TRANSCRIPT OF PROCEEDINGS HEARD BEFORE THE HONOURABLE J. WILTON-SIEGEL held via Arbitration Place Virtual on Tuesday, May 17, 2022 at 9:29 a.m.

VOLUME 14

REVISED TRANSCRIPT

Arbitration Place © 2022 940-100 Queen Street 900-333 Bay Street Ottawa, Ontario K1P 1J9 Toronto, Ontario M5H 2R2 (613) 564-2727 (416) 861-8720

#### APPEARANCES:

Andrew C. Lewis Chloe Hendrie	For Red Hill Valley Parkway
Jonathan Chen Delna Contractor Eli Lederman Jenene Roberts	For City of Hamilton
Heather McIvor Colin Bourrier	For Province of Ontario
Jennifer McAleer Chris Buck Rachel Laurion	For Dufferin Construction
Jennifer Roberts Nivi Ramaswamy	For Golder Associates Inc.

Page 2140

#### INDEX

	PAGE
BECCA LANE; RESUMED	2143
CONTINUED EXAMINATION BY MR. LEWIS	2143
EXAMINATION BY MR. CHEN	2222
EXAMINATION BY MS. JENNIFER ROBERTS	2238
EXAMINATION BY MS. MCIVOR	2248
FURTHER EXAMINATION BY MR. LEWIS	2254
CHRIS RAYMOND; AFFIRMED	2260
EXAMINATION BY MR. LEWIS	2260

Page 2140

### LIST OF EXHIBITS

NO.	DESCRIPTION	PAGE
44	Note dated Monday, November 15, 2010, GOL0007502.	2148
45	E-mail dated March 4, 2016 about pavement evaluation supervisor, MTO38713.	2178
46	Staffing approval form, MTO38714.	2178
47	E-mail response from Dr. Uzarowski to Becca Lane, GOL2912.	2197
48	Chris Raymond's CV, MTO38645.	2261

Page 2142

May 17, 2022

1	Arbitration Place Virtual
2	Upon resuming on Tuesday, May 17, 2022
3	at 9:29 a.m.
4	MR. LEWIS: Good morning,
5	Commissioner. May we proceed?
б	JUSTICE WILTON-SIEGEL: Please
7	do.
8	MR. LEWIS: Thank you.
9	BECCA LANE; RESUMED
10	CONTINUED EXAMINATION BY MR. LEWIS:
11	Q. Ms. Lane, I want to start
12	off by revisiting an issue from yesterday. And if
13	we could, to begin with, Registrar, go to image 90
14	of overview document 4. And you'll recall that
15	late in the day yesterday I was asking you about
16	the communications you had with Mr. Marciello on
17	November 15, 2010, in paragraph 212 and 213, and
18	your reference to indicating that you may call
19	Ludomir Uzarowski for a City of Hamilton contact
20	and then your recollections on that.
21	So, after your testimony
22	yesterday, Commissioner, to advise you as well,
23	counsel for Golder advised us that Dr. Uzarowski
24	had checked his notes again after hearing the
25	testimony and that he did find a note of his dated

Page 2143

1	November 15, 2010. Counsel sent that to us and we
2	circulated it to participants' counsel.
3	Registrar, if you could call
4	it up. It's the document that was sent to you
5	either last evening or this morning. Yes. So,
б	and this is just the cover of what we understand
7	to be Dr. Uzarowski's notebook. And if you could
8	go to the second image, please.
9	And I'm told that this will be
10	assigned a doc ID of GOL0007502 but given it was
11	last night, we haven't had that assigned yes. So,
12	this note dated Monday, November 15, 2010
13	indicates, number 5, Becca Lane, 2005 friction on
14	RHVP. And you told us yesterday that you didn't
15	have a specific recollection of calling
16	Dr. Uzarowski, but you thought it was quite likely
17	that you would have, given your e-mail that day
18	that we just discussed or just looked at on
19	November 15, 2010. So, this does seem to suggest
20	that you did in fact call him on that day.
21	And just because we did not
22	have the benefit of this note yesterday, does this
23	note assist you at all in recollecting any
24	specifics of what you did discuss with him that
25	day?

Page 2144

May 17, 2022

1	A. Not really, other than it
2	shows that I discussed I talked to him about
3	the Red Hill Valley Parkway and friction, you
4	know. It could be anything that was said, but if
5	you see what I had said to Frank, what I said to
6	Frank was I would call Ludomir to get a City of
7	Hamilton contact, so, you know, that's what I did,
8	is I called him and asked for a City of Hamilton
9	contact.
10	Q. Okay. In the note it
11	talks about 2005 friction on RHVP and you
12	indicated what prompted the call was the results
13	that you had received from Frank in his e-mail on
14	November 15 about the 2010 results specifically,
15	so do you think it is likely or whether that you
16	would have told him that the MTO had done testing,
17	not just in 2010 but also in 2008 and 2009?
18	A. So, I really don't
19	remember the call but all I know is I was calling
20	him for a City of Hamilton contact and obviously
21	we discussed friction. I mean, they could be
22	anything. Right? It could be me saying, you
23	know, I want to talk to them about friction and he
24	thinks, therefore, it's about the 2007 friction
25	results. Or it could be I asked him, hey, can you

Page 2145

Arbitration Place

1	give me the contact that knew about the 2007
2	like, honestly, I really don't remember the
3	conversation, but this shows that I did, from
4	Frank's information he provided me, I said I would
5	contact Ludomir for a contact at Hamilton and I
б	did do that.
7	Q. Right.
8	A. And it was so long ago I
9	really couldn't even recall it. I just felt that
10	I would have done that.
11	Q. I understand that. But
12	if you had gone so far, as you indicated, then to
13	call Dr. Uzarowski for a contact, presumably on
14	the same logic then you would have followed
15	through and contacted the city based upon the
16	practices you have as you described it. Is that
17	fair?
18	A. That's fair, yes.
19	Q. Okay. But alternatively,
20	is it also possible, then, that you discussed
21	specifics of it with Dr. Uzarowski at that time?
22	A. It's possible, but I
23	really don't have a recollection.
24	Q. Okay. And just to
25	clarify, you do not have a recollection of whether

Page 2146

May 17, 2022

1	you got a city contact from Dr. Uzarowski at that
2	time?
3	A. That's true. I really
4	don't.
5	Q. And whether you called
6	him?
7	A. But it seems likely that
8	I did, since that's what I was calling him for.
9	Q. Right. And do you recall
10	at that time, late 2010, who at the City with
11	involvement in the Red Hill you knew, or did you
12	have any prior contacts at the City of Hamilton?
13	A. So, no. I really
14	couldn't remember. And, I mean, that's why I was
15	calling Ludomir. Ludomir is the person that I
16	knew and, of course, I wasn't involved in the
17	original, like, liaison with the City or with
18	Ludomir even for the original 2007 test, so I
19	really the only person out of this whole group
20	that I knew was Ludomir, so that's why I was
21	calling him for a contact.
22	Q. Okay. If you could take
23	that down, Registrar. Thank you.
24	And I think from your CV you
25	indicated sorry, could we make that an exhibit?

Page 2147

1 Dr. Uzarowski can identify it later on, but if we 2 could make this Exhibit 44, Commissioner? 3 JUSTICE WILTON-SIEGEL: Yes. 4 EXHIBIT NO. 44: Note 5 dated Monday, 6 November 15, 2010, 7 GOL0007502. 8 MR. LEWIS: As I said, the 9 anticipated doc ID for that is going to be GOL7502. I think that's 44. 10 THE REGISTRAR: Noted. 11 Thank 12 you, counsel. 13 BY MR. LEWIS: 14 Q. So, from your CV, I think 15 it was April 2013 that you moved into your 16 position as manager of MERO. Is that right? 17 Α. Yes. 18 Ο. Okay. And after having 19 been in the analytics and so on role since December 2011? 20 21 A. Yes, correct. 22 Okay. And so, at that Q. 23 point, as manager of MERO, both pavements and 24 foundations, the head of pavements and foundations and the head of soils and aggregates, amongst 25

Page 2148

1 others, reported to you. Right? 2 Α. Yes, they did. 3 And then Stephen Lee had Ο. 4 become the head of pavements and materials. 5 Right? 6 Α. Pavements and 7 foundations. 8 0. Sorry, pavements and 9 foundations. I'm mashing up soils and aggregates 10 and pavements and foundations. Pavements and 11 foundations, yes. 12 And did you have any awareness 13 in late 2013 that Golder contacted Mr. Lee to 14 request skid testing but declined due to capacity 15 issues? Did you know it at that time? Do you 16 recall? 17 No, I didn't. Α. 18 0. You were not aware of it 19 at that time? 20 Α. I was not aware. 21 0. Okay. Thank you. Now, 22 if we could go, Registrar, to overview document 4, 23 image 96. And, as indicated in paragraph 229, 24 Mr. Marciello conducted friction testing on one northbound lane of the Red Hill on July 12 and 25

Page 2149

1 then on remaining lanes on July 23. And then in 2 paragraph 230, Mr. Marciello, on July 25, 2014, e-mailed Mr. Senior, copying Mr. Gorman and 3 4 Mr. Lee, attaching those results, and then you'll 5 see he gives a brief e-mail and gives a summary of б the results comparing the averages from 2008 and 7 2014. Now, you weren't copied on 8 9 this e-mail and I guess it's fair to say that at 10 this point, as the manager of MERO, that typically you weren't copied on e-mails about specific 11 friction testing results by Mr. Marciello. Is 12 13 that fair? 14 Α. That's correct, yes. 15 And did you nevertheless Ο. 16 be made aware of and see the 2014 results at some 17 point? 18 Yes. I recall being Α. 19 shown the results. 20 Ο. Okay. And do you recall 21 when that was and the circumstances? 22 So, I don't recall when Α. 23 it was. I assume it was in this particular year. 24 And I remember the circumstances because Mr. Marciello and Mr. Gorman came into my office 25

Page 2150

May 17, 2022

1	and they wanted to talk to me about the DSM list
2	and, you know, a discussion around the Demix
3	aggregate itself and, you know, were we satisfied
4	with its performance. It's on the DSM list as a
5	premium aggregate source. So, you know, one of
6	the things they had with them was the friction
7	testing data. That's what I recall.
8	Q. Okay. So, just a couple
9	of things there. So, you recall it being
10	Mr. Marciello and Mr. Gorman who came to see you.
11	Is that right?
12	A. Yes.
13	Q. Okay. And was it just
14	the two of them or was there anyone else?
15	A. No, it was just the two
16	of them. And then, if you want the whole story, I
17	walked over to see Mr. Senior in the soils and
18	aggregates section because the discussion is
19	around the DSM and Mr. Senior is the head of this
20	soils and aggregates section, and so, you know, we
21	wanted to have a discussion about the DSM listing
22	and were we satisfied with the performance of this
23	aggregate, so we went over to talk to Mr. Senior.
24	Q. Okay. And did you review
25	the results at that time from the 2014 testing?

Page 2151

May 17, 2022

1 Well, not in detail, no. Α. 2 Ο. Okay. What did you look 3 at? Do you recall what you looked at 4 specifically? I think you said they brought the 5 results to you. Do you recall what you looked at? 6 Α. Well, I would have 7 glanced at the results, yes. Okay. But not an 8 Ο. 9 in-depth review. Is that fair? I didn't sit down with a 10 Α. 11 spreadsheet, so yeah. 12 Okay. And do you think Ο. 13 you would have looked at the -- and we can go to 14 these if we're at the next -- if we go to the next image. We know there's different tabs on these 15 16 results. Would you have looked at the historical results in comparison, like we see on image 97 17 18 here? 19 Α. I really can't remember 20 what exactly they showed me. 21 Ο. Okay. So, you went over 22 with them and you spoke to Mr. Senior. Can you just describe that conversation? 23 24 Yes. So, we were talking Α. about this is a DSM product and then we were 25

Page 2152

1 talking about, you know, the issues we have with 2 this particular situation, because we have an aggregate that's on the DSM for Superpave FC2, but 3 4 our test section is in an SMA. You know, it's one 5 of those things where, like, if we're evaluating б how is this aggregate -- is this aggregate 7 satisfactory for our premium aggregates list, but there's all these other complications to it. It's 8 9 not cut and dry. You know, it's a different mix 10 type than it's approved for. It was a municipal pavement. Like, there's a few other things that 11 12 sort of factors that you have to weigh when you're 13 thinking, you know, is this aggregate still 14 acceptable for our Designated Sources for 15 Materials list. 16 I could list a number of 17 things right now, but I can't remember exactly 18 what we talked about, but, you know, the fact 19 that, you know, it was an SMA where the aggregates 20 are rolled flat, it's different than a Superpave 21 FC2 where you've got, you know, the angular faces 22 pointing up. Like, aggregates perform differently 23 in different mixes. 24 And then, you know, it's when

25 you have an aggregate that's on an approved list,

Page 2153

1	you know, the reason they would involve me in the
2	first place would be kind of like a political
3	angle to it. Like, you know, if you're going to
4	actually delist a product, it's not as simple as
5	just take them off the list. It has to be done
6	with careful consideration because of course it
7	would impact their business. So, you know, we
8	couldn't just randomly make a decision about the
9	quality without assessing all these other factors.
10	Q. Okay. And before we get
11	to that, you mentioned that it was approved for,
12	if I heard you correctly, that it's on the DSM for
13	Superpave FC2 but it's an SMA. It wasn't until
14	the end of 2014 that the SMA pause was listed, but
15	my understanding is once an aggregate is approved
16	for use in surface course, it's approved for use
17	in all surface courses, not just one. Is that
18	correct?
19	A. That's not correct.
20	Q. Okay.
21	A. We had well, we had a
22	separate list that was for SMAs. We had a list
23	that was for Superpave FC1, a list that was for
24	Superpave FC2, I think, so
25	Q. But at that point in

Page 2154

May 17, 2022

1 time, there was a list of sources for SMA that's 2 outside, I think, if I'm remembering correctly, of the DSM which, given that the pause had been 3 4 placed on SMA. 5 As a general practice, though, б am I incorrect that once approved for the DSM, 7 it's approved for all purposes for surface course 8 use? 9 Α. You would have to ask --10 this was an aggregate section. I just remember that there's a bunch of different DSM lists. 11 12 Right? So, I hadn't really thought of it that 13 way, but, you know, I thought there was one for 14 SMA and then one for FC2 and one for FC1, but 15 you'll have to get them to clarify. 16 0. We'll follow that up. 17 That's fine. So, coming back, you said there were 18 a number of things to consider and you said what 19 you thought you probably discussed, if I 20 understood you correctly? 21 Α. Yeah. 22 And then what was the Ο. 23 result -- I'm sorry, have you covered everything 24 that you think you discussed about the considerations for it? 25

Page 2155

May 17, 2022

1	A. Yes.
2	Q. Okay. And you finished
3	off by saying that, you know, it's not a simple
4	matter of just delisting. There are political
5	considerations. It's the business of the producer
6	and so forth.
7	So, where did the discussion
8	go after that? What was the result or the
9	conclusion?
10	A. I think we concluded that
11	we couldn't delist it because there were too many
12	other factors. I mean, a good thing to do would
13	be to place another test section of the mix and
14	evaluate that, too. And then it would be our own
15	test section on our own roadway with our own eyes
16	on it and things like that.
17	Q. Okay. And so, then a
18	good thing to do would be to place another test
19	section. Was that something that was decided to
20	do?
21	A. No.
22	Q. So, was that just
23	something that was discussed but
24	A. No, no, no. That's what
25	I, in hindsight, that's what I feel, like okay.

Page 2156

May 17, 2022

1 At the time, what we decided was to leave it on 2 the list because, you know -- okay, a number of things. First of all, we knew it was a high 3 4 quality aggregate. It was, you know, approved, 5 the lab tests, you know, so we knew it was a good б quality aggregate, so it's not a limestone or dol 7 stone that polishes very quickly. It's a trap 8 rock. We know that our trap rocks are not our 9 best performers, but they are very good performers 10 still for us. I mean, for a long time, trap rock was the gold standard of friction resistant 11 12 aggregate. Right? So, if you look back over all 13 the old research, you'll see trap rock was the 14 favoured aggregate for giving you good long-term 15 performance.

16 If you look at the data, yeah, 17 it was gradually, the friction had dropped over time, but, you know, our expectation would be that 18 19 it doesn't plummet. Like, it's showing that it's, 20 sort of, holding on or levelling off or, you know 21 what I mean, stabilizing. It's not -- I mentioned aggregates that polish very readily, very quickly. 22 23 It's none of those things. So, you know, is it a 24 fantastic performer? No, but that would have been the discussion. 25

Page 2157

### Arbitration Place

1	Q. Okay. So, a few things.
2	I asked about the test section, about the doing
3	another test section, is that something that was
4	decided to do, and you indicated no. And then I
5	asked you was that something that was discussed,
б	and you said no, no, that's what in hindsight I
7	feel like, so I just want to be clear.
8	Are you saying that now you're
9	thinking that that would have been something good
10	to do or are you saying that that was discussed at
11	the time in this meeting
12	A. No, it was not sorry,
13	to be very clear, it was not discussed at the
14	meeting. What I was thinking is we had this
15	discussion about all these other factors and,
16	therefore, you know, decided to leave it on the
17	list. And so, you know, I guess we could have,
18	one of the options we could have thought of, is if
19	we're not happy with the test section that we have
20	because of all these other factors, it was a
21	municipal pavement, it was an SMA, it was City of
22	Hamilton's first time doing an SMA, all of these
23	factors. Right? Then in hindsight, you know,
24	maybe we could have, if we were still wanting to,
25	like, evaluate further the quality of this

Page 2158

May 17, 2022

1	aggregate, we could have used it in a different
2	test section or looked for other projects perhaps
3	where they had used it and evaluate those.
4	Q. Okay. But you're saying
5	that that wasn't what then was discussed at the
б	time. You're saying it now?
7	A. Correct.
8	Q. So, the decision, I think
9	what you just said, that the decision at the
10	meeting was to not delist it?
11	A. Right.
12	Q. And that was the decision
13	that was reached. Is that right?
14	A. That's right.
15	Q. Okay. So, the friction
16	had dropped, as you indicate, over time, and we
17	can see, if we go back to the prior image,
18	Registrar, there's Mr. Marciello's summary of the
19	averages. Image 96, please. Thank you. In
20	paragraph 230 in the comparison between 2008 and
21	2014, and we see that the friction number has
22	dropped an average of a friction number of,
23	depending on the lane, seven or eight between 2008
24	and 2014. Those are actually rounded numbers, but
25	taking into account the rounding, it's seven or

Page 2159

RED HILL VALLEY PARKWAY INQUIRY 1 eight between that time. 2 So, you indicated it was, I 3 think you said, a gradual decrease over that 4 period, but I just want to unpack what you said 5 about it being a -- you know, the other considerations and so forth about delisting. б 7 And so, I just want to be 8 clear. What are the other factors? Are you 9 saying that absent those other factors, it would have been delisted? 10 11 Α. No. I mean, I'm saying 12 we would look at the other factors. I mean, so, 13 for example, as I mentioned, the way the aggregate 14 unrolled, all of those other factors that 15 contribute to how it performs in the roadway. 16 you can have the same kind of aggregate in a 17 different mix, in a different contract, that 18 performs differently, so is it fair to, you 19 know -- like, we're looking for our premium 20 aggregate sources. Here is a high quality rock 21 we've evaluated. Is it fair to delist it based on, you know, being gradually, a bit, gradually 22 23 reduced to what is still acceptable numbers, but, 24 you know, they're not the best numbers that we have out there. That's for sure. 25

Page 2160

So,

Arbitration Place

May 17, 2022

1	Q. Okay. And when you say
2	to the acceptable numbers, you're saying that, if
3	I've understood your evidence from yesterday, does
4	that mean that the averages are still above FN30,
5	FN30 or above?
б	A. Yeah. That's generally
7	what we would, you know, consider satisfactory or
8	acceptable numbers, yes.
9	Q. All right. So, if we go
10	to a couple of the actual test reports, if we
11	could go first to the native, please, in MTO22944,
12	this should be northbound lane 2. Okay. So, this
13	is northbound lane 2 and we can see that the
14	average in 2008 was 39, and then in subsequent
15	years, 37, 34, 34, 33 and then 31 in 2014, as the
16	average, and then the minimums and maximums are
17	shown below there, including the low of 27 in
18	2014.
19	If we go to the first tab,
20	Registrar, the detailed, are you able to read
21	that, Ms. Lane? Is that okay?
22	A. Yes, I am. Thank you.
23	Q. And in here there are
24	five readings under 30. There's starting the
25	fifth one down, it's 29.7, and then there's two

Page 2161

May 17, 2022

27.7s, and then further down in the fourth and
 third last, 27.9 and 27.4. And do you recall if
 you got down to this level of detail in the
 meeting?

5 I don't recall getting Α. down to this level of detail, but I would say that б 7 looking at that data, that, you know, it's showing 8 that the average is 31 and, you know, we look at 9 the average number and the thing about an average 10 is, like, half the data is going to be lower than the average and half the data is going to be 11 higher than the average. That's what an average 12 13 is. So, it's not surprising, if your average is 14 31, to have numbers that are below that. That's 15 just what an average is. And the standard 16 deviation is 2, so it's not like the data set is 17 all over the place. It's showing a consistent 18 data and the average is 31.

And so, I know that those numbers are under that, but that's what an average means. It means that half the numbers are going to be below that number.

Q. Right. Not everyone can
be above average. I understand that. But, you
know, here you're getting numbers, of course, that

Page 2162

Arbitration Place

(613) 564-2727

(416) 861-8720

May 17, 2022

1	aren't just, you know, marginally under, 29.8 or
2	just could be rounded up. You have got some that
3	are, really four of them, that are in the 27s.
4	And appreciating that
5	everything actually, before we get on to that,
6	why don't we look at one other, southbound lane 2.
7	A. So, by the way, those 27s
8	are really 28 because it's 27.7, which you would
9	round up to 28.
10	Q. Which you round up,
11	right. If we could go, Registrar, to the native
12	of MTO22946.
13	And while he's pulling that
14	up, as a general matter, is it usually the case
15	that lane 2, being the outside lanes, would have a
16	lower value than lane 1, the inside lanes, due to
17	the amount of traffic? Is that a typical pattern?
18	A. Yes. And also typically
19	if there's heavy vehicles, like trucks, they would
20	also use the outside lane.
21	Q. Right. So, this is
22	southbound lane 2 and it's showing this, of
23	course, was tested in 2007 as well, so it shows a
24	34 to begin with in 2007 going up to 38 in the
25	average in 2008, and then 35 in 2009, 34 in 2010,

Page 2163

Arbitration Place

1	32 in 2011, 31 in 2012 and again 31 in 2014.
2	And, Registrar, can you go to
3	the first tab, the detailed chart. And as well in
4	this one, there's five readings, individual
5	readings, under FN30 and one of them is 26.1. And
6	appreciating what you said about averages again
7	and the average here is 30.5, which rounded up to
8	31, I appreciate, but, again, are your comments
9	the same with respect to your views of this as for
10	the previous lane we looked at?
11	A. Yeah, so a couple of
12	things. Yes, again, so with a mean, we're
13	expecting to have values below the mean. There
14	are values there that are below the mean. If you
15	go back to the first set of data, the one you just
16	showed, the chart maybe
17	Q. Yeah. Do you want us to
18	go back to that?
19	A. Yeah. So, if you look at
20	the data, you know, to me this looks like that the
21	data is stabilizing. So, you know, it went 38,
22	35, 34, 32, 31, and then missed a year and then
23	still 31. So, you know, one of the things about
24	the aggregate, recognizing that it's a trap rock
25	and that it's not our top performer but it

Page 2164

1	certainly is an excellent performer, then to me
2	this looks like the data is stabilizing.
3	Q. Okay. Now, if I
4	understand the purpose of this meeting, you're
5	looking at it with the others for DSM purposes?
6	A. Correct.
7	Q. And would you be looking
8	at it in the same way or through a different lens
9	if a request to evaluate these results or the
10	request for the testing had come in from a region
11	because of a concern they had identified, whatever
12	that concern would be, about the particular
13	stretch of road?
14	So, say, if this was an MTO
14 15	So, say, if this was an MTO road and it wasn't for DSM purposes but a request
15	road and it wasn't for DSM purposes but a request
15 16	road and it wasn't for DSM purposes but a request had come in and these are the results, would you
15 16 17	road and it wasn't for DSM purposes but a request had come in and these are the results, would you have a different view or the same view as to
15 16 17 18	road and it wasn't for DSM purposes but a request had come in and these are the results, would you have a different view or the same view as to import of the results?
15 16 17 18 19	road and it wasn't for DSM purposes but a request had come in and these are the results, would you have a different view or the same view as to import of the results? A. Well, a bit of both. So,
15 16 17 18 19 20	road and it wasn't for DSM purposes but a request had come in and these are the results, would you have a different view or the same view as to import of the results? A. Well, a bit of both. So, on the one hand, I would say, you know, the
15 16 17 18 19 20 21	road and it wasn't for DSM purposes but a request had come in and these are the results, would you have a different view or the same view as to import of the results? A. Well, a bit of both. So, on the one hand, I would say, you know, the number is still 31. It looks like the data has
15 16 17 18 19 20 21 22	road and it wasn't for DSM purposes but a request had come in and these are the results, would you have a different view or the same view as to import of the results? A. Well, a bit of both. So, on the one hand, I would say, you know, the number is still 31. It looks like the data has stabilized. On the other hand, you know, these

Page 2165

Arbitration Place

May 17, 2022

1 about the engineering analysis that you would have 2 to do. So, you would have to know about the road itself, all of those things we previously 3 4 discussed, like what are the geometrics, what are 5 the sight lines, you know, what's the traffic б pattern, what's the traffic volumes, what's the 7 speed? Like, if you're coming to us with 8 collisions, what type of collisions are they? 9 Where are those collisions occurring? Suddenly 10 you would leap into a whole analysis of the roadway. That's not what we were doing here. 11 We 12 were just looking at the aggregate itself and how 13 it was holding up in terms of friction performance 14 under traffic. 15 So, you're right that if 16 somebody came to us, we would -- you know, again, 17 this is actually not the -- this is not the level 18 where we would say, oh, yeah, look we got to do

19 something, but if somebody came to us with an

20 issue, obviously we would do that sort of 21 engineering analysis.

Q. Right. So, if I've got it correctly, if they came and said, hey, maybe we have an issue with this, could you please do the skid testing, these results came back on the skid

Page 2166

Arbitration Place

(416) 861-8720

May 17, 2022

1	testing. Do I understand you correctly at that
2	point I appreciate it's not, oh, my god, we have
3	to repave, but at that point when you refer to the
4	engineering analysis, then it is an investigation
5	of some sort to see whether there is an effect of
6	the friction levels that have been identified and
7	looking at the geometry and all the other factors
8	that you have described. Is that right?
9	A. Yeah. So, typically what
10	we would say is these numbers are not an
11	indication that friction is the cause of your
12	concern, so let's do an engineering analysis of
13	the roadway to find out what other factors to
14	consider, because these are not the numbers that
15	would flag us immediately that there was a
16	concern. You know, so let's look at all the other
17	factors to determine what else could be
18	contributing to this issue.
19	So, these are the kind of
20	numbers where you can't say, a-ha, it's the
21	friction. Instead, you say, okay, you know, this
22	is still, you know, acceptable. It's on the low
23	end of what we consider to be satisfactory, but
24	let's look at the roadway to see what other
25	causative factors there are in this issue and what

Page 2167

Arbitration Place

1 could be done to address it. And I think you've 2 seen all of the things that can be done, like reducing the posted speed or putting up bigger 3 4 speed signs to remind people of the speed or, you 5 know, improving the sight lines or putting up б quide rail, putting up median barrier, like those 7 kind of engineering analysis of what can be done 8 to address the issue. 9 But these kind of numbers on 10 their own wouldn't be like a sole, a-ha, you know, eureka moment for why they were having any 11 12 incidents. It would be one of the things that we 13 looked at if they had come to us with concerns. 14 Q. Right. And is one of the 15 things that you would look at in that analysis, 16 would it be to see, okay, here is where the low 17 readings are and do they, given all of the factors 18 that you have described, whether it's the geometry 19 and collision rates and so forth, whether there's 20 a correlation between those? Is that something 21 that would be looked at? 22 So, one of the things Α. 23 that you would look at would be, number one, where 24 are all the collisions occurring? So, I mean, is it on a downhill? Approaching a decision point? 25

Page 2168

Arbitration Place

May 17, 2022

1	You know, you would look at all of those factors.
2	You would have to know, you know, there's a grade
3	here, there's a curve here. Like, those are all
4	the things that you would have to tie together.
5	Q. Right. Okay. And, I
6	mean, I appreciate what you're saying about in and
7	of themselves, you've described in depth that the
8	number is just a number. There's more to it. We
9	have to look at other things. I take it you would
10	distinguish that, for example, from the results
11	that we talked about, you know, near Woodstock in
12	2007, where you were already dealing with the
13	early age SMA issue and you get results back that
14	are in the low 20s and, at that point, there's,
15	you know, immediate thought is to, well, let's
16	post the signs about the speed limit and so forth
17	in order to deal with it. That's sort of the
18	distinction that you're drawing about taking
19	immediate action versus conducting an
20	investigation to see whether any action is in fact
21	needed?
22	A. Yeah. I mean, for
23	example, if we had been doing, which we don't, but
24	if we had been doing network level data and these
25	results came back, that wouldn't cause us to

Page 2169

Arbitration Place

1 investigate further. 2 Q. Okay. And why is that? 3 Α. Because it's still 4 considered acceptable. Right? So, you know, 5 yeah. 6 Ο. And because of --7 Α. Without somebody coming 8 to you asking you questions about something, we 9 wouldn't have even blinked. 10 Q. Right, because in that case if you're doing the network testing and you 11 12 get those results, the region hasn't come to you 13 with a concern about it? 14 Α. Correct. 15 Okay. Thank you. Okay. Ο. 16 So, you described the meeting and what happened. 17 Was that the end of it, from your perspective, or 18 was there any followup that you recall? 19 Α. Well, that's the end of 20 it from what I recall, yeah. 21 Okay. Ο. 22 I just happened to recall Α. 23 that meeting. 24 Q. I understand. I think you indicated you didn't know exactly when it 25

Page 2170

1 occurred, but you think it would have occurred in 2 that year. Right? I think you mean in 2014? 3 Α. Yeah, because it was 4 still Bob, Mr. Gorman, and Mr. Marciello, and they 5 were no longer with the Ministry in 2015, so it must have been in 2014. 6 7 I think Mr. Senior might Ο. 8 have left in 2016, but certainly Mr. Marciello 9 left in 2015? 10 Α. Mr. Gorman and Mr. Marciello both left in 2015. 11 12 Yeah, Mr. Gorman as well. Ο. 13 Α. Yeah. Mr. Senior was 14 still there. We went over to meet in their little boardroom, lunchroom. 15 16 Ο. Okay. And do you recall 17 if you considered contacting Dr. Uzarowski or the 18 City of Hamilton with respect to these results 19 after having them being brought to your attention? 20 Α. No, I don't recall that. 21 Ο. And just to close the 22 loop on something we discussed yesterday but I may 23 not have followed it to its end, am I correct, 24 though, that you would have had the authority to provide the results to Hamilton or Dr. Uzarowski, 25

Page 2171

1 had you decided to do so? 2 Α. Yeah, I guess I would 3 have. Yes. 4 And what about --0. 5 A. There's no, like, law б against it. 7 Ο. There's no written policy 8 on these things either. Right? 9 Α. Correct. 10 And what about those Q. reporting to you, Mr. Senior or Mr. Lee? Is that 11 12 something that they could have done, had they 13 chosen to do so? 14 Α. Well, they could have 15 done it. I don't know if they did. You would 16 have to speak to them. 17 Ο. Yes. We have and we 18 will. But I'm just wondering about their 19 authority to do so, whether there's anything that 20 would have prevented them from doing so? 21 Α. No. 22 Okay. And at this point, Q. 23 I'm wondering why it wouldn't have occurred to you 24 to provide it, if you don't recall even considering it, given you had had that thought 25

Page 2172

Arbitration Place

(613) 564-2727

(416) 861-8720

1 obviously in 2010 and you were aware of the 2 interest in 2007? Can you give us any insight 3 into that?

4 Α. Well, I can't recall 5 specifically, but it seems to me that if I had б already alerted them in 2010 that we had seen the 7 friction numbers decline, you know, then I would 8 have already alerted them. You know, these 9 numbers are still acceptable to us, so I'm not --10 it's kind of challenging. Do you call someone and 11 say, hey, they're still acceptable? Like, I'm not 12 sure what I would do. You know, like, they're 13 responsible for monitoring and maintaining their 14 own highway and from what I can see from all the 15 reports, they were doing that. They had their own 16 experts, their own safety reviews, their own 17 consultants. Everybody was, you know, working 18 away on managing the Red Hill Valley Parkway. It's not our highway. And even if I got these 19 results from our own roadway if we were just 20 21 gathering data, they're still considered 22 acceptable. 23 Ο. I understand, but

24 thinking about the results that sparked you to 25 contact Dr. Uzarowski in 2010 versus these

Page 2173

Arbitration Place

1 results, and we can go through them but they're 2 all significantly lower than in 2010, with the uncorrected results. They're lower than the 3 4 corrected results as well, as you can see from 5 this page, but I think the averages were corrected 6 by FN2 up in 2011 once Mr. Marciello recognized 7 the testing speed discrepancy. 8 But, you know, on northbound 9 lane 1 in 2010, the uncorrected results were 35.1 and now they're 33.2. In northbound lane 2, the 10 uncorrected 2010 results were 31.7. Now they're 11 12 30.7. The southbound lane 1 -- so, they've 13 decreased. Southbound lane 1 has decreased more 14 from 34.9 to 31.7, so I'm just wondering what the 15 difference is between those two time periods, 16 because you did have some concern back in 2010 and

17 contacted Dr. Uzarowski as a result. What's the 18 difference here?

A. The difference is that back then, we saw what we thought was a rapid decline and we didn't have a lot of data, so when you see a rapid decline, you think, oh, you know, we're getting a rapid decline in this data. That was something that I thought I should alert them to.

Page 2174
May 17, 2022

1	Now, if you look by year,
2	2014, it looks like the data has stabilized, so
3	it's, sort of, like 35, 34, 32, 31, probably 31,
4	then 31 again. Is it now stable at 31? In which
5	case, what am I going to alert them to? So, I
6	alerted them when I thought that the data was
7	showing a rapid decline, as I mentioned, and when
8	we get the next year's date and, first of all,
9	correct the previous year but also get the next
10	year and see that it's actually not this rapid
11	decline that we were concerned about.
12	So, while I did alert them
13	when I saw a rapid decline in the data and not
14	knowing where it's going to go, that's why I
15	alerted them, this data shows that, as we
16	expected, aggregate polishes under traffic, so you
17	expect a decline over time, but then knowing it's
18	a good quality aggregate, you know, that we've
19	have used for decades as, you know, a great source
20	of friction resistant aggregate, looking that it's
21	this data here especially, it's showing that it's
22	levelling off.
23	Q. Okay. I understand that
24	and that's on this lane. If we could go back just
25	for a moment to, Registrar, the native of

Page 2175

1	
1	MTO22944. Actually, maybe we don't have to. No.
2	Okay, we've got it. And the chart. Thank you.
3	So, northbound lane 2, and I
4	just want to talk about the stabilizing issue
5	because it's lane by lane, in this particular
6	lane, northbound lane 2, it's, you know, as I
7	said, 2008, in 39 and then 37, 34, 34, 33 and 31.
8	So, is it fair to say it has not stabilized in
9	this lane?
10	A. So, this is interesting
11	because, again, you know, you've got 31 there, so,
12	you know, it's all the same aggregate type.
13	Right? So, it's just that there's different lanes
14	performing differently under different traffic
15	conditions. Right? So, you know, whether
16	northbound is uphill or downhill or I don't know,
17	but whether there's more traffic northbound than
18	southbound, I don't know. Like, I don't know any
19	of those factors, which is something that, you
20	know, we would analysis if we had been asked to
21	analyze data. So, this is the data. This is 31.
22	The data in the previous chart stabilized at 31.
23	So, you know, again, this is
24	not, to me, this is not this rapid early concern
25	that caused me to make that phone call in 2010.

Page 2176

Arbitration Place

(613) 564-2727

1 And after 2014, we know Ο. 2 that the Red Hill wasn't skid tested again by the 3 MTO. Do you know why that was? 4 Α. After 2014? 5 Ο. Yeah. 6 Α. Frank Marciello and Bob 7 Gorman both left the Ministry, and so we didn't 8 actually have a friction operator, you know, until 9 we hired somebody again in 2016. 10 I don't know whether the transition of lists of things to do from the first 11 12 person to the last person, I don't know, I really 13 can't say. I can just tell you that it was 14 Mr. Gorman and Mr. Marciello who were -- this was their project and they both ended up retiring in 15 16 early 2015. 17 Q. And both 2015. Right? 18 A. Both of them in early 19 2015, yes. 20 Ο. And Mr. Marciello, he had 21 been doing the skid testing for decades? 22 Α. 30 years. 23 Ο. Right. And these are not in the OD, but if we could pull up, Registrar, two 24 documents, MTO38713 and 38714. 25

Page 2177

Arbitration Place

(613) 564-2727

(416) 861-8720

1 While he's doing that, you had 2 referenced, kind of, finding the replacement and 3 these are just the job competition documents. 4 There we go. So, in the first one, we have an 5 e-mail, I think it's March 4, 2016 about pavement evaluation supervisor, and then the attachment is б 7 the staffing approval form. 8 And is this what you were 9 referring to with respect to replacing 10 Mr. Marciello's position? 11 A. Exactly, yes. 12 0. Okay. 13 Α. This is the standard 14 procedure for trying to hire a new person. It's 15 challenging to hire. 16 Q. I understand. Are we 17 able to make it one exhibit, since we put them up 18 together, or do we need to make these two 19 exhibits? We probably have to do it as two. I believe this is 45 and 46, so MTO38713 would be 20 21 Exhibit 45 and 38714 would be Exhibit 46. 22 EXHIBIT NO. 45: E-mail 23 dated March 4, 2016 about 24 pavement evaluation 25 supervisor, MTO38713.

Page 2178

Arbitration Place

(613) 564-2727

(416) 861-8720

1	EXHIBIT NO. 46: Staffing
2	approval form, MTO38714.
3	MR. LEWIS: You can take those
4	down, Registrar. Thank you.
5	BY MR. LEWIS:
б	Q. If we could go to
7	overview document 4, image 99. And paragraph 234
8	indicates that in August 2013, Demix, which had
9	been listed on the DSM, was removed and the
10	Varennes Quarry was removed from the DSM since
11	Dufferin and Varennes didn't pay the yearly fee
12	for 2015 and opted to be removed from the list in
13	2016.
14	Can you describe when you
15	became aware of this?
16	A. Yes. I became aware in
17	2019, so it was when the news about the Red Hill
18	parkway was in the news and we were asked, like,
19	did we have any friction testing, and we said yes,
20	we did and we had used it to pre-qualify this mix
21	for posting on our DSM. And then we went to show
22	the DSM and they weren't there. That's when I
23	found out about it.
24	Q. Okay. And we will talk
25	about your activities in early 2019

Page 2179

May 17, 2022

1	A. Sure.
2	Q in a few minutes, but
3	that's what you're talking about, after the news
4	of the Red Hill and the issues that the inquiry
5	were convened for hit the public?
6	A. Right.
7	Q. Sorry, give me one
8	second. And if we could go to
9	A. I just want to clarify
10	just for people's understanding that, like, the
11	DSM, although the Ministry is responsible for the
12	actual technical part of the DSM, the road
13	authority is an organization that maintains the
14	DSM and that's a separate organization and you
15	have to pay a yearly fee to maintain your product
16	on the DSM. You pay that fee to the road
17	authority. So, they didn't pay their fee, the
18	road authority would remove them.
19	I think earlier when I
20	mentioned, like, is there would be a lot of
21	consideration from a Ministry's perspective about
22	removing a product from the DSM, we would look at
23	all the aggregates, we would do all the analysis.
24	The road authority goes, you don't pay, we're
25	removing you from the DSM. So, I just want to

Page 2180

Arbitration Place

(613) 564-2727

May 17, 2022

1 clarify that that's a different --2 Q. You have to pay a fee 3 or --4 You have to pay a fee Α. 5 or ---- you would be removed? 6 Q. 7 Α. Yes. If we could go to 8 Ο. 9 MTO38646, this is an e-mail exchange we just 10 referenced in the paragraph we were just looking at from February 14, 2019 and you're communicating 11 12 with Joel Magnan? 13 Α. Yes. Joel is the head of 14 the soils and aggregates section. 15 Ο. Did he replace Mr. Senior after Mr. Senior left? 16 Yes, he did. 17 Α. 18 Ο. Okay. And we see below there is some communication in French between 19 20 Mr. Magnan and a Marie-Josée Gohier talking about 21 Demix aggregates and she's at Demix, as you can 22 see from her signature line there. 23 And then in the middle there, 24 Mr. Magnan, on February 14, explains to you: 25 "Just received the

Page 2181

May 17, 2022

1	response from Demix
2	Varennes. They removed
3	themselves from the DSM
4	as a business decision,
5	since they never sell
б	aggregate originating
7	from Montreal and other
8	areas to Ontario."
9	Am I correct you asked him to
10	look into this, Mr. Magnan, in February 2019 and
11	that's what he did and that's what he reported
12	back?
13	A. Yeah, because he's the
14	head of soils and aggregates section in this time
15	frame, so it was about testing of the aggregate,
16	you know, the DSM list and, lo and behold, I went
17	over to ask them, like, you know, for the DSM list
18	so that we could show it was on the DSM list, and
19	when it went there I asked him, like, why isn't it
20	there? And, you know, nobody knew, so that's why
21	he followed up with them and that's the answer we
22	got back.
23	Q. I see.
24	A. They didn't want to pay,
25	they didn't pay, and therefore they were removed

Page 2182

May 17, 2022

1 from the list. 2 Q. Right. Okay. Sorry, 3 when you were conducting your enquiries as to 4 these events in February 2019, you had assumed 5 that they were still on the DSM because they had б been previously --7 I --Α. And you made your 8 Ο. 9 enquiries and found out, oh, they're not? 10 Α. Right. 11 Q. Okay. Thank you. Okay. 12 If we could go to overview document 7 now, 13 different overview document, different topic, and 14 if we could go to image 107 and 108. And so, I 15 just want to take a couple of communications here 16 and then we'll ask you some questions to place it 17 first. 18 Beginning at paragraph 337 in 19 overview document 7, the first thing is on January 22, 2016, so now we're in 2016, we've 20 21 jumped back and forth through time and now we're in 2016, at 2:13 p.m., Matthew Van Dongen, 22 23 reporter from the Hamilton Spectator, e-mailed 24 Astrid Poei, communications coordinator, communications branch at the MTO, and he wrote: 25

Page 2183

1	"So, here is an odd
2	question: Has the MTO
3	ever conducted friction
4	testing on the Red Hill
5	Valley Parkway? I know
6	it is owned by the City
7	of Hamilton. But I was
8	contacted recently by a
9	self-identified retired
10	engineer who suggested
11	the Ministry has always
12	been interested in the
13	parkway's performance; he
14	believed the MTO has
15	conducted friction tests
16	periodically over the
17	years."
18	So, that's the first thing. I
19	want to skip over 338 for a second because that's
20	a few days later.
21	If we go to paragraph 339, and
22	so on January 22 still, the same day as
23	Mr. Van Dongen's enquiry, at 10:55 p.m. you
24	e-mailed Dr. Uzarowski under the subject line "Red
25	Hill Valley Parkway" and wrote:

Page 2184

May 17, 2022

1	"I received a strange
2	media request about
3	performance of the Red
4	Hill Valley Parkway. Do
5	you keep in touch with
6	Hamilton on that project?
7	Are you aware of any
8	performance issues?
9	Perhaps there was an
10	asphalt cement cracking
11	issue. I am in the dark
12	on this one."
13	And then at 3:40, the next
14	one, you can see that on January 25, so three days
15	later, at 12:26 p.m., Dr. Uzarowski forwarded your
16	e-mail to Mr. Moore indicating that he had
17	received it the previous Friday, so I guess that
18	was late in the night on Friday when you sent your
19	e-mail, 10:55 p.m. And it says:
20	"It was onsite and was
21	not able to pass it to
22	you immediately.
23	Obviously she does not
24	know anything about any
25	issues."

Page 2185

1 And so, then do you recall 2 whether, when you e-mailed Dr. Uzarowski, whether 3 you were responding to the same media request as 4 had come in earlier that day from Mr. Van Dongen? 5 Do you know? 6 Α. So, that seems likely. I 7 have to admit that seems likely. 8 Ο. Okay. And you say seems 9 likely but you don't specifically recall. Is that 10 right? 11 Well --Α. 12 Ο. Or you do? 13 Α. No. I mean, it seems 14 like this would be the same request, yes. 15 Okay. And we do see that Ο. 16 in paragraph 338 on January 25 there are 17 communications about the response to the 18 Spectator's enquiry indicating: 19 "FYI, we will provide to Hamilton Spec on friction 20 21 testing. Thanks." 22 Then at the top of image 108 23 there's the proposed response. And you were 24 actually sent that. If we could go to the reference document there, MTO38342, you'll see 25

Page 2186

Arbitration Place

(613) 564-2727

(416) 861-8720

May 17, 2022

1 that it gets that draft response to the Spectator 2 is sent to you by Claudette Miscione on -- well, 3 that's in 2020 actually. 4 So, at the time, the lower 5 e-mail, you weren't -- in 2016, March 25, I don't б think you were copied on that e-mail? 7 Α. So, this 2020 one was 8 when we were gathering the data to send in, like, 9 for the inquiry and that's how I submitted this to 10 you. Claudette sent it to me and I submitted it to you. 11 12 Ο. But at the time, it 13 appears that you weren't, but nonetheless, you 14 think that it was the same request? 15 Α. Yes. 16 Q. Okay. Did you get a 17 phone call or was it actually the e-mail request 18 that you were contacting Dr. Uzarowski over? 19 Α. Oh, no. I wouldn't get 20 the phone call. 21 Ο. Okay. 22 They go straight through Α. 23 our media people. 24 Okay. Right. That just Q. is a matter of course? 25

Page 2187

May 17, 2022

1	A. Oh, yeah. That's the
2	protocol.
3	Q. Okay.
4	A. If somebody called me
5	directly, I would direct them to our media people.
6	That's the normal protocol.
7	Q. All right. Now, if you
8	could take that down and go back to the overview
9	documents there, Registrar, that 107 and 108.
10	Thank you.
11	Now, in your e-mail to
12	Dr. Uzarowski, though, in paragraph 339, you refer
13	to it as a strange media request about performance
14	of the Red Hill Valley Parkway and you say, "I
15	received it." And you ask that he keeps in touch
16	with Hamilton:
17	"Are you aware of any
18	performance issues?
19	Perhaps there's an
20	asphalt cement issue.
21	I'm in the dark on this
22	one."
23	So, first of all, do you
24	recall why you referred to it as strange?
25	A. So, I have to admit it's

Page 2188

May 17, 2022

not a very well written e-mail, but it was Friday
night at 10:55 p.m., so you have to cut me a bit
of slack.

4 So, what I would say is, I 5 mean, looking at the request now, so it is kind of б a strange e-mail because it's saying that a 7 self-identified retired engineer has contacted 8 Matthew Van Dongen to say MTO has always been 9 interested in the parkway's performance, so, you 10 know, it is kind of a strange question. Right? 11 So, then asking about the 12 friction testing, which we did do. Right? So, 13 you know, in light of the fact that, as you know, 14 it's not like we broadly share friction data. 15 It's something that we don't broadly share. From 16 that perspective, it's kind of an odd question. 17 Like, who is this self-identified retired engineer 18 and what are they getting at? You know what I 19 mean? I don't know. I still think it's strange. 20 So then, like I said, my 21 contact is Dr. Uzarowski. I reached out to him, granted, with this somewhat incoherent e-mail at 22 23 10:55 p.m. --24 Q. I wonder -- sorry, go 25 ahead.

Page 2189

1 Α. No. I was going to say, 2 I mean, this looks like I'm fishing to know if 3 there's any concerns. Right? 4 Ο. Okay. 5 Α. Do you know of any 6 concerns? 7 Okay. Ο. Are you keeping in touch 8 Α. 9 with them? 10 Q. I'm wondering is it possible you were out of the -- I'm just looking 11 12 at it now because Dr. Uzarowski's response, he 13 refers to it coming from you on Friday afternoon, 14 so I'm wondering if there was a time change issue 15 there. Were you maybe -- I'm just thinking about 16 the time, now that we see that. 17 Α. I don't know. 18 Ο. Okay. That's fine. And then it's not in the overview document. If we 19 20 could go to Golder 2915, which is Exhibit 25. I 21 believe it's Exhibit 25. There we go. So, this 22 is a little small. Could you go to the second --23 pull up this image and the second image, please,

24 and then we'll expand. There we go.

25 So, on the second image there,

Page 2190

Arbitration Place

(613) 564-2727

(416) 861-8720

1 we see your original e-mail on January 22 to 2 Dr. Uzarowski. And then Dr. Uzarowski responds. If you could expand the bottom e-mail on image 1, 3 4 so he responds: 5 "Thanks for your e-mail. 6 I will talk to the City. 7 There are short deeps and surface cracking." 8 9 And then he goes on to discuss 10 whether the cracking is related to asphalt cement and where the asphalt cement came from. 11 12 And then if you take that down 13 and maybe just expand all the e-mails, the rest of 14 the e-mails. No, on image 1. Yes, from there 15 down to just before the one we were looking at. 16 Yeah. 17 So, you respond to him: 18 "Do you have Gary Moore's 19 phone number? I think I 20 should give him a call." 21 And he gives you Gary's phone 22 number but says he's already passed your e-mail to 23 Gary and will call him after lunch. 24 A couple of things. Do you recall if you contacted Gary Moore? 25

Page 2191

May 17, 2022

1	A. I don't recall. I don't
2	think I did. And the reason I say that is because
3	Ludomir says he's going to call him. Like I said,
4	this is Hamilton's roadway, Gary Moore and Ludomir
5	working together. Like, I feel like I would be,
6	like, overstepping. If he's saying he'll call
7	him, then he's going to follow up.
8	Q. Okay. And what were you
9	thinking that you would contact Mr. Moore about?
10	A. To ask him if there's
11	anything going on on the parkway, you know. Is
12	there any performance issues?
13	Q. Okay. And what's the
14	discussion about asphalt cracking and so forth?
15	Is it something that you
16	A. So, Ludomir and I were
17	working very closely together with a number of
18	other people on an asphalt cement cracking issue,
19	which had to do with a lot of the asphalt that was
20	performing badly was 64 minus 28 graded asphalt.
21	And, you know, at the time, that's what we were
22	talking about and
23	Q. That's the asphalt
24	cement. Right? That's the asphalt cement?
25	A. Yeah. The short story is

Page 2192

1 we had a perpetual pavement, too, that was built 2 at about the same time, so the Red Hill Valley Parkway was a perpetual pavement. We also had a 3 4 perpetual pavement built on the 406 around the 5 same time and, you know, we're expecting all these б great things and then unfortunately hadn't been 7 thinking about the early asphalt cracking issue, which was happening about that time, where there 8 9 were asphalt cements that were being modified. 10 This is a whole other story. But anyway, the asphalt cements were being modified with recycled 11 12 engine oils and it was causing them to become 13 brittle and crack, and so there's a whole huge 14 chapter of my career which was all about trying to 15 address that early asphalt cracking problem. 16 And so, that was part of why I 17 stuck in there about is there an early asphalt 18 cracking issue, because, you know -- and then his 19 reply suggests that there was. Right? 20 Ο. I see. Because you had, 21 amongst others, been working with him on that 22 issue about the MTO? 23 Α. Very closely and for 24 several years exclusively on this very important issue, so yeah, it was very consuming. 25

Page 2193

Arbitration Place

(613) 564-2727

May 17, 2022

1	Q. Okay. And, at that
2	point, because you mentioned contacting Gary
3	Moore, how did you know Mr. Moore? Had you dealt
4	with him directly?
5	A. So, you know, I would
б	know of him, you know. Like, I didn't have a
7	relationship with him like I had with Ludomir, so
8	I would know of him, I would see him at a
9	conference, like, the Hot Mix Producers
10	conference. I don't know. Something like that.
11	Like, I just knew of him more than anything else.
12	Q. Okay. And I'm wondering
13	is it possible that this relates back to the
14	November 15 e-mails, the 2010 e-mails, and your
15	communication with Dr. Uzarowski at the time about
16	getting a City of Hamilton contact? Is there any
17	relationship to that?
18	A. Anything is possible.
19	Q. Okay, but you don't have
20	any recollection of that being the case one way or
21	the other. Is that fair?
22	A. Exactly. I mean, I
23	really don't remember.
24	Q. All right. If we go to
25	Golder 2912, and this e-mail isn't in the overview

Page 2194

May 17, 2022

1	document but if you could just, Registrar, expand
2	the top two e-mails. And this is another response
3	from Dr. Uzarowski actually, sorry. Can you
4	take that down for a second? I might have missed
5	what it's responding to. Yeah, it's just your
6	again, he's responding at a later point to your
7	original e-mail from the 22nd about the strange
8	media request. Okay, thank you. If you could
9	bring that up again, Registrar. He indicates that
10	he will talk to the City as we just discussed that
11	part. And then you respond:
12	"I don't know what the
13	media are fishing for,
14	but certainly MTO is not
15	aware of any issues."
16	And I think before you
17	referred to fishing, but I took you as meaning
18	in your testimony a few minutes ago you talked
19	about fishing, but I think you were talking about
20	fishing with the City. Is that why you would want
21	to talk to Mr. Moore? Is that right?
22	A. Well, yes, but I was
23	actually referring to fishing with Ludomir from
24	the e-mail that I sent to Ludomir looks like I was
25	fishing, like not wanting to gossip or spread

Page 2195

Arbitration Place

(613) 564-2727

1 rumours or anything like that. Right? If we he 2 had any information to offer up to me, I was 3 fishing for that. That's what it looks like. 4 Again, the word "fishing" is used there, but I 5 guess everybody feels that when they get a call б from the media, it's because the media are looking 7 for a story. I mean, they don't call you for no 8 other reason other than they're looking for a 9 story, so --Of course. And at this 10 Q. point, given that the request we were talking 11 about was specifically around friction test 12 issues, did you consider talking to Dr. Uzarowski 13 14 about the skid testing that the MTO had done? 15 So, I remember that we Α. 16 didn't discuss the skid testing. And, again, the 17 reason is, you know, I know that we ended up 18 talking about the asphalt cement. Right? So --19 Ο. Did you have an actual 20 discussion on the phone with him or is it just the 21 e-mails? 22 Well, I mean, I can Α. 23 remember talking with him about the asphalt 24 Whether it was precisely the same chain cement. of events or whether it was this triggered me to 25

Page 2196

Arbitration Place

(613) 564-2727

1	follow up with him about asphalt cement later, you
2	know, I know we were writing a paper about how our
3	perpetual pavement performed, so I can't tie it
4	specifically to this, but I know I did follow up
5	with him to talk about the asphalt cement.
б	Q. Okay. Right. But
7	potentially not in relation to the media request.
8	Is that right?
9	A. Right.
10	Q. Okay. Just give me one
11	moment. Could we make that an exhibit,
12	Commissioner? It would be 47. This is the e-mail
13	that we have up on the screen, GOL2912. That
14	would be 47.
15	THE REGISTRAR: Noted,
16	counsel.
17	MR. LEWIS: Thank you,
18	Registrar.
19	EXHIBIT NO. 47: E-mail
20	response from
21	Dr. Uzarowski to Becca
22	Lane, GOL2912.
23	MR. LEWIS: You can take that
24	down, please.
25	BY MR. LEWIS:

Page 2197

Arbitration Place

(613) 564-2727

(416) 861-8720

1 And the last area I would Ο. 2 like to cover with you is the communications and involvement with the City of Hamilton in 2019 that 3 you have already -- the purpose of the Demix not 4 5 paying their fee and being delisted from the DSM б you already alluded to. 7 So, as I understand it, once news about the matters giving rise to this inquiry 8 9 came out, that you became involved in working with 10 and communicating with the City of Hamilton at that time. Is that correct? 11 12 Α. Yes. 13 Okay. And could you just Q. 14 describe how and why you became involved at that 15 time? 16 Α. I think the item, the 17 news item, of interest was MTO had done friction 18 testing, so they contacted us to say, have you 19 done friction testing? So, we said, yes, we have, 20 and we shared the results with them. They had a copy of the friction report from 2007. 21 22 So, if we could go to Ο. 23 overview document 10 and images 87 and 88, please. So, just to place it in time, in paragraph 218, 24 February 1, 2019, Edward Soldo of the City 25

Page 2198

Arbitration Place

(613) 564-2727

(416) 861-8720

1	e-mailed Kevin Bentley, who was the executive
2	director and chief engineer of the highway
3	standards branch and under the subject line
4	"Pavement Friction" copying Mr. McGuire at the
5	City. And he asks, you see at the top of 88 in
б	the second paragraph:
7	"Do you have a person the
8	City can contact
9	regarding pavement
10	friction testing and
11	anticipated values for
12	SMA pavements and we
13	would like to see what
14	data the MTO has in this
15	area."
16	And then there's a followup in
17	the next paragraph. Mr. Soldo e-mails Mr. Bentley
18	again on February 11:
19	"Just following up on my
20	earlier e-mail. Was
21	wondering if you could
22	give me a call."
23	And so, Mr. Bentley at that
24	point in time you're the manager of MERO. Right?
25	A. Yeah.

Page 2199

May 17, 2022

1	Q. And still in that role at
2	the time. And what was your relationship and
3	reporting to Mr. Bentley. Did you report to him?
4	A. Not directly but
5	indirectly, yes. So, I reported to the director
6	and he was the executive director chief engineer,
7	so I reported to the director and then the
8	director reports to the executive director.
9	Q. And sorry, your direct
10	report was who?
11	A. Dino Bagnariol.
12	Q. Okay.
13	A. Actually, I'm sorry. I
14	just read the e-mail. It was Dan Remollino.
15	Q. Dan Remollino, okay.
16	A. Sorry, yes. Dino had
17	retired and it was Dan Remollino.
18	Q. Okay. And if we keep
19	image 88 and pull up 89 as well, please. We see
20	in paragraph 220 you were involved in developing a
21	response to a press enquiry from CHCH News in
22	Hamilton. Do you recall that?
23	A. Yeah.
24	Q. Okay. And then if we
25	keep up 89 and go to image 90, this is in

Page 2200

May 17, 2022

1 paragraph 225, still on February 12, Mr. Bentley 2 replied to Mr. Soldo's e-mail from the prior day 3 and he sends him the MTO's skid test results and 4 copying you and indicates that he CC'd Becca Lane 5 if you have any questions about the testing. 6 And then a number of things 7 happen after that. But generally speaking, what 8 was going on at that point and how did you get 9 involved? 10 Α. Well, I got involved because the initial question was had MTO done any 11 12 testing and Stephen Lee was the head of pavements 13 and foundations section and he said, no, we had 14 never done any testing on the Red Hill Valley 15 Parkway. And I said yes, we have, so it's my own 16 fault for having a good memory. 17 So, the short story is as the 18 manager of MERO, I sort of became that, you know, 19 everything goes up through the chain of command, 20 so, you know, Stephen Lee to Becca to Dan to 21 Kevin. That's normal. That's the normal 22 procedure. 23 Ο. And then if we could go 24 to image 94 and paragraph 236, on February 13, Mr. Bentley e-mailed Mr. Soldo again attaching the 25

Page 2201

1 underlying data for the friction testing, graphs 2 that he had previously sent before and the SMA, 3 one page for the SMA mix design. 4 So, was this information that 5 you had obtained from your enquiries? 6 So, you mean my enquiries Α. 7 of staff? Yeah, internally at the 8 Q. 9 MTO. 10 Yeah. Yeah, exactly. Α. 11 Q. Okay. 12 So, for example, you Α. 13 know, we started to look for information. They 14 were asking specifically what else do you have? I 15 can't remember what the question is. Anyway, and 16 so I went to the bituminous section because they 17 were asking about the SMA mix and they had --18 Heather pulled up Anil Virani's old files from 19 when he retired and in that they found the SMA mix 20 design. 21 Ο. Okay, so is that Heather 22 Bell? 23 Α. Yes, it is. 24 Okay. And so, if we Q. could go to that. It's the second attachment to 25

Page 2202

1	Mr. Bentley's e-mail. It's HAM54586. Sorry, it's
2	the wrong one. Bear with me. That's the test
3	results. One moment. Try 54587. I'm pretty sure
4	that's the right one. Yes.
5	So, that's the mix design.
6	So, you talked to Heather Bell in the bituminous
7	section and Heather then went and looked at both
8	files and found this in Anil Virani's file. Is
9	that right?
10	A. Yeah. I went over to the
11	bituminous section, like, not just Heather, I
12	asked everybody, to see what they could dig up and
13	then they still had Heather had taken on Anil's
14	role, so when Anil retired, Heather got Anil's job
15	and he had given her his files on a stick. Right?
16	And so, she was able to go through it and find
17	this mix design and she sent it to me and I sent
18	it in.
19	Q. I see. And was
20	Mr. Virani, was he on the SMA task group back
21	then?
22	A. Yes, he was.
23	Q. Do you know how
24	Mr. Virani got this? Do you have any insight into
25	that at all?

Page 2203

May 17, 2022

1	A. No, I don't.
2	Q. Okay. Thank you. And
3	then if we could take that down, Registrar, and
4	pull up the native of the other attachment to
5	Mr. Bentley's February 13 e-mail, which is
б	HAM54586, the native.
7	And so, this is the detailed
8	underlying data from the Red Hill testing, as I
9	understand it, from 2008 through to 2014. Is that
10	right? Except 2013 when it wasn't conducted, of
11	course.
12	A. Yes.
13	Q. Okay. And if we could go
14	to the second tab, I just have a couple questions
15	on these, second tab, Test Data. And this appears
16	to if we could go up to the top. Thank you.
17	No, they're all there. Sorry, this has the
18	location, speed, all the underlying data. If
19	appears though, if you scroll down, Registrar,
20	that there's only GPS data for that 2014 results.
21	Scroll up a little bit. Do you see that 2012
22	doesn't have the GPS information. Do you have any
23	idea why that is?
24	A. It's likely that we got a
25	new trailer and it had a GPS on it. I couldn't

Page 2204

Arbitration Place

(613) 564-2727

May 17, 2022

1	100 percent say that, but I remember we did get a
2	new friction trailer and I remember that we were
3	obviously trying to get a GPS. It's a new
4	technology, ha-ha, so obviously we wanted to be
5	able to have GPS data. So, I can remember a
б	discussion around making sure we had GPS data.
7	That's the only thing.
8	Q. Okay. So, that may have
9	been the time
10	A. Yeah.
11	Q. I think we'll hear it's
12	the same trailer, but it may be that GPS was
13	affixed to it at that point, is I guess the
14	possibility?
15	A. Probably.
16	Q. Okay. Thank you. And
17	then the next tab is the report. I just have one
18	question. I mean, the date on this, you'll see,
19	is on the top part, is 7/23/2014, so that's the
20	date three of the lanes were tested in 2014 on the
21	Red Hill. At the top, it says "Pavement Friction
22	Survey 2018," which do you have any knowledge of
23	how that date came to be there?
24	A. No. I mean, that's a
25	typo.

Page 2205

May 17, 2022

1	Q. All right. If we could
2	go back to overview document 10 and image 94 and
3	image 95, please. And, in paragraph 237, which
4	runs on to the following image, Mr. Bentley
5	e-mailed Mr. Soldo again on February 13
6	describing, as he said:
7	"From what we have been
8	able to determine so
9	far"
10	And indicates:
11	"In 2007 some concerns
12	had been identified in
13	the province with the
14	initial friction
15	qualities of the SMA mix
16	given the higher levels
17	of AC. As a result, at
18	the request of City, the
19	2007 testing of a
20	four-kilometre section
21	that was constructed, SMA
22	was completed by the MTO
23	and results shared with
24	the City. No concerns
25	were identified with the

Page 2206

May 17, 2022

1	initial friction
2	qualities. The 2008 to
3	2014 testing for the same
4	four kilometre section
5	was completed to evaluate
6	the acceptability of the
7	stone used and the
8	asphalt potentially used
9	on provincial highways.
10	Based on a preliminary
11	review of the MTO's
12	records and based upon
13	the intend purpose of
14	this testing, it would
15	appear that these results
16	were not shared with the
17	City."
18	And am I correct again this is
19	sort of the product of what you had been making
20	enquiries about up until that point? Is that
21	correct?
22	A. I'm not sure what you
23	mean by product. The 2008 to
24	Q. No. Mr. Bentley's
25	e-mail, that's based upon the information from you

Page 2207

May 17, 2022

1	as a result of your enquiries with staff. Yes?
2	A. Yes.
3	Q. Okay. And did you, at
4	that time, consider or even think about your
5	discussion you had had with Dr. Uzarowski back in
6	November of 2010?
7	A. No.
8	Q. Did you even recall that
9	at the time?
10	A. No.
11	Q. Okay. Then just to loop
12	it out, we see that in paragraph 238 is the
13	reference to the e-mail of you reporting on
14	Mr. Magnan's enquiries about sorry, Mr. Magnan
15	e-mailing you about his enquiries about Demix that
16	we already talked about, just to place that in
17	time.
18	A. Right.
19	Q. Okay. And there's also
20	at paragraph if we could go to image 97 and
21	paragraph 243, on February 25, Mr. Bentley e-mails
22	Mr. Soldo and he copies you writing:
23	"I've CC'd Becca to allow
24	you to arrange a meeting
25	with her and her staff."

Page 2208

May 17, 2022

1	And then, if we go to
2	image 100, in paragraphs 252 to 255, first in 252,
3	Mr. McGuire, on February 26, e-mails Mr. Bentley
4	about the friction test data and he is looking to
5	understand the information and asks for the limits
6	of the testing and you reply, if you look at
7	tab 2, it's labelled Test Data and then he asked
8	to call you for a bit of clarity and you arrange a
9	call with him.
10	A. Is that all I said, if
11	you look at tab 2, it's test data?
12	Q. That's what we can go
13	to that, 272. If we could go to HAM29030.
14	A. Okay, so thank you. I
15	was a little worried there that I hadn't explained
16	it better than that.
17	Q. Yeah, and that's a fair
18	point. If we could pull up both images or the
19	first two images. There we go it's labelled Test
20	Data and you give him an example of it?
21	A. Yeah.
22	Q. And you're showing the
23	data from
24	A. Northbound, from the CNR
25	structure to Greenhill, exactly like that. And

Page 2209

May 17, 2022

1 where the data is and where it starts from, so 2 basically explaining to him how to read the data. 3 No, that's absolutely --Ο. 4 Α. I just didn't want you to 5 think that I just said, look it up, it's labelled 6 test data. 7 Ο. I wasn't suggesting that, 8 but it's perfectly appropriate for you to point 9 out that you provided more detail, so thank you 10 for doing that. 11 And if we could go back, then, to image 100, and so it indicates that you arrange 12 13 a call for 3:15 on that day, on March 1. Do you 14 recall that discussion with Mr. McGuire? 15 I do recall a discussion. Α. 16 I think it was with Mr. McGuire, yes. 17 Ο. Okay. And can you 18 explain what you discussed in that call? 19 Α. So, Mr. McGuire was 20 asking about the numbers and what they meant and, 21 you know, I was explaining to him exactly all of 22 the things that I've been explaining the past day, 23 like, that, you know, it's not just about the 24 number, that they need to know from an engineering perspective what the friction demand on their 25

Page 2210
May 17, 2022

1	roadway is and it's about all the other things,
2	like the traffic volumes and the speed and the
3	geometry and the grade and the sight lines and all
4	of those other things. I explained that and I
5	said, you know, so there isn't a number that goes
б	from good to bad. It's about the whole picture
7	and how it contributes. And I know it's
8	frustrating because people are looking for this
9	magic number and I explained to him that there is
10	no magic number that goes from the road is
11	excellent to the road is terrible. It's all of
12	these different factors. That's what I explained
13	to him.
14	Q. Okay. So, a couple of
14 15	Q. Okay. So, a couple of things. Was it the results throughout that you
15	things. Was it the results throughout that you
15 16	things. Was it the results throughout that you were discussing with him, all of the testing?
15 16 17	things. Was it the results throughout that you were discussing with him, all of the testing? A. We weren't actually
15 16 17 18	things. Was it the results throughout that you were discussing with him, all of the testing? A. We weren't actually looking at the data, so I just remember that he
15 16 17 18 19	things. Was it the results throughout that you were discussing with him, all of the testing? A. We weren't actually looking at the data, so I just remember that he was looking for is there some kind of number that,
15 16 17 18 19 20	<pre>things. Was it the results throughout that you were discussing with him, all of the testing?</pre>
15 16 17 18 19 20 21	<pre>things. Was it the results throughout that you were discussing with him, all of the testing?</pre>
15 16 17 18 19 20 21 22	things. Was it the results throughout that you were discussing with him, all of the testing? A. We weren't actually looking at the data, so I just remember that he was looking for is there some kind of number that, you know, triggers something. Right? That's what he was asking for and that's why I was giving that explanation.

Page 2211

May 17, 2022

1 yes. 2 Q. Do you recall who raised 3 that? 4 I believe it was probably Α. 5 me, yeah. 6 Ο. Okay. Because you're 7 talking about, as you said, there's no magic 8 number, but nonetheless, there is a number? 9 Α. No, no. Actually, no. I 10 remember specifically saying there isn't a number. I said, people will like to float this number 30 11 12 out there, but let me explain to you why you can't 13 do that. So, I specifically remember saying it's 14 not 30. That's what I -- you know, that that 15 number is out there floating in the air, I don't 16 know what to say, but that we don't rely on that 17 number and that it's just all of those other 18 things and it's not the number 30. That is 19 specifically what I remember telling him. 20 Ο. Okay. But I want to be 21 fair about your evidence. You've been very clear 22 in explaining that it's not just about FN30 and 23 that there are all these other factors, but at the 24 same time, I think you've been clear that FN30 is used by the MTO as a -- whether it's a guide or a 25

Page 2212

May 17, 2022

1	desirable number or so forth, at which point an
2	investigation, as you described, can be triggered.
3	So, are those things that you
4	discussed with him or no?
5	A. No. I specifically said
б	it wasn't a number that would automatically
7	trigger anything.
8	Q. Not automatic okay,
9	not automatically trigger. Did you say that it is
10	a number that may, depending on the circumstances,
11	trigger an investigation?
12	A. No, I didn't. I
13	specifically remember saying to him that it wasn't
14	that. So, you know, he was asking me, like, is
15	there a number that, you know and I was saying,
16	well, there's a number out there that everybody
17	wants to talk about, the number 30, but that is
18	not there is no golden number for us. Like, we
19	have, as I've been trying to say, we've been very
20	clear that we there are so many other factors
21	and aspects to this that there is no magical
22	number that changes the pavement from being good
23	to being fair or whatever. Right? There is no
24	magical number.
25	So, I explained that to him,

Page 2213

1	that it would be all dependent on the actual
2	frictional demand and needs of the highway and
3	that I understood that that's frustrating but
4	that's the way it really was, and that is the way
5	it really is, even though you're right, we see the
6	number 30 all over the place, but I'm just
7	explaining how it's really used.
8	Q. Okay. And you had said
9	earlier about it being frustrating and I was going
10	to ask you were you saying that people generally
11	think that but do I understand you now to be
12	saying you expressed that to Mr. McGuire?
13	A. Yeah.
14	Q. That you understand it's
15	frustrating but?
16	A. Well, you know, people
17	are looking for a simple answer. Right? That's
18	not a simple answer.
19	Q. Okay. And, sorry, was it
20	your sense that he was aware of FN30, whatever it
21	meant, prior to the call or no?
22	A. No. I think he was
23	asking me if there was a number like that.
24	Q. Okay. And had you, at
25	that point in time, ever driven on the Red Hill

Page 2214

May 17, 2022

1 Valley Parkway? 2 No, I haven't. I've Α. 3 never driven on it. 4 Sorry, is that still the Ο. 5 case? 6 Α. It's still the case. 7 Okay. Ο. 8 Α. I just Googled it two 9 days ago to try and see if I could see it with 10 Google, the little Google man. 11 Okay. And did you have Q. 12 any discussion in this call about the MTO doing 13 further skid testing on the Red Hill? 14 Α. I don't remember if it 15 was in this call. I don't think it was, but it 16 could have been. I know that we did have 17 discussions with the City about could we go and do 18 some friction testing and we said we could, so I 19 don't know if it was specifically in this call or 20 in a later call, but I know that the Ministry was 21 willing to do friction testing and, in fact, I 22 believe we had a Minister statement out in the 23 world where the Minister said we would do anything 24 we could to assist, so definitely we were willing to provide friction testing. 25

Page 2215

1	Q. Okay. And then if we
2	could go to images 169 and 170 and paragraph 44,
3	which straddles the two pages. On March 20,
4	Mr. McGuire e-mailed you under the subject line
5	"Follow Up With the City of Hamilton." He wrote:
6	"We talked last month on
7	the RHVP issue and I
8	wanted to say thanks. I
9	wondered if we could have
10	a conversation about the
11	potential to test our
12	facility again prior to
13	our resurfacing works."
14	Did you understand that as
15	reference to conducting the skid testing again?
16	A. Yes, yes.
17	Q. Okay. So, whether or not
18	you discussed it in that conversation on March 1,
19	it had been discussed obviously by this point.
20	Fair?
21	A. Yeah. I think this is
22	him bringing it up for the first time, so just
23	guessing, because he says I wonder if we could
24	have a conversation about the potential
25	Q. So, this might have been

Page 2216

1 the first time it was brought up? 2 Α. This might have been the 3 first time, yeah. 4 Okay. He also then in 0. 5 the next paragraph talks about the setting of LDs б for paving contracts. Do you know what that was 7 about? 8 Α. So, he's talking about 9 liquidated damages and that is not my area of 10 expertise, so I sent him off to Doug Pateman, the 11 manager of the contract management office because 12 that's not my area of expertise, so I don't know 13 what --14 Q. Does it have anything to 15 do with the Red Hill and the issues we've been 16 talking about? 17 Α. I actually don't think it 18 does. I mean, I think it might have been 19 separately at the same time there was some kind of 20 audit going on at the City of Hamilton of their 21 paving practices and things like that, their 22 contracting practices, so I'm imagining that it 23 has something to do with that. It seems like 24 asking about liquidated damages for a paving contract 12 years later wouldn't be appropriate. 25

Page 2217

May 17, 2022

1	Q. Right. Fair enough. And
2	then he asked to arrange a call in the next week
3	and, in paragraph 445, that's what you're
4	referring to. You indicate that you put him in
5	contact with Mr. Pateman and then you'll check
6	with staff about the friction testing because you
7	need some warmer weather?
8	A. Right.
9	Q. And then if we could keep
10	up 170, we can see in 446 and 447 there is a
11	meeting scheduled for April 2, which seems to have
12	been intended to involve Mr. Bentley, Mr. Soldo,
13	Mr. McGuire and you. And in the first paragraph
14	at 446 of Felicia Horinga's e-mail to Mr. Soldo,
15	she says:
16	"Kevin Bentley and Becca
17	Lane from the Ministry of
18	Transportation have asked
19	that I schedule a
20	30-minute meeting with
21	you about MTO undertaking
22	friction testing."
23	And asking for that next week
24	and it's scheduled for April 2. Do you recall
25	that meeting on April 2?

Page 2218

1 I don't specifically Α. 2 recall the meeting, but, I mean, I expect that the 3 meeting was to offer up that we do friction 4 testing for them, because they had asked us to do 5 friction testing and we were willing to do it, so б I think that meeting was just to sit down and 7 offer up, coordinate, how we could do the friction 8 testing for them. 9 Ο. Do you know that you 10 attended the meeting and you just don't recall it 11 or you don't even recall if you attended the 12 meeting? 13 Α. Yeah. I mean, it's a 14 blur. I don't remember if I attended or not. I 15 do know that we didn't have reservations about 16 doing the friction testing. We had offered it up. 17 We had support from the Minister saying that we 18 could provide assistance, so, I mean, we were 19 willing to do the friction testing. I don't recall the meeting specifically. 20 21 Ο. Okay. 22 It couldn't have been Α. 23 very long. A 30-minute meeting, yeah. 24 Okay. And we know the Q. MTO did not conduct the testing. Do you recall 25

Page 2219

Arbitration Place

(613) 564-2727

May 17, 2022

1	why that was? Was there a specific communication
2	where you were told that the MTO wasn't going to
3	be doing it or that the offer was declined?
4	A. I don't recall why. I
5	mean, maybe Mr. Soldo and Mr. McGuire can advise
6	why, but from my perspective we were ready and
7	willing to do that friction testing. We just had
8	to wait for the warmer weather because we didn't
9	want to like, our friction trailer goes into
10	storage over the winter because we don't want to
11	expose it to ice. Well, you can't test in the
12	cold anyway, but we don't expose it to winter
13	elements and salt and those kind of things, so it
14	would have been a matter of just getting it out of
15	storage so that we could do the testing for them,
16	possibly getting it calibrated, you know, I don't
17	know, something along those lines. That's what I
18	would think would be the only preconditions.
19	Q. Okay. But other than the
20	fact that you believe that the MTO was ready,
21	willing and able to conduct it, once the friction
22	trailer was ready to go, you don't recall anything
23	about why that didn't happen specifically?
24	A. I don't, no.
25	Q. Okay. Just give me one

Page 2220

1	moment, please. I went a little longer than I
2	thought, but I don't have any further questions.
3	It is 11:22, so I wonder, Commissioner, would this
4	be a good time for our morning break and I can
5	have just a discussion with participants' counsel
б	about their time estimates and Mr. Raymond?
7	JUSTICE WILTON-SIEGEL: That
8	will be fine. We'll take a little over 15 minutes
9	and come back at 20 to 12:00. We stand adjourned
10	until that time.
11	Recess taken at 11:22 a.m.
12	Upon resuming at 11:41 a.m.
13	MR. LEWIS: We're back
14	Commissioner. May we proceed?
15	JUSTICE WILTON-SIEGEL: Yes,
16	proceed.
17	MR. LEWIS: I consulted with
18	counsel for the participants about their
19	examinations and Mr. Chen will go first for the
20	City, followed by Ms. Roberts for Golder and then
21	I'm advised Dufferin does not have any questions
22	and then Ms. McIvor for the MTO will go last.
23	JUSTICE WILTON-SIEGEL: Okay.
24	MR. CHEN: Thank you,
25	Mr. Lewis. Good morning, Mr. Commissioner.

Page 2221

1 EXAMINATION BY MR. CHEN: 2 Ms. Lane, I'm counsel for Q. 3 the City of Hamilton and I just have a couple 4 questions for you. 5 So, to start, yesterday б Mr. Lewis asked you about, and I think maybe even 7 today, the circumstances where the MTO may conduct friction testing for municipalities upon request. 8 9 Do you recall that discussion? 10 Α. Yes. Perfect. And I 11 Q. 12 understand that the MTO doesn't have a written 13 policy on how to manage that type of request by 14 municipalities. You know, it depends on various 15 factors, like capacity. Is that right? 16 Α. Correct. 17 Ο. Mr. Registrar, if we 18 could bring up MTO7, images 2 and 3. So, it 19 starts just at the bottom left, which is MTO7, 20 image 2. There's an e-mail from Chris Raymond to 21 you on September 27, 2007 and then it kind of 22 spills over to the next page. And that's the 23 e-mail I just had a couple of questions for you. 24 And you can see the first 25 line:

Page 2222

Arbitration Place

(613) 564-2727

1 "Can we please discuss 2 friction testing for the 3 City of Hamilton's 4 perpetual pavement?" 5 It goes on to say: 6 "Ludomir is requesting 7 friction testing..." 8 And we'll come back to that. The third paragraph, and this is where I want to 9 10 start, says: 11 "The pros to conducting 12 the testing ... " 13 And then you list three of 14 them. Can you just have a look at that? I just 15 want to take those one at a time and get your 16 view. 17 Α. Okay. Sorry. The pros 18 to conducting the contesting are supporting 19 perpetual pavement research, so --20 Q. So, the first one, I take 21 it you agree, Ms. Lane --22 A. Sorry. 23 Ο. -- that was one of the 24 pros, being to support perpetual pavement 25 research. Is that fair?

Page 2223

1 Α. Yeah. So, perpetual 2 pavement was a brand new technology and, in fact, we only have a handful of perpetual pavements in 3 4 the province and this was one of the very, very 5 first trials of perpetual pavement. So, yes, that б would be a pro. 7 Ο. And then the second, if I 8 can paraphrase, they're going to build on the 9 MTO's SMA friction knowledge base. That's another 10 pro in favour of testing? 11 Α. Yeah. 12 Okay. And then the 0. 13 third, which you raised yesterday, is general 14 public safety. I take it you agree that that's, 15 you know, another reason in favour of testing? Yeah. There's a concern 16 Α. 17 about the early age friction on SMA pavements and 18 this was going to be an SMA pavement. 19 Ο. Okay. More generally, is 20 the third reason, I'm just trying to understand 21 your evidence, that's consistent with your view that if the friction test results come back and 22 23 they show any concerns, you would have relayed 24 those concerns to the City. Does that kind of inform the aspect of general public safety? 25

Page 2224

Arbitration Place

(613) 564-2727

1 Yeah. I'm sure if the Α. 2 results had come back where there was a big concern, that it would have been relayed to the 3 4 City, yes. 5 Ο. And then next paragraph, б the cons, Chris says that, Chris Raymond says, 7 that there is no official request, which, again, I'll come back to. And then the last one is, it 8 9 says, limited -- my video is blocking the words, 10 "limited resources," which you raised before, and I take it you agree with that? 11 Yes, exactly. We have 12 Α. 13 only one friction trailer and one operator. 14 Q. Perfect. So, if we can 15 move now to the 2007 test results which, you know, 16 you discussed yesterday and I think may have come 17 up today again, do you recall that discussion? 18 Α. Yes. 19 Ο. And I think I have it 20 right, but your view on those results -- we can 21 take this, Mr. Registrar, document down. Your evidence yesterday was that the 2007 results were 22 23 good results and that you were pleased with them. 24 Is that right?

25 A. Correct.

Page 2225

May 17, 2022

1	Q. And just applying what
2	you said before about the reasons we test, which
3	include I think the word "public safety," I take
4	it that if the results were concerning from a
5	safety perspective, you or someone else on behalf
6	of you at the MTO would have reached out to the
7	City at that time to express that concern?
8	A. That's right. So, we had
9	been seeing numbers in the less than 20 and in the
10	low 20s, and so these numbers were good.
11	Q. And just on those
12	numbers, you mentioned yesterday that you saw some
13	numbers in the teens?
14	A. Yes.
15	Q. And do you recall where
16	that was?
17	A. I don't recall where, but
18	I know that's what led to our initial results
19	sorry. Our initial reaction to the SMA task
20	group, et cetera, so we got some numbers in the
21	teens and that's what led us to start up the SMA
22	task group in the first place.
23	Q. In terms of if there were
24	concerns and you would have reached out to the
25	City, in terms of what would be expressed to the

Page 2226

Arbitration Place

May 17, 2022

1 City, would the conversation have been something 2 like you explain the friction data and what it may 3 mean going forward? 4 Α. I didn't have that 5 conversation with the City, so I don't know what б was said, and, you know, so I can't really 7 comment. 8 Ο. Okay. I was trying to 9 get your view on if that is a conversation that 10 were to take place, what would be discussed? Would there be recommendations or any of that sort 11 if there were, in fact, concerns? 12 13 Α. So, if there had been 14 concerns, we would have relayed that those friction numbers are typically something that are 15 16 of concern to the Ministry, if they had been very 17 low numbers. 18 0. Okay. Would there be 19 anything more than that? Perhaps an explanation 20 of, you know, why it's concerning? 21 Α. I can't speculate on what 22 it would be really. 23 0. Okay. No, fair enough. To your knowledge, just with respect to the 2007 24 results, no one else at the MTO who received these 25

Page 2227

Arbitration Place

May 17, 2022

1	results had any concern either, safety or
2	otherwise. Is that fair?
3	A. Yeah. It looks like, you
4	know, we were concerned about very low numbers and
5	these numbers came in and we thought they were
6	good. I can't you know.
7	Q. Okay. Thank you.
8	A. I think one of the
9	things I mean, one of the things, if you look
10	at all of the documentation from the SMA task
11	group, it was all about what can we do to bring
12	those numbers up to 30? So, it was, like, you
13	know, we're concerned about the early age
14	friction, you know, we're going to, you know,
15	check what that early age number is, you know, and
16	then if we find it's low, we're going to, you
17	know, reduce the speed limit or we're going to
18	post slippery when wet signs and we'll take them
19	down when it achieves a number of 30. So, 30 was
20	sort of the target of acceptability that everybody
21	was aiming for with the SMA task group and it's in
22	all of the documentation for that.
23	Q. Right. And you kind of
24	jumped ahead of where I wanted to go, but since
25	you brought it up, let me ask you now. So, we

Page 2228

Arbitration Place

May 17, 2022

1 know that the 2007 Red Hill numbers, you know, had 2 an average, you know, above 30 and the early age 3 low friction numbers that the task group looked at 4 were in the low 20s. 5 So, is it fair to say that б when we think of the early age low friction issue, 7 what we're really talking about are roadways that, 8 you know, are in the low 20s, maybe even the 9 teens? That's kind of the focus of how we would 10 define, you know, the early age low friction issue? 11 12 Yes, it is. Α. 13 Q. Okay. And just so I 14 understand, if a road had, you know, early age 15 friction figures in the high 40s, for example, 16 which might be, I don't know, an extreme example, 17 that's not, you know, it wouldn't be associated 18 with early age low friction? 19 Α. Correct. 20 Okay. Just going back to 0. 21 our discussion before we veered off into what early age low friction is. After you discussed 22 23 the 2007 results with Mr. Lewis, at some point you 24 went on to look at or talk about the friction testing that took place in 2008 to 2014. 25

Page 2229

1	And, again, I think the answer
2	is implied from your action in response to the
3	2010 testing, but if any of the testing results
4	from after 2007 were concerning to you and raised
5	potential issues, safety or otherwise, you again
6	would have told or advised the City or its
7	representatives of the concerns that you had. Is
8	that fair?
9	A. Yeah. So, that's why in
10	2010 I reached out to get a number to contact the
11	City to let them know that we had seen the
12	pavement numbers, friction numbers, dropping.
13	Q. Right. Okay. And the
14	2010 numbers that triggered you to call Ludomir, I
15	think we've established that had you actually seen
16	the correct numbers, you would not have called
17	because the dip or the big drop that triggered you
18	to call Ludomir, you know, wouldn't have been
19	there. Is that fair?
20	A. Right. What triggered me
21	and the concern was that it was quite a large
22	drop. I thought it was 6.6, quite a large drop in
23	the friction value, and that made me concerned.
24	So, because we didn't have a lot of data and we
25	saw this sort of rapid drop, I was concerned about

Page 2230

1 where those numbers were going, so, you know, 2 that's why I thought it would be important to 3 contact the City. 4 Okay. And so, outside of 0. 5 the erroneous 2010 numbers, looking at the results б from 2008 to 2014, I take it there was no concern 7 or no need to call the City about those results because they were acceptable? 8 9 Α. Well, I'm imagining we've 10 already called the City about the 2010 results, you know, so I'm not going to call them every 11 12 year. But the numbers are still falling in our 13 acceptable range and look to me to be levelling 14 off. And we were, you know, like I mentioned, we 15 were confident in the aggregate itself as being a 16 good quality aggregate and although they weren't 17 ideal numbers, they were still considered 18 acceptable. Right. And just with 19 Q. 20 respect to the call to Ludomir asking for a 21 contact at the City, am I correct that your 22 evidence was you have no recollection of actually 23 calling someone at the City? 24 Yeah. So, my Α. recollection is -- I don't have a memory of 25

Page 2231

1	calling them, but I guess what I would say is that
2	that was my intent to do and, you know, knowing my
3	own professional work ethic or whatever, I feel
4	certain that I would have done it. And then I was
5	pleased to see that I did have that confirmation
6	that I reached out to Ludomir. So, to me, that's,
7	you know, showing that I did in fact reach out and
8	let them know about the declining friction
9	numbers.
10	Q. So, I appreciate this was
11	a long time and assuming you did call the City and
12	you raised the concern, would it also make sense
13	to you, based on your work ethic, that you would
14	have, you know, after learning about the error in
15	2010, corrected what you may have said to the City
16	afterwards?
17	A. No, I don't think so.
18	Q. So, if you have no
19	recollection of, you know, correcting the
20	information that you gave, would that suggest to
21	you, you know, given your diligence, that you
22	would not have initially called the City with that
23	information?
24	A. Oh, no. I'm sure I would
25	have called them with the original information,

Page 2232

1 but, you know, the follow-up information, I don't 2 think I would have followed up on. 3 Ο. Mr. Registrar, can you 4 bring up MTO7 again, images 2 and 3. 5 Ms. Lane, I would like to go б back to the conversation you had with Mr. Lewis, 7 again, about the 2007 request for friction testing 8 and whether the City had specifically made a 9 request for it. 10 So, based on your evidence 11 yesterday, I think you were under the belief that the City, for some reason, did not want to provide 12 13 a written request. Is that correct? 14 Α. Yeah. And, again, of 15 course that was just me speculating on the City 16 not putting a request in writing. I don't --Sorry. Did I cut you off 17 Ο. 18 there? I didn't mean to do that. 19 Α. Well, I can't really put 20 myself in their shoes. I'm just guessing that 21 they didn't want to put it in writing, but it could just be that they were busy. I don't know. 22 23 0. I think, just looking at 24 the e-mails, the only person that you talked to about that issue was Mr. Raymond. Is that 25

Page 2233

1 correct? 2 Α. Correct, yes. 3 And so, you didn't speak 0. 4 to anyone at the City to confirm whether that was 5 the case? 6 Α. That's true. 7 Ο. Right. And it's fair to say you don't know whether the City was actually 8 9 even asked to make a formal request to the MTO? 10 Well, that's true. I Α. wouldn't have been party to that. I did know from 11 12 Tom Kazmierowski, who was my boss, I was the 13 senior pavement engineer when I remember that Tom 14 had mentioned that we could do friction testing 15 for them, so I assumed that it had come up in the 16 past. Right? 17 So, you're right. Normally I 18 would have been saying, no, we need this letter. 19 Like, we're not going to go and test without their 20 letter. But because there had already been a 21 previous discussion about doing this friction 22 testing for them, I assumed that they were aware. 23 And then Chris is saying they don't have an 24 objection to it. They're just not putting in a formal request. 25

Page 2234

May 17, 2022

1 So, you know, I think it was a 2 combination of having previously heard that they may want to do friction testing. Having Chris say 3 4 that they have no objection to it, I think that's 5 why I didn't push for a written letter. 6 0. Okay. Fair enough. And 7 Chris tells you that the information is coming from Ludomir, Ludomir Uzarowski. I take it you 8 9 didn't speak to Ludomir about this issue either? 10 No, I didn't. Α. 11 Q. So, the testing that took 12 place -- sorry, we can take this document down. 13 Ms. Lane, the testing that 14 took place in 2007, that was in the context of the 15 municipality making a request for friction 16 testing, and so we had just discussed you would 17 ideally, I guess, prefer approval from the City 18 doing that testing. Is that right? 19 Α. Correct. 20 And then in 2008, 2014, 0. 21 that testing was done in the context of aggregate 22 approval for, you know, DSM purposes? 23 Α. Yes. 24 In that case, am I right Q. that the MTO does not seek permission from the 25

Page 2235

1	municipality, even though testing is taking place
2	on a municipal road?
3	A. So, that is a bit of an
4	interesting one because I wasn't there at the
5	time. So, what happened is the request came in in
6	the late fall or December of 20, whatever it was,
7	and then I left that job and went downtown, to
8	work downtown. So, in that meantime I don't know
9	how they settled on using the Red Hill Valley
10	Parkway as the trial section.
11	What I do know is, like,
12	typically when we're pre-qualifying an aggregate,
13	like, there's all these requirements. Right? So,
14	we do all this lab testing, we investigate the
15	quarry and we place a test section. What I do
16	know is if there's already constructed a suitable
17	pavement that used that aggregate, that, you know,
18	it would be strongly suggested that that's the
19	test section that we use.
20	And the reason is otherwise
21	we're saying to the quarry, you have to go and
22	build us a 500-metre test section somewhere, and
23	then they're saying, well, we just built this
24	pavement right here. Right? So, I believe that
25	that is how they landed on the Red Hill Valley

Page 2236

1	Parkway as the test section, because it had just
2	been built with that aggregate and it was right
3	there and out of that came this. But I wasn't
4	actually there for those deliberations because I
5	was in another role at the time.
6	Q. Okay. No, thank you for
7	that information, but what I was trying to get an
8	understanding of is in the context of that
9	testing, I take it the MTO doesn't think there's a
10	need to, you know, seek permission from the
11	municipality to do the testing. Is that what that
12	appeared to be, a concern in the context of, you
13	know, the 2007 testing where you mentioned we at
14	least need approval before we go ahead?
15	A. Yeah. I would have
16	thought it would be a professional courtesy to do
17	that, to be honest, but it wasn't my decision.
18	Q. Okay. And you're not
19	aware of, you know, the City being provided notice
20	that this testing was going on, you know, outside
21	of what we've discussed about the 2010 results?
22	A. I'm not specifically
23	aware of it, but it may have happened. And the
24	reason I say that is because we usually let others
25	know if we're testing their facility, but that

Page 2237

Arbitration Place

1 would have been -- but, you know, if nobody has 2 any evidence of that, it wouldn't have been me 3 doing it. Right? So... 4 O. Yeah. We'll see 5 obviously if there are other MTO, but I was trying б to get your evidence on what the practice --7 A. Clearly I can confirm that I did not do that, yes. 8 9 Q. Okay. Mr. Commissioner, 10 those are my questions. Thank you, Ms. Lane. 11 JUSTICE WILTON-SIEGEL: Thank 12 you. 13 THE WITNESS: Thank you. 14 MR. LEWIS: And so, I believe it is Ms. Roberts, counsel for Golder, next. 15 EXAMINATION BY MS. JENNIFER ROBERTS: 16 Q. Good morning, Ms. Lane. 17 18 A. Good morning. 19 Q. I'm Jennifer Roberts, counsel for Golder. 20 21 Mr. Commissioner, may I please 22 begin? 23 JUSTICE WILTON-SIEGEL: Please 24 do. 25 BY MS. JENNIFER ROBERTS:

Page 2238

Arbitration Place

(613) 564-2727

1 Ο. Okay. Ms. Lane, I want 2 to go to a particular piece of evidence and I'm 3 hoping you can help us. I want to explore the 4 question of whether friction levelled off, as you 5 said it appeared to from the test data that went into 2012 and into 2014. б 7 We know that MTO didn't 8 conduct testing in the spring of 2019, but the 9 evidence in the documents is that an entity called ARA actually did, and I would like to go to that. 10 Registrar, can you please pull up Hamilton 9628. 11 12 THE REGISTRAR: Sorry, 13 counsel, would you like it in the native version 14 or the OnCue version? 15 MS. JENNIFER ROBERTS: Let's 16 look at it in native. Hopefully that looks like 17 what I've got. 18 BY MS. JENNIFER ROBERTS: 19 Ο. Okay. This is a truly 20 horrible looking spreadsheet. Ms. Lane, first of 21 all, just a general question. In the course of preparing to give testimony in this hearing, have 22 23 you had an opportunity to look at the ARA data? 24 Α. Yes. This was shared with me recently. 25

Page 2239

### Arbitration Place

(613) 564-2727

1 0. Thank you. Okay. 2 Registrar, I think the easiest way to do this is 3 if I can ask you to highlight some -- highlight on 4 part of it. And if you can go to column P, all 5 right, and then down to -- wait a second. No, I need the first one, the northbound lane. That's б 7 it. Go to that one. Thank you. Go to P and if 8 you can highlight lines 105 to 130. Move down. 9 There we go. Okay. 10 THE REGISTRAR: Sorry, it only 11 goes to 41. 12 MS. JENNIFER ROBERTS: 130 is 13 all I need highlighted. 14 THE REGISTRAR: From where to 15 130? 16 MS. JENNIFER ROBERTS: 105 to 17 130, but just P. Thank you. Just the P column. 18 There we go. Sorry, I'm trying to make it easier 19 for everyone to see what it is that I'm looking 20 at, because this is a very detailed Excel 21 spreadsheet. Okay. 22 BY MS. JENNIFER ROBERTS: 23 Ο. So, first of all, if I 24 can just deal in generalities, Ms. Lane, I understand that this is -- well, let me ask you. 25

Page 2240

```
Arbitration Place
```

(613) 564-2727

1 Is this machinery that's referenced in the columns 2 F, G, H, similar equipment to that used by the 3 MTO? 4 Α. So, my understanding is 5 they also use the ASTM E274 friction trailer with б a ribbed tire, yes. 7 Thank you. And when I Ο. look at -- and this part of this test is also run 8 9 at 90 kilometres per hour and we can see that by 10 look at speed average, which is column S. Have I read that right? 11 12 Yes. So, column S is the Α. 13 speed and the data is, for the most part, at 90. 14 Yes. 15 Ο. Okay. And when I've 16 looked at this, and the reason I've highlighted 17 those particular lines in P is because when I 18 cross-reference the latitude there with the 19 latitude in the 2014 testing, I think there's 20 overlap. So, if you look on the Y column, there's 21 latitude readings. Do you see that? 22 Α. Yes. 23 Ο. Okay. And I'll go to it 24 in a second, but in the MTO document in the testing from 2014, you also have latitudes because 25

Page 2241

1 then, as you said, you've actually got a GPS 2 that's doing the readings? 3 Α. Yeah. I was looking 4 actually at the column AG and it's showing, like, 5 the original data would have been just calling out б the locationing like that, Greenhill, King Street, Queenston, Barton, like that. 7 8 Ο. Sorry, because in MTO 9 you've got the test section that's tested is 10 Greenhill, basically the CN structure close to the 11 QEW? 12 Yes. Before we had the Α. 13 GPS, we used to just identify -- you know, we 14 started at the CN structure and then it would identify certain, you know, Queenston Road, King 15 16 Street, et cetera. That's how it would be identified. But yes, the latitudes are there now. 17 18 Ο. Okay. So, I just want to 19 do the cross-reference to make sure we're dealing 20 with an apples-to-apples comparison, because you 21 can see from ARA I think at least they've tested the whole Red Hill Valley Parkway. Is that what 22 23 you think? 24 Α. Yes.

25 Q. Okay. So, in order to

Page 2242

May 17, 2022

1 compare what MTO did with ARA, I want to make sure 2 that we've matched up the same areas tested. So, 3 Registrar, can you please keep this but if you can 4 also go to MTO22943. 5 THE REGISTRAR: Sorry, 6 counsel, 228943? 7 MS. JENNIFER ROBERTS: No, 8 22943. Okay. Can we go to the chart? Sorry, the 9 detailed, first one. There we go. Okay. 10 BY MS. JENNIFER ROBERTS: And so, in the second 11 Q. 12 column here, we've got latitudes, Greenhill, and 13 then down to the CN structure? 14 Α. Yeah. 15 0. Okay. And I think we 16 begin at 43218 and we go to 432439. Okay. 17 Registrar, can we go back, please, to Hamilton 18 9628. There we go. And, Registrar, is it 19 possible, the sections you've highlighted, can you 20 highlight that in yellow just to make it easier to 21 see? 105 to 130. There we go. Okay. 22 And I think if you 23 cross-reference to the right, to that latitude, 24 that's 43219 down to 43243, so that will overlap or that corresponds with the areas tested by MTO, 25

Page 2243

does it not? 1 2 Α. Yes, it does. 3 Ο. Okay. And, Registrar, is 4 it possible to put up the MTO22943 as an adjacent 5 document so we keep the yellow highlight and then also have the MTO document so we can look at the 6 7 numbers for the SN average? Look at that. Thank 8 you. 9 Okay. So, Ms. Lane, can you 10 see that well enough to look at the numbers in 11 comparison? 12 Α. I can see it, yes. I can 13 see it. 14 Q. Okay. And so, when you 15 look at these FN numbers in comparison, one of the last ones from MTO done in 2014, and then the ARA 16 17 testing using the locked wheel in 2019, does that 18 support your conclusion that the friction has 19 levelled off? 20 Α. Yes. So, those numbers, 21 if you were to calculate the mean of that data, it 22 would be, you know, maybe a little bit higher than 23 what we had calculated in 2014. So, I think what 24 it's showing is that the -- well, if you were to extrapolate the data, this is showing that the 25

Page 2244

1 numbers did not go down any further, so they did 2 not decrease, and in fact those were slightly better than the numbers that we have in 2014. 3 4 Okay. And the numbers do 0. 5 appear to be slightly better than what the MTO б read in 2014, and why would that be? Is that 7 because of the time of year or is there some other 8 reason for that? 9 Α. Yeah, it could be the 10 time of year. It could be, you know, that it's five years later. You know, one of the things 11 that can happen, for example, if the pavement is 12 13 getting older, it may also be improving slightly 14 in friction and that would be because of some, you 15 know, surface distresses that may be occurring as 16 well. But definitely it looks like the friction 17 did not decline beyond what we took in 2014. So, 18 my thought that it was stabilized is borne out by 19 this data here. 20 0. Okay. Thank you. I just

21 want to cover off if we can look at the southbound 22 lanes, too, just to have a comparison to see 23 whether that theory is borne out by some other 24 tests.

25 And I promise, Commissioner, I

Page 2245

Arbitration Place

1 won't go through all of this because I think that 2 would be very laborious. 3 If we could please pull up 4 Hamilton 9629 and then put beside it MTO22945. 5 THE REGISTRAR: What was the б MTO spreadsheet? 7 MS. JENNIFER ROBERTS: 22945. 8 THE REGISTRAR: Sorry, I just 9 brought this one up first because there's multiple tabs for the southbound lanes. 10 11 MS. JENNIFER ROBERTS: Right. 12 Okay. So, let's go to southbound lane 1. And, 13 again, if I can just, for convenience, ask you to 14 highlight lines 106 to 132. Go down. Keep going. 15 And, again, you're just going to highlight column 16 Ρ. 17 THE REGISTRAR: To 132? 18 MS. JENNIFER ROBERTS: Yes, 19 please. There we go. Thank you. And then if you 20 could also pull up the MTO22945. Great. Thank 21 you. 22 THE REGISTRAR: That was 3. I 23 now have 5. One second. 24 MS. JENNIFER ROBERTS: Thank 25 you. And then the detail, please. There we go.

Page 2246
May 17, 2022

1	Okay.
2	BY MS. JENNIFER ROBERTS:
3	Q. Ms. Lane, if I can please
4	ask you, again, what I've done here is we've
5	cross-referenced the locations tested by MTO
6	across the latitudes that are identified in the
7	ARA testing, and then can you please have a look
8	at those friction numbers and tell us whether you
9	think that the friction has levelled off?
10	A. Yeah. I mean, again, the
11	data looks, you know, slightly better than our
12	data, so it certainly does look like the friction
13	did not deteriorate any further than what we
14	collected in 2014 and this data is actually an
15	improvement on the data that we had, so it's
16	showing better friction numbers than we had in
17	2014.
18	Q. Thank you.
19	A. It's showing that the
20	pavement did not decline any further in friction.
21	Q. Okay. Thank you. And
22	just to cover the point, with these numbers all
23	sort of over 30 and low, you know, 33, 34,
24	basically between 35 and 30, a little bit over
25	occasionally, that that would not be in a range

Page 2247

May 17, 2022

1 that, by itself, would cause any concern to MTO in 2 reviewing them? 3 Correct. Those numbers Α. 4 would be considered acceptable. 5 Okay. Thank you. Thank Q. 6 you, Ms. Lane. Those are my questions. Thank 7 you, Commissioner. MR. LEWIS: Ms. McIvor now for 8 9 the MTO. 10 MS. MCIVOR: Thank you, Mr. Lewis. 11 12 EXAMINATION BY MS. MCIVOR: 13 Q. Hi, Ms. Lane. I just 14 have a few questions for you today. 15 Registrar, if you could please 16 pull up MTO document 18621. 17 THE REGISTRAR: Sorry, 18 counsel. Can you repeat that for me? 19 MS. MCIVOR: Yes. It's 20 MT018621. 21 THE REGISTRAR: Sorry, I was 22 looking for a native file. My apologies. 23 MS. MCIVOR: Okay. 24 BY MS. MCIVOR: 25 Q. And, Ms. Lane, you

Page 2248

May 17, 2022

1	recognized this paper. Mr. Lewis took you to it
2	yesterday?
3	A. Yes.
4	Q. Okay. Registrar, could
5	we go to image 7, please. And, Registrar, if you
6	can pull out the bottom third of the page, I would
7	appreciate that. Possibly up a little higher,
8	actually. That's great. Thank you.
9	Okay. So, Ms. Lane, you spoke
10	yesterday about the parameters for qualifying for
11	the DSM list and Mr. Lewis brought you to this.
12	Starting at the bottom of this first paragraph
13	here, it says:
14	"Since the early 1990s,
15	it has been a condition
16	of approval of new
17	sources that the
18	aggregate maintain an
19	average PSV of less than
20	50, no value less than 48
21	and an AAV of 6 or less."
22	The next paragraph goes on to
23	say:
24	"MTO normally requires a
25	500-metre pavement test

Page 2249

1	section using the new
2	aggregate."
3	Now, I note the word
4	"normally" there. Is there circumstances in which
5	a new test section may not be required?
6	A. Yes. So, if there's
7	already been use of this aggregate in a suitable
8	application, so, for example, if the quarry has
9	already been used to pave a roadway in a similar
10	application, like a freeway or a, you know,
11	high-speed roadway type of pavement and if was the
12	exact same source and quarry and if it was a
13	recent placement of the material, then that would
14	be suggested for use.
15	So, you know, going out and
16	paving an independent 500-metre test section is
17	ideal, but if you have already just placed a
18	pavement section or a pavement using that
19	aggregate and it's the same aggregate, then that's
20	also a suitable substitution.
21	Q. Okay. Thank you,
22	Ms. Lane. Registrar, if we could please pull up
23	MTO document 34021. And, sorry, is there a native
24	for this document? Thank you, Registrar. If you
25	could please go to the chart sheet. Okay.

Page 2250

May 17, 2022

1	Ms. Lane, these are the 2010
2	testing results before the adjustment, so these
3	are the 2010 test results taken at 100 kilometres
4	per hour. Mr. Lewis took you to them yesterday
5	and you've told us that your concern was grounded
6	in the fact that there was a rapid decline. Do
7	you see what you would consider a rapid decline
8	here in this test results between 2009 and 2010?
9	A. Yes, I do. So, I see
10	that it dropped in the five points. Okay, I've
11	been corrected. I thought it was six. But
12	anyway, yes, I can see that it dropped between
13	from one year to the next.
14	Q. Okay.
15	A. So, that would be a
16	change that, you know, was worthy of thinking
17	about. Right?
18	Q. Okay. And as compared to
19	the initial year, the 2008 to the 2009, which only
20	dropped two friction points, would that cause
21	concern, the comparative drop in year two versus
22	year one?
23	A. No. So, that would be
24	expected. So, when you place a new pavement, you
25	would expect that it starts to under the wear

Page 2251

Arbitration Place

(613) 564-2727

May 17, 2022

1	of pavement tires, that it would start to wear and
2	you would see a drop in friction numbers, so I
3	think that would be, you know, something expected.
4	And then the 2010 results suddenly looks like a
5	much bigger drop.
6	Q. Okay. And so, am I
7	understanding you correctly between 2008 and 2009,
8	that would be more consistent with normal wear and
9	tear for a relatively newly opened road?
10	A. Yes.
11	Q. Okay.
12	A. Yeah, I think I mentioned
13	with this, with only the three points, so, you
14	know, you're looking from 2009 to 2010, a five
15	point drop, so where is it going to go in 2011?
16	That was my concern. You know, is it going to be
17	another five point drop? Is it going to be more?
18	Is it going to accelerate in its polishing?
19	Which, you know, without having the benefit of
20	years of data collection, I was going with the I
21	wonder where this is going, question mark, and
22	maybe we better alert the City to this.
23	Q. Okay. Thank you,
24	Ms. Lane. Mr. Lewis also mentioned or referred to
25	you knowing of the City's interest in friction on

Page 2252

Arbitration Place

(613) 564-2727

1 the Red Hill Valley Parkway and then referred to 2 your knowledge of the 2007 request for friction 3 testing. Do you recall that? 4 Α. I -- qo ahead. 5 What did you understand Ο. б the City's concern to be in 2007, when that 7 request for testing came in? 8 Α. So, our concern in 2007 9 was with the early age friction on SMA mixes, so 10 the City was placing an SMA mix. They had heard that we had early friction concerns with SMA 11 12 There was an additional factor there that mixes. they had heard that we were looking at different 13 14 aggregates and, you know, the suggestion that only 15 certain types of aggregates would be successful in 16 an SMA and that others wouldn't. 17 And then on top of that, they 18 had an aggregate that wasn't an approved 19 aggregate, so it was kind of a bunch of things, 20 but the concern was always with the early age 21 friction of the SMA. That's what the concern was. 22 Okay. And after the 0. 23 friction testing was conducted and the results 24 were provided back to Dr. Uzarowski to forward on to relevant individuals, what did you understand 25

Page 2253

Arbitration Place

(613) 564-2727

(416) 861-8720

May 17, 2022

1 about any continuing concern with early age 2 friction on the City's behalf? 3 Α. I was never contacted 4 again by the City about the early age friction. 5 Q. Okay. And so, you understood that that concern was at an end after б 7 those test results went back? 8 Α. Yes. 9 Ο. Okay. And you mentioned 10 that you were never contacted again about early age friction by anyone at the City. Do you recall 11 12 anyone at the City contacting you to express any 13 general friction concerns with the Red Hill Valley 14 Parkway after 2007? 15 No, I don't recall that. Α. Okay. Thank you, 16 0. 17 Ms. Lane. Those are my questions. JUSTICE WILTON-SIEGEL: Okay. 18 19 MR. LEWIS: I just have a 20 couple of questions to follow up, if that's all 21 right, Commissioner. 22 JUSTICE WILTON-SIEGEL: 23 Mm-hmm. 24 FURTHER EXAMINATION BY MR. LEWIS: 25 Q. Just with respect to the

Page 2254

Arbitration Place

(613) 564-2727

(416) 861-8720

1 ARA results, Ms. Lane, which were from May of 2 2019, did you review all of the results or just 3 the ones that Ms. Roberts took you to? 4 Α. So, I was given them at 5 the, sort of, eleventh hour, so I didn't have a 6 lot of time. So, what I looked at was the testing 7 that was done in the same locations that we would 8 have tested and at the same speed that we would 9 have tested, because that was, you know, what I was interested in. Like, to see how their test 10 results compared to our test results. The rest of 11 12 the data set is kind of irrelevant to me. 13 Ο. Right, because the 14 testing was also done at 60 kilometres an hour and 15 80 as well, so it was the testing around 90 that 16 you were looking at? 17 Α. That's right. 18 Ο. Right. At the eleventh 19 hour, I assume in the last few days before your 20 testimony? 21 Α. Over the weekend. 22 That's what I thought. Ο. 23 And so, these test results, and we can go to them, 24 they're testing in more than one wheel path in each lane as well. Correct? 25

Page 2255

May 17, 2022

1 Α. Yes. 2 Q. Whereas the MTO's testing 3 was just in one wheel path. Is that right? 4 Α. I quess so. I don't 5 recall. б Okay. And --Q. 7 Α. Maybe it was combined 8 data. 9 Q. All right. 10 Α. Because --And this is broken down 11 Q. 12 into wheel paths? 13 Α. Right. 14 Q. So, you know, we can look at HAM9628, Registrar, in the native, same as 15 16 before, please. 17 While he's doing that, when 18 Ms. Roberts was speaking with you, there was one 19 brief reference to temperature or time of the -season of the testing. Are you familiar with 20 21 directionally the effect temperature can have on 22 friction testing? 23 Α. Yes. My understanding is 24 if the pavement is -- well, actually, okay, I don't know. I'm going out on a limb, so I 25

Page 2256

1 shouldn't say anything, but yeah, I mean, I think 2 there would be a difference between the testing. 3 And here it's in May and 0. 4 we can see on here under column W the temperature 5 is 8.5 degrees, is the air temperature. Do you б see that? Sorry, it varies but it's in 8.5, 8.8, 7 all of that sort of throughout. Do you see that? 8 And then there's -- I appreciate this isn't your 9 report, but then it reports surface temperature at 10 the next column, which is, I think, if it's reporting in Celsius, somewhat lower temperature 11 12 as well, whereas the MTO testing was conducted in 13 July and --14 Α. But that was unusual in 15 terms of all the other testing was done early 16 spring, too. Right? 17 That may be. I just want Ο. 18 to clarify that. We have the temperature and 19 that, but I think that the temperature was listed 20 at around 20, 21 degrees for the 2014 testing. 21 Okay. 22 And I appreciate your 23 hesitance, but what's your understanding, to the extent you have any, about the effect of 24 temperature on friction test results? 25

Page 2257

May 17, 2022

1 Α. So, I'm sure there is an 2 effect, but I can't remember what it is. 3 Honestly --4 O. That's fine. 5 A. I haven't worked there б since 2011. Right? So... 7 0. I understand. Okav. I do know that the other 8 Α. 9 friction testing that we did was in the early 10 spring and would have similar temperatures to this data. 11 12 Okay. We won't go Ο. 13 through that with you now, but we can check that 14 out. I think certainly most of them were earlier 15 on for sure. 16 And without necessarily going 17 to them, although we can, the ones that you looked 18 at, I think, were northbound lane 1, I think left 19 wheel path for both of them. Sorry, northbound lane 1 and southbound lane 1 were the ones that 20 21 Ms. Roberts took you to and I think all the 22 results for those were above 30. 23 I take it you did note that 24 there were results below 30 in the ARA results in the other tabs of the test results. Correct? 25

Page 2258

May 17, 2022

1	A. Yes, I did. Again, we're
2	looking at the average, though, for the section.
3	So, I did look at all four wheel paths. What I
4	did was I looked at all four independently. I
5	averaged the left and right wheel path on all the
6	them except the lane 3. I didn't even know there
7	was a lane 3. I didn't look at that one. We have
8	never tested it. And all of the numbers, whether
9	it was a single wheel path, a wheel path combined,
10	whether it was lane 1, lane 2, northbound,
11	southbound, it didn't matter, all of the ARA data
12	was similar or better than our data from 2014.
13	Q. Right. So, certainly not
14	worse, but similar to or better depending on the
15	path?
16	A. Exactly.
17	Q. The lane and the wheel
18	path, okay. Thank you. I don't have any other
19	questions. Thank you very much for your time.
20	A. Thank you.
21	JUSTICE WILTON-SIEGEL: Okay.
22	It's not quite 20 to 1:00. First of all,
23	Ms. Lane, thank you for attending and spending
24	about a day and a half with us. You're excused,
25	if you want to go.

Page 2259

1 And then for the rest of us, I 2 think we should probably take our lunch hour now 3 rather than start with the next witness, who is 4 Mr. Raymond, I understand? 5 MR. LEWIS: That's correct. 6 JUSTICE WILTON-SIEGEL: So, why don't we take our lunch now. We'll come back 7 8 at 2:00, if Mr. Raymond can be made available for 9 2:00? Okay. So, we'll stand adjourned until that 10 time. Thank you. --- Luncheon recess taken at 12:38 p.m. 11 12 --- Upon resuming at 2:00 p.m. 13 MR. LEWIS: We're back. Good 14 afternoon, everyone, Mr. Raymond. Commissioner, 15 we have Mr. Chris Raymond to testify this 16 afternoon. Could we begin? 17 JUSTICE WILTON-SIEGEL: Please 18 begin. 19 MR. LEWIS: Thank you. And 20 could I ask the court reporter to please affirm 21 Mr. Raymond? 22 CHRIS RAYMOND; AFFIRMED. EXAMINATION BY MR. LEWIS: 23 24 So, Mr. Raymond, just to Q. begin, I would like to go just to cover your 25

Page 2260

Arbitration Place

(613) 564-2727

(416) 861-8720

1 background, educational background, job history at 2 the MTO and so forth. And so, to do that, could 3 we go to MTO38645, Registrar, which is 4 Mr. Raymond's CV. There we go. 5 This is your CV, Mr. Raymond? 6 Α. That's correct. 7 Registrar, could we mark 0. 8 that as an exhibit, before I forget to do so. 9 Commissioner, I believe that is number 48. 10 JUSTICE WILTON-SIEGEL: Okay. 11 Thank you. 12 THE REGISTRAR: Noted, 13 counsel. Thank you. Exhibit 48. 14 EXHIBIT NO. 48: 15 Chris Raymond's CV, 16 MTO38645. BY MR. LEWIS: 17 18 Ο. I'll just start off with 19 your education. Going back to 1988, you have a civil engineering degree from Queen's. Is that 20 21 right? 22 That's correct. Α. 23 0. And then you're a 24 Master's in civil engineering from the University 25 of Florida?

Page 2261

1 Α. Yes. 2 Q. And then your Ph.D. with 3 a thesis in pavement roughness in 2002 at 4 Waterloo? 5 Α. That's correct. 6 0. And you've been a 7 registered professional engineer in Ontario since 1990 and in Queensland, Australia since 2015? 8 9 A. Only for 2015. 10 Q. Is that on a particular 11 project? 12 Yeah. I took a year and Α. 13 went to Queensland and registered as a 14 professional engineer and had a great time working 15 there for a year. 16 0. Okay. And then you've 17 been at the MTO from 1988 through to the present. 18 Is that right? 19 Α. That is correct. I took 20 a year off to do my Master's and took a year off 21 to do my Ph.D., I took a year off to go to 22 Queensland and I took two parental leaves as well, 23 but I've always maintained my employment status at 24 MTO. 25

Q. Okay. So some leaves,

Page 2262

1 but otherwise continuously employed by the MTO 2 since 1988? 3 Yes. Α. 4 Ο. And I won't go through 5 your entire history at the MTO, but I want to just 6 cover a few positions that cover the areas we're 7 particularly -- the time periods we're 8 particularly concerned with. 9 If we could go to image 3 to 10 begin with, I see that towards the bottom there from the second entry from the bottom, 11 12 September 2004 to June 2007 is senior bituminous 13 engineer. And what did that position entail, just 14 briefly? 15 Really being a technical Α. 16 expert in asphalt and asphalt materials. You 17 know, it included involvement with SMA and, in particular at the time, early age friction of SMA. 18 19 Ο. Right. And we'll get into talking about that. You were involved in the 20 21 SMA task group as well, the joint task group 22 between the MTO and industry and that was during 23 that time period as well. Correct? The second SMA task 24 Α. 25 group.

Page 2263

May 17, 2022

1	Q. Task group, yeah,
2	beginning in 2007. Does that sound right?
3	A. Yes.
4	Q. All right. And then if
5	you could take that down and the next one in the
б	middle, senior pavement design engineer, June 2007
7	to July 2009, what was that position about?
8	A. In contrast to the
9	asphalt engineer position that was asphalt
10	materials focused, this is related to pavement
11	design, the structural design of pavements. It
12	did involve some pavement materials as well as
13	involvement with specifications related to
14	pavement warranties and, to some degree as well
15	sorry, I lost my train of thought. Oh,
16	specifications that relate to more
17	pavement-focused items. And then in there as
18	well, there's reference to the Ministry's surface
19	course directive that may be of interest.
20	Q. Okay. And then take that
21	down and pull up the next one, which is Head
22	Bituminous section. And that position, you
23	occupied July 2009 to December 2011. Could you
24	describe that position?
25	A. I guess similar. It's

Page 2264

1 looking at the asphalt materials and, you know, 2 it's the section head, so it's managing a group of engineers and technical people related to asphalt 3 4 and, you know, working and liaising with various 5 groups, including our industry partners, whether that be the Ontario Hot Mix Producers Association б 7 or, to some degree, the Ontario Road Builders' 8 Association. 9 Ο. Okay. And I guess in 10 your two prior positions as senior bituminous 11 engineer and senior pavement design engineer, were 12 those positions that reported to the head of the bituminous section prior to your occupying it? 13 14 Α. No. The senior 15 bituminous engineer reported to the head of the 16 bituminous section, but the senior pavement design 17 engineer reported to the head of pavements and 18 foundations. 19 Ο. Right. Okay. Right. 20 And that point, at least for part of that time,

21 that would have been Becca Lane for part of that 22 time?

A. That's correct. And then
Kai Tam was the head of bituminous section at the
time I was the senior bituminous engineer.

Page 2265

May 17, 2022

1	Q. Okay. And then in
2	January 2012 with, at the top there, you moved to
3	position of executive assistant to the deputy
4	minister for about nine months until September
5	2012, and I understand that's something that
б	people in the Ministry do for a fairly short
7	period of time, like this, if they can?
8	A. So, for it's not that
9	common, but yes, myself and Becca Lane also did a
10	stint as an executive assistant and someone that
11	would come from, sort of, the working area to
12	bridge the, sort of, connection to our senior
13	executive, the assistant deputy minister, and to
14	provide really some career development.
15	And, typically, there was one
16	to two executive assistants that were of that sort
17	of technical nature and one executive assistant
18	that was a full-time, sort of, non-technical
19	person.
20	Q. Okay. And you can take
21	that down. And am I correct in understanding
22	if you could go to image 1 now, Registrar that
23	from that point when you were in the executive
24	assistant to the ADM's position sorry, image 1.
25	It's a long CV. Sorry, image 2. That's my

Page 2266

Arbitration Place

(613) 564-2727

May 17, 2022

1 mistake. There we go.

2 So, from when you were in the 3 ADM office to and forward, when I see after that 4 you were the head of construction contracts 5 section from December 2012 to January 2015 and 6 occupied a number of other positions after that, 7 but from the point when you went to the ADM's 8 office, were you sort of out of the asphalt 9 bituminous side of things from that point forward? 10 Yes, with the exception Α. of I believe that I came back after the stint as 11 executive assistant. I came back to the 12 13 bituminous section as the head for -- and we would 14 have to look at the dates, but it was, like, two 15 months or three months. And then I went to the 16 head of construction contracts section where I 17 would not have been directly involved with the 18 asphalt technical stuff, but that being said, I'm 19 still liaising with the Ontario Road Builders' 20 regarding specification changes that our asphalt 21 folks would be looking to make. 22 When you're in the Ο. 23 construction contract section? 24 Α. When I was in the head of construction contract section, because one of the 25

Page 2267

1 responsibilities there is to be a liaison with the Ontario Road Builders' Association. 2 3 Okay. And, actually, you 0. 4 don't have to go back to it, Registrar, but you've 5 indicated in your CV, Mr. Raymond, that you were 6 in the ADM's office until September 2012, so for 7 that, the remainder of 2012, you were back as the 8 head of bituminous section. Is that right? 9 Α. That's correct. 10 Okay. You can take that Q. 11 down, Registrar. Thank you. And I would like to 12 discuss with you a few things involving the MTO's 13 approach to friction management and use of 14 friction numbers and your involvement in the joint 15 SMA task group, you said the second group. And I 16 know, as you said, you weren't involved in the 17 original task group formed in January 2006, but 18 I'm correct you did have some involvement in the 19 early age SMA issues prior to that time. Is that 20 fair? 21 I believe that is correct Α. 22 and I believe that I would have assisted in 23 compiling certain information related to SMA and 24 early age friction for members of that first task 25 group.

Page 2268

May 17, 2022

1	Q. Okay. And we've already
2	heard some stuff about it from Ms. Lane, but if
3	you could just, from your perspective, describe
4	the SMA issue that the original joint task group
5	was formed to address and then your becoming
б	actually involved in the task group. I can take
7	you to some specific presentations and so forth,
8	but if we could just get a general overview from
9	you.
10	A. Yeah. And I wasn't
11	involved when the initial task group was set up.
12	There were terms of reference, I believe, for that
13	first group. I know for the second task group
14	that I was a project manager for that we had terms
15	of reference for. And there were a number of
16	things that the task group was responsible for
17	looking at. Certainly the topic that filled our
18	time the most and was our primary focus was early
19	age friction with SMA, which is, sort of, a new
20	phenomenon to the Ministry in that most hot mixes
21	don't have any concern with early age friction.
22	However, the nature of stone
23	mastic asphalt is that it has quite a rich bitumen
24	or the black glue, as it's sometimes known to
25	non-technical folks, and that creates a thick film

Page 2269

Arbitration Place

(613) 564-2727

May 17, 2022

1 on the surface of -- well, on all the aggregates, 2 but is noted on the surface of the mix and that 3 thick film can then sort of mask some of the 4 microtexture of the aggregate until it's worn off 5 and, as a result, you can have friction that can б be lower than expected. 7 Ο. Black glue, that's a good 8 way to remember it. 9 Α. Mr. Lewis, you're 10 freezing on my screen. I can still hear you fine, 11 but you're freezing on my screen, so I thought I 12 would bring it to your attention. 13 Q. That's okay. Thank you. 14 We've been pretty free of technical glitches, so hopefully that will resolve itself. Is it better 15 16 now? 17 No, I can hear you fine, Α. 18 but it's a bit distracting, but not that 19 distracting. 20 0. Is anyone else having 21 In particular, it's important for the issues? 22 witness, so I -- no? No one else? Okay. 23 All right. Well, Mr. Raymond, 24 if it continues to be a problem and if you find that you can't hear me or it's a problem, please 25

Page 2270

Arbitration Place

(613) 564-2727

May 17, 2022

1 let us know and maybe we'll have the registrar 2 restart the feed. Just let me know. Did you hear 3 what I just said? 4 A. I did. Sorry. 5 Q. Why don't we just take a 6 moment. 7 --- (Off-record discussion) 8 MS. MCIVOR: Counsel and 9 Commissioner, if we could take a brief five-minute 10 break, we can set up Mr. Raymond in another 11 location and hopefully that will resolve the 12 issues. 13 JUSTICE WILTON-SIEGEL: That 14 would be fine. I was going to ask, is he in the 15 same location as Ms. Lane was earlier today? 16 MS. MCIVOR: He is, yes. 17 JUSTICE WILTON-SIEGEL: That's 18 what I thought, and she didn't seem to be 19 experiencing any problems. 20 MS. MCIVOR: No. 21 JUSTICE WILTON-SIEGEL: So, I 22 wonder if it would make sense to just have him leave and then return and see whether that fixes 23 24 the problem, failing which we could take a 25 five-minute break and relocate him.

Page 2271

May 17, 2022

1	MS. MCIVOR: Okay. That would
2	be perfect. Thank you, Commissioner.
3	MR. LEWIS: I think,
4	Mr. Raymond, the idea is if you would log out and
5	then try to come back in and see if that resolves
6	it.
7	THE WITNESS: All right. I'm
8	hoping Heather comes over and walks me through
9	this.
10	THE REGISTRAR: So, I'm going
11	to move everybody to breakout rooms and we'll try
12	and resolve this.
13	MR. LEWIS: Thank you.
14	Recess taken at 2:18 p.m.
15	Upon resuming at 2:30 p.m.
16	BY MR. LEWIS:
17	Q. We're back. Mr. Raymond,
18	can you hear me all right now?
19	A. I can, yes. Thanks.
20	Q. Great. May we proceed,
21	Commissioner?
22	JUSTICE WILTON-SIEGEL: Please
23	proceed.
24	MR. LEWIS: Thank you.
25	BY MR. LEWIS:

Page 2272

May 17, 2022

1	Q. Just give me one moment.
2	All right. I think where we left off and you
3	mentioned that you were having trouble hearing me
4	was when I just indicated that I thought that
5	black glue was an evocative way of describing the
6	tarry stuff, so that's where we, for the most
7	part, left off.
8	So, if I could take you to a
9	presentation that you had a part in putting
10	together or authoring. Registrar, it's MTO15403.
11	And this is a presentation to Ray Mantha,
12	January 2007, and I think from the correspondence
13	around it, it indicates that you were one of the
14	authors, along with Kai Tam and Guy Cautillo.
15	Does that ring a bell for you?
16	A. Yes.
17	Q. Okay. And I'll come back
18	to this a couple of times. There's just one
19	thing, just sort of a summary that I would like to
20	go on early life friction, which is at image 8,
21	Registrar. And this slide, and appreciating the
22	timing of your involvement, but does this slide
23	provide a good summary as of that date,
24	January 2007, as the origin and discovery of the
25	SMA early age friction issue?

Page 2273

May 17, 2022

1	A. That's correct. I don't
2	remember when I came to the bituminous section,
3	and I say that in reference to the 2004 summer IRF
4	conference. That predates me a little bit and
5	then maybe even some of the exploratory ASGM
б	testing where MTO was validating whether or not it
7	extended to our situation. But certainly, you
8	know, this does explain the Ministry and where we
9	were in terms of understanding early age or early
10	life friction of our asphalts.
11	Q. In your CV, it indicates
12	you became the senior bituminous engineer in
13	September 2004, so it was in the later part of the
14	year you were describing.
15	A. Okay.
16	Q. Okay. And you referred
17	to the terms of reference for the initial task
18	group and then the second task group that you were
19	part of or perhaps it was a continuation of the
20	first one. If we could go to the terms of
21	reference. It's at take that down, Registrar.
22	It's overview document 4, image 19. Actually, I
23	guess we need to go it's paragraph 34, but I
24	guess we should go to the document itself for the
25	terms of reference. Registrar, it's MTO221.

Page 2274

May 17, 2022

1	And are these the terms of
2	reference you were talking about for the first
3	one?
4	A. I'm not sure that I saw
5	the terms of reference for the first group, but I
6	was aware that they did have a terms of reference
7	and then I am aware and I believe I helped author,
8	create, the terms of reference for the second
9	group.
10	Q. And point 2 there in
11	"Specific goals of the group" are:
12	"1) Resolve issues of
13	poor friction performance
14	of SMA mixes, especially
15	newly paved mixes.
16	2) Resolve construction
17	and performance issues
18	(flushing, rutting,
19	segregation, pop-outs,
20	poor joints, et cetera)of
21	SMA."
22	Does that reflect your
23	understanding of, generally speaking, what they
24	were doing?
25	A. I don't know that I was

Page 2275

May 17, 2022

1	that connected to the actual group to what their
2	terms of reference or marching orders were. It is
3	consistent with the sort of work that was
4	happening in the office. And then obviously those
5	two aspects carried over to the second task group
б	and are consistent with the work there. I do
7	believe that the second task group at some point
8	adopted some additional goals.
9	And that said, you know,
10	that's what's on paper. Obviously the main focus
11	tended to be the early age friction aspect of SMA.
12	Q. Okay. And if we could
13	then go to take that down, Registrar
14	overview document 4, page 31, so this is the task
15	group two that you were a part of? It's
16	referenced at paragraph 62 and 63 there.
17	A. That's correct.
18	Q. All right. And the MTO
19	representatives in paragraph 62 are indicated.
20	You're the second one listed as the task group
21	project manager and then Kai Tam at the time is
22	task group co-chair and then Tom Kazmierowski and
23	Dennis Billings.
24	And then below there, the
25	terms of reference of the group, does this

Page 2276

1 accurately describe what the group's goals were, 2 the main goal and the specific goals? 3 Α. That's correct. 4 Okay. And am I correct 0. 5 that although it's called a task group two, this б was a continuation, including some of the members 7 from the first group. Is that right? 8 Α. Yeah. I believe I was 9 one of the -- I believe that the majority of the 10 group carried over and I was one of the new 11 replacements. And we'll talk about the 12 Ο. 13 pause on SMA use that was put into place later in 14 2007, but thinking back to your involvement in 15 2007 throughout and prior to the pause, did you 16 have any sense of, within the industry, how widely 17 known the SMA early age low friction issue was? 18 Α. I don't know. I 19 wasn't -- obviously the people on the task group 20 would be aware. I could only reasonably assume 21 that the industry people on that task group are reporting back through their association, which 22 23 they're there representing, and that being the Ontario Hot Mix Producers Association. They have 24 some overlap with Ontario Road Builders' 25

Page 2277

1 Association, but I can't speak to what, sort of, 2 the industry perspective was. 3 You know, it would have been 4 Kai Tam's role, as the head of the bituminous 5 section, to be liaising with the industry, the б greater industry, with the Ontario Hot Mix 7 Producers Association. Although, that being said, 8 obviously having one full-time member, Sandy 9 Brown, as well as four other representatives from 10 that organization, they've got to be having discussion within their group. 11 12 That being said, I don't know 13 if it extends out to communicating that to its 14 general membership. 15 And appreciating you Ο. 16 weren't on the first iteration of the task group, 17 I just want to take you to a couple of their 18 meeting minutes and just use that as a springboard 19 to talk about friction numbers so we just have 20 something to anchor it in. 21 So, Registrar, if we could go 22 to image 19. And then in paragraph 35, this 23 refers to a slide show presented at the very first 24 SMA task group meeting on January 17, 2006 and it referred to the FN or friction number desirable 25

Page 2278

May 17, 2022

1	value of 30. It also referred to the 30 threshold
2	and then short-term remedial action where FN falls
3	below 30.
4	And so, I just want to flag
5	that for you and then take you to the second task
б	group meeting minutes. And go to the actual
7	document. This is MTO223. If we could expand the
8	first paragraph, paragraph 1. Thank you.
9	It says:
10	"Kai reviewed the minutes
11	of the previous minutes,
12	discussion during this
13	review."
14	And then there's a number of
15	points and then in the third bullet, third and
16	fourth, you reference:
17	"Sandy is not convinced
18	that there is a skid
19	issue and questioned if
20	any action is really
21	warranted, noting that
22	other jurisdictions don't
23	appear to be reacting.
24	MTO's measurements are at
25	a faster speed and MTO's

Page 2279

1	desire to aim for SN of
2	30 plus may be too
3	conservative. MTO has
4	acknowledged there is not
5	a specification 'limit'
6	or standard, but there is
7	a comfort level at SN of
8	30 or higher.
9	Historically, this has
10	been achieved in DFC
11	mixes which only used
12	approved aggregates."
13	So, Sandy, I think, is the
14	person at the meeting, Sandy Brown again, the
15	technical director of OHMPA. Right?
16	A. Of OHMPA, that's correct.
17	Q. And so, again, it's
18	referring to the comfort level of SN30 or higher.
19	Then, again, holding that, if
20	we could go back to the presentation that I showed
21	you earlier, and this is MTO15403, Registrar.
22	This is the January 18, 2007 presentation that you
23	were involved in. Thank you. And if you go to
24	image 5, Registrar. And there's a number of
25	things on this slide, but in the first bullet, it

Page 2280

May 17, 2022

1	appears that you're echoing what we saw in the
2	task group minutes, that there's no MTO-specified
3	minimum pavement friction level, but then you
4	refer or the presentation refers to geometric
5	standard being based on a minimum friction of
6	approximately 30.
7	And then there are references
8	going on referring to aggregates, that its
9	friction is heavily dependent on the type of
10	aggregate, and that pavement friction is
11	traditionally not a problem for the Ministry
12	because it's controlled through the
13	prequalification system and requirements for
14	aggregates.
15	So, we see in all these
16	documents references to the MTO not having a
17	specified minimum pavement friction level but
18	various characterizations of the number 30 in
19	relation to friction.
20	So, with all of that, could I
21	ask you how would you describe, in your experience
22	at that time and moving forward, the MTO's use of
23	the number 30 as it relates to friction?
24	A. I think in describing it,
25	keep in mind there's two contexts to this. One is

Page 2281

Arbitration Place

(613) 564-2727

May 17, 2022

1 early age friction or early age SMA friction 2 where, you know, your friction number is increasing versus the traditional pavement 3 4 polishing where, you know, your friction number is 5 decreasing. Right? And different perspectives of 6 it. 7 But to come back to your 8 question, I would say that if you have a number of 9 30 or above, then you have no concerns for a 10 typical highway application. If your number is 29, I would argue that's essentially 30. As you 11 start dropping significantly below 30, then you 12 13 have a number or a friction condition that you 14 want to look at more closely. And if you get down 15 sort of below 25, you want to look at it very 16 closely. 17 Ο. Okay. And so, when --18 and first of all, we're talking about measuring

19 typically at the posted speed using the MTO's

20 lock-wheel tester. Right?

A. That is correct.

Q. And when you talk about numbers being whatever it is, whether it's below 30, significantly below 30 and so forth, are you, from your perspective, looking at the average

Page 2282

Arbitration Place

(613) 564-2727

(416) 861-8720
May 17, 2022

1 across the entire pavement area tested or 2 individual numbers or a combination of the two? 3 I think it all depends on Α. 4 the situation and what -- you know and, again, if 5 you're in, you know, below that 25 number per se, б you know what I'm saying, you're looking at it 7 very closely, well then you're looking at a lot more than just the average. 8 9 You know, if it's 30 or close 10 to 30, if your situation or your numbers -- sorry, 11 your test results are fairly consistent, then 12 you're typically looking at the average. And I 13 think you've probably seen a number of friction 14 plots over time and you can see particularly as it 15 relates to some of SMA projects where, if you had 16 within your section that you tested something that 17 was maybe done the year before versus paving that 18 done a month ago, you're not going to average 19 those that have going to be very different in 20 nature. 21 Also, too, I think in some of the plots or the results, you can see that the 22 23 interior lane, the lane 1, can have a 24 significantly different number than your lanes 2 and 3, you know, because of the different traffic 25

Page 2283

Arbitration Place

1 characteristics that are in your lane 1. You 2 typically get less traffic there and you don't get 3 the trucks. 4 Right. Lane 1 being the 0. 5 inside lane and lane 2 being the outside, unless б there's a lane 3, in which case that's outside 7 lane. Right? Yeah. And for most of 8 Α. 9 the MTO projects, we did have a lane 2 and a land 10 And then you have the restriction, I believe, 3. on trucks not being permitted in lane 1. 11 All right. And, you 12 0. 13 know, I think that you described, you know, if 14 it's significantly below 30, that you want to look at it more closely, and if you get down below 25, 15 16 you want to look at it very closely. 17 Is it fair if you're talking 18 under 30, whether you say 29 or whatever it is 19 below there, is that sort of an investigatory 20 level, not a level or a number that suggests that 21 some remedial action must be taken, but rather that some investigations ought to take place in 22 23 order to determine whether or not there is an 24 issue that needs to be addressed? 25 I think for the early age Α.

Page 2284

May 17, 2022

1	friction side of it actually, could I get you
2	to repeat the question? Sorry.
3	Q. No, that's fair enough.
4	A. I got lost in my train of
5	thought and then I lost your question.
6	Q. It was a long question,
7	but if it's dropping below 30 I'll try to
8	simplify is it fair to say that that's, at that
9	stage, that it's an investigatory situation where
10	you are not necessarily going to take any remedial
11	action, but rather it's to look at various factors
12	to determine whether there is an issue which
13	requires remedial action be taken?
14	A. And in your question,
15	when you say dropping below 30, then are you
16	talking about the long-term you're talking
17	about polishing long term on a pavement?
18	Q. Sure, let's start with
19	that.
20	A. Yeah, that's not my area
21	of focus in the Ministry, but, you know, again it
22	comes back to the general understanding that I
23	have and that understanding that I have of others
24	that if you're 30 and above, you're good, and if
25	you are below 30, then that's something that you

Page 2285

May 17, 2022

1 want to look at and, again, you know, start 2 exploring -- I guess take a closer look at, take a look at more than just the friction, but, you 3 know, geometrics and if you're looking at -- if 4 5 you've got collision information, other things б going on that come into the picture. 7 Okay. And then in the Ο. 8 early age SMA context, as you indicated, there's 9 an expectation that it's going to increase after 10 the short term. That's the distinction that you're drawing there, and so could you address my 11 12 question in that context? 13 Yeah. So, and again, Α. 14 it's more than an expectation. That's certainly 15 the trend that we always saw that, you know, if we 16 tested something that had been down for a week or 17 a month, you know, those numbers were still rising 18 and depending on, you know, how long it -- you 19 know, if your number was 27, 28, you know, it's 20 probably two or three friction numbers higher a 21 week later or by the time you've looked at it and 22 actioned anything out. 23 So, again, you know, time is 24 on your side very much in terms of the early age friction side of things. That being said, if you 25

Page 2286

Arbitration Place

1 have a number well below 30, you may not have that 2 luxury of time and you may want to intervene and do something. And, again, we had some severe or 3 4 lower numbers than -- like, low below 25 and, you 5 know, our response there was to keep the lower б speed limit in effect until those friction numbers 7 came up and then we had what we were looking for that we could then bring the speed up to the 8 9 proper posted, the 100 kilometres an hour, for the 10 MTO projects.

11 Q. Right. And I think you 12 may be referring specifically in that instance to 13 the project near Woodstock on the 401 when you 14 were talking about posting the speed limit, which 15 I was going to talk to you about, but is that the 16 specific one that's in your head right now? 17 Α. That's the one that comes 18 to mind where we had numbers, low numbers that 19 were lower than -- sorry, numbers below 30 that 20 were lower than our typical early age friction 21 numbers below 30, and we felt that we had to take 22 additional measures to respond and that measure 23 was keeping the reduced construction speed limits 24 in effect.

25 There was another situation

Page 2287

May 17, 2022

1	where and I can't remember off the top of my
2	head what the friction numbers were, other than I
3	believe they were under 30, and that was related
4	to the Highway 404 project where we had some
5	unique conditions that I believe that, in the end,
б	we diamond ground the surface of the pavement to
7	give us friction numbers that fit with the
8	conditions of the highway.
9	Q. In this presentation in
10	the first bullet, in the first sentence, after
11	indicating there's no specified minimum pavement
12	prediction level, however, geometric standards are
13	based on a minimum friction of approximately 30,
14	what's your understanding of the relationship
15	between the geometric design standards and the
16	assumed friction value of 30 and then the MTO's
17	approach to the use of FN30 that you have
18	described?
19	A. Well, and I don't have
20	the geometric design in front of me, but, you
21	know, the geometric design standards are based on
22	a certain design speed, which is typically 20
23	kilometres an hour above your posted speed.
24	That's very typical for highway situations. And,
25	you know, those are based on a certain friction

Page 2288

Arbitration Place

1 number, which is approximately 30 in the sense 2 that I think it varies from 28 to 31 and it changes slightly depending on that design speed. 3 4 And I have forgotten your question again. Sorry. 5 I was wondering what your Ο. understanding was, then, as between what you've б 7 just described as the geometric design assumed 8 friction and the number, then, that's applied, as 9 you've described, by the MTO when it's doing --10 And so, that's one piece Α. of published documentation that really, you know, 11 12 gives justification to that 30 number. That being 13 said, I think it's an unwritten number that people 14 within the Ministry that are more experienced with 15 friction information use as a guide or use as a 16 quide on things. I think it also can tie into 17 18 some of the historical, sort of, friction numbers 19 that the Ministry has found over time, although I can't say that for certain. I'm not -- I've never 20 21 been exposed to that sort of side of friction 22 monitoring within the Ministry. Okay. So, if I could 23 Ο. just unpack that a bit, it's the use of FN30, 24 aside from in the design standard, but in 25

Page 2289

May 17, 2022

1 practice, in the field, in testing, if I 2 understand you correctly, that it's something that is used as a guideline but not something that's 3 4 formally put out in writing, but it's understood 5 by those people who are involved in the testing б and making assessments of pavement. Is that fair? 7 Α. It's an actual friction, 8 sort of, design component in the geometric design 9 guide, so that is documented and it factors into a 10 lot of the geometric, sort of, engineering around, 11 you know, curvatures and stopping distances, and appreciating that there's a lot of stuff going 12 13 into those calculations related to, you know, 14 reaction times, you know, standard vehicles, 15 standard tires, standard, sort of, wet conditions 16 and stuff. 17 So, that, you can, sort of, 18 put into a documented aspect. I've never seen the 19 rule of thumb of 30 actually documented anywhere, 20 other than some of the minutes of meetings and 21 stuff like that here. 22 Right. And, sorry, I'm Ο. 23 drawing -- I was intending to draw the 24 distinction. You have the geometric design standard on the one hand, which is of course in 25

Page 2290

1 writing and it's in the design guide, as you 2 described, but then the testing, and I was referring to the testing in the field and the use 3 4 of FN30, you've just described as being not --5 it's in writing some places, but it's not in a б policy or anything of that sort? 7 It's not. I mean, the Α. 8 last part of that first bullet does make reference 9 to bringing in a friction number of 30 for our 10 area term contract, so that was under discussion at the time and later came into practice as a 11 12 requirement for our pavement warranties. 13 Q. Right. And we have heard 14 some about that in the performance standards, warranties, within contracts as well. Okay. 15 16 If we could go to overview 17 document 4 at images 27 and 28, Registrar. And 18 this is a little earlier than in January 2007 and 19 on January 9, 2007 you presented recommendations 20 around the SMA issue to Mr. Gerry Chaput and, 21 again, this is before your joining the second iteration of the SMA task group, and you provide, 22 23 as you can see from this excerpt, a description of 24 the issues and I think some of the things that you have just been discussing in that first paragraph 25

Page 2291

1 indicated there. 2 There's one thing that I want 3 to go, and it's in -- if you could highlight the 4 first or call out the first paragraph, Registrar. 5 And I think it's about eight lines from the б bottom, the sentence that starts with, "Another 7 concern with SMA pavements." Do you see that? It 8 says: 9 "Another concern with SMA 10 pavements is that under 11 compaction, the 12 aggregates are rolled 13 flat but do not provide 14 coarse aggregate 15 projection to develop 16 good macrotexture." 17 Could you elaborate on that statement a little bit? 18 19 Α. I can. You know, so our typical surface course, particularly for -- and 20 21 I'll speak specifically to the 400 series 22 highways, is a dense -- it was a dense friction 23 course. It would then later became a Superpave 24 12.5 FC2, which is similar in nature, different, sort of, design. Actually, it's right there in 25

Page 2292

Arbitration Place

1 the bottom part.

2	So, those are our premium
3	surface courses that we've used throughout Ontario
4	for quite a while and those have a different type
5	of macrotexture in the sense that the aggregate is
6	kind of protruded out from your plane versus with
7	your SMA where it's hard to describe. It's
8	probably better in a diagram. That would probably
9	be referred to in one of the documents. But, you
10	know, your aggregates are kind of a flatter
11	surface and you've got macrotexture through voids
12	between those aggregates. And noting that your
13	SMA has a very different gradation to it and I
14	think that's what forms that different
14 15	think that's what forms that different macrotexture.
15	macrotexture.
15 16	macrotexture. And, you know, it's important
15 16 17	macrotexture. And, you know, it's important to note because, you know, the SMA is different
15 16 17 18	macrotexture. And, you know, it's important to note because, you know, the SMA is different from not only our traditional dense friction
15 16 17 18 19	macrotexture. And, you know, it's important to note because, you know, the SMA is different from not only our traditional dense friction courses and Superpave 12.5 FC2s, but all of our
15 16 17 18 19 20	macrotexture. And, you know, it's important to note because, you know, the SMA is different from not only our traditional dense friction courses and Superpave 12.5 FC2s, but all of our surface courses which are essentially dense graded
15 16 17 18 19 20 21	macrotexture. And, you know, it's important to note because, you know, the SMA is different from not only our traditional dense friction courses and Superpave 12.5 FC2s, but all of our surface courses which are essentially dense graded mixes, so I guess there is an exception that
15 16 17 18 19 20 21 22	macrotexture. And, you know, it's important to note because, you know, the SMA is different from not only our traditional dense friction courses and Superpave 12.5 FC2s, but all of our surface courses which are essentially dense graded mixes, so I guess there is an exception that and I think it was during the 1980s and 1990s

Page 2293

Arbitration Place

1 I'm not aware of any frictional issues, but they 2 just have a very open nature to them, which is what's intended through them, and those were used 3 4 through some of the very high volume sections of 5 Toronto. 6 0. Just with respect to this comment on SMA, is that something that was 7 8 addressed and resolved, explored and resolved, in 9 the context of the SMA task group? 10 Well, I think it's more Α. of noting a difference from our traditional mixes 11 that, you know, needs to be taken into 12 13 consideration when looking at stone mastic 14 asphalt, you know. And the early age friction 15 aspect, again, a lot of that focus was around that 16 rich asphalt binder on top of the aggregates. 17 But, you know, I think it's 18 noted that we did find that the stone mastic 19 asphalt did not have the same -- did not achieve 20 the same friction as our dense or, sorry, our 21 Superpave or dense friction courses after the 22 early age friction had, you know -- after we were 23 no longer in that early age friction period. 24 Okay. And if we could go Q. then to overview document 4, image 33. 25

Page 2294

May 17, 2022

1	Paragraph 66 refers to the minutes of the first
2	SMA task group two meeting, which is, I think, the
3	first one that you attended, if we look at the
4	minutes. And the minutes record about the
5	discussions that:
6	"Chris Raymond presented
7	MTO's use of SMA. The
8	presentation provided
9	background on MTO's use
10	of SMA, the Ministry's
11	concerns and the
12	Ministry's position that
13	SMA is a viable
14	technology, provided
15	performance and value for
16	money can be assured."
17	And then:
18	"Methods to resolve
19	frictional issues were
20	discussed with the focus
21	being already awarded
22	contracts with paving
23	remaining. Sandy
24	Brown "
25	He's, again, the OHMPA

Page 2295

1	representative on the task force:
2	" expressed concern
3	about a Ministry
4	moratorium or interim
5	moratorium on the use of
6	SMA because the Ministry
7	has made investment in
8	plant modifications to
9	accommodate SMA
10	technology and any
11	moratorium would cause
12	the return on these
13	investments to be lost or
14	delayed. As a result of
15	this concern, industry
16	was not prepared to agree
17	to switch any SMA
18	contracts to Superpave
19	12.5 FC2 at this time."
20	Although we know that there
21	wasn't a pause or a full moratorium placed until
22	much later in the year of 2007, but it was being
23	at least discussed at this point. Is that right?
24	A. I'm having trouble
25	recalling all the timelines, but I believe

Page 2296

May 17, 2022

1	Q. I mean, it talks about it
2	here. It says he's expressed concern about it
3	A. Yeah, I know, I'm just
4	trying to yeah. I mean, we were can I get
5	you to repeat the question?
б	Q. Well, yeah, it was just
7	as simple as that. It appears that there was at
8	least the discussion for a potential for a
9	moratorium on SMA use at that point and there was
10	some pushback from one of the industry reps on it.
11	Is that fair?
12	A. And that's very fair. I
13	don't think we landed on, you know, some sort of
14	pause or moratorium at that time, you know, but
15	certainly startup of that SMA task group two was
16	that we've got concerns with early age friction
17	and there were some other concerns out there with
18	SMA, but the main one being related to the early
19	age friction and, you know, that we wanted, you
20	know, we needed to resolve it or discontinue the
21	use of SMA.
22	I think it well, early in
23	the discussions, we certainly thought we could
24	engineer it out one way or another through the
25	aggregates and such. And then in the end, we

Page 2297

1	found out that that wasn't as ef	fective as
2	anticipated and eventually we di	d move to that
3	pause or moratorium.	
4	Q. Okay. A	nd you see in the
5	next paragraph there's another -	- in the next task
6	group meeting on March 20, 2007	there's another
7	concern expressed. It says:	
8	"Sandy B	rown expressed
9	concern	about a friction
10	requirem	ent for SMA as
11	this is	a new requirement
12	and it a	ffects SMA's
13	competit	iveness with PCC
14	pavement	. If a friction
15	requirem	ent is applied,
16	it needs	to be applied to
17	both pav	ement types.
18	Sandy re	ferenced a paper
19	entitled	'Pavement
20	Surface	Friction on
21	Ontario	Highways' by
22	Chris Ro	gers et. al as an
23	example	of less than
24	optimum	pavement friction
25	in a PCC	pavement."

Page 2298

May 17, 2022

1	So, I'm just wondering, can
2	you just describe the industry concerns around the
3	SMA issue at the time?
4	A. I'll give you my answer
5	and if that's not what you're looking for, let me
6	know. But, you know, the Ontario Hot Mix
7	Producers Association, and again it was pre my
8	time and I wasn't connected at the senior levels,
9	but it's my understanding that they had approached
10	the Ministry and basically encouraged MTO to be
11	responsive to innovation and new technologies of
12	which SMA is a technology that the industry saw as
13	their most competitive solution or competition to
14	their competition, which is cement concrete
15	pavements. Because SMA and your high volume
16	facilities are the ones that are really having to
17	compete with the Portland cement concrete. It's
18	not the low volume roads. So, they were looking
19	for SMA and promoting that as a technology. They
20	wanted obviously MTO to specify that so they could
21	be competitive.
22	At this point, in that message
23	above, in point 3 there, Sandy Brown is entirely
24	correct and correct in that industry had made an

25 investment in plant modifications as well as

Page 2299

May 17, 2022

developing their expertise to implement the stone
mastic asphalt technology and, you know, so, they
very much wanted SMA to be used as the Ministry's
premium hot mix surface course.

5 And, again, I'm not in any way 6 insinuating that they didn't care about safety, 7 but they had the overarching thought that, you know, they wanted SMA and I've listed some of 8 9 those reasons for it. And one of the points that 10 I remember Sandy had brought it up and said that 11 it was not a -- if any requirement that we put on 12 stone mastic asphalt or any frictional expectation 13 has to be, sort of, brought in the context of what 14 happens with Portland cement concrete.

15 And that's where we clearly 16 defined that that is out of scope for this task 17 group because to go and look at, you know, 18 frictional numbers on Portland cement concretes 19 and start doing that comparison would really bog 20 down. And, again, that's not the discussion. 21 Fair comment from Sandy Brown, but it's not something that we wanted to focus on, nor did we 22 23 feel we really had the time to focus on at this 24 point in time.

25 Q. Okay. Thank you. That

Page 2300

Arbitration Place

(613) 564-2727

(416) 861-8720

1 did actually answer the things. You asked me the 2 question at the outset hopefully that will be what I'm looking for, and yes, that answered my 3 4 question, so thank you. 5 And so, you referred to 6 Portland cement concrete. Just to be clear, 7 that's the reference in the second excerpt there 8 at paragraph 67 to PCC pavement. Is that right? 9 Α. That's correct. And, 10 again, you know, that's the asphalt industry's competition. Right? If you can build Portland 11 12 cement concrete, they're not making a lot of 13 asphalt cement sales. Right. And Dennis 14 Q. 15 Billings, he's listed as a member of the task 16 group both in the first iteration of it and this 17 task group as well, and I understand he was the 18 head of geotechnical engineering in the central 19 region. Is that right? 20 Α. That's correct. 21 And did he have a Ο. 22 particular role on the task group? I mean, he was one of the members from a MTO. Did he have a 23 24 particular approach or job on the task group that's distinct from anyone else? 25

Page 2301

1	A. I mean, I wasn't there
2	when they set up the first task group, but
3	Q. So, let's talk about on
4	the second one, in your experience.
5	A. So, he had he brought
б	to the group a regional perspective. Right? In
7	that the other people were provincial office or
8	head office people where he was in the region and
9	he was responsible for specifying which pavement
10	should be he was responsible for the pavement
11	designs, which included what the surface course
12	would be, which would mean would it be SMA or not.
13	He also had a connection there
14	as to how many projects there were in his region,
15	the issues that are going through design. He had
16	that, sort of, that regional or actually program
17	delivery input into the group which otherwise was
18	provincial office representatives.
19	Q. Okay.
20	A. And, you know, I think,
21	too, I mean, him being from centre region, I think
22	centre region would have essentially half of the
23	SMA pavements, the southwest region, the other
24	half, and then the odd one in eastern region and
25	the very odd one that happened in North Bay.

Page 2302

May 17, 2022

1	Q. Commissioner, it's
2	21 minutes after 3:00. We did have a bit of a
3	break during the technical issues, but typically
4	the afternoon break would be around now, if you
5	would like to take one.
б	JUSTICE WILTON-SIEGEL: Why
7	don't we take 15 minutes. We'll return at 25 to
8	4:00.
9	MR. LEWIS: And I can advise
10	I'll definitely be the remainder of the day, just
11	so counsel are aware of our timing. And when we
12	reach the end of the day, we can just have a
13	discussion about timing going forward. Thank you.
14	JUSTICE WILTON-SIEGEL: Thank
15	you.
16	Recess taken at 3:21 p.m.
17	Upon resuming at 3:35 p.m.
18	MR. LEWIS: We're back. Good
19	afternoon. And may I proceed, Commissioner?
20	JUSTICE WILTON-SIEGEL: Please
21	proceed.
22	MR. LEWIS: Thank you.
23	BY MR. LEWIS:
24	Q. Just one thing I want to
25	ask you about the presentation that you made at

Page 2303

1	the March 8, 2007 task group meeting. If we could
2	go to image 32, Registrar.
3	THE REGISTRAR: Sorry,
4	counsel. The overview document?
5	MR. LEWIS: Yes, sorry.
6	Overview document 4, image 32.
7	THE REGISTRAR: Sorry, I went
8	back to the PowerPoint.
9	BY MR. LEWIS:
10	Q. And it's paragraph 64 and
11	it's about the presentation that you made at that
12	meeting and it's the first we've already heard
13	your comments about really the subject in the
14	first bullet about the Ministry not having a
15	specified minimum pavement friction level and the
16	relationship to geometric standards. But the
17	point next bullet says:
18	"MTO's expectation for
19	freeway pavement friction
20	is above a value of 40."
21	Can you just describe what
22	you're talking about there in light of what we
23	already talked about in terms of FN30?
24	A. So and, again, this is
25	in the sense of not early age, but, you know,

Page 2304

May 17, 2022

1	typical freeway pavement friction typical
2	friction of our freeway pavements is expected to
3	be around 40 because we've been doing a lot of
4	talk about 30 or under 30; however, 30 is not,
5	sort of, the typical expectation for our freeway
6	pavements. And this would come, I suspect, from
7	our aggregates people, who do a lot of that
8	monitoring. It wouldn't be something that I
9	directly researched as such.
10	Q. Okay. But that's your
11	understanding?
12	A. That's the understanding.
13	And, again, I guess I authored the presentation,
14	but I authored it collecting information from
15	various people.
16	Q. Okay. Thank you. If we
17	could go to, again, overview document 4,
18	image 128, please. It's 128 and 129. Pull that
19	up as well.
20	And in paragraphs 308 and 309
21	here, there's an enquiry in relation to it
22	specifically asks:
23	"I would like to know if
24	there are any
25	publications that cover

Page 2305

May 17, 2022

1	hot rolled asphalt
2	compositions and friction
3	coefficients for the hot
4	rolled asphalts used in
5	highways and roads in
6	Ontario."
7	You have a discussion by
8	e-mail with Mr. Kazmierowski and Ms. Lane and you
9	indicate that you will prepare a response and work
10	with Ms. Lane on it. And you note that:
11	"A concern with this type
12	of judicial inquiry "
13	Appreciating it's not this
14	judicial inquiry, but with this kind of judicial
15	inquiry:
16	" regarding frictional
17	resistance and safety of
18	our highway surfaces, I
19	would prefer we avoid any
20	discussion of actual skid
21	numbers/values/thresholds
22	and keep the conversation
23	on a more generic level.
24	The sensitivity
25	associated with this

Page 2306

May 17, 2022

1	issue is high."
2	And this is in 2011, June 23.
3	And then there is a response that is sent and it
4	doesn't specifically deal with friction numbers,
5	friction coefficients and so forth. It is more
б	generalized, as you indicated that it would be, in
7	bringing his attention to a number of
8	publications.
9	And so, is this indicative of,
10	in your experience, the MTO's approach to external
11	communication about friction numbers, friction
12	coefficients, MTO's use of those concepts?
13	A. Yeah, and this would be
14	in line with our response to enquiries from the
15	media or the public or, in this case, it was the
16	police.
17	Q. Right. It's actually
18	torontopolice.on.ca. It's in response to
19	something else. Okay.
20	And so, generally, the
21	preference is to not talk about or specifically
22	refer to the use of friction numbers by the MTO.
23	That's fair?
24	A. That's correct. You
25	know, we don't speak to specific friction numbers

Page 2307

1 on individual pavements and, you know, we don't 2 speak to that 30 number within the geometric 3 design quide. 4 That being said, the document 5 "Skid Resistant Aggregates in Ontario" does have 6 friction numbers and all kinds of numbers there, 7 not just the friction numbers but polished stone 8 values and other numbers within it. But, again, 9 it's in a very generic sense. Q. Okay. And then if we

Q. Okay. And then if we could go to image 37 in OD4, going back in time now. Actually, image 38 as well. It straddles the pages.

14 So, May 1, this is paragraph 79, May 1, 2007, Mr. Chaput approved 15 16 recommendations by the SMA task group in dealing 17 with SMA awarded contracts, including a list of 18 approved aggregates and a decision tree. And then 19 there is this information note drafted by you, 20 Mr. Tam and Mr. Kazmierowski containing the 21 recommendation approved by Mr. Chaput. And the briefing -- sorry, the information note is 22 23 excerpted there and the revised list of premium 24 aggregates for use in SMA is discussed. 25 And we've heard evidence about

Page 2308

Ontario Trap Rock, that particular source, being restricted from use in SMA, and so you recall that happening? This is before there's the pause happening, but sort of the -- I don't know if it's the first step, but a step along the way was the restriction on the use of Ontario Trap Rock. Correct?

8 Α. That's correct. This was 9 what our first response and we thought this would 10 solve the problem because of the early age SMAs that we had looked at, you know, the lower numbers 11 12 were associated with the Ontario Trap Rock, 13 which -- and, again, I'm not the soils and aggregates person. That's your Bob Gorman and 14 15 your Chris Rogers who can tell you all the 16 geological properties within those aggregates that 17 make them superior or less superior from a 18 frictional point of view, but the Ontario Trap 19 Rock is a premium aggregate, but it's not as 20 premium an aggregate for friction as some of the 21 nices or dolomitic sandstones. So, it's still good, but it's not as good as some of the other 22 23 geological formations for friction. 24 And, again, in some ways,

25 there's other properties within it that, from a

Page 2309

1	durability, you know, make it as good, if not
2	better, than some of those, but from a friction
3	point of view, Ontario Trap Rock does not have the
4	same properties as some of the others in terms
5	of and, again, that's outside of the early age
6	friction, but also was being seen within the early
7	age friction component of it.
8	So, we thought we were solving
9	the majority of the problem by taking the Ontario
10	Trap Rock aggregate source off the list of
11	available aggregates and yeah. But in the end,
12	that was not as successful as we had envisioned at
13	the time.
14	Q. Okay. And I'll get to
15	that actually shortly. We'll jump ahead to it.
16	There's one more thing from this period of time I
17	wanted to cover. Registrar, if you could go to
18	image 39 and 40.
19	And in paragraph 81, on May 2,
20	2007, you e-mailed Mr. Rogers and Mr. Tam
21	regarding the new listing not having Ontario Trap
22	Rock in it.
23	And then in the next
24	paragraph, 82, in the overview document I think
25	may be incorrect and I wanted to get your insight

Page 2310

May 17, 2022

1	on it. In 81, you were talking about the changes
2	to the special provision and so forth, and then it
3	refers in 82(a) that both coarse and fine
4	aggregates for SMA had to be obtained from the
5	same source.
6	Was that a new requirement or
7	had that been previously the case?
8	A. My understanding is that
9	it was always a requirement that both for the
10	Superpave 12.5 FC2 and the stone mastic asphalt,
11	that the coarse and fine aggregate needed to be
12	the same. And, sorry, I think there was more to
13	your question than that, wasn't there?
14	Q. No. It was simply that.
15	I think it may be that that particular paragraph
16	indicating that that was a change might be
17	incorrect because it's referring to the changes.
18	A. Sorry. I'm just reading
19	it. I think the change was in terms of
20	restricting the available sources that could be
21	used for SMA.
22	Q. Okay. That's what I
23	thought. And do you know why or is that outside
24	of your area, but do you know why the coarse and
25	fine aggregates for those surface courses were to

Page 2311

Arbitration Place

1	be from the same source? Do you know what the
2	reason for that is?
3	A. I don't know the specific
4	reason. That would be a good question for
5	Bob Gorman or Chris Rogers. I do know that that
6	had been there previously with the Superpave FC2.
7	I didn't I suspect it may have something to do
8	with well, I shouldn't speculate on why it is
9	the case, but it's more of a carryover aspect and
10	not something that I implemented.
11	Q. Okay. And then to go
12	forward to, I think, what you were alluding to, if
13	we go to overview document 4, image 58, 58 and 59,
14	please. So, this is October 16, 2007 and this
15	pertains to Highway 401 at Woodstock contract,
16	2005-3030. You're sending a fairly lengthy e-mail
17	to Mr. Tam, Ms. Lane, Mr. Rogers and
18	Mr. Kazmierowski and you're referring to the skid
19	testing that took place the prior day.
20	And if you could just describe
21	what happened, what the issue was and the concern?
22	A. If I could just take a
23	minute to
24	Q. Yes, please do.
25	A. All right. So, Frank had

Page 2312

May 17, 2022

1	just completed testing on this project in
2	Woodstock and this project was a project where we
3	had had a trial with the use of blended
4	aggregates, so, you know, all stone mastic and
5	FC2, as we mentioned previously, that not only did
6	the coarse and fine aggregate, they have to be the
7	same and you can't, you know, blend different
8	aggregates in.
9	What we had set up as a trial
10	on this project is a $50/50$ blend of that OTR,
11	which is Ontario Trap Rock, and the Aecon
12	dolomitic sandstone. Again, you know, the
13	perspective at the time was that, you know, the
14	aggregates were one of the key, sort of,
15	contributors or properties of the mix that was
16	influencing their friction, yet in this blended
17	trial as well as the blended trial with the OTR
18	and dolomitic sandstone, dolomitic sandstone
19	being, again, quite a very good aggregate for
20	friction from its traditional perspective, that
21	was only getting the high 20s in the blend. And
22	then the Aecon trap rock was in the low 20s,
23	which, again, was quite a surprise and maybe a
24	disappointment for us in that we had definitely
25	not solved the problem and that blending didn't

Page 2313

Arbitration Place

May 17, 2022

1 seem to be a possible solution.

2 And just for a little bit of 3 perspective, that Ontario Trap Rock, which is the 4 aggregate that had previously been taken off the 5 list, that was -- that's probably the primary б aggregate that would be used in the Windsor to 7 Woodstock to Kitchener area of the 401. We 8 wouldn't necessarily be using SMA going west of 9 London, but from London to Kitchener, that's where 10 you would potentially be using SMA and your most competitive aggregate for cost is going to be 11 12 Ontario Trap Rock because, you know, you can 13 imagine bringing aggregate from Eastern Ontario, 14 your trucking costs really add up. So, that we 15 couldn't blend really impacted, you know, how we 16 were going to approach aggregates -- sorry, SMA 17 aggregate in the southwest region as well. 18 Ο. Okay. And I think, then, 19 there's a reference to something you were 20 discussing earlier about signing and going 21 forward, so posting advisory slippery when wet 22 signing and advisory speed tabs, you referred to. 23 So, this would be an example, 24 I think as you were talking about, that it was low enough that it was decided that there should be 25

Page 2314

Arbitration Place

some short-term action taken. Is that fair? 1 2 Α. That's correct. And I suspect that was more related to the Aecon trap 3 4 rock section in the low 20s, not the blended in 5 the high 20s. But, again, yes, we wanted to do б something. You know, those, you know, whether it 7 be -- included advisory, reduced signing, 8 regulatory reduced signing or slippery, were some 9 of the options that were discussed. And I believe 10 in the end we kept the regulatory reduced 11 construction speed signing, which traditionally we 12 only posted when the contractor was working, but 13 because of our concerns, we kept that 80 kilometre 14 an hour speed limit posted for even when they were 15 not working. 16 Ο. Okay. And then if we 17 could go to overview document 4, image 72, and so 18 this is jumping ahead to -- I guess it's 72 and 73 19 perhaps. That's fine. 20 On November 6, in 21 paragraph 162, you e-mailed an information note, 22 briefing note, with the title "Pausing the Use of Stone Mastic Asphalt Pavement" to Mr. Tam and 23 24 Ms. Lane and there's the recommendation in there that the ADM should be aware of the decision to 25

Page 2315

May 17, 2022

1	pause the use of SMA and the low pavement friction
2	concerns encountered on Highway 401 at Woodstock,
3	is the recommendation.
4	And above that, it refers to:
5	"The Ministry is pausing
6	the use of stone mastic
7	asphalt pavement due to
8	concerns with low
9	pavement friction
10	immediately after
11	construction and that the
12	decision to pause the use
13	of SMA is related in part
14	to low pavement friction
15	on construction contract
16	on Highway 401 at
17	Woodstock."
18	And so, you say that it's in
19	part Woodstock. What else are you referring to?
20	Is that the prior investigations and issues that
21	the MTO had conducted in relation to this low SMA
22	early friction?
23	A. Yeah. I mean, MTO was
24	certainly having concerns with low early age
25	friction on our SMAs on multiple jobs and, you

Page 2316

May 17, 2022

1	know, certainly any thoughts that we had solved
2	the problem were set back and, you know, so it was
3	not just this one I mean, this one job was very
4	important in highlighting that we didn't have a
5	solution, but, you know, that at the end of having
6	a number of projects where, again, we weren't
7	meeting and realizing all our expectations on what
8	early age friction should ideally be.
9	Q. We'll get into the
10	specifics of the Red Hill Valley Parkway skid test
11	results in a bit. But did the pause implemented
12	in November of 2007, did that have any relation
13	with the friction test results obtained by the MTO
14	on the Red Hill Valley Parkway?
15	A. It did not.
16	Q. We'll get into the
17	individual results. I just wanted to get your
18	overall perspective on this since we're talking
19	about the pause itself.
20	A. There was I don't
21	think there was anything specific to the Red Hill
22	and in fact the Red Hill, it used a different
23	aggregate from ours. And further to that, it had
24	a friction number that wasn't concerning, but
25	let's hold that until we get into that.

Page 2317

May 17, 2022

1	Q. Yeah. If we could, I
2	just want to talk about the pause and how it
3	proceeded and then we'll get back to the Red Hill.
4	If we could go to image 122,
5	it jumps ahead to late 2009 and you are
б	communicating with Gerry Chaput and you provide a
7	description and you refer to it as a cautious
8	approach over the last two years being taken with
9	respect to SMA and the SMA committee, as you call
10	it, and you describe a number of activities that
11	were taken.
12	And does that sort of give a
13	summary of the activities in a brief way of what
14	would have been undertaken to try to address the
15	issue?
16	A. So, this is November 2009
17	and I think this is the pause had been in place
18	for
19	Q. For two years?
20	A. Pardon me?
21	Q. For two years, yes.
22	A. Yeah. And then we had
23	worked during the pause to try and, you know, find
24	out how we could make modifications to address the
25	issue and we were now looking to, I think it was,

Page 2318
May 17, 2022

1 trial some of that stuff and I think Mr. Chaput 2 was asking, you know, why don't you just -- why don't we just reimplement stone mastic asphalt and 3 4 it was, well, you know, let's take a cautious 5 approach. 6 Ο. And we know that the 7 pause was ultimately lifted in late 2014. And at 8 that point, you were the head of construction 9 contracts, if I understand it correctly, but you 10 were doing some communicating of it with the ORBA at that point, just to close it off. 11 12 Why did you remain involved at 13 that point in time, given what your role was? 14 Α. Yeah. That's a great question. So, I was not involved in SMA in the 15 16 traditional -- in terms of the role as I was 17 previously. I didn't -- I wasn't involved in 18 coming up with a solution, which, in the end, was 19 to apply a grit into the stone mastic asphalt. 20 My role in terms of sending 21 that e-mail was that in my role as head of construction contracts, I was the liaison with the 22 23 Ontario Road Builders' Association or ORBA, and so 24 any specification change related to our construction contracts would be circulated within 25

Page 2319

1 the Ministry to me and then, well, I would do my 2 review from a constructability and biddability sort of approach and then I would reach out to the 3 4 Ontario Road Builders' Association and say, you 5 know, here's the specification changes or new б specification that we're proposing, you know. 7 Heads up and do you have any comments on these 8 changes? 9 And then I would receive them back and then I would forward them over to the 10 11 office that was leading that change, which would 12 have been the bituminous section, I'm assuming, 13 for this one. So, I wasn't involved in a 14 technical. I was involved in the liaison really with the Ontario Road Builders' Association. 15 16 Ο. Okay. Thank you. So, 17 now to move to the Red Hill specifically. If we 18 could go to overview document 4, image 47, and 19 paragraph 102, and if you could call that out, 20 please, Registrar. 21 So, apparently you received a 22 call from Dr. Uzarowski and you sent an e-mail to 23 Ms. Lane, Mr. Tam and Mr. Rogers on August 1, 2007 24 reflecting a call the prior day. In the first

Page 2320

Arbitration Place

line there, it refers to Tuesday, August 31. I'm

(613) 564-2727

25

May 17, 2022

1 correct that means July 31? 2 Α. It does. 3 Okay. That's fine. So, Ο. 4 the first thing, you knew Dr. Uzarowski prior to 5 this call. How long had you known him for? 6 Α. It would be several 7 years. I wouldn't know a date when I specifically met him, but certainly, you know, it's a small 8 9 industry and I would have seen him at industry 10 events and probably some technical conferences and stuff. 11 12 Okay. And had you worked Ο. 13 with him directly prior to this? 14 Α. Not at this time, no. 15 Ο. All right. And does this 16 note accurately reflect your conversation with 17 Dr. Uzarowski on July 31? 18 Α. It does. I'm just 19 reading it to see if there's any stuff that --20 Ο. Please do. 21 -- we talked about in Α. 22 this that I didn't include in this. He called me. We had the conversation. Obviously the part that 23 24 I was reaching out to related to was, you know, where he was with the Red Hill and where we were 25

Page 2321

May 17, 2022

1	with early age SMA. So, yeah, this does reflect
2	the conversation about SMA and early age friction.
3	You know, I did have the
4	discussion did also speak to I think it was
5	this conversation because this was, I believe, the
6	one main conversation I had with him. And, you
7	know, I think I made a request in this
8	conversation or certainly in the conversations
9	that came out of this related to the rich bottom
10	mix that they had used, because MTO was just
11	interested to see what mix design had come up and
12	what their specification had been for a rich
13	bottom mix, which doesn't relate to friction or
14	SMA in any such way.
15	And I think in this discussion
16	as well when I was discussing early age SMA
17	friction and, you know, some of the techniques or
18	things that we looked at, Ludomir Uzarowski had
19	brought up and mentioned Blastrac device as
20	something that we may want to look at.
21	Q. Okay. So, you think in
22	this discussion he might have mentioned Blastrac.
23	We know there are references later on when we get
24	into October and November 2007 about the company
25	called Blastrac and we know that in

Page 2322

Arbitration Place

1 September 2007, which we'll get to, there's 2 references in e-mails to the rich bottom mix 3 issue, so are you saying you had conversations --4 Α. I apologize. I think I'm 5 mistaken. I don't think that happened at this 6 discussion. It was at a later discussion, my 7 apologies, for both the rich bottom and the 8 Blastrac. 9 And, actually, I can say that 10 at this time, I'm pretty sure I was in the pavements and foundations section and it was only 11 12 after going over as the head of -- I think I was 13 connected in with the bituminous section and they were the ones that were interested in knowing 14 15 about the rich bottom mix. 16 0. So, at this point, I'm 17 looking at your CV, June 2007 was when you became 18 the senior pavement design engineer, so you had 19 been in that position for a month or two at this 20 point, if your CV is correct on that. Okay. 21 So, if I can just, then, come 22 back to this call rather than the later stuff. If 23 I'm reading your e-mail correctly, and you tell me 24 if I'm wrong, he called for two reasons. First, respecting a rumour he heard about the MTO no 25

Page 2323

Arbitration Place

May 17, 2022

1 longer allowing Ontario Trap Rock in SMA. That's 2 the first thing, it appears to me, from your note. 3 Is that fair? 4 Α. Yeah. 5 Ο. Okay. And then the 6 second thing as reflected in the second paragraph 7 is then he's expressing concern about the proposed 8 use of, as he says, SMA on a City of Hamilton 9 project, the Red Hill Valley Parkway, where the 10 contractor has submitted a mix design using a 11 Quebec source, Demix Varennes, that is not on the 12 DSM. 13 So, are those the two topics 14 of his concern? Is that fair? 15 That's fair to say, yeah. Α. 16 0. Okay. And in response to 17 his first concern, am I correct, then, that you 18 then referred -- in answering that, you talked 19 about the early life friction concerns and 20 described that and what had happened with Ontario 21 Trap Rock and so forth. Is that right? 22 Α. That's correct. 23 0. Okay. And then on the 24 second issue about the proposed use of SMA, was it about the use of -- was his concern about the 25

Page 2324

Arbitration Place

proposed use of SMA or was it about the aggregate
used in it or both?
A. I can't remember

4 specifically, but I believe it's that, you know, 5 MTO, they had concerns with early age friction of 6 SMA and that we had addressed those concerns by 7 restricting certain aggregates. And so, then he 8 was using or he had recommended or was using SMA 9 on the Red Hill creek expressway and then he was 10 also using an aggregate that, again, was not on 11 the DSM but, you know, gives concern in the fact 12 that we had even restricted aggregates that were 13 on the DSM, and so it's not to say that he was 14 concerned specifically about its DSM. I don't 15 know and we didn't get into discussions on why that aggregate was selected. I think the concern 16 17 was that we had, you know, restricted some of our 18 aggregates that were on the DSM. 19 Ο. And he refers at the end 20 or, sorry, you refer at the end to -- I 21 apologize -- that you state that Ludomir indicated he was going to follow up with Chris Rogers 22 23 regarding the background of this source, and so is 24 that referring to the background of the Demix

25 aggregates? Is that what you --

Page 2325

1 Α. Yes. 2 Q. -- understood? 3 Α. Yes. 4 Okay. So, again, that 0. 5 does, does it not, sound to you there that his б concern, at least in part, was about the aggregate 7 specifically or no, that he's going to follow up with Chris Rogers about the source? 8 9 Α. It does. It does. It 10 does lead me to believe that he's concerned about 11 the aggregate. 12 And then you describe it Ο. 13 as a possible outcome, that the City of Hamilton 14 can make a request for friction testing. Do you 15 recall who suggested that as a possible outcome? 16 Α. I think it was -- I think 17 it would have been him asking if that's something 18 that we could do. However, we didn't get into the 19 details of it. I don't think it's something I 20 would have necessarily offered -- it's not, sort 21 of, a service we offer up specifically. 22 But, again, you know, that 23 he's identified this concern depending on how his 24 discussions go with Chris Rogers, really, possibly the only way to really be assured that he does not 25

Page 2326

1	have an early age SMA issue there would be to do
2	some sort of friction testing. And, again,
3	whether that would be requesting the MTO skid
4	trailer or whether he could find some other
5	mechanism that could be achieved, I don't know if
б	we had gotten into that at that time.
7	Q. Well, I mean, unless I'm
8	incorrect about it, here you're talking about that
9	they could make a request to the MTO for friction
10	testing and, with the MTO, that means using the
11	skid trailer, does it not?
12	A. If, in fact, yeah, the
13	possible outcome that they could make a request
14	for friction testing to MTO, which would be the
15	friction trailer, yes. Absolutely.
16	My point previously was, you
17	know, that was a possible outcome or he could
18	decide through Chris Rogers that, you know, in
19	discussing the aggregate, that I don't know. I
20	don't know, but perhaps his concerns are
21	alleviated or he decides to do some other sort of
22	testing that he doesn't need to reach out to MTO,
23	which, again, there's limited other options there.
24	Q. Okay. And you sent it, I
25	take it, to Mr. Rogers because of his indication

Page 2327

Arbitration Place

1 that he might follow up with Chris, the other 2 Chris, Chris Rogers? 3 Well, it's, A, that --Α. 4 so, I think Ms. Lane, Ms. Becca Lane, was my boss, 5 so I'm letting her know. The other thing is б giving her the heads up about a possible request for friction testing, which would be the trailer. 7 Mr. Tam and Chris Rogers, Chris Rogers because he 8 9 was going to be getting the call, as well as they 10 were on, sort of, part of the SMA task group. 11 Right? And they should know that the Red Hill creek also has stone mastic asphalt out there, 12 13 which I don't know that I was necessarily aware of 14 at that time. However, I guess others -- or maybe 15 I did. But anyways, the concern with early age 16 friction was now possibly with Ludomir. 17 Ο. Okay. And do you know if 18 Dr. Uzarowski contacted Mr. Rogers or not? 19 Α. I do not know that, but I 20 would suspect that he was going to. 21 Well, it's certainly what Ο. you indicate, that he was going to, but you don't 22 23 know if he actually did. Okay. And you can take 24 that down, please, Registrar. 25 There's a response from

Page 2328

1	Mr. Rogers in paragraph 103 responding:
2	"What the City of
3	Hamilton does is not our
4	concern, providing we are
5	not putting in dollars."
6	And do you recall we know
7	there's discussion in September, but do you recall
8	any other discussions around this time, August 1,
9	with Mr. Rogers, Ms. Lane, Mr. Tam, about the Red
10	Hill and the issues raised by Dr. Uzarowski to
11	you?
12	A. I do not, no.
13	Q. Okay. All right. If we
14	could go to overview document 4, image 50. And in
15	paragraph 110, this is a note of Dr. Uzarowski.
16	It's not your document. This is an entry from
17	September 10 of 2007 and there's a reference there
18	to "Chris Raymond - SN, RBM spec." Do you see
19	that?
20	A. Yes.
21	Q. Okay. And then on the
22	next day, September 11, paragraph 111, you e-mail
23	Frank Marciello, copying Ms. Lane, about a
24	telephone call with Dr. Uzarowski about you
25	talk about the friction testing we discussed this

Page 2329

1 morning. 2 And to the best of your 3 recollection, are these the first discussions 4 following up on your call from him on July 31? 5 Are these the first discussions about the Red Hill б and friction testing? We don't see anything in 7 between. 8 Α. Yeah. I can't remember 9 anything in between. 10 Okay. And did you recall Q. who contacted who to resume the discussions? I 11 12 mean, it says there that "Ludomir called me this 13 afternoon." That on the 11th. Yeah. I would suspect 14 Α. that he called me, you know, and -- yeah, I 15 16 suspect he called me. I think from that earlier conversation, he was going to take the information 17 18 that he had learned from me, he was going to 19 follow up with Chris Rogers and then he was going 20 to work through that and then, if necessary, he 21 would come back and I'm assuming this is when he 22 came back. 23 Ο. All right. And you 24 indicate in that e-mail at 111 that: 25 "We may not get the

Page 2330

May 17, 2022

1 request for a few days." 2 Because you indicate that the 3 project manager at the City of Hamilton isn't 4 around. So, is this indicating an expectation 5 you're going to get a request from the City 6 itself? 7 That is correct. And I Α. 8 think that he had asked for the friction testing 9 or if it would be available and had mentioned that 10 we would want the request to come from the City of Hamilton. 11 Okay. And if we could go 12 0. 13 to 52 and 53, please, images 52 and 53. He's 14 pulling that up. And there's e-mails on 15 September 27 and 28 about that, but why, up until 16 then, did you and the MTO want a request from the 17 City itself? 18 Well, it is the City's Α. 19 highway, not Golder Associates. The other thing 20 is, you know, we want to be cautious not to be 21 providing a service for consulting engineers, you 22 know, and, again, we want to be cautious not to 23 take work away from consulting engineers such that 24 even if a city were to ask us to do some, you know, generic-type asphalt testing, we would say, 25

Page 2331

you know, you should contact a consulting engineer
firm that can do this.

3 Now, the situation with the 4 friction testing trailer is that that is not a 5 device that you can contact the consulting б industry to readily become available. I mean, 7 there are some outside of Ontario, but, you know, that's hard to bring in for a single test. So, 8 9 that's something where MTO is -- and, again, I'm 10 not the one that made those decisions, but my 11 understanding is that's something where MTO sees value in supporting the municipalities in 12 13 providing that sort of specialized testing when 14 they see a need.

15 Right. And then there's Ο. 16 a number of e-mails internally started on the 27th 17 at paragraph 116 where Dr. Uzarowski e-mails you 18 and he indicates he's attaching the specification 19 for the RBM mix developed for the Red Hill Valley 20 Parkway. Am I correct that's what you were 21 referring to earlier when there were discussions about -- and you had some interest in that because 22 23 of the perpetual pavement aspect. Is that right? 24 Α. That's right. We were building a perpetual pavement and this is the 25

Page 2332

Arbitration Place

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

asphalt at the bottom of it and they had written a specification. I think their specification was a slightly different approach from ours on that rich bottom mix, but we were interested to see what they had asked for. Q. Okay. So, they're sharing information? Α. Yeah. Q. So, in paragraph 117, in the second paragraph, you write: "Ludomir is requesting friction testing and the City does not have objections to the testing, but the City is not making a request to the Ministry." And then there's further e-mail from Ms. Lane and then some back and forth. And Ms. Lane in 120 asks you:

21	"Chris, is the City of
22	Hamilton in agreement
23	with the testing? We
24	don't need a letter of
25	request, but we do need

Page 2333

Arbitration Place

(613) 564-2727

(416) 861-8720

1 their approval." 2 And you reply at 121 on 3 September 28, 2007: 4 "Yes, the City is in 5 agreement, but it is 6 strange that the City are 7 not willing to write a 8 request. I asked Ludomir 9 to specifically send me a 10 request from the City a few weeks ago." 11 12 So, to unpack that a bit, a 13 few weeks ago, I assume we're talking about the 14 discussions we already talked about on September 10 or 11. Is that likely? 15 16 Α. That's likely. 17 Ο. Okay. And did 18 Dr. Uzarowski tell you that the City was not 19 willing to make a request? 20 That is correct, and he Α. 21 would have also been the one to tell me that they 22 were in agreement with us doing the testing but 23 they were not going to make the request. 24 Okay. And so, he told Q. you that specifically, that, number one, they were 25

Page 2334

May 17, 2022

1	in agreement, but number two, would not make the
2	request in writing to the MTO. Is that right?
3	A. Yeah.
4	Q. And did he tell you why
5	the City was not willing to make the request
6	directly?
7	A. He did not.
8	Q. Okay. And in
9	paragraph 117, back to that e-mail on the 27th, in
10	the last two paragraphs, you go through the pros
11	and cons: Three pros to conducting the friction
12	testing and two cons, if I can number them.
13	And am I correct in
14	understanding that these are all from the MTO's
15	perspective, the pros and cons? Is that a fair
16	reading? You're not talking about the City in
17	this respect; you're talking about, you know, this
18	is why the MTO might do it and the reasons why it
19	might not?
20	A. That's correct, or the
21	reasons for MTO to do it and for us not to do it,
22	because ultimately I was looking for direction on
23	whether or not we conduct the testing or tell them
24	we're not willing to do that, the testing.
25	Q. All right. And then

Page 2335

May 17, 2022

1	there's some other things and then you set in
2	motion, ultimately when it was decided to go ahead
3	with it, you brought in Mr. Marciello and set in
4	motion the logistics for the testing to occur. Is
5	that right?
б	A. That correct, and
7	eventually with a specific logistics for arriving
8	onsite and where to test. I then got rid of
9	myself as the middleman.
10	Q. Okay. Commissioner, it's
11	4:30. I think I would next move on to the testing
12	itself, which is a topic in itself, so this may be
13	a good time to break for the day.
14	JUSTICE WILTON-SIEGEL: Sure.
15	If that's a discreet topic, then let's take our
16	break or adjourn for the day and we'll return
17	tomorrow morning at 9:30. Thank you.
18	Whereupon the proceedings adjourned at
19	4:30 p.m. until Wednesday, May 18, 2022 at
20	9:30 a.m.
21	
22	
23	
24	
25	

Page 2336