Do you agree or
- 22 disagree with that?
- 23 A. I don't know what my
- 24 management team decided. It wasn't directed to me
- 25 or my staff, so I don't know.

- Q. When you say your staff,
- 2 who do you mean by your staff?
- A. I had technologists under
- 4 me at the time and I don't believe either one of
- 5 them was to follow up with this, either.
- Q. Okay. Are you aware of
- 7 anyone else within traffic engineering reviewed
- 8 further countermeasures, such as friction testing,
- 9 with construction engineering?
- 10 A. No.
- 11 Q. You're just not aware
- 12 either way?
- A. No, I'm not aware. It
- 14 wasn't a decision at my level.
- 0. I understand that, but in
- 16 terms of information coming back to you about
- 17 friction testing, did you become aware that some
- 18 other staff member was responsible and had gone
- 19 and done that review?
- 20 A. No.
- Q. Did you become aware at
- 22 any point before 2015 that Mr. Moore had any
- 23 objection to CIMA's recommendation for friction
- 24 testing?
- 25 A. Was I aware that he

- 1 objected to it?
- Q. Yeah.
- 3 A. I don't believe. Didn't
- 4 they start to do it in 2013, though?
- 5 Q. I'm just asking if you
- 6 ever became aware that he had any objection. I'm
- 7 not assuming that he did. I'm just asking if you
- 8 had any awareness of that.
- 9 A. I don't believe so, but,
- 10 again, he started it in 2013, so I'm not sure of
- 11 the question. It's kind of confusing.
- Q. Okay. Did anyone tell
- 13 you in 2013 that he had initiated friction testing
- 14 or is that from your review since --
- 15 A. No. You told me that
- 16 earlier today.
- 17 O. Okay. Did you become
- 18 aware of Mr. Moore's views at all about friction
- 19 testing on the Red Hill in 2013 or 2014?
- 20 A. I do not believe so, no.
- Q. Okay. Who was
- 22 responsible for -- you can actually close this
- 23 down, Registrar, and can you go to the next
- image and maybe bring up the next image as well.
- 25 So, Mr. Cooper, these are the

- 1 charts that I think we were talking about before.
- 2 These are charts that look like the CIMA charts.
- A. Yes.
- Q. Apart from friction
- 5 testing on that first image that I know we've
- 6 already talked about, who was responsible for the
- 7 other countermeasures, to have them completed, on
- 8 image 1, besides friction testing?
- 9 A. It would be Hamilton
- 10 Police and traffic.
- 11 Q. Okay. So, the
- 12 enforcement of traffic at travel speeds, that's
- 13 Hamilton Police?
- 14 A. Yes.
- 0. And then the rest is
- 16 traffic?
- 17 A. Yes.
- Q. And within traffic, the
- 19 person who was responsible to ensure that work
- 20 orders are put in and this gets moved along, is
- 21 that you?
- 22 A. Yeah. I would have
- 23 issued the work orders for it, but then it would
- 24 become traffic operations to implement them.
- Q. Okay. But it was on you

- 1 to initiate their implementation. I can put it
- 2 that way?
- A. Yes.
- Q. Okay. And for the
- 5 friction testing results, I think you've told me
- 6 several times but just to confirm, your view was
- 7 that engineering services was responsible to
- 8 complete that short-term measure?
- 9 A. Yes.
- Q. And did you ask at any
- 11 point before the 2015 CIMA report for a copy of
- 12 the results of that friction testing?
- 13 A. I don't know if I asked
- 14 for a copy, but I asked if it was done. I
- 15 wouldn't have known to do -- I wouldn't have known
- 16 what the information meant, quite frankly. I'm
- 17 not a pavement expert by any means. So, I'm not
- 18 sure I asked for the results, but I asked if it
- 19 was done.
- 20 O. To whom did you ask if it
- 21 was done?
- 22 A. David Ferguson, I
- 23 believe.
- Q. Okay. Did you ask anyone
- 25 in engineering services?

- 1 A. No.
- Q. And when did you ask
- 3 David Ferguson if it was done?
- 4 A. I don't know. I couldn't
- 5 tell you.
- Q. Okay.
- 7 A. All these reports jumble
- 8 into one, so I don't know for certain.
- 9 Q. That's fair. I'll ask
- 10 you at other points to try to orient you and I'll
- 11 ask you again.
- 12 Maybe I'll ask just on this
- 13 point, in 2013, so November-December 2013, did you
- 14 ask Mr. Ferguson if he had any confirmation that
- 15 the friction testing was done?
- A. Ms. Lawrence, honestly,
- 17 I've tried to think through this whole process
- 18 when I asked him. I cannot tell you. I have
- 19 tried numerous things to jog my memory and
- 20 unfortunately nothing is triggering it, so I do
- 21 not know.
- Q. Okay. I am going to come
- 23 back to it, but I'll ask some questions now so I
- 24 don't have to keep re-asking them.
- Did you ever see a copy of the

- 1 Tradewind report?
- A. No, I did not.
- Q. Did you ever see a copy
- 4 of the Golder report that appended the Tradewind
- 5 report?
- A. No, I have not.
- 7 Q. Okay. I'm not going to
- 8 take you through the road segment countermeasures,
- 9 but I do want to go to the ramp countermeasures.
- 10 If you can go over, Registrar,
- 11 to the next image and if you could call out the
- 12 Mud interchange to ramp 5, ramp 6.
- Just so I'm clear, I think
- 14 you've given this evidence, but again, just for
- 15 clarity, installing lighting on ramp and
- 16 installing high-friction pavement approaching and
- 17 through the curve, would either of those be under
- 18 the auspices of traffic to complete?
- 19 A. I don't believe so, no.
- 20 Okay. Can you close that
- 21 out, please, and if you can go back to two images
- 22 before this one, so I think it's image 3.
- The slippery when wet signs,
- 24 it says N/A and it's \$5,000. We were looking at
- 25 the report and it said if there is any areas of

- 1 low skid resistance identified, the City could
- 2 install slippery when wet signs.
- 3 Do you recall if slippery when
- 4 wet signs were installed anywhere on the LINC --
- 5 pardon me. Anywhere on the mainline or the ramps
- 6 after this report was accepted by PWC?
- 7 A. I don't recall.
- Q. Okay. Registrar, can you
- 9 go to HAM4529.
- So, we've moved forward a fair
- 11 bit in time. We're in October 2014.
- 12 Registrar, can you call out
- 13 Mr. White's e-mail to Mr. Ferguson in the middle
- 14 of the page. Actually, sorry, Registrar. Can you
- 15 close that and can you call it out again, but
- 16 copying in the e-mail below as well. Yeah.
- 17 Mr. Cooper, do you recall in
- 18 2014 there was a double LINC fatality -- pardon
- 19 me. A double fatality on the LINC?
- A. No, I don't recall
- 21 specifically.
- Q. Okay. So, there's a
- 23 reference in that first e-mail down there from
- 24 Linda Juchniewicz?
- 25 A. Juchniewicz.

1	Q. Juchni	ewicz. And then
2	Mr. White responds to Mr. Ferg	guson:
3	"I've	seen the
4	prelim	ninary LINC
5	collis	sion data and we may
6	have a	a legitimate
7	proble	em."
8	Were you in	nvolved in the
9	preparation of collision histo	ory that Mr. White is
10	referring to here?	
11	A. I don'	t believe so.
12	Q. Okay.	And we understand
13	that the City retained CIMA to	do a LINC safety
14	review in 2014. Were you invo	olved in that safety
15	review?	
16	A. Yes.	
17	Q. Were y	ou the project
18	manager for that safety review	1?
19	A. I don'	t believe so. My
20	main role, I think, was just t	to provide the data
21	and the background.	
22	Q. Okay.	Comparing and
23	contrasting the 2013 CIMA proj	ject with the 2015,
24	what becomes the 2015 LINC pro	oject, did

Mr. Ferguson take on more of the responsibilities

25

- 1 for the LINC report than you did, like in terms of
- 2 project management?
- A. I can't remember, to be
- 4 honest with you.
- 5 Q. Okay.
- A. I can't remember starting
- 7 this project.
- 8 Q. Okay. Registrar, you can
- 9 close this down and if you can bring up OD
- 10 page 136 and if you can call out 391. Sorry, can
- 11 you close that out and call out 391 and 392
- 12 together.
- 13 Sir, recall you asked about
- 14 the pavement warrants for putting in the cat's
- 15 eyes, so by January of 2015, traffic has moved to
- install cat's eyes even though there's not any
- 17 resurfacing coming up. Do you recall that?
- 18 A. I remember they were
- 19 going to do it in the winter, yes.
- 20 O. And they weren't going to
- 21 wait for the resurfacing, like the planned
- 22 resurfacing?
- 23 A. I don't remember that
- 24 decision, but I just remember they were doing it.
- 25 I wasn't involved with this.

1	Q. Okay.
2	A. But I remember hearing
3	about it.
4	Q. Okay. So, there's a back
5	and forth here and you're not copied on this, but
6	they're talking about the cuts that need to be
7	made for the cat's eyes and I do recall you had
8	that proactive concern or question about pavement
9	warranty.
10	So, if you can close this
11	down, Registrar, and if you can go to the next
12	image and if you could bring up 396, please.
13	So, again, this is not
14	you're not copied on this, but Mr. White writes to
15	Mr. Mater:
16	"Has anyone told him we
17	are doing the LINC
18	collision crossover study
19	with CIMA? He's going to
20	react when he finds out."
21	Just on that last point, in
22	your role and in your experience, did you have any
23	impression that Mr. Moore would have reacted badly
24	if he heard that traffic was doing a LINC
25	collision crossover study?

- 1 A. In my opinion what? I'm
- 2 sorry.
- Q. Did you have any
- 4 impression at this stage, in 2015, that Mr. Moore
- 5 would have reacted badly if he heard that traffic
- 6 was doing a collision crossover study on the LINC?
- 7 A. I don't know. I didn't
- 8 work with Mr. Moore, so, you know, I didn't have a
- 9 lot of dealings with him either, so I'm not sure.
- 10 I'm not sure I can answer this question, really.
- 11 Q. Okay.
- 12 A. I didn't report to him
- and I had very little dealings with him, so...
- Q. Okay. And were you ever
- 15 made aware by anyone in your department, in
- 16 traffic, that they believed Mr. Moore would react
- 17 badly about the LINC crossover study?
- 18 A. I can't say for sure. I
- 19 don't know.
- Q. Okay. You said you
- 21 didn't work regularly with Mr. Moore. Had you
- 22 personally had any negative experiences
- 23 interacting with Mr. Moore?
- MS. CONTRACTOR: Commissioner,
- 25 I echo an objection made by my colleague

- 1 Ms. Roberts that the witness should be asked about
- 2 his experience with respect to the Red Hill and
- 3 Mr. Moore and not generally.
- 4 JUSTICE WILTON-SIEGEL: Yes.
- 5 I think, Ms. Lawrence, that's the ground rule
- 6 here.
- 7 MS. LAWRENCE: Sure. Let me
- 8 reframe my question.
- 9 BY MS. LAWRENCE:
- Q. Mr. Cooper, have you
- 11 personally had any negative experiences
- 12 interacting with Mr. Moore in respect of your work
- 13 involving the Red Hill?
- 14 A. No.
- Q. Did you have any concerns
- 16 in getting information from engineering services?
- 17 A. I didn't get information
- 18 from engineering services.
- 19 O. You didn't have a need to
- 20 get information from engineering services?
- 21 A. Well, I guess I needed to
- 22 find the as-built drawings way early in the
- 23 beginning of the 2013 report. There was no
- 24 issues, I couldn't get them, but I don't think I
- 25 had issues getting the information from them

- 1 personally, no.
- Q. Okay. I just wanted to
- 3 clarify because you said I didn't get the
- 4 information from engineering services, but what
- 5 I'm hearing you say, and if you could clarify, is
- 6 you didn't have any problems when you did have to
- 7 get or request information from engineering
- 8 services. Is that right?
- 9 A. No. I worked
- 10 collaboratively with that group, so no, I had no
- 11 issues.
- Q. Okay. Commissioner, it's
- 13 1:00 and I suggest we break here for lunch.
- 14 JUSTICE WILTON-SIEGEL: That
- 15 would be fine. Let's stand adjourned until 2:15.
- 16 --- Luncheon recess taken at 1:01 p.m.
- 17 --- Upon resuming at 2:15 p.m.
- MS. LAWRENCE: Commissioner,
- 19 may I proceed?
- JUSTICE WILTON-SIEGEL: Yes,
- 21 please do.
- MS. LAWRENCE: Thank you.
- 23 BY MS. LAWRENCE:
- Q. Mr. Cooper, I'm now going
- 25 to take you back into the overview document.

- 1 Registrar, if you can go to
- 2 OD 6, page 139, and if you can call out 403,
- 3 please. Thank you.
- 4 So, this is February 2015 and
- 5 Mr. Ferguson e-mails you, copying Mr. Worron,
- 6 Jason Worron, regarding the Red Hill and asked for
- 7 the preparation of an update report based on the
- 8 action items that we, traffic, had identified, and
- 9 the report was due March 2.
- 10 Do you recall why a report was
- 11 due in March of 2015?
- 12 A. Sorry, why it was due?
- 13 Q. Yes.
- 14 A. I don't know.
- Q. Okay. Registrar, if you
- 16 can close this out and go to the next image and if
- 17 you can pull out 407, please.
- So, we're into the end of
- 19 February and you attach a draft staff update and
- 20 it is for the June 15, 2015 PWC meeting. I think
- 21 you said earlier it's about three months before
- 22 any meeting that the initial draft of the staff
- 23 report is due. And I'll take you into the staff
- 24 report and maybe that can assist, but is that why
- 25 Mr. Ferguson is looking for a draft from you in

- 1 March, that far in advance?
- 2 A. I assume so. I really
- 3 don't know.
- Q. Okay. Registrar, can you
- 5 close this out and go to HAM42623. Thank you.
- 6 And if you can bring up the next image as well,
- 7 please.
- 8 So, this one doesn't say who
- 9 it's prepared by. It just says who it's submitted
- 10 by. But this is the draft that you attach to that
- 11 e-mail to Mr. Ferguson.
- 12 Looking at just the top of it,
- 13 an information update, I think you said that was
- 14 different than an information report, and can you
- 15 just clarify how so?
- 16 A. I think it just updates
- 17 council on our actions or where we are in a
- 18 process.
- 19 Q. Okay.
- A. Sorry. This one says
- 21 it's about an OBL item as well, so that might have
- 22 something to do with it.
- Q. Okay. It does say that:
- 24 "It's recommended that
- 25 the Red Hill Parkway

1	improvement/lighting,
2	item B, be removed from
3	the outstanding business
4	list."
5	And so, that item, I think,
6	comes from the last PWC meeting to remove it from
7	the outstanding business list. I thought you said
8	earlier that you would use a recommendation report
9	if you wanted to remove something from the
10	outstanding business list?
11	A. Yeah. That was my
12	understanding.
13	Q. Okay. So, you can put a
14	recommendation into an information update?
15	A. I was not aware of that.
16	Q. Okay.
17	A. I've always used a
18	recommendation report to provide a recommendation.
19	That's my understanding.
20	Q. Okay. Registrar, can you
21	call out the second paragraph on image 2, please.
22	So, this, and I'm sure I
23	didn't give you enough time to read the full two
24	pages, is an amount coming out of sort of where
25	the short-term countermeasures are in terms of

- 1 implementation, and one of the things that's
- 2 mentioned in this paragraph is the installation of
- 3 raised permanent pavement markings, cat's eyes,
- 4 and staff are supportive of this recommendation.
- Just stopping there, that's
- 6 engineering -- pardon me. That's traffic
- 7 engineering staff are supportive of that
- 8 recommendation?
- 9 A. Yes.
- 10 Q. Did you have confirmation
- 11 at this point, so we're in February, or can you
- 12 give me confirmation that the cat's eyes had been
- installed, at least in some locations, by the time
- 14 you're drafting this report in February of 2015?
- 15 A. I believe they were
- 16 installed. They were installed in the winter.
- 17 I'm just not sure if it was 2014 or 2015.
- Q. Okay. It also says:
- 19 "Staff will also review
- 20 further countermeasures,
- 21 such as friction testing,
- 22 with construction
- engineering section."
- That's the same language in an
- 25 earlier draft of yours that we looked at. That

- 1 language, to me, suggests that traffic engineering
- 2 staff had not yet discussed friction testing with
- 3 construction engineering section. Was that your
- 4 understanding as of February 2015?
- 5 A. I don't believe anyone
- 6 did, no.
- 7 Q. Okay. Did anyone tell
- 8 you to add reference to friction testing into this
- 9 information update?
- 10 A. I can't remember.
- 11 Q. Okay. Did you take any
- 12 steps at this point, as you're drafting this draft
- information update, to confirm if engineering
- 14 services had conducted friction testing?
- 15 A. So, at some point -- I'm
- 16 not sure the dates again. It all kind of blends
- 17 into one. But at some point I did ask if it was
- 18 done and was told it was, so I took that at face
- 19 value.
- Q. Who did you ask?
- 21 A. I believe it was David
- 22 Ferguson.
- Q. Okay. And Mr. Ferguson
- 24 told you it was done?
- 25 A. Yes.

- Q. And did you enquire into
- 2 the source of his information that it was done?
- 3 A. No.
- Q. Okay. And you're not
- 5 sure if that was here at this point in February of
- 6 2015 when you're drafting this?
- 7 A. I don't remember when I
- 8 asked him, but it was in preparation of some
- 9 report. I just don't know when.
- 10 Q. Okay. I am going to take
- 11 you through a number of reports to come, so I'm
- 12 going to keep asking that question and if anything
- jogs your memory about when it happened, just let
- 14 us know.
- 15 A. Yeah. This is another
- 16 thing I've been trying to pull and I can't seem to
- 17 pull when it was done. Again, there's so many
- 18 dates and reports and discussions that were had, I
- 19 just can't remember when I asked him, so...
- 20 Okay. And, just so that
- 21 I'm clear, you only asked him once and received
- that answer once, him being Mr. Ferguson?
- A. Once that I can recall.
- 24 I very well could have asked. We talked all the
- 25 time, so I couldn't recount every conversation.

- 1 Q. Okay. Registrar, can you
- 2 close this down and pull up HAM56634.
- 3 So, Mr. Worron, who is now one
- 4 of your colleagues, put together some tables.
- 5 Were you at all involved in any steps to confirm
- 6 the accuracy of the information that got put into
- 7 these tables?
- A. I may have created them.
- 9 I can't say for certain.
- 10 Q. As between you and
- 11 Mr. Worron, was it your responsibility to provide
- or to go out and find information to be able to
- 13 fill in the column labelled Status?
- 14 A. Was it mine or his
- 15 responsibility?
- Q. Yeah.
- 17 A. Yeah.
- Q. Was it yours or was it
- 19 his?
- 20 A. I'm going to -- he would
- 21 have deferred to me, I'm sure. It probably would
- 22 have been myself.
- Q. Okay. Registrar, can you
- 24 pull up RHV570, please.
- 25 A. Just so it's clear, I

- 1 completed these myself, just looking at them, so I
- 2 knew they were done. I issued the work orders for
- 3 that stuff.
- Q. So, you actually have a
- 5 memory of those particular charts?
- A. If you could go back to
- 7 it, I could confirm, but I believe so. Yes, I did
- 8 them.
- 9 Q. Okay.
- 10 A. I completed the work
- 11 orders to get that stuff done.
- 12 Q. Okay. So, you completed
- 13 the work orders to get those items done?
- 14 A. Yes.
- 15 O. But did you also prepare
- 16 this chart where it says completed?
- 17 A. I can't say for sure if I
- 18 completed this chart or not. I'm not even sure I
- 19 made it. It's possible I could have.
- Q. Okay. Registrar, can you
- 21 go to RHV570, please. Thank you. And can you
- 22 bring up the next image.
- 23 So, this is the report and now
- 24 it says it's prepared by David Ferguson and
- 25 submitted by Gerry Davis and it's dated May 21

- 1 instead of June 15, I think as a result of an 2 upcoming Public Works meeting on May 21, and it 3 has the chart for the road segment countermeasures 4 on image 2 and it has the status. 5 And under, for example, the 6 third line where there's status, it says: 7 "To be reviewed and 8 completed during future 9 repaving."
- 10 Do you see that?
- 11 A. Yes.
- Q. I think that's dealing
- 13 with the kink?
- 14 A. Yes.
- Q. Registrar, can you go to
- 16 the next two images, please. Thank you.
- 17 And, in the ramp
- 18 countermeasures, there's a number of sections
- 19 here, for example, install high-friction pavement
- 20 approaching and through the curve, and it also
- 21 says:
- 22 "To be reviewed and
- 23 completed during future
- 24 repaying."
- 25 Do you recall if you were

- 1 responsible to go out and discuss with engineering
- 2 services whether it would be appropriate to hold
- 3 off and complete during future repaving or whether
- 4 it would be better to do now?
- 5 A. I was not part of those
- 6 discussions.
- 7 Q. Do you know who was?
- A. I do not.
- 9 Q. Thank you. You can close
- 10 that down. So, that's the report that was being
- 11 prepared for the upcoming May 21, 2015 PWC
- 12 meeting, so that was a prescheduled meeting.
- 13 Earlier in May, there was a
- 14 fatal crossover collision on the Red Hill
- 15 involving -- that resulted in the deaths of two
- 16 young women. Do you recall that accident?
- 17 A. T.do.
- Q. And do you recall that it
- 19 prompted Councillor Connelly to request that a
- 20 safety study be conducted on the entirety of the
- 21 RHVP facility?
- 22 A. Vaguely, yes.
- Q. Okay. Registrar, do you
- 24 want to bring up OD 7, page 5.
- 25 And so, if you look at

- 1 paragraph 8, there's a reference to Councillor
- 2 Connelly there receiving some complaints from
- 3 members of the public.
- 4 And then if you go over,
- 5 Registrar, to the next image. Sorry, the next
- 6 image, please. Sorry, Registrar. Thank you for
- 7 being patient. The next image, please. I'm
- 8 looking for paragraph 19, 20, 21. There we go.
- 9 So, you'll see Councillor
- 10 Connelly says to Mr. Ferguson:
- "I would like to get a
- 12 safety study done on the
- 13 Red Hill, specifically
- 14 having barriers that
- 15 would stop a vehicle from
- going through a median
- 17 and landing in the
- 18 opposite lane."
- 19 And then that results in a
- 20 motion that PWC puts forward. Does that refresh
- 21 your memory?
- 22 A. I remember the incident.
- 23 I just don't recall personally the chain or the
- 24 events.
- 25 Q. Okay. Registrar, can you

- 1 go to page 17 of this document and can you call
- 2 out paragraph 43, please.
- So, this is May 22, it's the
- 4 day after the Public Works Committee meeting,
- 5 where that report that we were just looking at was
- 6 submitted but also where the deaths of these two
- 7 young women were discussed and the motion passed,
- 8 a motion passed. And Mr. Ferguson e-mailed you
- 9 and Mr. Worron and copied Mr. Malone to do some
- 10 assessment of a scope of a safety study for the
- 11 LINC as a whole and sets out the following items
- 12 to be reviewed and recommendations provided:
- 13 Barrier, lighting, analysis of kind of collisions
- 14 and what is causing them.
- 15 At this point, as the City is
- 16 entering into retaining CIMA for this project, did
- 17 you take any steps to confirm whether friction
- 18 testing had been done on the Red Hill pursuant to
- 19 the 2013 CIMA report?
- 20 A. No.
- 21 O. What was your role on the
- 22 day to day in connection the project that became
- 23 the 2015 CIMA report?
- A. For the most part, I
- 25 believe I just provided the data, so the collision

- 1 data they needed and any speed data and anything
- 2 that I could to assist with that.
- Q. Okay. So, did you have
- 4 the same project management role that you had for
- 5 the 2013 project?
- 6 A. No.
- 7 Q. Who did you view as the
- 8 project manager for this project --
- 9 A. Jason.
- 10 Q. Jason Worron?
- 11 A. Yes.
- 12 Q. So, Jason Worron was a
- 13 relatively new colleague of yours by May of 2015.
- 14 Is that right?
- 15 A. Yeah.
- 16 O. And I understand his role
- 17 was senior project manager?
- 18 A. Yeah.
- 19 Q. So, did you report to
- 20 him?
- 21 A. I did, yes.
- Q. And did you find that the
- 23 roles and responsibilities as between you and
- 24 Mr. Worron and Mr. Ferguson were well-defined for
- 25 you?

- 1 A. No. In this instance,
- 2 Jason came from the MTO, so it was my assumption
- 3 that he had the expertise here, so that was what I
- 4 was thinking.
- Q. Okay. But fair to say
- 6 you had the institutional knowledge from the 2013
- 7 report and just knowing the City and its systems
- 8 fairly well. Is that fair?
- 9 A. Yes. That's what I mean.
- 10 I provided the data and the background
- 11 information, which I had or that I had, that I
- 12 could assist.
- Q. Registrar, can you go to
- 14 page 24 of this document, please, and if you can
- 15 pull out paragraph 66.
- So, it's in May that the
- 17 project with CIMA is initiated after the death of
- 18 those women and the motion. By July, there have
- 19 been some additional crossovers and some
- 20 additional collisions. And on July 8, there's a
- 21 meeting set for Mr. White, for Mr. Ferguson, for
- 22 Mr. Worron and for you entitled RHVP Collisions,
- 23 scheduled for July 13.
- 24 Do you recall if you attended
- 25 this meeting?

1	A. I do not recall. Do you
2	know where it was?
3	Q. I don't.
4	A. Typically I'm on vacation
5	at that time, but I could have very well been
6	there. I have no recollection of it, though.
7	Q. Okay. You can close that
8	down, Registrar, and can you go to page 40 of this
9	document, please. Actually, pardon me. Can you
10	go to page 32 of this document. And if you can
11	call out 90 and 91, please. Thank you.
12	So, the inquiry has received
13	documents that show that you are transmitting
14	collision data to Mr. Applebee. That's in
15	paragraph 90. And then on July 27, so we're still
16	in that same period of time we were just talking
17	about, you send Mr. White an update and you said:
18	"We met and discussed all
19	the comments on the LINC
20	safety study and the Red
21	Hill. All the required
22	data has been provided to
23	CIMA for analysis and
24	Linda is going to keep an
25	eye out for them and I'll

1 send them to CIMA once 2 received." 3 At this stage, were you more 4 involved from a project management perspective 5 with the LINC CIMA report than with the Red Hill 6 CIMA report? 7 Α. They were all one report. I couldn't tell you. I have no idea. It's all 8 9 one report in my head, so I couldn't tell you which one I was more involved with, to be honest 10 11 with you. 12 Okay. You can close this Ο. 13 down and if you can go to page 40 now, please. If 14 you can call out paragraph 122 and 123, please. 15 So, in September, CIMA sends a 16 draft of the CIMA report, the one about the Red 17 Hill, to you and to Mr. Ferguson and to 18 Mr. Worron --19 Α. To all three, okay. 20 Ο. Pardon? 21 A. To all three of us, 22 that's interesting. 23 Ο. Had you worked with 24 Mr. Bottesini on other CIMA retainers by this

point?

25

- 1 A. I can't say for certain.
- 2 If he was on the project team before, he could
- 3 have been. I'm not sure.
- Q. Okay. Mr. Ferguson
- 5 responds a few days later with some comments. At
- 6 this point, did you review a copy of the Red Hill
- 7 draft report?
- 8 A. I'm sure I did at a high
- 9 level. I'm not sure how detailed I would have
- 10 looked at it, but I would have looked at it.
- 11 Q. Do you remember any
- 12 discussions with Mr. Ferguson or Mr. Worron about
- 13 it?
- 14 A. I do not.
- 15 O. Do you remember any
- 16 further discussions with CIMA, anyone at CIMA,
- 17 about it?
- 18 A. No, I do not. Sorry.
- 19 Q. It's okay.
- 20 A. Again, I don't think I
- 21 was as involved here, so I'm not sure I would have
- 22 been the one communicating with CIMA.
- Q. Certainly the inquiry has
- 24 not received much e-mail communication with you on
- 25 this project, so I'm really just trying to probe

- 1 your recollection of how involved you were.
- 2 A. Yeah. I think for the
- 3 most part I was just kind of a data supply kind of
- 4 resource person at this point. I don't think I
- 5 was very involved with the report itself.
- Q. Registrar, can you close
- 7 this down and go to page 42, please, and if you
- 8 can call up 129.
- 9 So, in September, Mr. Ferguson
- 10 e-mailed Mr. White and copied you and Mr. Worron
- 11 and Ms. Aquila and he attaches a draft staff
- 12 report summarizing both the CIMA report and the
- 13 LINC report and he says:
- 14 "Please see the attached
- 15 report that Stephen has
- 16 completed and I've
- 17 reviewed and made some
- 18 changes."
- 19 So, again, I'm just trying to
- 20 probe. And I know it's hard to recall which one,
- 21 but it seems like you drafted the first cut of a
- 22 draft staff report that dealt with both of these
- 23 reports. Do you recall that?
- A. Not specifically, but I
- 25 probably would have.

- 1 Q. Okay. And did you take
- 2 that on because you had fairly in-depth knowledge
- 3 of the LINC?
- A. No. I put it -- I was
- 5 directed to.
- 6 Q. Okay. Did you review the
- 7 draft CIMA report for the Red Hill to prepare this
- 8 draft staff report?
- 9 A. I probably would have had
- 10 to, so I don't recall but I would say it's very
- 11 likely.
- 12 O. Okay. The document that
- 13 we have is the one that Mr. Ferguson says you
- 14 completed and he reviewed and made changes, so I'm
- 15 going to show you that document.
- Registrar, can you bring up
- 17 HAM43022, please. I misspoke. It is 43023. And
- 18 if you can bring up the next image, please.
- 19 So, this is actually quite a
- 20 lengthy report. It's another ten-page report and
- 21 it deals with both the LINC and the Red Hill. The
- 22 first thing I want to raise with you is the
- 23 recommendation, the Recommendation section. It
- 24 lists a number of different recommendations and
- 25 it's based on the departments that will complete

- 1 them within Public Works.
- Was that your drafting style,
- 3 to identify particular departments, or was that
- 4 Mr. Ferguson's?
- 5 A. I believe it was probably
- 6 mine, since when they would be the ones to carry
- 7 out the work, it was my assumption in this draft
- 8 that this is the way it should be worded.
- 9 Q. Okay. And was your
- 10 expectation that the identification of different
- 11 departments would be in the final draft so that
- 12 Public Works could understand which departments
- 13 were doing what?
- A. Yes, it could have been.
- 15 But conversely and thinking about it now, I mean,
- 16 it would be the GM of Public Works to direct them
- 17 to do it, so it would probably change to reflect
- 18 that he would direct them to do the work, if that
- 19 makes any sense. I mean --
- 20 O. It does.
- 21 A. I'm not too sure about
- 22 how that wording works, but this was my
- 23 interpretation of it right here.
- Q. So, was it common to have
- 25 initial drafts of recommendation reports specify

- 1 who was doing what, but at the end of the day the
- 2 recommendation report would have just that the
- 3 general manager was directing things to happen?
- 4 A. I didn't do enough of
- 5 them or see enough of them to tell you what was
- 6 generally the way it done. That's why I worded it
- 7 like this. This was the way I understood it.
- Q. Okay. Did you take this
- 9 approach to identify the particular departments
- 10 because you wanted it to be very clear which
- 11 departments were responsible for which
- 12 recommendations?
- 13 A. I didn't give it that
- 14 much thought. I just looked at what needed to be
- 15 done and what groups I thought did the work and
- 16 there you have it. I mean, forestry cuts trees,
- 17 so obviously it would go to forestry. You know,
- 18 we wouldn't install the high-tension steel cable.
- 19 That would be engineering services. So, that was
- 20 my approach.
- Q. Okay. Did you have any
- 22 discussions with David Ferguson about this
- 23 approach?
- A. I can't remember. I
- 25 would think we would have to discuss it, who would

- 1 do what, but I don't remember speaking to him
- 2 directly about it. It could have been him. It
- 3 could have been Martin. It could have been Jason.
- Q. Okay. Registrar, can you
- 5 go to page 8, please.
- 6 This is a list of the
- 7 countermeasures recommended by CIMA and put into
- 8 this draft and you'll see that one of them is
- 9 conduct pavement friction testing end to end,
- 10 40,000, engineering. Do you see that?
- 11 A. Yes.
- Q. Do you recall, sitting
- 13 here today, that that was a recommendation that
- 14 was in the 2015 CIMA report?
- 15 A. I don't recall if it was
- 16 or not. I can't remember offhand.
- 17 O. Okay. Would you have put
- 18 in that kind of recommendation into a draft staff
- 19 report if it was wasn't in the CIMA report?
- 20 A. I doubt it.
- Q. Okay. And at this point,
- 22 you understood that friction testing on the Red
- 23 Hill was an engineering services function? It's
- 24 listed there as engineering services. Is that
- 25 fair?

- 1 A. Yes.
- Q. And would Mr. Moore's
- 3 group be responsible for finding funding to be
- 4 able to fund the estimated cost of \$40,000 for
- 5 that testing?
- A. I don't know where the
- 7 funding would come from.
- Q. Okay. And so,
- 9 recognizing I'm just going to keep asking this
- 10 question to try to assist you with your memory,
- 11 was it in the preparation of this report that
- 12 Mr. Ferguson told you that friction testing had
- 13 been completed?
- 14 A. I don't know.
- 15 O. If he had told you that
- 16 as you were preparing this, would you have
- 17 referenced that in some way?
- A. It's pretty hypothetical.
- 19 I don't know.
- 20 O. Okay. Given that this
- 21 recommendation report includes a number of items
- 22 that engineering services was to take
- 23 responsibility for, did you become aware after you
- 24 drafted this version that Mr. Moore took a
- 25 different view about engineering services's scope

- 1 of work?
- A. I became aware of it. I
- 3 just don't know when. Again, it's kind of all
- 4 jumbling in together, so it's difficult to nail
- 5 down when I knew what.
- Q. Okay. Registrar, can you
- 7 bring up OD 7, page 45, please, and if you can
- 8 pull up 134.
- 9 Take a minute to read this.
- 10 A. I've seen this.
- 11 Q. Did you see it at the
- 12 time or have you seen it in preparation?
- A. No, I've seen it in
- 14 preparation.
- 0. Okay. And did
- 16 Mr. Ferguson or Mr. Mater convey to you the
- 17 contents of this e-mail at the time?
- 18 A. I don't believe so, no.
- 19 Q. Okay. Registrar, can you
- 20 go to page 47, please, and pull up 141. Thank
- 21 you. Actually, can you close that down and pull
- 22 up 141 with the excerpt. Yeah. Thank you.
- So, on October 20, Mr. White
- 24 forwarded a copy of the final draft of the CIMA
- 25 Red Hill report to Mr. Mater, to Mr. Lupton and to

- 1 Mr. Moore. It had also been sent to Mr. Ferguson.
- 2 Do you recall if you received a copy of this final
- 3 draft and if you reviewed it?
- A. This is different than
- 5 the other one that was sent to all three of us?
- Q. It's an updated draft.
- 7 A. I don't know.
- Q. Okay. You can close that
- 9 down and if you can go to page 50, please, and if
- 10 you can pull up 153.
- 11 In October, Mr. Moore provided
- 12 Mr. Ferguson with comments on the 2015 CIMA
- 13 report. He also provided comments on the 2015
- 14 LINC report. Do you recall receiving any PDF that
- 15 had comments from Mr. Moore?
- 16 A. I do not.
- Q. Are you confident sitting
- 18 here today that you did not receive documents that
- 19 had Mr. Moore's comments on either of those
- 20 drafts?
- 21 A. I do not recall seeing
- 22 comments from Mr. Moore.
- Q. You can close that down,
- 24 Registrar, and if you can go to page 56 and if you
- 25 can pull up -- actually, if you can go to

- 1 paragraph 184, which I think is page 58. Thank
- 2 you.
- 3 Mr. Ferguson and others worked
- 4 to finalize the draft report, the first copy of
- 5 which you did, and you'll see, as the registrar
- 6 gets it organized for us, the staff report is
- 7 converted into one that the general manager of
- 8 Public Works be directed to implement the
- 9 short-term safety options for consideration and
- 10 there's an appendix, so this is putting into an
- 11 appendix all of that list that had engineering
- 12 services and forestry and the other ones.
- Do you remember seeing a copy
- 14 of the final December 7 report before it was
- 15 final?
- A. Not specifically.
- 17 Q. I'm happy to look at
- 18 this.
- 19 A. I may have. Not
- 20 specifically.
- Q. Okay. At this point, was
- 22 it part of your responsibilities to be reviewing
- 23 and revising the revised versions of your initial
- 24 staff report?
- 25 A. No.

- Q. You can close this down,
- 2 Registrar, and go to page 68, please, and if you
- 3 can call out 212.
- 4 So, this is in November of
- 5 2015 and Colleen Crawford, who was a senior law
- 6 clerk at Shillingtons, e-mailed Mr. White under
- 7 the subject line "Hamilton ats Hastings" and
- 8 Ms. Crawford copied Kim Wyskiel and you on the
- 9 e-mail and she said that Shillingtons have been
- 10 retained on behalf of the City in respect of an
- 11 accident on May 5, double fatality, and she asks
- 12 for copies of a number of documents and she lists
- 13 the documents.
- So, just stopping there for a
- 15 moment, had you had previous experience in
- 16 collecting documents for litigation?
- 17 A. Yes.
- Q. Had you acted as a City
- 19 representative in litigation before this?
- 20 A. Yes.
- 21 O. Had you had to review
- 22 documents in an affidavit of documents to confirm
- 23 that the City was providing all documents that
- 24 were relevant?
- 25 A. Yes.

- 1 Q. And had you been examined
- 2 for discovery?
- A. Yes.
- Q. And what about actually
- 5 testifying at trial?
- A. Yes.
- 7 Q. Can you close this down,
- 8 Registrar, and bring up the next paragraph. I
- 9 think you have to go over to the image.
- 10 And so, Mr. White then
- 11 responded later that they day saying David
- 12 Ferguson will be the traffics expert on this file.
- 13 In the end, do you recall, was Mr. Ferguson the
- 14 City representative on this file?
- 15 A. I can't say for sure, but
- 16 it sounds like it.
- 17 O. Okay. And, if you can
- 18 close that out and, Registrar, if you can leave up
- 19 page 68 and bring up the bottom of 69, which is
- 20 217.
- 21 I don't know if it goes over,
- 22 but I don't want to show too many things at once,
- 23 Mr. Cooper, so here, we'll look at this first.
- 24 So, you replied to Mr. Ferguson writing:
- 25 "As requested, the

1	required info is in the
2	folder. In the link,
3	there's quite a bit to
4	sift through and it
5	didn't fit in e-mail."
6	And then following over the
7	page, it has a copy of a link, a share file.
8	That's great. Thank you. Just going back you
9	can close that out.
10	Just going back to 212, when
11	you were compiling this information to put in that
12	share file, did you follow up with anybody about
13	whether friction testing had been completed on the
14	Red Hill?
15	A. No.
16	Q. Did you have any
17	discussions with Mr. Ferguson about whether you
18	should do that?
19	A. I don't remember.
20	Q. What about with
21	Ms. Crawford?
22	A. If I asked her about
23	friction testing?
24	Q. If you asked her if you
25	should go out and take further steps to try to

- 1 locate further information from engineering
- 2 services?
- 3 A. No.
- Q. You can close that down
- 5 and if you can go to 73, page 73, please, and if
- 6 you can go over to 74 as well.
- 7 You attended the December 2015
- 8 Public Works Committee meeting in which the report
- 9 that we were looking at, the one about the LINC
- 10 and the Red Hill, was presented?
- 11 A. I don't remember being
- 12 there, but I'm sure you know if I was or wasn't.
- Q. I'm sure. In
- 14 paragraph 131, the overview document says:
- 15 "Mr. Ferguson and
- 16 Mr. Cooper presented the
- 17 staff report."
- And then it references some of
- 19 the content of a video recording.
- 20 A. I don't remember
- 21 presenting anything, but I could have been in
- 22 attendance.
- Q. Okay. Was Mr. Ferguson
- 24 doing the speaking?
- 25 A. I don't remember the

- 1 meeting.
- Q. Okay. Do you remember
- 3 that Mr. Moore made some comments at that meeting
- 4 at the request of the councillors?
- 5 A. I do not remember the
- 6 meeting at all. I've never presented to council
- 7 or Public Works Committee.
- Q. Okay. You'll see -- I'm
- 9 not going to bring up the video to show you.
- 10 You'll see at paragraph 238 that Mr. Mater
- 11 e-mailed you and Mr. Ferguson:
- 12 "Thanks so much for your
- efforts at committee this
- 14 morning."
- 15 A. I don't see that here. I
- 16 see 236.
- 17 O. Pardon me. That's what I
- 18 meant, 236.
- 19 A. Okay.
- Q. But in any event, you
- 21 don't remember either way your role at this
- 22 meeting?
- 23 A. I didn't speak at the
- 24 meeting.
- 25 Q. Okay.

- 1 A. I don't think I've ever
- 2 spoke at council or committee.
- Q. Okay. Registrar, can you
- 4 go to page 77, please.
- 5 So, after the PWC meeting that
- 6 was the 7th, on the 9th there was an e-mail from
- 7 the Lakewood Beach community council and this is
- 8 in advance of council ratification of the Public
- 9 Works Committee items. Are you familiar with the
- 10 Lakewood Beach community council?
- 11 A. I am.
- 12 Q. Registrar, can you bring
- 13 up the next image, too, please.
- You're not copied on this.
- 15 This is from the Lakewood Beach to the mayor and
- 16 council.
- 17 And if you can call out the
- 18 top of page 78, please.
- 19 The community council suggests
- 20 to the mayor and council that the pavement
- 21 friction test, which is a medium-term measure in
- 22 the report, be made a short-term measure. Were
- 23 you aware of this request from the Lakewood Beach
- 24 community council at the time?
- A. I don't believe so, no.

1 You can close that down, Ο. 2 Registrar, and if you can go to page 112, please, 3 and pull up 156, please. 4 So, this request to the mayor 5 and council actually gets deferred back to Public Works for discussion and there's some back and 6 7 forth as we're coming up to the next Public Works meeting. And Mr. Moore e-mails Mr. Ferguson, 8 9 copying Mr. Lupton, and says: 10 "FYI, some roughness skid 11 resistance friction 12 testing has been done. 13 However, I'm still trying 14 to get the analysis for 15 it and put it into 16 context." 17 Did Mr. Lupton or Mr. Ferguson 18 convey to you that they had received an e-mail from Mr. Moore that roughness, skid resistance, 19 friction testing had been done? 20 21 Α. No. 22 So, this doesn't provide Q. 23 you a potential context for when Mr. Ferguson told 24 you that friction testing had been done? 25 No. I think it was prior

Page 5181

Α.

- 1 to this, though.
- Q. So you think that it was
- 3 prior to the PWC meeting in December?
- 4 A. I think so, yeah.
- 5 Q. Okay. Mr. Moore made
- 6 comments about friction testing at the PWC meeting
- 7 itself, but you say you don't remember that
- 8 meeting --
- 9 A. I have no --
- 10 Q. I just put that to you to
- 11 refresh your memory.
- 12 A. I'm sorry. I don't
- 13 remember being at the meeting.
- Q. That's okay. Can you
- 15 close this out and go to page 88.
- So, this is January 2016, so
- 17 it's about a month after the Public Works
- 18 Committee meeting.
- 19 And, Registrar, can you bring
- 20 up 89 as well.
- So, January 5, back from the
- 22 new year, you e-mailed Mr. Jacobson, attaching an
- 23 annotated copy of Appendix A to the staff report
- 24 on the short-term measures that had gone to Public
- 25 Works and you have them in red and green. Is this

- 1 looking familiar to you?
- A. Yes, it does.
- Q. Okay. Why are you
- 4 e-mailing Mr. Jacobson?
- 5 A. Because he was the
- 6 superintendant of traffic operations, so this was
- 7 a heads up to him of stuff that we would do
- 8 in-house and what we were unable to do because it
- 9 was MTO.
- 10 Q. Okay. So, would his time
- 11 be involved in doing the actual implementation?
- 12 A. Correct, yes.
- Q. Okay. So, the slippery
- 14 when wet signs, which are in red, red indicates
- 15 they will be done in-house. Can you confirm at
- 16 this point whether any slippery when wet signs had
- 17 been installed anywhere on the mainline or the
- 18 ramps?
- A. I don't recall. I'm
- 20 sorry. There would be work orders associated with
- 21 it, though. I didn't do anything without a work
- 22 order.
- Q. Okay. And in terms of
- 24 the items that are in black, so they're neither
- 25 referenced as being done in-house, or green, which

- 1 is working with the MTO to complete, were any of
- 2 those done by January of 2016?
- A. Yeah, I believe so. I
- 4 think the object marker on the guide rail end
- 5 treatments right around the middle there was done.
- 6 I believe the trim vegetation may have been done
- 7 by then. Yeah, those are the two that come to
- 8 mind.
- 9 Q. Okay. Conduct speed
- 10 study and consider for variable speed limit
- 11 system, that was something that you eventually
- 12 took on as project. Right?
- 13 A. I believe so, yes. It
- 14 sounds familiar. That was the next one.
- 15 O. Okay. And were you also
- 16 involved in the rain activated flashing beacons?
- 17 A. There was discussions
- 18 about that one. It's not the most reliable
- 19 technology that I can recall and it was something
- 20 we've never done before, and so if I remember
- 21 correctly we were just going to put that on hold
- 22 while we did the other things. There wasn't a lot
- 23 of talk about it, but I don't remember moving
- 24 forward with any of that either.
- Q. Okay. And the conduct

- 1 study to install QN warnings systems, can you
- 2 explain what a QN warning system is?
- A. It's like the compass
- 4 cameras. The compass signs that you see on the
- 5 400-series highways, it was something similar to
- 6 that that we were looking into doing. It would
- 7 essentially tell you stop traffic ahead or
- 8 similarly when you get to the border, you're near
- 9 the border and it will say stop traffic in two
- 10 kilometres or that sort of thing.
- 11 Q. And did that eventually
- 12 become a project that CIMA assisted the City with?
- 13 A. I believe so. It came
- 14 into the ITS system.
- 15 Q. What does ITS stand for?
- A. I'm sorry?
- 17 O. What does ITS stand for?
- 18 A. Intelligent
- 19 transportation system.
- 20 O. Okay. So, that became
- 21 one aspect of a broader --
- 22 A. Yes, I believe so. It
- 23 was all encompassed into one, because they're all
- 24 similar, so it made sense to put them all
- 25 together.

- 1 Q. Okay. Registrar, can you
- 2 close this down and open up 124, please.
- 3 Actually, no. Can you go to 156, please. So,
- 4 we're now into 2017 and, Registrar, if you can go
- 5 one image back, please, so you have 155 and 156
- 6 up. Thank you.
- 7 So, do you recall, Mr. Cooper,
- 8 that in 2017 there was discussion about a scope
- 9 for a repaving project on the Red Hill?
- 10 A. Vaguely.
- 11 Q. Okay. And, Registrar, if
- 12 you can pull up 469.
- 13 And you're copied on this
- 14 e-mail. It's from Mr. Ferguson to Mr. Andoga and
- 15 others talking about the scope that traffic
- 16 engineering would like to have added to the
- 17 resurfacing. Does that refresh your memory a bit?
- 18 A. I have recollection of
- 19 it, I think, yes.
- 20 Q. Okay. And Mr. Ferguson
- 21 says here:
- "We have conducted a
- 23 five-year collision
- 24 history review of both
- 25 roadways and, based on

1	that, identified two
2	places where barriers
3	would be installed."
4	Do you remember the
5	discussions in advance of this e-mail about the
6	collision history and selecting the two areas that
7	Mr. Ferguson references here?
8	A. No. I don't think I was
9	involved in those discussions.
10	Q. I'm going to close that
11	out and, Registrar, can you go back to image 154
12	and have 154 and 155 up.
13	So, just taking a step back to
14	refresh your memory, Mr. Cooper, at the top of 154
15	Mr. Worron instructs you to have some information
16	plotted. It's at Mr. Ferguson's request. I'm not
17	going to go back another page to show that. And
18	then you respond and you put some reports into a
19	file and then you create some map, a map, plotting
20	collisions in wet weather and there are others
21	that you create as well.
22	Is that refreshing your memory
23	in terms of your involvement?
24	A. I remember doing this,
25	yeah.

- Q. Okay, so you did this.
- 2 Do you recall the discussions that came out of
- 3 that in respect of the barriers?
- A. I don't think I was part
- 5 of those discussions. I just simply provided
- 6 these maps.
- 7 Q. Okay. Registrar, can you
- 8 go to page 172, please, and if you can pull up
- 9 507, please.
- 10 So, in March of 2017, you
- 11 e-mailed Mr. Ferguson under the subject line "Info
- 12 Updates Report" and you attach two documents, one
- 13 a LINC info report and one a Red Hill LINC
- 14 barriers information report, and I'm going to
- 15 bring those up in turn.
- Registrar, can you bring up
- 17 HAM44938.
- So, this is an info report.
- 19 I'm showing you first the e-mail where you say
- 20 there's some content and items in red that need
- 21 clarification.
- Then, Registrar, can you bring
- 23 up 44940, please.
- So, you'll see this is your
- 25 draft and there's some red.

1	Registrar, can you bring up
2	the next image.
3	So, there's some reference to
4	the last committee meeting. You'll see at the
5	top:
6	"The ward and councillor
7	requested an update on
8	the short-term safety
9	improvements considered
10	to date."
11	And so, you attach some
12	appendices. You also in red suggest that Martin
13	wanted to have some traffic volumes.
14	And do you recall, just
15	stopping here, that after the 2015, December 2015,
16	meeting, there had been some discussion about
17	traffic volumes and more particularly speed data
18	coming out of the CIMA 2015 report? Is that
19	ringing a bell?
20	A. I remember there was some
21	controversy about the high speeds. Is that what
22	you're referring to?
23	Q. Yeah.
24	A. Yeah, I remember that.
25	Q. And do you recall that it

- 1 eventually got dropped after some discussion with
- 2 the councillor?
- A. It got what, I'm sorry?
- 4 Q. Dropped or it got
- 5 resolved?
- A. I don't remember that,
- 7 but yes.
- Q. Okay. I do want your
- 9 recollection. You don't remember either way?
- 10 A. I remember there being an
- 11 issue with the data and they were concerned about
- 12 the high speeds and I remember it was resolved. I
- just don't remember what it was, but I do have a
- 14 vague recollection of it, yes.
- 15 O. Okay. Registrar, could
- 16 you bring up the next two images.
- 17 A. Did this update report,
- 18 did this go to council, do you know, or committee?
- 19 Q. It did, yes.
- 20 A. Is this the final we're
- 21 looking at here?
- Q. No. This is your first
- 23 draft to Mr. Ferguson.
- 24 A. Okay.
- Q. So, there's two

- 1 appendices here and there's, on Appendix A, some
- 2 things are completed, some things have references
- 3 to times for completion, and you'll see conduct
- 4 pavement friction testing and it says 40,000 and
- 5 it says "competed," but I think it's supposed to
- 6 say "completed." Do you see that?
- 7 A. Yes.
- 8 Q. So, what steps did you
- 9 take in drafting this report to confirm if
- 10 friction testing had been completed?
- 11 A. I used what I already
- 12 knew or that I was told it was completed, so I
- 13 just kept going with that.
- Q. Okay. So, at this point,
- we're looking at the update from the 2015 CIMA
- 16 report, which recommended friction testing.
- 17 A. Okay.
- Q. Did you take any
- 19 particular steps to confirm if friction testing
- 20 had been completed after the 2015 report?
- 21 A. Other than asking David,
- 22 no.
- Q. Do you recall asking
- 24 David as you're drafting this report?
- 25 A. So, I do not recall when

- 1 I asked David. I asked him if it was completed
- 2 and I was told yes, and I went with that. I don't
- 3 know which report it preceded.
- Q. Okay. You can close this
- 5 down, Registrar.
- I'm about to move on to
- 7 another section. It is 3:13, so I would suggest
- 8 we take a very slightly early 15-minute break now.
- 9 JUSTICE WILTON-SIEGEL: That
- 10 would be fine. Let's adjourn until 3:30.
- 11 --- Recess taken at 3:13 p.m.
- 12 --- Upon resuming at 3:30 p.m.
- MS. LAWRENCE: Thank you,
- 14 Commissioner. May I proceed?
- 15 JUSTICE WILTON-SIEGEL: Yes,
- 16 please proceed.
- MS. LAWRENCE: Thank you.
- BY MS. LAWRENCE:
- 19 Q. Registrar, could you call
- 20 up HAM64134, please. Thank you. And could you
- 21 call out the first paragraph of this -- actually,
- 22 no. Let me start with the date.
- This is an e-mail -- pardon
- 24 me. This is a letter that is sent to you by
- 25 courier on July 18, 2018. It's to your attention

- 1 from Shillingtons. Do you remember receiving this
- 2 letter?
- A. Not specifically, but I
- 4 remember being involved with this case.
- 5 Q. Okay. Registrar, can you
- 6 call out the first paragraph.
- 7 So, this is 2018 and it says:
- 8 "We confirm you'll be the
- 9 City's witness in respect
- of litigation involving
- 11 an accident which
- occurred on May 7, 2014
- on the LINC."
- 14 And then it references a short
- 15 summary of the accident itself. And it says here
- 16 you will be the City's witness. Did you
- 17 understand you would be the City's representative
- 18 in examinations for discovery?
- 19 A. Yes.
- Q. Can you close that down,
- 21 Registrar, and if you can pull up the last three
- 22 paragraphs, please. Thank you.
- So, this is sent by courier
- 24 and it says:
- 25 "We would ask you to

1	review the enclosed
2	Affidavit of Documents
3	and Schedule A
4	productions which we have
5	prepared for the City of
6	Hamilton. If you believe
7	there are additional
8	documents which have not
9	been included but should
10	be, please let us know."
11	And then it says:
12	"The examinations for
13	discovery have not yet
14	been scheduled and we
15	will review the potential
16	discovery dates for you
17	once they have been
18	narrowed down."
19	And then the letter says:
20	"If you have any
21	questions or concerns
22	with respect to the
23	productions, please let
24	us know."
25	I'm going to close that and if

- 1 you could go to the second image, please,
- 2 Registrar.
- And you'll see it's from
- 4 Colleen Crawford and it has enclosures. So, do
- 5 you recall receiving not only this letter but also
- 6 the Affidavit of Documents and the Schedule A
- 7 productions, being the underlying documents that
- 8 were referenced in the affidavit?
- 9 A. I don't remember the
- 10 letter, but I remember receiving the documents,
- 11 yes.
- 12 Q. Okay. Registrar, can you
- 13 bring up HAM64135, and can you bring up image 1
- 14 and image 2, please. Thank you.
- So, this is an unsworn
- 16 Affidavit of Documents and this, we understand, is
- 17 the affidavit that was attached to or enclosed
- 18 with the letter that Ms. Crawford sent to you.
- 19 And you'll see that it says that you are a project
- 20 manager and then the second paragraph at the
- 21 bottom of image 1 says:
- 22 "You've conducted a
- 23 diligent search of the
- 24 corporation's records and
- 25 made enquiries and this

1	affidavit discloses, to
2	the full extent of my
3	knowledge and belief, all
4	documents relevant to the
5	matter at issue."
6	And the Schedule A are
7	documents in the possession, control and power of
8	the corporation that it does not object to
9	producing for inspection. And then there are
10	Schedule B and Schedule C that are documents that
11	either are being objected to being produced or are
12	not available.
13	Had you seen, before you
14	received this Affidavit of Documents in draft,
15	other affidavits of documents?
16	A. Yes.
17	Q. In other cases?
18	A. Yes.
19	Q. And so, you understood
20	that you needed to review the Schedule A documents
21	so that you could swear this affidavit?
22	A. Yeah.
23	Q. Okay. You can go,
24	Registrar, to image 3 and image 4.
25	So, this is quite a number of

- 1 documents and we're not even all the way through
- 2 it. It's many, many pages long. Do you remember
- 3 the volume of documents, underlying documents,
- 4 that you received with this Affidavit of
- 5 Documents?
- A. I did and I didn't review
- 7 them.
- 8 Q. You didn't review them at
- 9 the time?
- 10 A. I'm not even sure I've
- 11 reviewed them entirely. I never had time at this
- 12 time. It was, like, summer of 2018, I believe.
- 13 Correct?
- Q. That's right. July --
- 15 A. Yeah, yeah. That was the
- 16 beginning of some significant challenges for me
- 17 personally and I never got to review these
- 18 documents. This case, actually.
- 19 Q. Okay. Did you have any
- 20 discussions with the law clerk or the lawyers at
- 21 Shillingtons about any of the underlying documents
- 22 that they sent to you?
- A. I don't recall. I don't
- 24 recall.
- Q. Okay. Registrar, can you

- 1 go to page 13 of this Affidavit of Documents,
- 2 which I think is going to be image 17. No, I got
- 3 that wrong. Let me see if I can find the right
- 4 image. It's page 13. I think it might be
- 5 image 13. Thank you. And if you can call out the
- 6 listing under CIMA Reports and Friction Testing
- 7 Report.
- 8 So, there's two LINC median
- 9 safety study reports here from 2015 and then
- 10 there's a friction testing report and it says:
- 11 "Tradewind Scientific
- 12 Friction Testing Survey
- 13 Summary Report, Lincoln
- 14 Alexander & Red Hill
- 15 Valley Parkway (Hamilton)
- 16 dated November 20, 2013."
- 17 And so, sitting here today, is
- 18 it your evidence that you did not review this
- 19 document within the Schedule A productions
- 20 provided to you?
- 21 A. That is correct.
- Q. And did you take note in
- 23 the index that this document existed?
- 24 A. No. I did not review
- 25 this document.

- Q. Okay.
- A. Again, I had much
- 3 other -- I had other things I needed to focus on.
- 4 This would have taken a significant amount of time
- 5 to go through this stuff.
- 6 Q. It would have. It looks
- 7 like it's probably hundreds of thousands of pages.
- 8 Is that your recollection?
- 9 A. Probably not far off.
- 10 Yeah.
- 11 Q. Okay. But you of course
- 12 knowledge that in order to swear an Affidavit of
- 13 Documents, you have to review the underlying
- 14 documents?
- 15 A. Probably should, yes.
- 16 Did I swear on these documents?
- Q. We'll get to it. In July
- 18 of 2018, you were working still under
- 19 Mr. Ferguson. Is that right?
- 20 A. Yes.
- Q. And am I correct, without
- 22 you needing to give me any details, that you had a
- 23 period of time where you were not at work?
- 24 A. Yes.
- Q. And what period of time

- 1 was that from?
- A. December 2018 until I
- 3 believe April 2019.
- Q. Okay. Thank you. So,
- 5 between July 2018 and December 2018, you didn't
- 6 review this Affidavit of Documents at all?
- 7 A. I don't believe I did.
- Q. Okay. Registrar, can you
- 9 take this down and go to HAM64171, but before you
- 10 do that, I understand that this is not yet an
- 11 exhibit and I would ask that it be made the next
- 12 exhibit, Exhibit 70, by my count.
- THE REGISTRAR: Noted,
- 14 counsel. Thank you.
- 15 EXHIBIT NO. 70: Unsworn
- 16 Affidavit of Documents,
- 17 HAM64135.
- 18 THE REGISTRAR: Sorry,
- 19 counsel. Can I ask you to repeat the doc ID for
- 20 me?
- MS. LAWRENCE: Yes. It is
- 22 64135. No, sorry, that's the document that I want
- 23 marked. Is that what you mean, Registrar?
- 24 THE REGISTRAR: No, sorry.
- 25 The next document.

1	MS. LAWRENCE: Sure. 64171,
2	and if you could bring up both images, please.
3	BY MS. LAWRENCE:
4	Q. And you'll see at the
5	bottom this is September of 2018. It's an e-mail
6	from Ms. Crawford to you, bottom of the image,
7	image 1, and up to image 2, and Ms. Crawford says:
8	"We understand the that
9	the issue of whether the
10	City is going to install
11	median barriers went to
12	council. Can you please
13	send me a copy of the
14	report that went to
15	council including all
16	attachments, including
17	the CIMA report, meeting
18	minutes, recommendations
19	and report? We'll also
20	need any records with
21	respect to the
22	recommendations that were
23	made, recorded, et
24	cetera."
25	And you respond in image 1 and

1	you say:	
2	"Will do. Can we skip	
3	the work orders until	
4	they are needed? It's a	
5	lot of work."	
6	And then she says:	
7	"We can skip the work	
8	orders for now. I want	
9	to see the	
10	recommendations first."	
11	By this point, September of	
12	2018, you had not reviewed any part of the index	
13	or the underlying Affidavit of Documents, Schedul	е
14	A productions?	
15	A. I don't believe so, no.	
16	Q. Do you recall that you	
17	eventually did attend as the City representative	
18	in an examination in this matter?	
19	A. Vaguely.	
20	Q. It was 2021?	
21	A. Same answer.	
22	Q. Okay.	
23	A. My memory is not quite	
24	what it used to be, so	
25	Q. Okay. And can you tell	

- 1 us why there was such a delay between getting the
- 2 Affidavit of Documents together in 2018 and the
- 3 eventual examination for discovery in 2021?
- A. No. You'll have to ask
- 5 legal for that. I have no idea.
- Q. Okay.
- 7 A. That's typical, though.
- 8 Usually it's years down the road, is it not?
- 9 Q. Sure. That's been your
- 10 experience?
- 11 A. Yeah. These things go on
- 12 forever.
- Q. Commissioner, just before
- 14 I leave this topic, the City has claimed privilege
- 15 over the transcript of the examination for
- 16 discovery of Mr. Cooper. I may need to come back
- 17 to ask further questions about that, but I'm just
- 18 going to stop at that point. I just wanted to let
- 19 you know.
- 20 JUSTICE WILTON-SIEGEL: Okay.
- 21 Thank you.
- MS. LAWRENCE: Before we leave
- 23 this, Registrar, can you make this the next
- 24 exhibit, HAM64171?
- THE REGISTRAR: Noted,

- 1 counsel. Exhibit 71.
- 2 EXHIBIT NO. 71: E-mail
- 3 from Colleen Crawford to
- 4 Stephen Cooper, HAM64171.
- 5 MS. LAWRENCE: Thank you. And
- 6 I'm told that I forgot to make one of the earlier
- 7 exhibits that I referred to an exhibit as well.
- 8 It's HAM64134.
- 9 THE REGISTRAR: Thank you.
- 10 So, HAM64134 will be Exhibit 72.
- 11 EXHIBIT NO. 72: Letter
- 12 sent to Mr. Cooper by
- 13 courier on July 18, 2018,
- 14 HAM64134.
- MS. LAWRENCE: Thank you.
- BY MS. LAWRENCE:
- Q. Okay. Mr. Cooper, I'm
- 18 now going to ask you some questions about the
- 19 speed study. HAM --
- 20 A. Sorry?
- Q. The speed study.
- 22 A. Can you enlighten me?
- 23 I'm not sure what you're referring to.
- Q. For sure. I'm going to
- 25 bring up a document that I hope will help you,

1	HAM12308.
2	Do you recall through 2018 you
3	worked with CIMA on the preparation of a study
4	involving speed and, in particular, speed limits?
5	A. Vaguely, yes.
6	Q. Can you go to image 35,
7	please. Sorry. It's page 35, image 41. And if
8	you can pull out under Summary and Recommendation.
9	So, I'm not going to take you
10	through this whole document, but it says here:
11	"The purpose of this
12	assignment was to conduct
13	a detailed review of the
14	operating speed along the
15	LINC and the Red Hill and
16	to recommend a safe
17	posted speed consistent
18	with drivers'
19	expectations, and to do
20	so CIMA did a
21	comprehensive literature
22	review and to find an
23	appropriate methodology
24	to use to approach the
25	setting of speed limits."

- 1 Is that refreshing your memory
- 2 about this project?
- A. Yes.
- Q. And CIMA used three
- 5 methodologies and also did a 24-hour speed traffic
- 6 data collection. Do you remember assisting them
- 7 with that?
- A. I don't remember
- 9 assisting them, but it makes sense I would do
- 10 that. I can see that here.
- Q. Okay. And the
- 12 observations that they come up with are, one, that
- 13 the proposed speed limit from TAC, the road risk
- 14 method, is 110 kilometres on both highways.
- 15 Then if you want to close that
- 16 down, Registrar, and go to the next image. Thank
- 17 you.
- 18 And with respect to the Red
- 19 Hill, using, assessing, different types of
- 20 methodology, the northwestern approach suggested
- 21 zones of 90, 80 and 110, and using the U.S. limit,
- 22 limits too, the recommended speed was in zones of
- 23 90 and 100 kilometres an hour, and CIMA says:
- 24 "The speed limit of 110
- 25 is not recommended along

1	these highways and, in
2	addition, the variable
3	speed limit zones will
4	create enforcement,
5	operational and safety
6	issues along both the
7	LINC and the Red Hill."
8	And so, it was proposed by
9	CIMA that both approaches were close to the
10	existing 90 kilometres an hour and that it was
11	recommended to maintain the existing posted speed
12	of 90 kilometres an hour along the entirety of the
13	Red Hill.
14	Do you recall CIMA giving you
15	those recommendations?
16	A. Yes.
17	Q. And did you think that
18	the recommendation to maintain the existing speed
19	limit was a prudent one?
20	A. Yes.
21	Q. Did you have any concerns
22	about the potential of having speed limit zones,
23	as suggested by the northwestern approach or the
24	U.S. limit approach?
25	A. I didn't give them a lot

- of consideration, but yes, I would have concerns,
- 2 which were outlined here. They would be my same
- 3 concerns.
- 4 Q. That is, having variable
- 5 speed can create enforcement, operational and
- 6 safety issues?
- 7 A. Yes.
- Q. And, just taking a step
- 9 back from this, am I correct that engaging in the
- 10 speed study was, in part, in response to a
- 11 councillor's motion to ask about whether 90
- 12 kilometres an hour was an appropriate speed?
- 13 A. I don't know what the
- 14 impetus was, quite frankly. I can't recall.
- 0. Did you have any views
- 16 about whether it would be appropriate to lower the
- 17 speed limit to 80 kilometres an hour on the Red
- 18 Hill?
- A. What is my view on it?
- 0. Yeah.
- 21 A. At this time, I didn't
- 22 suggest it. I didn't agree with it. My theory
- 23 was it would create a -- without significant
- 24 police enforcement, it has the potential to create
- 25 a greater speed differential between those who are

- 1 driving the road comfortable and those who are
- 2 abiding by the speed limit. We already saw that
- 3 speeds were well above 90 and to lower it to 80
- 4 would create a greater differential; therefore,
- 5 creating a potential for another safety issue.
- Q. Okay. And certainly the
- 7 need for greater enforcement to try to maintain
- 8 that speed limit. Is that also fair?
- 9 A. Yeah. I mean, they're
- 10 hammering it every day, all day. That's the only
- 11 way to get drivers to abide by the speed limit, so
- 12 it seems.
- Q. Okay. And did you
- 14 prepare a draft report consistent with the CIMA
- 15 recommendation to maintain the 90 kilometre speed
- 16 limit on the Red Hill?
- 17 A. Honestly, Ms. Lawrence,
- 18 from October through to probably a good eight
- 19 months past that, I have very little recollection
- 20 of anything. I was not invested in anything
- 21 relating to work. I'm sorry.
- Q. That's fair. Thank you.
- 23 During the time when you were not at work, did you
- 24 come to learn that city council had in fact
- 25 reduced the speed limit to 80 kilometres an hour?

- 1 A. I did, yes.
- Q. And did you learn that
- 3 from media sources or some other source?
- 4 A. I believe it was through
- 5 the media.
- Q. Okay. And you weren't
- 7 involved in any of the discussions or
- 8 recommendations for that city council decision?
- 9 A. No, I was not.
- 10 Q. Thank you, Mr. Cooper. I
- 11 know it's been a long day. Those are my questions
- 12 for you and I understand that Ms. Contractor may
- 13 have questions.
- 14 And, Commissioner, I
- 15 understand that the other parties, at least at the
- 16 last break, did not have any questions for
- 17 Mr. Cooper.
- JUSTICE WILTON-SIEGEL: Okay.
- 19 Why don't we just review with the other parties
- 20 first and then we'll give the podium to
- 21 Ms. Contractor.
- So, who appears on behalf of
- 23 Golder?
- 24 MS. BASSONG: It's me. We do
- 25 not have any questions.

- 1 JUSTICE WILTON-SIEGEL: Thank
- 2 you. Do we have the MTO?
- 3 MR. BOURRIER: I don't have
- 4 any questions, Mr. Commissioner.
- 5 JUSTICE WILTON-SIEGEL: Thank
- 6 you. And on behalf of Dufferin?
- 7 MR. BUCK: Mr. Commissioner,
- 8 there's something wrong with my video feed. I
- 9 can't activate it.
- JUSTICE WILTON-SIEGEL: No
- 11 problem. There you go. Do I take it you have no
- 12 questions?
- MR. BUCK: I have no
- 14 questions.
- 15 JUSTICE WILTON-SIEGEL: Thank
- 16 you. Ms. Contractor, please proceed with your
- 17 questions.
- MS. CONTRACTOR: Thank you,
- 19 Mr. Commissioner.
- 20 EXAMINATION BY MS. CONTRACTOR:
- 21 O. Good afternoon,
- 22 Mr. Cooper. I have a few questions for you, but I
- 23 expect we'll finish by 4:30.
- 24 In your experience working
- 25 with consultants, is there a difference in the use

- 1 of "could consider" and "should consider" in their
- 2 reports?
- 3 A. Yes. Should is a little
- 4 more firm and could is optional.
- 5 Q. And did you understand
- 6 that to be the case in 2013?
- 7 A. Yes.
- 8 Q. What was your expectation
- 9 regarding how consultants would assign timelines
- 10 to a particular countermeasure?
- 11 A. I'm not sure what you
- 12 mean, what my expectation was.
- Q. Sure. Was it your
- 14 expectation that a consultant would recommend a
- 15 shorter timeline for more significant or urgent
- 16 safety issues or investigations and a longer
- 17 timeline for investigations or safety issues that
- 18 were not as urgent?
- 19 A. Yes.
- Q. And in your experience,
- 21 is it common for City staff to provide feedback to
- 22 consultants?
- A. Yes, we would.
- Q. I think you described it
- 25 as a collaborative process?

- 1 A. Yes. That's what I would
- 2 think.
- Q. And is it your
- 4 expectation that any feedback provided to the
- 5 consultant would be accepted by the consultant if
- 6 they agreed and not accepted if they did not
- 7 agree?
- 8 A. Yes. I wouldn't expect
- 9 any reputable consultant to change their
- 10 recommendation.
- 11 Q. Did you view CIMA as a
- 12 reputable consultant?
- 13 A. I do.
- Q. Okay. Mr. Registrar, if
- 15 you could please go to CIM8082.0001 at image 4.
- So, in the 2013 CIMA report,
- 17 CIMA provided some guidance to improve the Red
- 18 Hill and included certain recommendations for the
- 19 timeline of implementation. And we see here that
- 20 they had short-term, medium-term and long-term
- 21 recommendations and short-term is defined as zero
- 22 to five years.
- 23 What did you understand that
- 24 to mean?
- 25 A. That we could implement

1	whatever measures they're recommending in the
2	short-term within zero to five years.
3	Q. And if we could, please,
4	Mr. Registrar, go to image 50 and if we could
5	please call out 6.1.1, including the cost-benefit
6	ratio section, please.
7	Mr. Cooper, this is the
8	section in the 2013 CIMA report in which CIMA
9	provides guidance with respect to friction
10	testing, and you'll see that the last sentence in
11	the first paragraph:
12	"And because of the high
13	proportion of wet surface
14	conditions and SMV
15	collisions, the City
16	could consider
17	undertaking pavement
18	friction testing on the
19	asphalt to get a baseline
20	friction coefficient for
21	which to compare to
22	design specifications."
23	What did CIMA's use of "could
24	consider" tell you about their recommendation
25	regarding friction testing?

- 1 A. That it was an option we
- 2 could choose to do or not.
- Q. And we know that friction
- 4 testing was a short-term recommendation. What did
- 5 that timeline tell you about CIMA's recommendation
- 6 regarding friction testing?
- 7 A. Zero to five years, to
- 8 me, isn't urgent. It's not something that should
- 9 be done immediately and we could do it within that
- 10 timeline, if we so chose to.
- 11 Q. So, based on that, am I
- 12 correct that you understood CIMA's recommendation
- 13 regarding friction testing was for the City to
- 14 consider conducting friction testing at some point
- 15 in the next five years, after the report was
- 16 finalized in 2013?
- 17 A. Yes. Based on this, it
- 18 says we could consider, so yes, exactly that.
- 19 O. And if we could,
- 20 Mr. Registrar, please, go to image 66. Gosh,
- 21 sorry. I think I have the wrong reference. Just
- 22 give me one moment.
- 23 If we could please go to
- 24 page 46 of the report. I apologize, I don't have
- 25 the image reference, but 46 of the report.

- 1 Perfect. And if you could please call out that
- 2 first section.
- 3 And this is the section in
- 4 which CIMA provides its guidance with respect to
- 5 high-friction pavement, installing high-friction
- 6 pavement, for ramp 6 specifically. And you'll see
- 7 that the last sentence, and CIMA states that the
- 8 City could consider installing high-friction
- 9 pavement treatment on approach to and through the
- 10 curve at the end of the ramp.
- 11 So, similar to friction
- 12 testing, what did CIMA's use of the could consider
- 13 tell you about their recommendation regarding
- 14 high-friction pavement?
- A. Same thing. We could
- 16 choose to do it or not within five years. I'm
- 17 still not sure I agree with this recommendation.
- 18 And, again, we just did some improvements not too
- 19 long prior to this, so it's a little premature at
- 20 this point.
- 0. Right. And that's
- 22 because every countermeasure can have a positive
- and negative impact, and so you would have to
- 24 weigh the risks and benefits and, at this time,
- 25 the City had just implemented some countermeasures

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2	he?									

- A. Correct.
- 4 Q. And so, based on just the
- 5 wording of the report, was it your understanding
- 6 at the time that what CIMA was recommending here
- 7 was that the City could consider installing
- 8 high-friction pavement on ramp 6 at some point in
- 9 the next five years, once the report was finalized
- 10 in 2013?
- 11 A. Yes.
- Q. And if we could please,
- 13 Mr. Registrar, go to HAM24142 at image 3.
- 14 And this is a report, it's a
- 15 draft report that Mr. Ferguson sends to Mr. Moore
- 16 and Mr. Field in March 2015. And you'll note that
- 17 it states under the Mud Street or beside the Mud
- 18 Street Interchange that installing high-friction
- 19 pavement, the recommended countermeasure, and then
- 20 beside that in the Status column it states:
- 21 "To be reviewed and
- 22 completed during friction
- 23 repaving."
- Now, I appreciate that your
- 25 evidence was that this is a countermeasure that

- 1 engineering services would have dealt with. Did
- 2 you have any concerns with the City deferring this
- 3 to any future repaving?
- A. No, I did not.
- 5 Q. Why not?
- A. Well, we still had those
- 7 changes that we were looking at. There was a
- 8 number of other things that we did to attempt to
- 9 make it better. Financially or budget wise, it
- 10 made sense to wait and, again, high-friction
- 11 asphalt or a treatment on that could potentially
- 12 make it worse. Drivers could realize that and go
- 13 faster around the curve and, therefore, creating
- 14 even more serious collisions.
- So, I'm still not convinced
- 16 that this is an approach that we should use. I
- 17 think there's other treatments that we could do
- 18 that would be more effective or just as effective.
- Q. Thank you. So, you
- 20 agreed with me that what CIMA was recommending
- 21 ultimately in the 2015 report is that the City
- 22 could consider implementing it at some point in
- 23 the next five years. This draft is from
- 24 March 2015 and it appears that the City had
- 25 considered it and determined that it would be

- 1 reviewed and completed during a future repaving.
- So, in your view, was that
- 3 consistent with the recommendation in the 2015
- 4 CIMA report?
- 5 A. To do it during repaying?
- 6 Q. To consider -- to decide
- 7 to review and complete this countermeasure during
- 8 a future repaying?
- 9 A. Yes.
- Q. And commission counsel
- 11 asked you about your direction to Mr. Applebee to
- 12 keep the original date, the October date, on the
- 13 CIMA report once you were able to confirm the
- 14 changes that CIMA made after the committee
- 15 meeting.
- And your evidence was that
- 17 there were no meaningful or material changes and
- 18 that, in hindsight, you probably should have
- 19 changed the date, but, you know, there was no
- 20 material changes.
- 21 In making the decision to keep
- 22 the October date, Mr. Cooper, did you intend to
- 23 mislead anyone about when the report was
- 24 finalized?
- A. No, of course not. It

- 1 was a busy time. We were a busy group. We did a
- 2 lot of work and it was -- maybe I should have took
- 3 a little more time and thought about it. It was
- 4 an off the cuff, okay, just get it done and then
- 5 we're done with it.
- Q. Thank you. Commission
- 7 counsel also took you to your first draft of the
- 8 2013 staff report that was the ten-page report and
- 9 asked why you did not include the collision data
- 10 that was referenced in the CIMA report in your
- 11 draft report.
- 12 And, as I understand it, your
- 13 evidence was that this was your first staff report
- 14 for which a consultant was engaged?
- 15 A. In 2013?
- 16 O. Yes.
- 17 A. Yes.
- Q. And was it your
- 19 expectation that your first draft of the staff
- 20 report that you prepared in 2013 would be reviewed
- 21 and revised as it went up the chain of command?
- 22 A. Yes, and I wanted to
- 23 include what I thought needed to be included,
- 24 realizing that there would be edits all the way
- 25 up.

- 1 Q. You didn't intend that to
- 2 be the final version?
- A. No. It was highly
- 4 unlikely that would be the final version.
- Q. And, Mr. Registrar, if
- 6 you could please pull up HAM43023 at image 4 and
- 7 CIM10146.0001 at image 55.
- 8 Mr. Cooper, commission counsel
- 9 asked you about your involvement in the 2015 CIMA
- 10 report and I believe your evidence was that you
- 11 were not that involved, other than perhaps
- 12 providing some data and drafting the first draft
- 13 of the staff report, which we see on the left-hand
- 14 side of the screen.
- And commission counsel asked
- 16 you whether, sitting here today, friction testing
- 17 was a recommendation that was in the 2015 report.
- 18 You stated that you could not recall whether it
- 19 was in the report offhand. Commission counsel
- 20 asked if you would have put in that kind of
- 21 recommendation into a draft staff report if it
- 22 wasn't in the CIMA report, and you stated, "I
- 23 doubt it."
- Looking at the draft of the
- 25 staff report on the left and the draft of the CIMA

- 1 report, which you would have it at the time, on
- 2 the right-hand side, is it fair to say that you
- 3 simply copied the table in the draft CIMA report
- 4 into the draft staff report?
- 5 A. Yes.
- Q. And, Mr. Registrar, if
- 7 you could please go to OD 7, image 69,
- 8 paragraph 212.
- 9 So, this was the e-mail from
- 10 Shillingtons that commission counsel took you to
- 11 and she took you to a subsequent e-mail from
- 12 Mr. Ferguson in which he requested that you gather
- 13 the documents responsive to this e-mail. And
- 14 commission counsel asked if, in preparing these
- 15 documents, whether you asked anyone if friction
- 16 testing was completed.
- 17 Mr. Cooper, did you understand
- 18 this e-mail to be asking you whether friction
- 19 testing was completed?
- 20 A. No. I don't see any
- 21 mention here of friction testing. This is just
- 22 historical information that we had on file.
- Q. And did you review the
- 24 pleadings for this matter to assess what was
- 25 relevant and what was not relevant?

1	A. I don't recall.
2	Q. Okay. And if we go to
3	HAM64134, please, Mr. Registrar.
4	And so, commission counsel
5	took you to this letter from Mr. Thompson with
6	respect to or I think it was a covering letter
7	providing a voluminous Affidavit of Documents.
8	And you'll see in the third paragraph from the
9	bottom and the fourth, sorry, the second and third
10	paragraph from the bottom, thank you,
11	Mr. Registrar, and you'll note it states:
12	"We would ask you to
13	review the enclosed
14	Affidavit of Documents
15	and Schedule A
16	productions which we have
17	prepared for the City of
18	Hamilton."
19	And then the bottom paragraph:
20	"The examinations for
21	discovery have not yet
22	been scheduled and we
23	will review the potential
24	discovery dates with you
25	once they have been

- 1 narrowed down."
- 2 And, at this time when you
- 3 received this letter, in July 2018, did you have
- 4 an expectation as to whether the examinations
- 5 would be scheduled in the near future?
- A. No. History told me it's
- 7 usually quite some time before examination for
- 8 discovery takes place.
- 9 Q. And was it your intention
- 10 to review the Affidavit of Documents or the
- 11 documents closer to the examination before you
- 12 swore the affidavit?
- 13 A. Yeah. Eventually I would
- 14 have had to get to them.
- O. Thank you, Mr. Cooper.
- 16 Those are my questions.
- 17 JUSTICE WILTON-SIEGEL:
- 18 Ms. Lawrence.
- 19 MS. LAWRENCE: Thank you. I
- 20 have no questions in re-exam.
- JUSTICE WILTON-SIEGEL: Okay.
- 22 Mr. Cooper, it's been a long day, I'm sure longer
- 23 for you. Thank you very much for attending at the
- 24 inquiry. You're excused.
- THE WITNESS: Thank you.

1	JUSTICE WILTON-SIEGEL: II
2	there's nothing further that we have to address
3	this evening, then I think we stand adjourned
4	until 9:30 tomorrow morning. Thank you, counsel
5	Have a good evening.
6	Whereupon the proceedings adjourned at
7	4:11 p.m. until Tuesday, June 14, 2022,
8	at 9:30 a.m.
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